

### ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2023

333 Civic Center Plaza | Tracy, California 95376 | 209-831-6800 | www.cityoftracy.org



## ANNUAL COMPREHENSIVE FINANCIAL REPORT

of the

### CITY OF TRACY, CALIFORNIA

For the Fiscal Year Ended June 30, 2023

Prepared by the Finance Department

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ROBERT HARMON, CPA

Accounting Manager

**FELICIA GALINDO** 

**Budget Officer** 

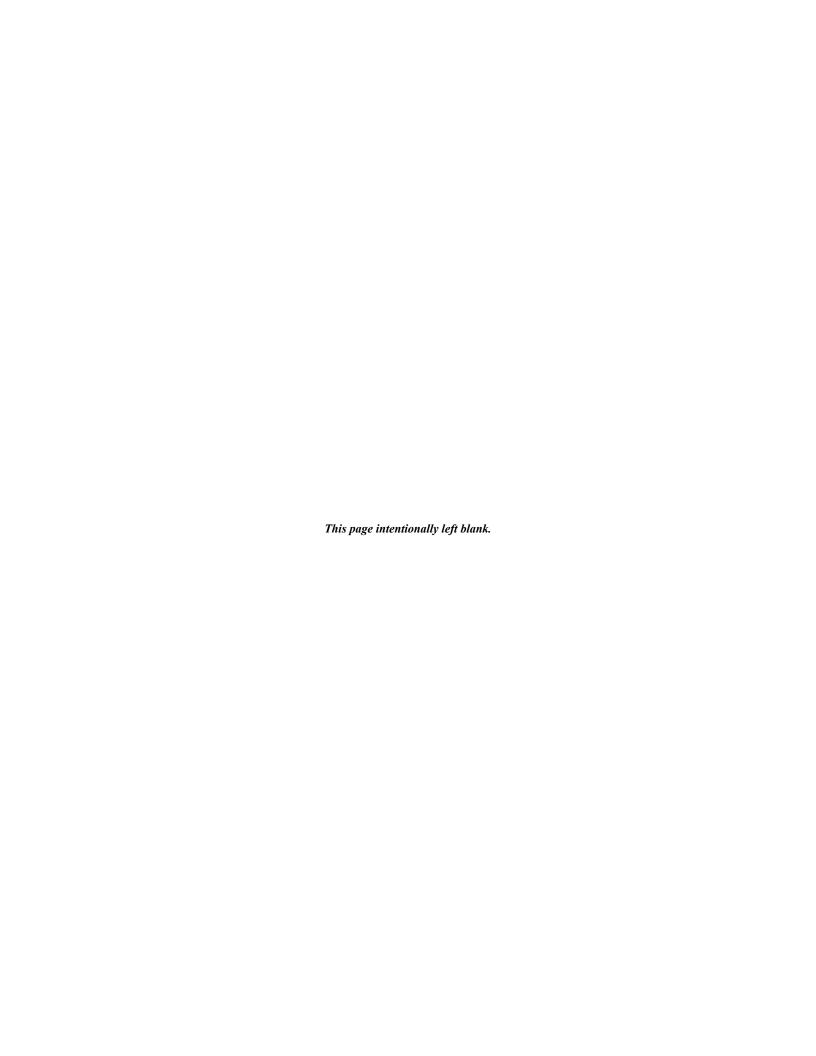
**GUADALUPE PENA** 

Senior Accountant



## Introductory Section





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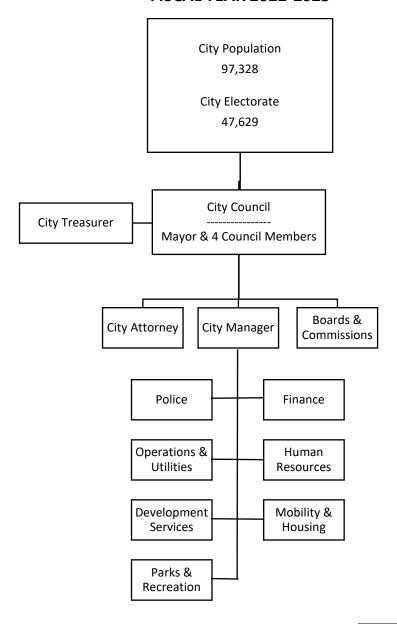
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### CITY OF TRACY ORGANIZATIONAL CHART

#### **FISCAL YEAR 2022-2023**



South San Joaquin County Fire Authority (City of Tracy and Tracy Rural JPA)

# CITY OF TRACY, CALIFORNIA COUNCIL – MANAGER FORM OF GOVERNMENT June 30, 2023

**CITY COUNCIL** 

**NANCY YOUNG** 

Mayor

**ELEASSIA DAVIS** 

Mayor Pro Tempore

**DAN ARRIOLA** 

Council Member

**DAN EVANS** 

Council Member

**MATT BEDOLLA** 

Council Member

**OTHER ELECTED OFFICIAL** 

**RAYMOND MCCRAY** 

City Treasurer

#### **CITY OF TRACY, CALIFORNIA**

#### **EXECUTIVE TEAM**

#### **MIDORI LICHTWARD**

*Interim City Manager* 

#### **KARIN SCHNAIDER**

Assistant City Manager

#### **BRIAN MACDONALD**

Interim Assistant City Manager

#### **BIJAL M. PATEL**

City Attorney

#### **VACANT**

Director of Development Services

#### **SARA COWELL**

Director of Finance

#### **SEKOU MILLINGTON**

Chief of Police

#### KIMBERLY MURDAUGH

Director of Human Resources

#### **JAMES JACKSON**

Director of Operations and Utilities

#### **BRIAN MACDONALD**

Director of Parks & Recreation

#### **ADRIANA CASTEANEDA**

Director of Mobility and Housing

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City of Tracy 333 Civic Center Plaza Tracy, CA 95376

CITY MANAGER'S OFFICE

MAIN 209.831.6000 FAX 209.830.6120 www.cityoftracy.org

January 6, 2024

Honorable Mayor and City Council Members Citizens of the City of Tracy:

We are pleased to present the City's Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2023. State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report fulfills that requirement for the fiscal year ended June 30, 2023.

Management assumes full responsibility for the completeness and reliability of the information contained in this report; based upon a comprehensive framework of internal control that has been established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The data in this report is presented in a manner that is designed to fairly set forth the financial position and results of operations of the City of Tracy (the City). It contains the disclosures necessary to promote in-depth understanding of the City's financial affairs and evaluate its financial condition. The City annually publishes a complete set of financial statements, presented in conformity with Generally Accepted Accounting Principles (GAAP) and audited by an independent, certified public accounting firm.

The City's financial statements have been audited by The Pun Group, Accountants & Advisors of San Diego, Ca. The independent auditors concluded, based on their audit, that there was a reasonable basis for rendering an unmodified opinion; the City's financial statements for the fiscal year (FY) ended June 30, 2023, are fairly presented in conformity with GAAP. The independent auditor's report is the first item presented in the financial section of this report.

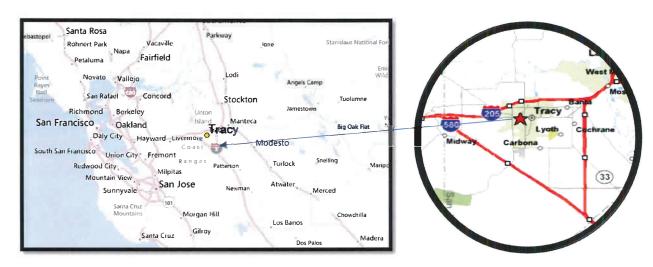
In addition to the financial audit, each year the City is required to undergo an audit of federal grant expenditures. That report is commonly referred to as a Single Audit report and is issued as a separate document and is not included herein. The Single Audit report includes the Schedule of Expenditures of Federal Awards, Findings and Recommendations, and an auditor's report on the internal control structure and compliance with applicable laws and regulations.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements entitled, "Management Discussion & Analysis" (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with the MD&A, which can be found immediately following the report of the independent auditors in the financial section of the ACFR.

**Profile of the Government:** Tracy is located on the western edge of the Central Valley in San Joaquin County. The City is 60 miles east of San Francisco and 70 miles south of Sacramento. The City is situated within a triangle formed by three interstate freeways: I-5, I-205 and I-580.

Tracy was founded in 1878 as a railroad center and was incorporated as a city in 1910. For many decades, it served both as a railroad center and farm market town. After World War II, the US Army opened and continues to operate a defense supply center, which shifted transportation of goods and people from railway to highways as the interstate system was developed. By 1960, the City's employment base included a few food-processing plants and small-related manufacturing operations. Over the decades, the City saw growth that has reflected the progression of suburban areas in the Bay Area; with large expansion in the 1980's, 2000's and now again as the housing markets have rebounded after the Great Recession. The City's economy has diversified into local and international manufacturing, commercial and distribution centers.

The City's proximity to three major highway systems has promoted the City's motto of "Think Inside the Triangle" where Interstates 5, 580, and 205 create a triangle of transportation around the city's sphere of influence.



Situated as the first major city east of the Altamont Pass, Tracy is considered an outer suburb of the Bay Area. It is the second largest City in San Joaquin County, and although the Stockton-Lodi Metropolitan Statistical Area (MSA) does not directly border San Francisco, it has now been added to the San Jose – San Francisco – Oakland Combine Statistical Area (CSA) due to being economically connected to the other nine counties in the region. The population and size of Tracy has increased from 18,428 and 7.0 square miles in 1980 to over 97,000 and 29.1 square miles in 2023. The San Joaquin Council of Governments (SJCOG) forecasts that Tracy's population is anticipated to grow to nearly 130,000-150,000 by 2040. The SJCOG population projections are based on the growth projections developed by the Eberhardt School of Business at University of the Pacific (UOP) in collaboration with SJCOG.

The City operates under the council-manager form of government. Policymaking and legislative authority are vested in the City Council, which consists of a Mayor and a four-member Council. The City Council is responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the City Manager and City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for

overseeing the day-to-day operations of the government, and for appointing the heads of the government's departments. The Council is elected on a non-partisan basis. Council members are elected to four-year staggered terms, with two Council members elected every two years. The Mayor is elected every two years.

#### **Economic Conditions and Outlook**

Tracy's economy has experienced consistent growth in recent years, supported by diverse sectors such as logistics and manufacturing. Tracy's strategic location between the Bay Area and Central Valley has continued to be beneficial for both business and resident growth.

The transit linkage to the Tri-Valley and the Silicon Valley with the ACE line and future Valley Link plan, combined with investment into historic downtown have allowed the City to emerge as a great place to live, work, and play.

Tracy's economy is diverse with over 4,000 businesses. In addition to many supply chain and ecommerce businesses in its business parks, over half of the businesses are considered small businesses, which are the backbone of our community. The City of Tracy has been fortunate to experience a high number of new businesses over the last three years. As a result, Tracy's employment reached a record level of 45,600 by June 2023, while the unemployment rate was at a low of 4.8%, below that of the County and State.

In FY 2022-23, The City's Economic Development Division focused on the principle of creating a pro-business environment as well as attracting, retaining, and expanding businesses throughout the City's diverse retail locations. The relationships with downtown businesses through partnership with the Tracy Chamber of Commerce and Tracy City Center Association have been pivotal to continuing to foster and enhance the City's pro-business environment. Additionally, cross-departmental efforts have allowed for various businesses such as Sourdough & Co., Crumbl Cookies, Popeyes, Fire Wings, The Produce Company, and Amazon to call Tracy home. Other new and upcoming businesses to the Tracy community include Burlington, Williams-Sonoma, Marriott TownePlace Suites, La Quinta Inn & Suites, and the Courtyard by Marriott. The City continues to focus on partnerships, activating business incentive programs, as well as utilizing Tracy's Economic Development Strategic Plan as a roadmap to develop a workplan to attract potential businesses.

Tracy's premier location and welcoming, business friendly climate has also generated interest from "green" technologies to locate and grow their cutting-edge businesses. These include carbon capture technologies, desalinization plants, green energy power plants, hydrogen fuel suppliers, EV technology companies, and more.

Over the last three fiscal years, the City received approximately \$15 million in stimulus from the American Rescue Plan Act (ARPA). The funds have provided services to the community with the construction of a temporary emergency housing facility, reconstruction of City streets, and aided residents and local business in their fiscal recovery from the pandemic.

#### **General Fund Fiscal Highlights**

Over the last two fiscal years, the City saw strong growth in both property and sales tax. As rising inflation and interest rates have occurred over the last fiscal year, consumer spending has slowed, as well as the local real estate market, both in volume and price. The combination of these economic factors is leading to an overall slowing in the growth of the City's General fund

revenues. The City's sales tax revenue increased by \$1.1 million, or 2% over the previous fiscal year, which is indicative of consumer's reduced rate of spending, a trend seen both state and nationwide.

As new housing units are being added to the assessor's roll along with commercial developments in the community, and higher property values, the City of Tracy has experienced a steady increase in local property tax revenues. Property Tax revenue increased in FY 2022-23 over FY 2021-22 by \$2.3 million, approximately 8%. As property tax revenue lags 12-18 months behind market conditions, the 8% increase in property tax revenue is attributed to real estate transactions occurring in the prior fiscal year. As interest rates have risen, the local real estate market has seen residential sales slow, both in volume and price, with drops to the average residential selling price over the last year. Commercial and industrial real estate sales have continued to see moderate growth. The City estimates FY2023/24 will see slowing with an estimated increase of 2-3%.

In November 2016, the City Council and voters passed an additional ½ cent local sales tax (known as Measure V) that has a twenty-year sunset (expires April 2037). In fiscal year 2022-23, the Measure V tax proceeds received and recorded were \$10.5 million. It should be noted that California Department of Tax and Fee Administration (CDTFA) audited one of the City's reported tax collectors during the fiscal year, resulting in the City having to refund some Measure V Sales Tax revenue that was errantly reported by the retailer. As a result, the FY 2022-23 Measure V revenue was approximately \$2.5 million dollars less than the prior fiscal year. With the reporting error corrected, it is expected that the FY2023-24 Measure V Revenues will stabilize.

Over the last five years, the City Council has adopted several resolutions, which prioritized Measure V Sales Tax to fund four amenities located in the City: The Aquatic Center, Multigenerational Recreation Center, Legacy Fields Sports Complex, and the Nature Park.

Below are the City Council's priorities (in no particular order)

Project	Measure V Budget	Accumulated Fund Balance as of June 30, 2023	Other Contributions	Estimated Costs		
Legacy Field (Phase 1E)	\$19 M	(debt)	none	\$19 M		
Multi-Generational Recreation Center	\$31 M	\$2.4 M	\$9 M	\$88 M		
Aquatic Center	\$53 M	\$45 M	\$12 M	\$65 M		
Nature Park (Phase 1)	\$1 M	\$1 M	\$371,000	\$8.4 M		
Ritter Family Ball Par	\$3 M	\$3 M	none	\$25 M+		

#### Measure V Funded City Amenities

The City is also tracking anticipated changes to statewide sales tax allocation related to ecommerce, based on a recent study published by the California Department of Tax Franchise Administration (CDTFA). The CDTFA recently studied the potential impacts of changing the method of allocation from the point of fulfillment to point of delivery. It is expected that legislative changes determining the method of statewide sales tax allocation may occur over the next 12-

18 months and could impact the City's sales tax allocation by 25% or greater, which could equate to \$20-50 million dollars. In anticipation of this change, the City Council adopted a set of fiscal sustainability strategies to pay down future liabilities, fund deferred maintenance and make one-time investments in City services and programs. This will allow the City to pivot without major impacts to essential City services as any changes to sales tax occur.

The City's General Fund is expected to maintain a surplus for the next fiscal year. The City Council and staff developed a fiscal sustainability funding policy adopted with the FY2022-23 budget to fund liabilities, invest in infrastructure maintenance and new capital, and developing new or expanded programs to serve the community and businesses in Tracy. These strategies support the City Council's adopted strategic priorities and are aimed to maintain the City's financial position, in light of the possible changes to sales tax allocation.

Other Fund Fiscal Highlights: The City Council has been committed to having development pay its own way. The City continues to review and update the developer impact fees throughout the City to ensure adequate infrastructure is in place to meet the demands of an ever-growing city. The Council also adopted a Citywide Services Community Facilities District, CFD 2018-1, in January of 2018. It will be superseded by Citywide Services Community Facilities District, CFD 2021-2, which provides for a broader use of funded services. Any new development of 5 or more units is expected to join or mitigate the costs associated with the Police and Public Works services demands connected to new development. The CFD taxes are set at \$70 per parcel, per year and has an inflation rate set to the Consumer Price Index; and will offset the costs associated with adding personnel to meet future population growth in the developing communities of Tracy. The City conditions new commercial development to fund street improvements and both residential and commercial to fund street and traffic light costs.

Development throughout the City has resulted in an increase in planning, engineering, and building revenues over the prior fiscal year of \$1.6 million or 17%.

In addition, the City has adopted several financing infrastructure plans (FIPs) and Master Plan Impact Fees to fund the improvements for new roads, expansion of utility services, and enlargement of facilities needs that are brought on by new development. The City is also in the design and construction of several roadway and highway widening projects. These projects will be paired with regional impact fees, State and Federal grants and are estimated at \$100 million over the next several years. For more information on City impact fees and authorized projects, please see the City's website for the annual AB 1600 report.

The City of Tracy has four utilities: Water, Wastewater, Solid Waste, and Storm Drain with approximately 28,000 customers depending on the service. The growth in residential and commercial development translated to a growth of 447 customers, or 2% over the last fiscal year. In June 2023, a five-year Wastewater rate plan was approved to align cost of service with rates. The rate plan was approved through the prop 218 process and takes effect during FY 2023-24.

Budgetary Controls: The Tracy Municipal Code requires that the City Council adopt a budget by no later than the close of the fiscal year. This annual budget serves as the foundation for the City's financial planning and control. The budget is prepared by fund (i.e. General Fund, Enterprise Fund, etc.), by department (e.g. Police, Fire, etc.), and by program (i.e. Patrol Services, Traffic Enforcement, Fire Support, etc.). Department heads may transfer resources within a department as they see fit with the approval of the City Manager. Amendments to total fund appropriations or transfers between funds, however, need approval from the City Council.

Quarterly, staff prepares a report to the City Council on the year-to-date revenues and expenditures as compared to the adopted and amended budget as part of the on-going budget monitoring process. These reports provide timely updates to the City Council on operating and capital budgets and provides the opportunity for consideration of budget augmentations.

Long-term Fiscal Planning: The City Council of Tracy remains committed to maintaining fiscal sustainability while providing high quality public safety, public works, and community development to meet its existing and future needs. In 2020, the Council adopted a two-year Strategic Priority Work plan for FY21 - FY23 and identified desired outcomes related to the City's social, economic, organizational, and environmental landscape. The Council adopted a governance strategy designed to retain and attract talent, enhance fiscal stability, improve the use of technology, and enhance transparency for the betterment of the community. In response, a set of strategic priorities, goals and objectives were adopted to carry out the vision of the City Council. The Council's strategic priorities, along with their goals and objectives, are the foundation for development of the budget and forecast.

The City prepares a five-year fiscal plan annually as a tool for the Council to meet these strategic priorities and budget development. The City's fiscal strategy includes the creation of a financial forecast to evaluate current and future fiscal conditions and is to guide policy and programmatic decisions. As part of building the multi-year forecast, the City uses information based on past, current, and projected financial conditions. As part of the strategic planning and long-term forecasts, the City has developed and maintains several tools to provide analytic measurements of future fiscal impacts. First, the five-year forecast includes two separate actuarial studies to analyze the impacts of employee retirement benefits on the City's finances over time. One is focused on the fiscal impacts of pension and one on retiree medical costs. Secondly, the City has three separate studies on revenue forecasts based on economic trends surrounding short and long-term retail and housing markets. The City overlays each of these studies into the planning documents to create a multi-faceted approach to fiscal analysis and planning.

The goal of the City's annual Operating and Capital budget is to provide a plan that allocates resources to meet the needs and desires of Tracy's residents. It balances City revenues and costs with community priorities and requirements. In preparing the FY 2022-23 Operating and Capital Budget, City staff reviewed the FY 2021-22 budget and estimated the expenditures and revenues anticipated for the next year, FY 2022-23.

Tracy's local economy has recovered both in housing prices that bolster property tax and diversification in commercial and retail that grows and strengthens our sales tax revenue. With that being said, the economy has natural growth and contractions that are outside of the City's control. Housing prices are beginning to hold as interest rates have risen. Even with solid financial planning and long-term forecasting, not all future outcomes can be predicted. Knowing that, the City has positioned itself well by building financial reserves, adopting strong fiscal policies, and passing important revenue measures to support City services. However, even with these proactive steps, the City, like other agencies, will continue to be faced with unmet needs in an environment where resources are limited.

Creating a long-term financial forecast has helped identify future revenue and expenditure trends that may have an immediate or long-term influence on government policies, strategic goals, funding obligations, or community services. The City uses the five-year financial forecast as a management tool to best anticipate inflows and outflows of City resources in the short-term, then projects out these trends into the longer ten-year model to ensure budget

sustainability. Modeling of long-term strategies also allows marginal shifts to occur over time to maintain healthy reserves while still actively improving services to the public. The forecast has become an integral part of the annual and mid-year budget process.

City Council Strategic Priorities and Major Initiatives for FY 2021-2023: The Annual Comprehensive Financial Report echoes our continued investment in City services to our residents and businesses, but also to those we invite to work in and/or visit the City of Tracy. There are a number of economic development efforts that have been a City focus for several years, with job creation and growth being at the forefront. This continues to be a priority for the City, including ensuring a positive working relationship with the business community, so that the City's business attraction efforts successfully bring targeted industries and retailers to our community. Tracy strives to provide services that promote a safe community for our residents, businesses, and visitors. This remains a high priority to our City Council and City Administration. The financials reflect the desired operational outcomes of each City department as they relate to the City Council's 2021-2023 Strategic Priorities Work Plan:

#### **Economic Development**

To enhance the competitiveness of the City while developing a strong and diverse economic base.

- Adopted the Economic Development strategic plan.
- Deployed over \$600,000 in funding through the Community Development Block Grant and HOME investment Partnership programs.
- Approved over 83 zoning/land use/development-related permits.
- Issued 3,791 Building Permits.
- Completed 95% of inspections within 24 hours of request being received.
- Provided over 20,000 building inspections.

#### **Public Safety**

To enhance community safety by promoting a responsive public safety system that includes civic engagement and partnerships, community involvement, public education and prevention, intervention, and suppression services that meet the needs of our community, inclusive of businesses and residents.

- Opened the Tracy Temporary Emergency Housing facility.
- Received grant funding in the amount of \$1.2 M to support the Temporary Emergency Housing facility.
- Familiar Faces program integrated with shelter provider to provide continuity of services.
- 44 Flock Safety Automatic License Plate Reader cameras installed in 15 strategic intersections throughout Tracy. Cameras provide real-time alters to law enforcement when a stolen car or known wanted suspect vehicle enters the jurisdiction.
- PD responded to 69,113 calls for service.
- PD Closed 329 investigations.
- Code Enforcement closed 3,008 cases.
- Secured over \$600,000 in grant funding for the purchase of Police equipment.
- Facilitated 532 adoptions of dogs and cats at the Animal Shelter.
- Returned 239 pets to owners.
- Police Department attended over 150 community events.

#### **Quality of Life**

To provide an outstanding quality of life by enhancing the City's amenities, business mix and services, and cultivating connections to promote a positive change and progress in our community.

- Increased Transit ridership by 20%
- Completed renovation of Transit Station offices
- Opened the Temporary Emergency Housing facility, providing outreach and intake support services.
- Maintained a 95% or higher Airport hangar rental rate.
- Repainted 252 crosswalks, including all school intersections.
- Completed 1,264 feet of sidewalk grinding.
- Removed over 108 tons of debris from illegal dumping.
- Cleaned 2.4 miles of sewer mains.
- Completed the Zone 4 Tracy Hills Pump Station and Reservoir.
- Outfall Effluent Pipeline Project completed.
- Replaced ballfield netting at Tracy Sports Complex.
- Renovated turf and amenities at Stevens Park.
- Completed Tiago Park turf renovation.
- Renovated landscaping at 11<sup>th</sup> St. and Corral Hollow.
- Adopted the Citywide Parks, Recreation, and Trails Master Plan Update.
- Legacy Fields operational plan accepted by City Council.
- Hosted five (5) block parties averaging 1,500 people in attendance.
- Senior Center saw 786 new participants.
- Increased the number of Youth and Teen Summer programming to offer Summer Camps.

#### Governance

To retain and attract new talent, enhance fiscal sustainability, improve the use of technology, and enhance transparency for the betterment of the Tracy community.

- Received the Government Officers of America (GFOA) Excellence in Reporting award for the FY 2021-22 Annual Comprehensive Financial Report.
- Received the California Society of Municipal Finance Officers (CSMFO) Certificate of Achievement for Excellence in Budget Reporting for the FY 2022-23 budget book.
- Assisted with the completion of a rate study for wastewater funds to maintain operations, debt, capital, and reserve levels to maintain the sustainability of these utilities.
- Monitored, applied for, and was awarded over a \$58 million in grants across all City departments in FY2023.
- Implemented Governmental Accounting Standards Board (GASB) 87 and 96, lease accounting and subscription-based software into financial statements.
- Partnered with PG&E to facilitate auto enrollment of low-income utility customers into the Low-Income Rate Assistance (LIRA) program.
- Implemented a digital budget book to allow for increased transparency of the City's budget.
- Established the City of Tracy Compensation Philosophy.
- Negotiated labor agreements with five (5) represented bargaining units and compensation and benefit plans for three (3).
- Established the City of Tracy Business Continuity Plan.
- Provided the Mayor's Youth Summer Internship Program, with twenty-three (23) participants.
- Expanded the leadership and professional development program to provide additional training and growth opportunities in support of succession planning goals.

**GASB 54:** The City is required to produce its financial statements in conformity with GASB 54. This GASB requirement concerns mainly the designation of fund balance into use categories. In addition, Statement 54 clarifies how rainy-day amounts are reported by treating stabilization arrangements as a specified purpose. Consequently, amounts constrained to stabilization must

be reported as "committed" or "assigned" fund balance in the General Fund if they meet the other criteria for those classifications. In October 2014, the City Council adopted a stabilization policy and created three stabilization reserves and most recently revised the policy in June 2021. Please refer to Note # 1 for more information.

#### Summary of the General Fund Reserves as of June 30, 2023

Restricted	Fire Medical Leave Bank	\$ 622,886
	Medical Leave Bank	2,972,665
Committed	17% Reserve (Emergency)	16,489,000
Assigned	13% Reserve (Economic Stability)	11,192,380
	Prior Year Re-Appropriations	1,737,485
	Animal Control Trust	22,193
Unassigned		7,391,896_
		40,428,505

**GASB 96:** In FY 2022-23, The City implemented GASB 96. This GASB requirement concerning Subscription-based Information Technology Arrangements (SBITA). The City recognizes a SBITA liability and a right-to-use subscription asset (SBITA asset) in the financial statements with an initial individual value of \$50,000 or more with a subscription term greater than one year. Right-to-use subscription assets are reported along with other capital assets and subscription liabilities are reported on the statement of net position.

**Gann Limit vs. Appropriations Subject to Limit**: Proposition 4, the "Gann Initiative," was passed by California voters in 1978, and is intended to limit government appropriations. The appropriations limit is calculated each year based upon fiscal year 1978-79 appropriations, which is modified by the composite consumer price index and population changes that have occurred in subsequent years. The City's appropriations limit and the estimated appropriations subject to the limit for the FY 2022-23 amounted to \$85,804,336 million and \$83,297,909 million respectively. City appropriations subject to the limit have consistently remained far below the appropriation limits and are not expected to deviate from this trend in the foreseeable future.

**Awards and Acknowledgements:** The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Tracy for its Comprehensive Annual Financial Report (ACFR) for the fiscal year ended June 30, 2022. This was the 35<sup>th</sup> consecutive year that the government has received this prestigious award. To be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized ACFR that satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of the Annual Comprehensive Financial Report was made possible by the dedicated service of the entire Finance Department staff. Each member of the Department has our appreciation for the contributions made in the preparation of this report. We would also like

to recognize the Mayor and City Council for their guidance and support in the City's pursuit of excellence in financial reporting.

Respectfully submitted,

Michowards

Midori Lichtwardt City Manager Sara Cowell Director of Finance

Jara Cowell



2121 North California Blvd., Suite 290 Walnut Creek, California 94596



#### INDEPENDENT AUDITORS' REPORT

www.pungroup.cpa



To the Honorable Mayor and Members of the City Council of the City of Tracy Tracy, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tracy, California (the "City"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the South San Joaquin County Fire Authority ("SSJCFA"), which represent 100% of the assets, net position, and revenues, respectively, of the of the aggregate discretely presented component unit as of June 30, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for SSJCFA, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

Implementation of New GASB Pronouncements

As discussed in Note 1 to the basic financial statements, the City implemented Governmental Accounting Standards Board ("GASB") Statement No. 96, Subscription Based Information Technology Arrangements during the year. The implementation of GASB Statement No. 96 requires the City to record subscription assets and corresponding subscription liabilities for all SBITAs with a noncancellable term over one year. As a result of the implementation, the City reported a restatement of its net position in the amount of \$110,123. Our opinion is not modified with respect to this matter.







To the Honorable Mayor and Members of the City Council of the City of Tracy Tracy, California Page 2

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the
  City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

To the Honorable Mayor and Members of the City Council of the City of Tracy Tracy, California Page 3

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Modified Approach to Reporting Street Pavement Costs, Budgetary Comparison Schedules, Schedules of Changes in Net Pension Liability and Related Ratios, Schedules of Contributions – Pension, and Schedule of Changes in Total OPEB Liability and Related Ratios, and Schedule of Contributions – OPEB, as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Combining and Individual Fund Financial Statements and Budgetary Comparison Schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining and Individual Fund Financial Statements and Budgetary Comparison Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Introductory and Statistical Sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

To the Honorable Mayor and Members of the City Council of the City of Tracy Tracy, California Page 4

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 6, 2024, on our consideration of City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City's internal control over financial reporting and compliance.

Walnut Creek, California

February 6, 2024

#### **City of Tracy**

#### Management Discussion and Analysis (Unaudited) For the Year Ended June 30, 2023

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis provide an overview of the City of Tracy's financial performance for the fiscal year ended June 30, 2023. This report has been prepared in accordance with Generally Accepted Accounting Principles (GAAP) as established by the Governmental Accounting Standards Board (GASB). We encourage our readers to consider this information in conjunction with the information provided in the accompanying basic financial statements and notes thereto.

#### FINANCIAL HIGHLIGHTS

- The City's assets and deferred outflows of resources exceeds its liabilities and deferred inflows of resources at the close of the 2022-23 fiscal year by \$1,485 million Net Position. Of this amount, \$142 million Unrestricted Net Position is designated to be used to meet ongoing obligations to citizens and creditors.
- The City's total net position increased by \$49 million, with \$51 million attributable to governmental activities and (\$2) million attributable business-type activities.
- As of June 30, 2023, the City's combined governmental funds reported fund balance of \$386.7 million. Of the \$386.7 million; \$20.5 million is committed, \$114.7 million is assigned, and \$7.3 million is available to meet the City's current and future needs.
- As of June 30, 2023, the fund balance for the General Fund was \$40.4 million of which \$5.5 million is designated as Non-Spendable for items such as deposits, prepaid assets, inter-fund advances, and inventory. Restricted fund balance was \$3.6 million, designated for medical leave bank. Committed fund balance was \$16.5 million, designated for Contingency/Emergency. Assigned fund balance was \$13.0 million, designated for items such as prior reappropriation and fiscal sustainability. Unassigned funds were \$1.9 million as of June 30, 2023.

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT

The Management's Discussion and Analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of the following sections:

- 1) Introductory Section, which includes the Transmittal Letter and general information,
- 2) Management's Discussion and Analysis,
- 3) The Basic Financial Statements, which include the Government-wide and the Fund Financial Statements, along with the Notes to these financial statements,
- 4) Required Supplemental Information,
- 5) Combining Statements for Non-major Governmental Funds and Internal Service Funds,
- 6) Statistical Information

#### **The Basic Financial Statements**

The Basic Financial Statements are comprised of the Government-wide Financial Statements and the Fund Financial Statements. These two sets of financial statements provide two different views of the City's financial activities and financial position.

#### City of Tracy

#### Management Discussion and Analysis (Unaudited) (Continued) For the Year Ended June 30, 2023

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT (CONTINUED)

#### Government-wide Financial Statements

The Government-wide Financial Statements provide a longer-term view of the City's activities as a whole and are presented in a manner similar to a private-sector business. These statements are comprised of:

Statement of Net Position – Presents information on all City assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between them reported as Net Position. Over time, increases or decreases in Net Position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

Statement of Activities – Presents information reflecting any change in the government's net position during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs (regardless of the timing of related cash flows). Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation and compensated time leaves).

Both of the Government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (government activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

- Governmental activities All of the City's basic services are considered to be governmental activities, including general government, public safety, public ways and facilities/transportation, public works, and culture and leisure. These services are supported by general city revenues such as taxes, and by specific program revenues such as developer fees.
- The City's governmental activities include not only the City of Tracy (known as the primary government), but also the activities of the Tracy Operating Partnership Joint Powers Authority, Tracy Public Financing Authority, and the Tracy Industrial Development Authority, which are controlled by and dependent on the City. While they are separate legal entities, City Council serves in separate sessions as the governing body of the Tracy Operating Partnership Joint Powers Authority, the Tracy Public Financing Authority, and the Tracy Industrial Development Authority; and the City is financially accountable for those entities. The financial activities of all three entities have been aggregated and merged, termed "blended", with those of the City in the accompanying financial statements.
- Pursuant to ABxl 26 ("AB 26"), approved by Governor Brown on June 28, 2011 and upheld by the California State Supreme Court on December 29, 2011, the Tracy Community Development Agency ("Agency") was dissolved on January 31, 2012. The former Agency is now administered under the name of Successor Agency to the Community Development Agency of the City of Tracy. The activities of the Successor Agency can be found in the Fiduciary Fund Section of the Financial Statements.
- Business-type activities All of the City's enterprise activities are reported here, including water, wastewater, drainage, solid waste, transit, and airport. Unlike governmental services, these services are supported by charges paid by users based on the amount of the service they use.

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT (CONTINUED)

#### Fund Financial Statements

The Fund Financial Statements report the City's operations in more detail than the Government-wide Statements and focus primarily on the short-term activities of the City's General Fund and major funds. The Governmental Fund Financial Statements measure only current revenues and expenditures and fund balances; they exclude capital assets, long-term debt, and other long-term amounts. Enterprise and Internal Service Fund Financial Statements are prepared on the full accrual basis and include all their assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both current and long-term. Each major fund is presented individually, with all non-major funds summarized and presented only in a single column. Supplementary combining schedules present the detail of these non-major funds. Major funds present the major activities of the City for the year and may change from year to year as a result of changes in the pattern of the City's activities.

A "fund" is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and objectives. All of the City's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

• Governmental Funds – These funds are used to account for essentially the same functions reported as governmental activities in the Government-wide Financial Statements. Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources and are therefore prepared on the modified accrual basis. Capital assets and other long-lived assets, along with long-term liabilities, are not presented in the Governmental Fund Financial Statements.

The City of Tracy has 32 governmental funds of which 6 are considered major funds for presentation purposes. Each major fund is presented separately in the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances. The financial information for the remaining non-major governmental funds is combined into a single, aggregated presentation.

Proprietary Funds – The City maintains two different types of proprietary funds; Enterprise Funds and Internal
Service Funds. Enterprise Funds are used to report the same functions presented as "business-type activities"
in the Government-wide Financial Statements. Internal Service Funds account for the financial activity of the
City's central garage, central services departments, equipment replacement, building maintenance, and selfinsurance. Financial statements for proprietary funds are prepared on the full accrual basis and include all their
assets and liabilities, current and long-term.

Since the City's Internal Service Funds provide goods and services only to the City's governmental activities, their activities are reported only in the government-wide financial statements as governmental activities. Internal Service Funds may not be major funds because their revenues are derived from other City funds. These revenues are eliminated in the City-wide financial statements and any related profits or losses are returned to the activities which created them.

#### City of Tracy

#### Management Discussion and Analysis (Unaudited) (Continued) For the Year Ended June 30, 2023

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT (CONTINUED)

#### Fund Financial Statements (Continued)

- Fiduciary Funds These funds are used to account for resources held for the benefit of parties outside the government. Fiduciary Funds are not reflected in the Government-wide Financial Statements because the resources of those funds are not available to support the City's own programs. The accounting used for Fiduciary Funds is similar to that used for Proprietary Funds. With the dissolution of the Community Development Agency per ABxl 26 and AB 1484, the activities of the Successor Agency to the Tracy Community Development Agency are reported as a Private Purpose Trust Fund in the Fiduciary Fund section.
- Custodial Funds These funds are used to account for resources held for the benefit of parties outside the
  government. Fiduciary Funds are not reflected in the Government-wide Financial Statements because the
  resources of those funds are not available to support the City's own programs. The accounting used for
  Fiduciary Funds is similar to that used for Proprietary Funds. These funds are used to report fiduciary activities
  that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds,
  or private purpose trust funds. The City's custodial funds includes various Community Facilities Districts and
  Assessments Districts.

#### Notes to the Financial Statements

The Notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

#### Required Supplemental Information

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information concerning budgetary comparison schedules for the General Fund and other major funds that are Special Revenue Funds, along with schedules related to the City's net pension liabilities, total OPEB liability and contributions.

#### **Combining Statements**

This section of the report includes additional detailed information about non-major governmental, internal service and agency funds.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net Position – The net position for the City as a whole increased by \$49 million or 3.4%, from \$1,436 million at June 30, 2022 to \$1,485 million at June 30, 2023. Restricted net position accounted for \$244 million restricted for capital projects, debt service and legally segregated taxes, grants, and fees. The unrestricted net position increased by \$10 million, from \$137 million at June 30, 2022 to \$147 million at June 30, 2023 and is designated to be used to meet ongoing obligations to citizens and creditors. The Unrestricted Net Position reflects the inclusion of a Net Pension Liability of \$122.5 million and Net OPEB Liability of \$6.1 million in accordance with Accounting Principles Generally Accepted in the United States of America.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

The following table reflects the Summary of Net Position for the fiscal year ended June 30, 2023 with comparative data for the fiscal year ended June 30, 2022.

#### Statement of Net Position Fiscal Year Ended June 30 (in thousands of dollars)

	Governmental			Business-Type								
		Activities			Activities				Total			
		2023	2022		2023		2022		2023			2022
Cash and Investments	\$	390,529	\$	354,579	\$	45,043	\$	65,195	\$	435,572	\$	419,774
Other Assets		71,857		73,383		27,391		24,739		99,248		98,122
Capital Assets		704,229		681,830		460,269		447,769		1,164,498		1,129,599
Total Assets		1,166,615		1,109,792		532,703		537,703		1,699,318		1,647,495
Deferred Outflows												
Related to Pension/OPEB		43,844		18,476		5,592		2,456		49,436		20,932
Current Liabilities		47,480		47,605		11,186		12,220		58,666		59,825
Non-Current Liabilities		158,973		98,962		37,831		32,764		196,804		131,726
Total Liabilities		206,453		146,567		49,017		44,984		255,470		191,551
Deferred Inflows				_		_		_				
Related to Leases		2,009		2,217		3,483		3,784		5,492		6,001
Related to Pensions		2,211		30,566		541		4,260		2,752		34,826
Total Deferred Inflows		4,220		32,783		4,024		8,044		8,244		40,827
Net Investment in Capital												
Assets		658,562		640,818		435,567		421,053		1,094,129		1,061,871
Restricted		244,307		237,566		2		-		244,309		237,566
Unrestricted		96,917		70,533		49,685		66,078		146,602		136,611
Total Net Position	\$	999,786	\$	948,917	\$	485,254	\$	487,131	\$	1,485,040	\$	1,436,048

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

The City's Government-wide Net Position as of June 30, 2022, comprised of the following:

- Cash and investments combined increased by \$15.8 million or 3.8%, from \$419.8 million at June 30, 2022 to \$435.6 million at June 30, 2023. The \$435.6 million of cash and investments is in the city treasury and investments.
- Receivables increased by \$20.2 million, from \$55.7 million at June 30, 2022 to \$75.9 million at June 30, 2023. Receivables were comprised of \$56.5 million of current receivables and \$19.4 million of long-term receivables. Current receivables are primarily related to sales tax and grants; and long-term receivables are related to housing loans provided by the former Community Development Agency and leases. The grants and loans have varying repayment terms and interest rates.
- Capital assets increased by \$34.9 million or 3.1%, from \$1,130 million at June 30, 2022 to \$1,164 million at June 30, 2023. Net capital assets of \$1,164 million include the City's infrastructure in addition to all other City assets.
- Restricted Net Position increased \$6.7 million or 2.8%, from \$237.6 million at June 30, 2022 to \$244.3 million at June 30, 2023. Restricted Net Position is restricted for capital projects \$199.7 million; low-moderate income housing projects \$1.0 million; debt service \$14.6 million; and \$28.9 million may be spent on other projects as specified by funding source restrictions.
- Unrestricted Net Position increased by \$10.0 million or 7.3%, from \$136.6 million at June 30, 2022 to \$146.6 million at June 30, 2023. The unrestricted net position is available to be used to finance day to day operations without constraints established by debt covenants or other legal requirements or restrictions. While these assets are technically unrestricted, most of these assets are committed or assigned for a specific use.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

The Change in Net Position expressed as the change in revenues and expenses through June 30, 2023, is reflected in the Statement of Changes in Net Position.

#### Statement of Changes in Net Position Fiscal Year Ended June 30 (in thousands of dollars)

	Governmental Activities		Business-Type Activities			Total			
	2	2023 2022		2023		2022	2023	2022	
Revenues									
Program Revenues:									
Charges for Services	\$	25,322	\$ 30,044	\$	80,743	\$ 72,022	\$ 106,065	\$ 102,066	
Operating Contributions and Grants		17,282	13,576		32	1,688	17,314	15,264	
Capital Grants and Contributions		33,225	63,193		10,195	12,703	43,420	75,896	
Total Program Revenues		75,829	106,813		90,970	86,413	166,799	193,226	
General Revenues:									
Property Taxes		30,093	27,241		_	_	30,093	27,241	
Other Taxes		83,555	84,992		_	_	83,555	84,992	
Other General Revenues		6,356	5,369		1,714	(4,017)	8,070	1,352	
Total General Revenues		120,004	117,602		1,714	(4,017)	121,718	113,585	
Total Revenues		195,833	224,415		92,684	82,396	288,517	306,811	
Expenses									
General Government		25,433	26,685		_	_	25,433	26,685	
Police		55,920	38,889		_	_	55,920	38,889	
Fire		23,351	16,807		_	_	23,351	16,807	
Development & Engineering		10,638	12,322		_	_	10,638	12,322	
Public Works		17,988	22,081		_	_	17,988	22,081	
Parks & Community Services		10,632	4,800		_	_	10,632	4,800	
Interest on Long-term Debt		935	990		_	_	935	990	
Water		_	-		26,069	23,594	26,069	23,594	
Wastewater		_	-		23,258	22,205	23,258	22,205	
Solid Waste		_	-		33,375	28,418	33,375	28,418	
Storm Drainage		_	-		2,336	2,114	2,336	2,114	
Airport		_	_		2,381	2,231	2,381	2,231	
Transit		-	-		7,320	6,080	7,320	6,080	
Total Expenses		144,897	122,574		94,739	84,642	239,636	207,216	
Changes in net position before transfers		50,936	101,841		(2,055)	(2,246)	48,881	99,595	
Transfers		(178)	(24,954)		178	24,954	_	-	
Change in Net Position		50,758	76,887		(1,877)	22,708	48,881	99,595	
Net Position, Beginning		949,028	872,030		487,131	464,423	1,436,159	1,336,453	
Net Position, Ending	\$	999,786	\$ 948,917	\$	485,254	\$ 487,131	\$1,485,040	\$ 1,436,048	

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

#### Revenues

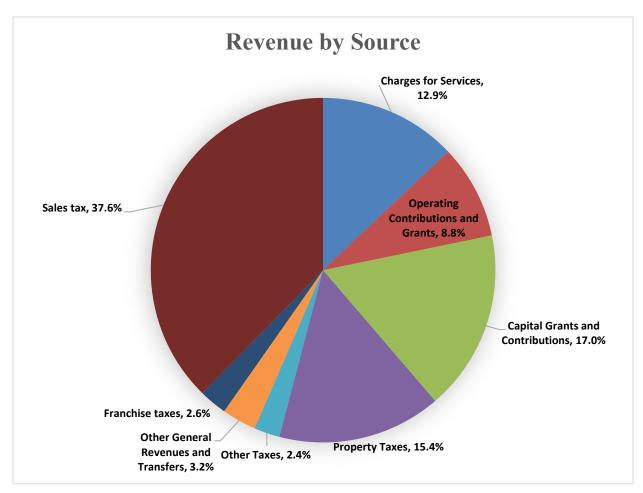
Total revenues decreased by \$13.4 million or 4.4%, from \$301.9 million at June 30, 2022 to \$288.5 million at June 30, 2023. Total governmental program revenues decreased by \$31.0 million, largely due to charges for services and grants. Total governmental general revenues increased by \$2.4 million.

#### **Expenses**

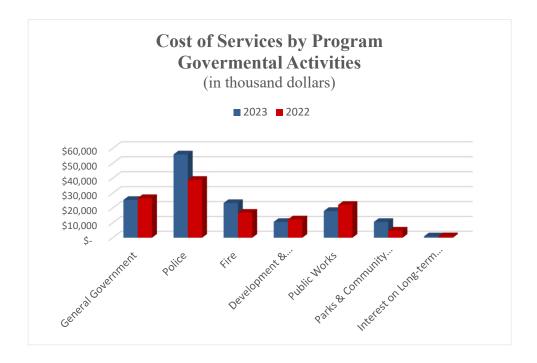
Total expenses for the City increased by \$37.3 million or 18.4%, from \$202.3 million at June 30, 2022 to \$239.6 million at June 30, 2023. Governmental activities incurred \$144.9 million of expenses while business-type activities incurred \$94.7 million. Of the Governmental Activities, the largest expenses were in Public Safety \$79.3 million; Public Works \$18.0 million; and General Government \$25.4 million.

#### **Governmental Activities**

Total resources available during the year to finance governmental operations were \$1,144.7 million consisting of net position at June 30, 2022 of \$949.0 million, program revenues of \$75.8 million and general revenues, net of transfers, in amount of \$119.8 million. Government Activities revenue is graphed below by the source of funding, followed by the expenses by program.



#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)



## Changes in Business-Type Activities by Program Fiscal Year Ended June 30

(in thousands of dollars)

	<b>Business-type Activities</b>				
	2023	2022			
Net Revenue (Expense)					
from Business-type Activities					
Water	\$3,853	\$4,517			
Wastewater	(7,366)	(3,153)			
Solid Waste	(1,711)	(2,031)			
Drainage	770	(577)			
Airport	(1,626)	(1,525)			
Transit	2,312	2,021			
<b>Total Business-type Activities</b>	(\$3,768)	(\$748)			

Program revenues of Business-type Activities increased \$4.6 million or 5.3%, from a total of \$86.4 million at June 30, 2022 to a total of \$91.0 million at June 30, 2023. This was a result of increases in charges for services and capital grants received.

#### City of Tracy

#### Management Discussion and Analysis (Unaudited) (Continued) For the Year Ended June 30, 2023

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **Governmental Funds**

The focus of the City's Governmental Funds is to provide information on near-term inflows, outflows, and balances of spending resources. Such information is useful in assessing the City's financing requirements. The classification of spendable fund balances to committed, assigned, and unassigned, is intended to be helpful in measuring the resources available for spending at the end of the fiscal year. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending.

At June 30, 2023, the City's governmental funds reported combined fund balances of \$386.7 million, which is an increase of \$36.0 million or 10.3%, from \$350.8 million at June 30, 2022. Total revenues decreased by \$22.0 million or 11.5%, from \$214.0 million at June 30, 2022 to \$192.0 million at June 30, 2023. Of this total, \$134.2 million was in the General Fund. Total expenditures increased by \$33.5 million or 27.2%, from \$123.1 million at June 30, 2022 to \$156.6 million at June 30, 2023. Of this total, \$102.5 million was in the General Fund.

#### General Fund

At June 30, 2023, the General Fund balance of \$40.4 million, was comprised of \$16.5 million committed funds for contingency/emergency reserve, \$13.0 million in assigned funds, and \$.02 million for Animal Control Trust. Restricted funds were \$3.6 million for medical leave bank. Unassigned funds at June 30, 2023 were \$1.9 million. Fund balances have been classified in accordance with generally accepted accounting principles. While amounts have been categorized as unassigned, they may be informally earmarked by the City Council for specific purposes.

#### **Housing Successor Special Revenue Fund**

On June 28, 2011 the State of California adopted ABx1 26, amended by AB 1484 on June 27, 2012, which dissolved redevelopment agencies as of January 31, 2012. All assets of the former Redevelopment Agency were transferred as prescribed by law to either the Housing Successor or to the Successor Agency.

The City of Tracy elected to become the Housing Successor and established the Housing Successor Special Revenue Fund to account for the housing assets and activities previously provided by the Tracy Community Development Agency. As of June 30, 2023, the fund balance of the Housing Successor Special Revenue Fund was \$5.0 million with \$4.0 million committed and \$1.0 million restricted.

### City of Tracy

Management Discussion and Analysis (Unaudited) (Continued) For the Year Ended June 30, 2023

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS (CONTINUED)

#### **Community Development Fees Special Revenue Fund**

The Community Development Fees Special Revenue Fund had revenues of \$11.9 million, transfers in of \$2.2 million and expenditures of \$14.2 million. The ending fund balance decreased from \$7.9 million at June 30, 2022 to \$7.7 million at June 30, 2023.

#### **CARES/ARPA Grant Fund**

The fund balance of the CARES/ARPA Grant Fund increased by \$1.6 million over the prior year. Fund balance was \$1.5 million at June 30, 2022 comparable to \$3.1 million at June 30, 2023.

#### **General Projects Capital Fund**

The General Projects Fund had revenues of \$5.2 million, transfers in of \$24.7 million, transfers out of \$3.1 million, and expenditures of \$4.8 million. The fund balance increased \$22.0 million from \$79.7 million at June 30, 2022 to \$101.8 million at June 30, 2023. Funding for the General Project Fund is transferred from the City's General Fund. Capital project expenses included Legacy Fields 1E (78185) and the Multi-Generational Gymnasium (78178). Future projects include the Aquatic Center, General Plan Update, and the BMX Pump Track.

#### Tracy Infrastructure Master Plan Capital Fund

The Tracy Infrastructure Master Plan (TIMP) Fund had revenues of \$18.5 million and expenditures of \$3.6 million. The fund balance increased \$14.6 million from \$90.9 million at June 30, 2022 to \$105.4 million at June 30, 2023. TIMP Funds cover areas of the City not covered by their own financing plan. Project expenditures included I-205 Mountain House Overcrossing (73146), I-580 Mountain House Overcrossing (73147) and Wastewater Treatment Expansion (74107). Future projects Water Lines along Lammers and Corral Hollow Widening.

#### **Enterprise Funds**

The City's Enterprise Funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. The City's Enterprise Funds are comprised of the Water Utility Fund, the Wastewater Utility Fund, Drainage Fund, Solid Waste Fund, Municipal Airport and Municipal Transit Funds. Enterprise Fund net position totaled \$485.3 million at June 30, 2023. Enterprise operating revenues were \$81.2 million and operating expenses were \$93.1 million in fiscal year 2023. Operating expenses included \$14.8 million in depreciation expense. Project expenditures include the Wastewater treatment Outfall (74083). Future expenses include additional phases of the Wastewater Treatment Expansion and Capital Maintenance at the Water and Wastewater treatment plants.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS (CONTINUED)

#### **Water Fund**

The net position of the Water Fund at June 30, 2023 was \$205.1 million, an increase of \$4.2 million over the prior fiscal year. The net position of the Water fund at June 30, 2022 was \$200.9 million. Approximately \$11.7 million of the Fund's net position was unrestricted at the fiscal year end with a net investment in capital assets of \$198.8 million. Activities for the year were comprised of \$22.5 million in operating revenues for the current year and \$25.9 million in operating expenses including \$4.8 million in depreciation expense.

#### **Wastewater Fund**

The net position of the Wastewater Fund at June 30, 2023 was \$183.5 million, a decrease of \$6.4 million over the prior fiscal year. The net position of the Wastewater fund at June 30, 2022 was \$189.9 million. Approximately \$19.4 million of the Fund's net position was unrestricted at the fiscal year end with a net investment in capital assets of \$183.4 million. Activities for the year were comprised of \$15.8 million in operating revenues for the current year and \$22.3 million in operating expenses including \$5.9 million in depreciation expense.

#### **Solid Waste Fund**

The net position of the Solid Waste Fund at June 30, 2023 was \$10.3 million, a decrease of \$1.4 million over the prior fiscal year. The net position of the Solid Waste fund at June 30, 2022 was \$11.7 million. Approximately \$10.1 million of the Fund's net position was unrestricted at the fiscal year end with a net investment in capital assets of \$0.2 million. Activities for the year were comprised of \$31.6 million in operating revenues for the current year and \$33.4 million in operating expense.

#### **Drainage Fund**

The net position of the Drainage Fund at June 30, 2023 was \$51.3 million, an increase of \$0.8 million over the prior fiscal year. The net position of the Drainage fund at June 30, 2022 was \$50.5 million. Approximately \$(0.2) million of the Fund's net position was unrestricted at the fiscal year end with a net investment in capital assets of \$51.5 million. Activities for the year were comprised of \$0.8 million in operating revenues for the current year and \$2.3 million in operating expenses including \$1.7 million in depreciation expenses.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The final amended budget for the General Fund totaled \$101.1 million. The difference in appropriations between the original budget and the final amended budget was (\$1.4) million. At the end of the fiscal year, the total actual expenses of the General Fund were \$102.5 million.

#### **CAPITAL ASSETS**

At the end of fiscal 2023, the City had \$1,164.3 million, net of depreciation and amortization, invested in a broad range of capital assets used in governmental and business type activities, as shown below. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed assets are valued at their estimated acquisition value on the date of contribution.

Non-depreciable assets  Land \$ Streets and Roads  Construction in-Progress  Total  Depreciable assets  Buildings and  Improvements  Improvements  Grading, Curbs & Gutters	2023		Dublicos t	s-type Activities Tota			otais	tals		
Land Streets and Roads Construction in-Progress Total  Depreciable assets Buildings and Improvements Improvements		 2022	2023		2022		2023		2022	
Streets and Roads Construction in-Progress Total  Depreciable assets Buildings and Improvements Improvements										
Construction in-Progress Total  Depreciable assets Buildings and Improvements Improvements	\$ 181,056	\$ 180,468	\$ 19,057	\$	19,057	\$	200,113	\$	199,525	
Total  Depreciable assets Buildings and Improvements Improvements	327,059	325,970	-		-		327,059		325,970	
Depreciable assets Buildings and Improvements Improvements	58,826	33,797	63,529		48,343		122,355		82,140	
Buildings and Improvements Improvements	566,941	540,235	 82,586		67,400		649,527		607,635	
Improvements Improvements										
•	147,476	146,097	171,165		171,165		318,641		317,262	
Grading, Curbs & Gutters	51,064	51,005	-		-		51,064		51,005	
Sidewalks & Driveway	32,135	32,135	-		-		32,135		32,135	
Approaches										
Traffic Signals	31,957	31,888	8,118		8,118		40,075		40,006	
Equipment	34,629	32,156	47,440		47,814		82,069		79,970	
Infrastructure	12,219	12,219	398,105		386,284		410,324		398,503	
Intangible Assets	1,368	1,367	73,476		73,476		74,844		74,843	
Less: accumulated depreciation	(175,507)	(165,504)	(320,700)		(306,488)		(496,207)		(471,992)	
Net depreciable assets	135,341	141,363	377,604		380,369		512,945		521,732	
Lease right to use assets										
Buildings and Improvements	1,094	406	-		-		1,094		406	
Less: accumulated amortization	(453)	 (174)	-		-		(453)		(627)	
Net lease right to us assets	641	232	_		_		641		(221)	
Subscription assets					_					
Subscription assets	2,284	2,192	86		-		2,198		2,192	
Less: accumulated amortization	(978)	 -	(7)		-		(971)		-	
Net lease right to us assets	1,306	2,192	79				1,227		2,192	
Total Capital Assets \$	\$ 704,229	\$ 684,022	\$ 460,269	\$	447,769	\$	1,164,340	\$	1,131,338	

#### CAPITAL ASSETS (CONTINUED)

The City depreciates all its capital assets over their estimated useful lives, except for roads, which are reported using the Modified Approach. The purpose of depreciation is to spread the cost of a capital asset over the years of its useful life so that an allocable portion of the cost of the asset is borne by all users. Additional information on depreciable lives may be found in Note 8 to the financial statements. The Modified Approach requires the City to employ an asset management system that maintains a current inventory of these assets, estimates annual costs to maintain them, and assesses the condition of the assets in a replicable way.

The City has elected to use the modified approach discussed above with respect to its roads, most of which are relatively new. The City's policy is to maintain these roads at an overall condition index level averaging 69, instead of providing depreciation. During fiscal year 2023, the City expended \$7,385,863 to preserve its roads, and the condition index level was 64. The City estimates that it will be required to expend approximately \$19M in fiscal years 2023 through 2027 to brings its roads to a condition level of 69, or \$11.5M annually to maintain its roads at the current PCI level of 64.

#### DEBT SERVICE ADMINISTRATION

Each of the City's debt issues is discussed in detail in Note 9 in the Notes to the Basic Financial Statements. The City's Governmental Activities long-term debt outstanding decreased by \$2.6 million or -6.0%, from \$43.1 million at June 30, 2022 to \$40.5 million at June 30, 2023. The City's Business Activities long-term debt outstanding decreased by \$2.0 million or -7.5%, from \$26.7 million at June 30, 2022 to \$24.7 million at June 30, 2023.

#### Outstanding Debt Fiscal Year Ended June 30 (in thousands of dollars)

	Governmental Activities 1		Business-type Activities			S Totals				
		2023	2022		2023	2022		2023		2022
Lease Liability	\$	576	\$ 236	\$	-	\$ -	\$	576	\$	236
Subscription Liability		1,213	2,082		54	-		1,267		2,082
2022 Lease Revenue Refunding Bonds		16,405	17,040		-	-		16,405		17,040
2022 Lease Revenue Refunding Bonds (Premium)		2,948	3,409					2,948		3,409
2020 Lease Revenue Refunding Bonds		17,465	18,275		-	-		17,465		18,275
2020 Lease Revenue Refunding Bonds (Premium)		1,913	2,052					1,913		2,052
2004 Wastewater Revenue Bonds		-	-		19,305	20,260		19,305		20,260
State of California-Department of										
Health Services Loan		-	-		5,343	6,457		5,343		6,457
Total Long-Term Debt	\$	40,520	\$ 43,094	\$	24,702	\$ 26,717	\$	65,222	\$	69,811

#### ECONOMIC OUTLOOK AND MAJOR INITIATIVES

Throughout fiscal year 2022-23, the City's economic development continued to grow through expansion of several existing businesses, construction of new distribution facilities, and office space, and the opening of new retail businesses. Property tax revenues steadily increased as a result of new residential and commercial development and higher property values. The City's property tax revenue increased by \$2.8 million, or 10.5% over fiscal year 2021-2022 and is expected to continue to grow by 5% annually over the next 3-5 years.

During FY2022-23, the electorate of the City voted to change the City's Business Tax from a limited employee based tax to a gross receipts tax. This change, effective July 1, 2023, is expected to increase Business Taxes by several million dollars annually. The City has positioned itself well by building financial reserves, adopting strong fiscal policies, and passing important revenue measures to support City services. Over the next year, staff will continue to evaluate many options to balance resources and ensure Council priorities are met. More detail about the City's economic outlook is discussed in the accompanying transmittal letter.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This Annual Comprehensive Financial Report is intended to provide citizens, taxpayers, investors, and creditors with a general overview of the City's finances. Questions about this report should be directed to the Finance Department, at 333 Civic Center Plaza, Tracy, CA 95376.

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BASIC FINANCIAL STATEMENTS

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

### City of Tracy Statement of Net Position June 30, 2023

		Primary Government	Primary Government			
LOCATION	Governmental Activities	Business-Type Activities	Total	South San Joaquin County Fire Authority		
ASSETS						
Current assets:	A 200 500 0 60		A 425 550 422			
Cash and investments	\$ 390,528,962	\$ 45,043,171	\$ 435,572,133	\$ 10,111,914		
Cash and investments with fiscal agents	8,193,313	1,891	8,195,204	-		
Accounts receivable, net	12,749,934	13,234,758	25,984,692	656,260		
Intergovernmental receivable	18,271,437	8,877,107	27,148,544	-		
Interest receivable	2,580,583	314,009	2,894,592	-		
Lease receivable - due within one year	194,343	242,143	436,486	-		
Deposits	1,000,000	-	1,000,000	-		
Prepaid items	5,636,292	1,109,286	6,745,578	-		
Inventories	-	570,994	570,994	-		
Due from Fiduciary Funds	4,612,958	-	4,612,958	-		
Due from Component Unit	2,223,143	-	2,223,143	-		
Internal balances	285,040	(285,040)				
Total current assets	446,276,005	69,108,319	515,384,324	10,768,174		
Noncurrent assets:						
Lease receivable - due in more than one year	1,846,130	3,325,863	5,171,993	-		
Loans receivable	14,263,353	-	14,263,353	-		
Capital assets:						
Non-depreciable/amortizable	566,941,396	82,585,786	649,527,182	-		
Depreciable/amortizable, net	137,288,053	377,683,253	514,971,306	1,130,546		
Total capital assets, net	704,229,449	460,269,039	1,164,498,488	1,130,546		
Total noncurrent assets	720,338,932	463,594,902	1,183,933,834	1,130,546		
Total assets	1,166,614,937	532,703,221	1,699,318,158	11,898,720		
DEFERRED OUTFLOWS OF RESOURCES						
Related to OPEB	717,872	164,577	882,449	-		
Related to pensions	43,126,771	5,427,640	48,554,411	983,974		
Total deferred outflows of resources	43,844,643	5,592,217	49,436,860	983,974		

### City of Tracy Statement of Net Position (Continued) June 30, 2023

		Primary Government				
	Governmental Activities	Business-Type Activities	Total	South San Joaquin County Fire Authority		
LIABILITIES						
Current liabilities:						
Accounts payable	16,445,562	6,090,888	22,536,450	479,756		
Accrued payroll	1,773,316	626,459	2,399,775	751,507		
Deposits	13,761,544	75,908	13,837,452	, <u>-</u>		
Interest payable	109,367	1,713,338	1,822,705	-		
Unearned revenue	10,070,966	205,115	10,276,081	5,534,702		
Due to Primary Government	· · ·	· -	- · ·	2,223,143		
Sick leave conversion - due within one year	1,125,267	-	1,125,267	-		
Compensated absences - due within one year	1,562,838	308,582	1,871,420	776,475		
Long-term debt - due within one year	2,631,416	2,166,114	4,797,530	-		
Total current liabilities	47,480,276	11,186,404	58,666,680	9,765,583		
Noncurrent liabilities:						
Total OPEB liability	4,931,661	1,130,614	6,062,275	-		
Net pension liability	108,813,272	13,676,811	122,490,083	-		
Sick leave conversion - due in more than one year	4,501,066	-	4,501,066	-		
Compensated absences - due in more than one year	2,838,282	487,674	3,325,956	-		
Long-term debt - due in more than one year	37,888,909	22,535,958	60,424,867	-		
Total noncurrent liabilities	158,973,190	37,831,057	196,804,247			
Total liabilities	206,453,466	49,017,461	255,470,927	9,765,583		
DEFERRED INFLOWS OF RESOURCES						
Related to leases	2,009,098	3,482,377	5,491,475	-		
Related to OPEB	1,916,681	439,411	2,356,092	-		
Related to pensions	294,351	101,976	396,327	-		
Total deferred inflows of resources	4,220,130	4,023,764	8,243,894			
NET POSITION						
Net investment in capital assets	658,561,654	435,566,967	1,094,128,621	_		
Restricted:						
Debt service	14,575,067	1,891	14,576,958	-		
Public safety	632,447	· -	632,447	-		
Streets and roads	16,650,225	-	16,650,225	-		
Community development	1,941,618	-	1,941,618	-		
Special districts	9,809,867	-	9,809,867	-		
Projects	199,658,835	-	199,658,835	-		
Housing services	1,039,730		1,039,730			
Total restricted	244,307,789	1,891	244,309,680			
Unrestricted	96,916,541	49,685,355	146,601,896	3,117,111		
Total net position	\$ 999,785,984	\$ 485,254,213	\$ 1,485,040,197	\$ 3,117,111		

### City of Tracy Statement of Activities For the Year Ended June 30, 2023

		Program Revenues					
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total		
Primary government:							
Governmental activities:							
General government							
Economic development	\$ 149,339	\$ 689	\$ 810,292	\$ 516,673	\$ 1,327,654		
General government	21,215,233	9,138,096	-	6,911,240	16,049,336		
Finance	3,718,836	-	-	-	-		
Non-departmental	350,434	212,792	3,836,120	894,109	4,943,021		
Public safety							
Police	55,919,728	253,085	2,905,117	502,777	3,660,979		
Fire	23,351,051	-	335,388	24,818	360,206		
Public ways and facilities							
Development and engineering	10,638,038	11,571,880	-	-	11,571,880		
Public works	17,987,663	2,721,400	9,394,922	24,375,508	36,491,830		
Community development							
Parks and community services	10,632,279	1,424,524	-	-	1,424,524		
Interest and fiscal charges	934,876						
Total governmental activities	144,897,477	25,322,466	17,281,839	33,225,125	75,829,430		
Business-type activities:							
Water	26,067,537	22,456,881	-	7,464,223	29,921,104		
Wastewater	23,258,049	15,648,720	-	243,269	15,891,989		
Solid waste	33,375,496	31,478,157	31,444	153,941	31,663,542		
Drainage	2,335,796	847,691	-	2,258,082	3,105,773		
Municipal airport	2,381,372	731,734	-	23,544	755,278		
Municipal transit	7,319,789	9,579,739		52,129	9,631,868		
Total business-type activities	94,738,039	80,742,922	31,444	10,195,188	90,969,554		
Total primary government	\$ 239,635,516	\$ 106,065,388	\$ 17,313,283	\$ 43,420,313	\$ 166,798,984		
Component unit:							
South San Joaquin County Fire Authority	\$ 26,021,092	\$ 1,685,089	\$ 24,987,912	\$ -	\$ 26,673,001		
Total component unit	\$ 26,021,092	\$ 1,685,089	\$ 24,987,912	\$ -	\$ 26,673,001		

### City of Tracy Statement of Activities (Continued) For the Year Ended June 30, 2023

			nse) Revenue in Net Position		
Functions/Programs	Governmental Activities	Business-Type Activities	Total	Component Unit South San Joaquin County Fire Authority	
Primary government:					
Governmental activities:					
General government Economic development	\$ 1,178,315	\$ -	\$ 1,178,315	\$ -	
General government	(5,165,897)	-	(5,165,897)	-	
Finance	(3,718,836)	-	(3,718,836)	-	
Non-departmental	4,592,587	-	4,592,587	-	
Public safety	(52.259.740)		(52 259 740)		
Police Fire	(52,258,749) (22,990,845)	-	(52,258,749) (22,990,845)	-	
Public ways and facilities	(22,770,043)		(22,770,043)		
Development and engineering	933,842	-	933,842	-	
Public works	18,504,167	-	18,504,167	-	
Community development	(0.207.755)		(0.005.555)		
Parks and community services Interest and fiscal charges	(9,207,755) (934,876)	-	(9,207,755)	-	
· ·	(69,068,047)		(69,068,047)		
Total governmental activities  Business-type activities:	(09,000,047)		(09,008,047)		
Water	-	3,853,567	3,853,567	_	
Wastewater	-	(7,366,060)	(7,366,060)	-	
Solid waste	-	(1,711,954)	(1,711,954)	-	
Drainage operations	-	769,977	769,977	-	
Municipal airport	-	(1,626,094)	(1,626,094)	-	
Municipal transit	<del></del>	2,312,079	2,312,079		
Total primary government	(69,068,047)	(3,768,485)	(3,768,485) (72,836,532)		
Total primary government	(09,008,047)	(3,708,483)	(72,830,332)		
Component unit: South San Joaquin County Fire Authority				651,909	
Total component unit	-	-	_	651,909	
General Revenues and Transfers: General revenues: Taxes:					
Property taxes	30,093,248	-	30,093,248	-	
Sales and use taxes	73,724,308	-	73,724,308	-	
Franchise taxes	5,127,129	-	5,127,129	-	
Transient occupancy tax Business license tax	2,185,441 738,856	-	2,185,441 738,856	_	
Transfer tax	1,779,260	-	1,779,260	-	
Total taxes	113,648,242	_	113,648,242	_	
Motor vehicle in lieu, unrestricted	96,903	-	96,903	_	
Investment income (loss)	4,418,525	1,305,970	5,724,495	-	
Other revenue	1,840,882	407,761	2,248,643	-	
Transfers	(178,045)	178,045			
Total general revenues and transfers	119,826,507	1,891,776	121,718,283		
Change in net position	50,758,460	(1,876,709)	48,881,751	651,909	
Net Position:					
Beginning of year, as restated (Note 22)	949,027,524	487,130,922	1,436,158,446	2,465,202	
End of year	\$ 999,785,984	\$ 485,254,213	\$ 1,485,040,197	\$ 3,117,111	

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FUND FINANCIAL STATEMENTS

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#### **Governmental Funds Financial Statements**

**General Fund** - This fund is used to account for all the general revenues of the City not specifically levied or collected for other City funds and the related expenditures. The General Fund accounts for all financial resources of a governmental unit which are not accounted for in another fund.

**Housing Successor Special Revenue Fund** - This fund is used to accounts for the revenues and expenditures of the Housing Successor Agency. This fund was established to account for housing activities assumed by the City from the former Tracy Community Development Agency and revenues and expenditures related to the low and moderate income housing program.

**Community Development Fees Special Revenue Fund -** This fund is used to account for restricted revenues and specific activities of the Building, Engineering and Planning Divisions.

*CARES/ARPA Grants Special Revenue Fund* - This fund accounts for the grant revenues and expenditures received through the CARES act and the American Rescue Plan act.

*General Capital Projects Fund* - This fund is used to account for the construction of the capital project financed through transfers from the General Fund.

*Tracy Infrastructure Master Plans Capital Projects Fund* - This fund is used to account for construction projects within Tracy Infrastructure Master Plan. The Tracy Infrastructure Master Plans were approved in 2012 and 2013 and cover all subsequent new development in areas of the City not covered by their own financing plan. Capital development fees are levied on developments in these areas and expenditures for various capital facilities to support the developments are accounted for in six functional categories.

### City of Tracy Balance Sheet Governmental Funds June 30, 2023

	Major Funds							
		General Fund		Housing Successor Fund		Community elopment Fees Fund	CA	ARES/ARPA Grants Fund
ASSETS								
Cash and investments	\$	20,031,056	\$	5,009,573	\$	7,598,936	\$	10,901,172
Cash and investments with fiscal agents		-		-		-		-
Accounts receivable, net		1,097,458		-		5,651,464		-
Intergovernmental receivable		16,766,999		-		-		-
Interest receivable		730,400		33,045		123,491		71,884
Lease receivable		2,040,473		-		-		-
Due from other funds		924,960		-		-		-
Prepaid items		5,534,702		-		-		-
Deposits		-		-		-		-
Loans receivable		-		12,588,989		-		-
Due from Fiduciary Funds		-		-		-		-
Due from Component Unit		2,223,143		-		_		
Total assets	\$	49,349,191	\$	17,631,607	\$	13,373,891	\$	10,973,056
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	4,496,069	\$	-	\$	1,747,865	\$	329,060
Accrued payroll		1,122,592		-		346,447		17,279
Due to other funds		-		-		-		-
Deposits payable		536,808		-		969,257		-
Unearned revenues		-		-		2,575,416		7,495,550
Total liabilities		6,155,469		-		5,638,985		7,841,889
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue		756,119		12,591,877				
Related to leases				12,391,677		-		-
Total deferred inflows of resources		2,009,098 2,765,217		12,591,877				
Total deletred limbws of resources		2,703,217		12,371,077	-			
Fund Balances:								
Nonspendable		5,534,702		-		-		-
Restricted		3,595,551		1,039,730		7,734,906		3,131,167
Committed		16,489,000		4,000,000		-		-
Assigned		12,952,058		-		_		-
Unassigned (deficit)		1,857,194		-		-		-
Total fund balances		40,428,505		5,039,730		7,734,906		3,131,167
Total liabilities, deferred inflows of								
resources, and fund balances	\$	49,349,191	\$	17,631,607	\$	13,373,891	\$	10,973,056

### City of Tracy Balance Sheet (Continued) Governmental Funds June 30, 2023

	Majo	r Funds		
	General Capital Projects Fund	Tracy Infrastructure Master Plans Fund	Non-major Governmental Funds	Total Governmental Funds
ASSETS				
Cash and investments	\$ 101,604,475	\$ 107,150,273	\$ 125,941,176	\$ 378,236,661
Cash and investments with fiscal agents	-	-	8,193,313	8,193,313
Accounts receivable, net	5,944,754	_	56,258	12,749,934
Intergovernmental receivable	-	-	1,504,438	18,271,437
Interest receivable	-	706,481	834,190	2,499,491
Lease receivable	-	-	-	2,040,473
Due from other funds	-	-	-	924,960
Prepaid items	-	-	-	5,534,702
Deposits	-	-	1,000,000	1,000,000
Loans receivable	-	-	1,674,364	14,263,353
Due from Fiduciary Funds	-	-	4,612,958	4,612,958
Due from Component Unit			-	2,223,143
Total assets	\$ 107,549,229	\$ 107,856,754	\$ 143,816,697	\$ 450,550,425
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 5,084,423	\$ 2,413,728	\$ 2,036,968	\$ 16,108,113
Accrued payroll	1,361	5,615	116,758	1,610,052
Due to other funds	-	-	639,920	639,920
Deposits payable	681,713	-	11,567,008	13,754,786
Unearned revenues			-	10,070,966
Total liabilities	5,767,497	2,419,343	14,360,654	42,183,837
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue	-	_	6,287,322	19,635,318
Related to leases	_	_	-,,	2,009,098
Total deferred inflows of resources	-		6,287,322	21,644,416
Fund Balances:				
Nonspendable	-	-	-	5,534,702
Restricted	-	105,437,411	123,369,024	244,307,789
Committed	-	-	-	20,489,000
Assigned	101,781,732	-	-	114,733,790
Unassigned (deficit)			(200,303)	1,656,891
Total fund balances	101,781,732	105,437,411	123,168,721	386,722,172
Total liabilities, deferred inflows of				
resources, and fund balances	\$ 107,549,229	\$ 107,856,754	\$ 143,816,697	\$ 450,550,425

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## City of Tracy Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2023

Total Fund Balances - Total Governmental Funds	\$ 386,722,172
Amounts reported for Governmental Activities in the Statement of Net Position were different because:	
Unavailable revenues reported on the Governmental Fund Financial Statements resulting from activities in which revenues were earned but were not available are reclassified as revenues in the Government-Wide Financial Statements. Capital Assets used in the governmental activities were not financial resources and therefore were not reported in the	 19,635,318
Governmental Funds Balance Sheet.	
Government-Wide Statement of Net Position	704,229,449
Less: capital assets reported in Internal Service Funds	(12,148,731)
Total capital assets	 692,080,718
Long-term liabilities are not due and payable in the current period and therefore were not reported in the Governmental	_
Funds Balance Sheet.	
Amount reported in Government-Wide Statement of Net Position	
Sick leave conversion - due within one year	(1,125,267)
Sick leave conversion - due in more than one year  Compensated absences - due within one year	(4,501,066) (1,562,838)
Compensated absences - due within one year  Compensated absences - due in more than one year	(2,838,282)
Long-term debt - due within one year	(2,631,416)
Long-term debt - due in more than one year	(37,888,909)
Less: amount reported in Internal Service Funds:	(57,000,707)
Long-term debt - due within one year	472,278
Long-term debt - due in more than one year	131
Compensated absences - due within one year	97,397
Compensated absences - due in more than one year	 198,295
Total long-term liabilities	(49,779,677)
Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in the governmental funds.	(109,367)
Aggregate net pension liability and total OPEB liability used in the governmental activities were not financial resources	 <u> </u>
and therefore were not reported in the Governmental Funds Balance Sheet.	
Total OPEB liability	(4,931,661)
Net pension liability	(108,813,272)
Less: amount reported in Internal Service Funds:	
Total OPEB liability	312,208
Net pension liability	 3,774,012
Total OPEB/pension liability	 (109,658,713)
Deferred outflows of resources related to OPEB and pensions are not available for current period and, therefore, are	
Amount reported in Government-Wide Statement of Net Position	717.070
Deferred outflows of resources related to OPEB	717,872
Deferred outflows of resources related to pensions Less: amount reported in Internal Service Funds:	43,126,771
Deferred outflows of resources related to OPEB	(45,446)
Deferred outflows of resources related to pensions	(1,497,717)
Total deferred outflows of resources	 42,301,480
Deferred inflows of resources related to OPEB and pensions are not available for current period and, therefore, are	 72,301,700
deferred in the governmental funds or not recorded in the governmental funds.  Amount reported in Government-Wide Statement of Net Position	
Deferred inflows of resources related to OPEB	(1,916,681)
Deferred inflows of resources related to pensions	(294,351)
Less: amount reported in Internal Service Funds:	
Deferred inflows of resources related to OPEB	121,338
Deferred inflows of resources related to pensions	 28,139
Total deferred inflows of resources	 (2,061,555)
Internal service funds are used by management to charge the cost of fleet management, risk management, information	
technology, and building maintenance to individual funds. The assets and liabilities of the internal service funds are	
included in the governmental activities in the statement of net position.	 20,655,608
Net Position of Governmental Activities	\$ 999,785,984
S No de D. F. 1100	

## City of Tracy Statement of Revenues, Expenditures, and Changes in Fund Balances **Governmental Funds**

		Major	Funds	
	General Fund	Housing Successor Fund	Community Development Fees Fund	CARES/ARPA Grants Fund
REVENUES:				
Taxes	\$ 107,913,897	\$ -	\$ -	\$ -
Licenses, permits and fees	5,032,217	-	11,399,680	-
Fines and penalties	195,193	-	-	-
Investment income (loss)	1,729,339	105,308	176,077	(124,029)
Intergovernmental	3,808,738	-	135,170	3,836,120
Charges for current services	13,811,311	-	171,941	-
Special assessments	494,066	-	-	-
Other revenue	1,202,563	17,453	4,257	
Total revenues	134,187,324	122,761	11,887,125	3,712,091
EXPENDITURES:				
Current:				
General government				
Economic development	-	-	-	-
General government	19,549,418	-	-	2,109,022
Finance	1,825,892	-	1,116,840	-
Non-departmental	350,434	-	-	-
Public safety				
Police	44,811,730	-	-	1,924,854
Fire	15,909,273	-	-	-
Public ways and facilities	55.206		12 000 (2)	
Development and engineering	55,306	-	13,080,626	-
Public works	6,228,092	-	-	-
Community development Parks and community services	11 045 625			
Capital outlay	11,045,635 1,856,213	187,468	-	-
Debt service:	1,830,213	107,400	-	-
Principal Principal	833,803	_	12,774	_
Interest and fiscal charges	32,253	_	31	_
Total expenditures	102,498,049	187,468	14,210,271	4,033,876
PENENTES ONED				
REVENUES OVER	21 (00 275	((4.707)	(2.222.146)	(221.705)
(UNDER) EXPENDITURES	31,689,275	(64,707)	(2,323,146)	(321,785)
OTHER FINANCING SOURCES (USES):				
Inception of lease agreement	688,227	-	-	-
Inception of subscription agreement	92,086	-	-	-
Transfers in	920,795	468,053	2,172,340	2,652,730
Transfers out	(29,838,573)			(703,978)
Total other financing sources (uses)	(28,137,465)	468,053	2,172,340	1,948,752
NET CHANGE IN FUND BALANCES	3,551,810	403,346	(150,806)	1,626,967
FUND BALANCES:				
Beginning of year	36,876,695	4,636,384	7,885,712	1,504,200
End of year	\$ 40,428,505	\$ 5,039,730	\$ 7,734,906	\$ 3,131,167

## City of Tracy Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) **Governmental Funds**

	Major	r Funds		
	General Capital Projects Fund	Tracy Infrastructure Master Plans Fund	Non-major Governmental Funds	Total Governmental Funds
REVENUES:				
Taxes	\$ -	\$ -	\$ 2,332,832	\$ 110,246,729
Licenses, permits and fees	-	-	152,785	16,584,682
Fines and penalties	-	-	146,799	341,992
Investment income (loss)	(311,113)	894,561	1,548,896	4,019,039
Intergovernmental	5,531,539	-	5,606,636	18,918,203
Charges for current services	-	17,581,325	2,380,651	33,945,228
Special assessments	-	-	5,075,713	5,569,779
Other revenue			1,056,071	2,280,344
Total revenues	5,220,426	18,475,886	18,300,383	191,905,996
EXPENDITURES:				
Current:				
General government				
Economic development	-	-	149,339	149,339
General government	-	-	71,167	21,729,607
Finance	-	-	712,266	3,654,998
Non-departmental	-	-	-	350,434
Public safety			204.072	47 121 456
Police Fire	-	-	394,872	47,131,456
Public ways and facilities	-	-	-	15,909,273
Development and engineering				13,135,932
Public works	-	-	5,566,284	11,794,376
Community development	_	_	3,300,204	11,774,570
Parks and community services	_	_	_	11,045,635
Capital outlay	4,788,770	3,572,964	17,417,409	27,822,824
Debt service:	,,	- / /	, , , , , ,	.,- ,-
Principal	-	-	1,445,000	2,291,577
Interest and fiscal charges	-	-	1,499,929	1,532,213
Total expenditures	4,788,770	3,572,964	27,256,266	156,547,664
REVENUES OVER				
(UNDER) EXPENDITURES	431,656	14,902,922	(8,955,883)	35,358,332
	431,030	14,702,722	(0,755,005)	33,336,332
OTHER FINANCING SOURCES (USES):				699 227
Inception of lease agreement Inception of subscription agreement	-	-	-	688,227 92,086
Transfers in	24,728,572	-	3,244,219	34,186,709
Transfers out	(3,120,783)	(334,603)	(366,817)	(34,364,754)
Total other financing sources (uses)	21,607,789	(334,603)	2,877,402	602,268
NET CHANGE IN FUND BALANCES	22,039,445	14,568,319	(6,078,481)	35,960,600
FUND BALANCES:				
Beginning of year	79,742,287	90,869,092	129,247,202	350,761,572
End of year	\$ 101,781,732	\$ 105,437,411	\$ 123,168,721	\$ 386,722,172

#### **City of Tracy**

# Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide Statement of Activities and Changes in Net Position For the Year Ended June 30, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ 35,960,600
Amounts reported for Governmental Activities in the Statement of Net Position were different because:	
Governmental funds reported capital outlay as expenditures. However, in the Government-Wide Statement of Activities, the cost of those assets was allocated over their estimated useful lives as depreciation and amortization expenses. This is the amount of capital assets recorded in the current period (net of \$3,617,584 added in internal service funds) (\$207,911 of the governmental fund capital outlay balance were for repairs and maintenance expenditures).	27,614,913
In the Government-Wide Statement of Activities, donated assets are reported as a capital contribution.	1,687,056
Depreciation and amortization expense on capital assets was reported in the Government-Wide Statement of Activities, but they did not require the use of current financial resources. Therefore, depreciation and amortization expense, net of internal service funds of \$2,077,669, was not reported as expenditures in the Governmental Funds.	(9,460,907)
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins, and donations) decreased net position (net of \$24,497 in net capital asset retirements in internal service funds).	(189,390)
Issuance of long-term liabilities provides current financial resources to governmental funds, but the issuance increased long-term liabilities in the Government-Wide Statement of Net Position.	
Lease liability Subscription liability	(688,227) (92,086)
Repayment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position  Principal payment of long-term debt, net of \$472,409 reported in the internal service funds	2,291,577
Amortization of bond premium	599,612
Interest expense on long-term debt was reported in the Government-Wide Statement of Activities, but it did not require the use of current financial resources. This amount represented the changes in accrued interest from prior year.	8,200
Sick leave conversion expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	(1,118,913)
Compensated absences expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, net of \$22,163 in internal service funds.	(411,228)
Revenues in the Government-Wide Statement of Activities that do not provide current financial resources and are not reported as revenue in the governmental funds.	470,113
Certain pension expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.	
Changes in pension related deferred outflows of resources, net of \$92,509 in internal service funds  Changes in net pension liabilities, net of \$1,502,938 in internal service funds	24,481,240 (59,315,075)
Changes in pension related deferred inflows of resources, net of \$1,222,088 in internal service funds	28,214,478
Certain OPEB expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.	
Changes in OPEB related deferred outflows of resources, net of \$22,621 in internal service funds Changes in total OPEB liabilities, net of \$154,100 in internal service funds	85,996 870,423
Changes in OPEB related deferred inflows of resources, net of \$14,551 in internal service funds	(996,931)
The internal service funds are used by management to charge the costs of fleet maintenance, facilities maintenance, and technology to individual funds. The net revenue of certain activities of internal service funds is reported with governmental	
activities.	747,009
Change in Net Position of Governmental Activities	\$ 50,758,460

#### **Proprietary Funds Financial Statements**

*Water Fund* - This fund is used to account for provision of water services to residents of the City. All activities necessary to provide such services are accounted for in this fund, including administrative, operations, capital improvements, maintenance, financing, and related debt service, and billing and collection.

**Wastewater Fund** - This fund is used to account for the activities associated with operating and maintaining the City's sewer and surface drainage system. All activities necessary to provide such services are accounted for in this fund including administration, operations, capital improvements, maintenance, financing, and related debt service, and billing and collection.

**Solid Waste Fund** - This fund is used to account for the provision of refuse collection services to residents of the City, accomplished through a franchised operator. This fund is also used to account for the activities of the City's recycling program.

**Drainage Fund** - This fund is used to account for the activities of the City's storm drainage operations are accounted for in this fund.

*Internal Service Funds* - These funds are used to provide goods and services by one department or agency to other departments or agencies of the City on a cost reimbursement basis.

#### City of Tracy Statement of Net Position Proprietary Funds June 30, 2023

	June 30, 2	1023		
	Water Fund	Wastewater Fund	Solid Waste Fund	Drainage Fund
ASSETS				
Current assets: Cash and investments Cash and investments with fixed events	\$ 12,918,765	\$ 21,169,932	\$ 9,166,589	\$ 512,383
Cash and investments with fiscal agents Accounts receivable, net Intergovernmental receivable	3,971,131	1,891 2,974,264	5,940,315	160,036
Interest receivable Lease receivable - due within one year	85,138	155,651 163,727	61,451	3,381
Due from other funds	-	-	-	-
Prepaid items	1,109,286	-	-	-
Inventories	570,994	- 24.465.465	15 160 255	
Total current assets	18,655,314	24,465,465	15,168,355	675,800
Noncurrent assets:  Lease receivable - due in more than one year		1,462,169		
Advances from other funds Capital assets:	-	1,000,000	-	-
Non-depreciable/amortizable	5,288,363	62,440,659	-	13,252,603
Depreciable/amortizable	193,481,777	121,007,983	232,895	38,210,952
Total capital assets, net	198,770,140	183,448,642	232,895	51,463,555
Total noncurrent assets	198,770,140	185,910,811	232,895	51,463,555
Total assets	217,425,454	210,376,276	15,401,250	52,139,355
DEFERRED OUTFLOW OF RESOURCES				
Related to OPEB	62,036	66,890	20,914	3,177
Related to pensions	2,046,176	2,206,495	689,793	103,364
Total deferred outflow of resources	2,108,212	2,273,385	710,707	106,541
LIABILITIES				
Current liabilities:				
Accounts payable Accrued payroll	808,299 238,272	1,336,576 253,027	3,502,579 80,498	14,303 9,011
Due to other funds	230,272	255,027	-	7,011
Interest payable	-	75,908	-	-
Deposits payable	1,017,362	1,000	-	638,978
Unearned revenue Compensated absences - due within one year	112,722	124,321	129,293 41,725	4,778
Long-term debt - due within one year	1,139,516	1,000,000	26,598	
Total current liabilities	3,316,171	2,790,832	3,780,693	667,070
Noncurrent liabilities:		77	- , ,	
Advances from other funds	1,000,000	-	-	-
Net OPEB liability	426,178	459,520	143,676	21,824
Net pension liability Compensated absences - due in more than one year	5,156,046 147,347	5,560,025 217,840	1,738,172 65,429	260,460 17,993
Long term debt - due in more than one year	4,203,696	18,305,000	27,262	17,995
Total noncurrent liabilities	10,933,267	24,542,385	1,974,539	300,277
Total liabilities	14,249,438	27,333,217	5,755,232	967,347
	, -,	. / /	- / / -	
DEFERRED INFLOWS OF RESOURCES Related to leases	_	1,575,359	_	_
Related to OPEB	165,633	178,592	55,839	8,482
Related to pensions	38,444	41,456	12,960	1,942
Total deferred inflows of resources	204,077	1,795,407	68,799	10,424
NET POSITION				
Net investment in capital assets Restricted:	193,426,928	164,143,642	179,035	51,463,555
Debt service Unrestricted (deficit)	11,653,223	1,891 19,375,504	10,108,891	(195,430)
Total net position	\$ 205,080,151	\$ 183,521,037	\$ 10,287,926	\$ 51,268,125

# City of Tracy Statement of Net Position (Continued) Proprietary Funds

June 30, 2023

	Non-major Funds	Total	Governmental Activities Internal Service Funds
ASSETS			
Current assets:  Cash and investments	\$ 1,275,502	\$ 45,043,171	\$ 12,292,301
Cash and investments with fiscal agents	- 1,273,302	1,891	\$ 12,272,301 -
Accounts receivable, net	189,012	13,234,758	-
Intergovernmental receivable	8,877,107	8,877,107	- 01.002
Interest receivable Lease receivable - due within one year	8,388 78,416	314,009 242,143	81,092
Due from other funds	-	-	-
Prepaid items	-	1,109,286	101,590
Inventories		570,994	
Total current assets	10,428,425	69,393,359	12,474,983
Noncurrent assets:	1 0 (0 (0 1	2 22 7 0 62	
Lease receivable - due in more than one year Advances from other funds	1,863,694	3,325,863 1,000,000	-
Capital assets:	-	1,000,000	-
Non-depreciable	1,604,161	82,585,786	-
Depreciable, net	24,749,646	377,683,253	12,148,731
Total capital assets, net	26,353,807	460,269,039	12,148,731
Total noncurrent assets	28,217,501	464,594,902	12,148,731
Total assets	38,645,926	533,988,261	24,623,714
DEFERRED OUTFLOW OF RESOURCES			
Related to OPEB	11,560	164,577	45,446
Related to pensions	381,812	5,427,640	1,497,717
Total deferred outflow of resources	393,372	5,592,217	1,543,163
LIABILITIES			
Current liabilities:			
Accounts payable Accrued payroll	429,131 45,651	6,090,888 626,459	337,449 163,264
Due to other funds	285,040	285,040	103,204
Interest payable	· -	75,908	-
Deposits payable	55,998	1,713,338	6,758
Unearned revenue Compensated absences - due within one year	75,822 25,036	205,115 308,582	97,397
Long-term debt - due within one year	23,030	2,166,114	472,278
Total current liabilities	916,678	11,471,444	1,077,146
Noncurrent liabilities:			,,,,,,
Advances from other funds	-	1,000,000	-
Net OPEB liability	79,416	1,130,614	312,208
Net pension liability Compensated absences - due in more than one year	962,108 39,065	13,676,811 487,674	3,774,012 198,295
Long term debt - due in more than one year	-	22,535,958	131
Total noncurrent liabilities	1,080,589	38,831,057	4,284,646
Total liabilities	1,997,267	50,302,501	5,361,792
DEFERRED INFLOWS OF RESOURCES			_
Related to leases	1,907,018	3,482,377	_
Related to OPEB	30,865	439,411	121,338
Related to pensions	7,174	101,976	28,139
Total deferred inflows of resources	1,945,057	4,023,764	149,477
NET POSITION			
Net investment in capital assets	26,353,807	435,566,967	12,148,731
Restricted:		1 001	
Debt service Unrestricted (deficit)	8,743,167	1,891 49,685,355	8,506,877
Total net position	\$ 35,096,974	\$ 485,254,213	\$ 20,655,608
A COUNT HOT POSITION	<del>\$ 20,070,771</del>	00,20 1,210	2 20,033,000

### City of Tracy Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds

	Major Funds				
	Water Fund	Wastewater Fund	Solid Waste Fund	Drainage Fund	
OPERATING REVENUES:					
Sales and charges for services Other operating revenue	\$ 22,456,881	\$ 15,648,720 188,104	\$ 31,478,157 98,829	\$ 847,691 -	
Total operating revenues	22,456,881	15,836,824	31,576,986	847,691	
OPERATING EXPENSES:					
Purchase of water  Maintenance and operation  Administration  Insurance costs and claims	7,071,668 7,994,237 6,089,930	13,907,750 2,471,530	1,757,432 31,610,668	440,030 157,869	
Depreciation and amortization	4,765,809	5,949,330	7,178	1,737,897	
Total operating expenses	25,921,644	22,328,610	33,375,278	2,335,796	
OPERATING INCOME (LOSS)	(3,464,763)	(6,491,786)	(1,798,292)	(1,488,105)	
NONOPERATING REVENUES (EXPENSES):					
Operating grants Investment income (loss) Interest expense Gain (loss) on sale of capital assets	316,445 (145,893)		31,444 184,994 (218)	1,841 - -	
Total nonoperating revenues (expenses)	170,552	(169,446)	216,220	1,841	
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	(3,294,211)	(6,661,232)	(1,582,072)	(1,486,264)	
CAPITAL CONTRIBUTIONS AND TRANSFERS					
Capital contributions Transfers in	7,464,223	243,269	153,941	2,258,082	
Total capital contributions and transfers	7,464,223	243,269	153,941	2,258,082	
Changes in net position	4,170,012	(6,417,963)	(1,428,131)	771,818	
NET POSITION:					
Beginning of year	200,910,139	189,939,000	11,716,057	50,496,307	
End of year	\$ 205,080,151	\$ 183,521,037	\$ 10,287,926	\$ 51,268,125	

## City of Tracy Statement of Revenues, Expenses, and Changes in Net Position (Continued) **Proprietary Funds**

	Non-major Funds	Total	Governmental Activities Internal Service Funds
OPERATING REVENUES:			
Sales and charges for services Other operating revenue	\$ 10,311,473 120,828	\$ 80,742,922 407,761	\$ 19,326,360 909,492
Total operating revenues	10,432,301	81,150,683	20,235,852
OPERATING EXPENSES:			
Purchase of water  Maintenance and operation  Administration  Insurance costs and claims  Depreciation and amortization  Total operating expenses	3,185,682 4,188,709 - 2,326,770 9,701,161	7,071,668 27,285,131 44,518,706 - 14,786,984 93,662,489	9,387,418 1,128,696 7,910,803 2,077,669 20,504,586
OPERATING INCOME (LOSS)	731,140	(12,511,806)	(268,734)
NONOPERATING REVENUES (EXPENSES):			
Operating grants Investment income (loss) Interest expense Gain (loss) on sale of capital assets	42,697 - -	31,444 1,305,970 (1,075,550)	156,606 (10,475) (24,497)
Total nonoperating revenues (expenses)	42,697	261,864	121,634
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	773,837	(12,249,942)	(147,100)
CAPITAL CONTRIBUTIONS AND TRANSFERS			
Capital contributions Transfers in	75,673 178,045	10,195,188 178,045	894,109
Total capital contributions and transfers	253,718	10,373,233	894,109
Changes in net position	1,027,555	(1,876,709)	747,009
NET POSITION:			
Beginning of year	34,069,419	487,130,922	19,908,599
End of year	\$ 35,096,974	\$ 485,254,213	\$ 20,655,608

# City of Tracy Statement of Cash Flows Proprietary Funds

	Major Funds				
	Water Fund	Sewer Fund	Solid Waste Fund	Drainage Operations Fund	
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash received from customers Cash payments to suppliers for goods and services Cash payments to employees for services Other operating revenues and expenses	\$ 23,655,333 (16,498,121) (5,775,705)	\$ 15,773,927 (11,519,563) (6,801,029) 188,104	\$ 30,839,348 (30,980,825) (1,642,133) 98,829	\$ 787,327 (253,054) (379,027)	
Net cash provided by (used in) operating activities	1,381,507	(2,358,561)	(1,684,781)	155,246	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Operating grants Borrowing from other funds Repayment to other funds Transfers from other funds	(500,000)	500,000	31,444	- - - -	
Net cash provided by (used in) noncapital financing activities	(500,000)	500,000	31,444		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Capital grants Capital contributions from developers and others Acquisition of capital assets Proceeds from the sale of assets	7,464,223 (11,101,961)	243,269 (13,527,327)	153,941 (240,073)	- - -	
Principal payment of long-term debt Interest paid on debt	(1,113,312) (145,893)	(955,000) (936,531)	53,860 (218)	<u>-</u>	
Net cash provided by (used in) capital and related financing activities	(4,896,943)	(15,175,589)	(32,490)		
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest from investments	282,846	714,921	157,466	(476)	
Net cash provided by investing activities	282,846	714,921	157,466	(476)	
Net change in cash and cash equivalents	(3,732,590)	(16,319,229)	(1,528,361)	154,770	
CASH AND CASH EQUIVALENTS:					
Beginning of year	16,651,355	37,491,052	10,694,950	357,613	
End of year	\$ 12,918,765	\$ 21,171,823	\$ 9,166,589	\$ 512,383	
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION:					
Cash and cash investments	\$ 12,918,765	\$ 21,169,932	\$ 9,166,589	\$ 512,383	
Restricted cash and investments		1,891			
Total cash and cash equivalents	\$ 12,918,765	\$ 21,171,823	\$ 9,166,589	\$ 512,383	
				(Continued)	

# City of Tracy Statement of Cash Flows (Continued) Proprietary Funds

#### For the Year Ended June 30, 2023

	Major Funds			
	Water Fund	Wastewater Fund	Solid Waste Fund	Drainage Fund
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:				
Operating income (loss)	\$ (3,464,763)	\$ (6,491,786)	\$ (1,798,292)	\$ (1,488,105)
Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities:				
Depreciation and amortization Changes in operating assets and liabilities, and	4,765,809	5,949,330	7,178	1,737,897
deferred outflows and inflows of resources:				
Accounts receivable, net	730,440	150,244	(607,365)	(45,709)
Intergovernmental receivable	-	-	-	-
Lease receivable	-	162,570	-	-
Prepaid items	(1,109,286)	-	-	-
Deferred outflows - OPEB related	(14,178)	(10,892)	(7,574)	(87)
Deferred outflows - pension related	(1,178,454)	(1,192,217)	(448,511)	(47,958)
Accounts payable	(160,303)	(1,793,465)	429,731	11,241
Accrued payroll	27,975	(8,125)	24,664	(3,219)
Deposits payable	468,012	500		(14,655)
Unearned revenue	-	-	(31,444)	-
Compensated absences	(68,098)	(30,172)	20,555	(5,428)
Net OPEB liability	(21,846)	(64,703)	18,794	(7,104)
Net pension liability	2,790,667	2,795,138	1,080,445	109,427
Deferred inflows - lease related	-	(188,107)	-	-
Deferred inflows - OPEB related	100,475	102,352	37,677	4,275
Deferred inflows - pension related	(1,484,943)	(1,739,228)	(410,639)	(95,329)
Total adjustments	4,846,270	4,133,225	113,511	1,643,351
Net cash provided by (used in) operating activities	\$ 1,381,507	\$ (2,358,561)	\$ (1,684,781)	\$ 155,246

(Continued)

# City of Tracy Statement of Cash Flows (Continued) Proprietary Funds

	Non-major Funds	Total	Governmental Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:			
Cash received from customers Cash payments to suppliers for goods and services Cash payments to employees for services Other operating revenues and expenses	\$ 9,642,496 (6,463,203) (913,160) 120,828	\$ 80,698,431 (65,714,766) (15,511,054) 407,761	\$ 19,326,360 (14,203,002) (4,397,351) 909,492
Net cash provided by (used in) operating activities	2,386,961	(119,628)	1,635,499
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Operating grants Borrowing from other funds Repayment to other funds Transfers from other funds  Net cash provided by (used in) noncapital financing activities	(1,240,608) 178,045 (1,062,563)	31,444 500,000 (1,740,608) 178,045 (1,031,119)	- - - -
CASH FLOWS FROM CAPITAL AND	(1,002,303)	(1,031,117)	
RELATED FINANCING ACTIVITIES:			
Capital grants Capital contributions from developers and others Acquisition of capital assets Proceeds from the sale of assets	75,673 (159,405)	7,937,106 (25,028,766)	894,109 (3,617,584)
Principal payment of long-term debt Interest paid on debt		(2,014,452) (1,082,642)	472,409
Net cash provided by (used in) capital and related financing activities	(83,732)	(20,188,754)	(2,251,066)
CASH FLOWS FROM INVESTING ACTIVITIES:			
Interest from investments	34,836	1,189,593	127,106
Net cash provided by investing activities	34,836	1,189,593	127,106
Net change in cash and cash equivalents	1,275,502	(20,149,908)	(488,461)
CASH AND CASH EQUIVALENTS:			
Beginning of year		65,194,970	12,780,762
End of year	\$ 1,275,502	\$ 45,045,062	\$ 12,292,301
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION:			
Cash and cash investments	\$ 1,275,502	\$ 45,043,171	\$ 12,292,301
Restricted cash and investments		1,891	
Total cash and cash equivalents	\$ 1,275,502	\$ 45,045,062	\$ 12,292,301
			(Continued)

# City of Tracy Statement of Cash Flows (Continued) Proprietary Funds

#### For the Year Ended June 30, 2023

	Non-major Funds		Total	Governmental Activities Internal Service Funds	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:					
Operating income (loss) Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities:	\$	731,140	\$(12,511,806)	\$	(268,734)
Depreciation and amortization Changes in operating assets and liabilities, and deferred outflows and inflows of resources:		2,326,770	14,786,984		2,077,669
Accounts receivable, net		(17,237)	210,373		-
Intergovernmental receivable		(650,919)	(650,919)		-
Lease receivable		93,749	256,319		-
Prepaid items		-	(1,109,286)		(36,058)
Deferred outflows - OPEB related		(3,345)	(36,076)		(6,708)
Deferred outflows - pension related		(233,468)	(3,100,608)		(794,425)
Accounts payable		(113,778)	(1,626,574)		32,001
Accrued payroll		8,629	49,924		8,314
Deposits payable		2,287	456,144		-
Unearned revenue		15,283	(16,161)		-
Compensated absences		13,332	(69,811)		(44,998)
Net OPEB liability		2,511	(72,348)		(50,445)
Net pension liability		557,728	7,333,405		1,856,860
Deferred inflows - lease related		(112,140)	(300,247)		-
Deferred inflows - OPEB related		19,680	264,459		68,596
Deferred inflows - pension related		(253,261)	(3,983,400)	(	1,206,573)
Total adjustments		1,655,821	12,392,178		1,904,233
Net cash provided by (used in) operating activities	\$	2,386,961	\$ (119,628)	\$	1,635,499

(Concluded)

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#### **Fiduciary Funds Financial Statements**

Custodial funds - These funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private purpose trust funds. This includes various Community Facilities Districts and Assessments Districts.

*Private Purpose Funds* - These funds account for resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments (i.e. unclaimed property/escheat property). This includes the Successor Agency Private Purpose Trust Fund.

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### City of Tracy Statement of Fiduciary Net Position Fiduciary Funds June 30, 2023

	Custodial Funds	Successor Agency Private Purpose Trust Fund		
ASSETS				
Cash and investments	\$ 10,144,456	\$ 5,849,955		
Cash and investments with fiscal agent	35,702,959	461 38,619		
Interest receivable	45 047 415			
Total assets	45,847,415	5,889,035		
DEFERRED OUTFLOWS				
OF RESOURCES				
Deferred loss on refunding		1,598,400		
Total deferred outflows of resources		1,598,400		
LIABILITIES				
Accounts payable	9,350	-		
Interest payable		463,667		
Deposits payable	298,184	-		
Due to City	-	4,612,958		
Long-term debt - due within one year	-	1,740,000		
Long-term debt - due in more than one year		26,021,540		
Total liabilities	307,534	32,838,165		
NET POSITION (DEFICIT)				
Held for:				
Individuals, organizations, and other governments Dissolution of RDA	45,539,881	(25,350,730)		
Total net position (deficit)	\$ 45,539,881	\$ (25,350,730)		

### City of Tracy Statement of Changes in Fiduciary Net Position Fiduciary Funds

#### For the Year Ended June 30, 2023

	Custodial Funds		Successor Agency Private Purpose Trust Fund		
ADDITIONS:					
Fee collections for other governments	\$	335,390	\$	304,686	
Special assessments for other governments		18,711,117		-	
Investment income (loss)		376,715		(88,274)	
RDA property tax trust fund distribution		-		3,148,471	
Total additions		19,423,222		3,364,883	
DEDUCTIONS:					
Administration		299,800		-	
Payments on conduit bonds - principal		8,705,000		-	
Payments on conduit bonds - interest		7,001,760		-	
Project payments		2,050,920		1,376	
Transfers to City		-		299,571	
Interest expense				942,539	
Total deductions		25,582,427		1,243,486	
Change in net position		(6,159,205)		2,121,397	
NET POSITION (DEFICIT):					
Beginning of year		51,699,086		(27,472,127)	
End of year	\$	45,539,881	\$	(25,350,730)	

NOTES TO THE BASIC FINANCIAL STATEMENTS

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# City of Tracy Index of Notes to the Basic Financial Statements For the Year Ended June 30, 2023

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#### Note 1 – Summary of Significant Accounting Policies

The basic financial statements of the City of Tracy, California (the "City") have been prepared in conformity with Accounting Principles Generally Accepted in the United States of America ("U.S. GAAP") as applied to governmental agencies. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting standards in the United States. The more significant of the City's accounting policies are described below.

#### A. Financial Reporting Entity

The City was incorporated on July 10, 1910 under the general laws of the State of California. The City operates under a Council-Manager form of government and provides the following services: public safety (police and fire), highways and streets, sanitation, culture-recreation, public improvements, planning and zoning, general administration services, and redevelopment.

#### **Blended Component Units**

The financial reporting entity consists of the primary government, the City, and its component units. Component units are legally separate entities for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the primary government is accountable and their exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Blended component units, although legally separate entities, are, in substance part of the government's operation and so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the government.

Although the following are legally separate from the City, they have been "blended" as though they are part of the City because the component unit's governing body is substantially the same as the City's and there is a financial benefit or burden relationship between the City and the component unit; management of the City has operational responsibilities for the component units; and/or the component units provide services entirely, or almost entirely, to the City or otherwise exclusively, or almost exclusively, benefits the City, even though it does not provide services directly to it.

The accompanying basic financial statements of the City include the financial activities of the City as well as the Tracy Operating Partnership Joint Powers Authority, Tracy Public Financing Authority, and Tracy Industrial Development Authority, which are controlled by and dependent on the City. While they are separate legal entities, City Council serves in separate sessions as the governing body of the Tracy Operating Partnership Joint Powers Authority, the Tracy Public Financing Authority, and the Tracy Industrial Development Authority; their financial activities are integral to those of the City. The financial activities of all three entities have been aggregated and merged (termed "blended") with those of the City in the accompanying financial statements. Further details about each entity follow:

The Tracy Operating Partnership Joint Powers Authority (TOP), established in October 1995, is a separate governmental entity whose purpose is to assist in the financing and refinancing of certain redevelopment activities of the former Community Development Agency and certain programs and projects of the City. The TOP is administered by a Governing Board whose members are the City Council of the City of Tracy, and the City also performs all accounting and administrative functions for the TOP. The TOP does not issue separate financial statements.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### A. Financial Reporting Entity (Continued)

The **Tracy Public Financing Authority (TPFA)**, established in May 2013, is a separate government entity whose purpose is to assist the City and the former South County Fire Authority (SCFA) with the financing or refinancing of certain public capital facilities within the City. The SCFA was dissolved on June 30, 2018 and was replaced as a member of the TPFA by the Tracy Industrial Development Authority. The TPFA has the power to purchase bonds issued by any local agency at public, or negotiated sale, and may sell such bonds to public or private purchasers at public, or negotiated sale. The TPFA is controlled by the City and has the same governing body as the City, which also performs all accounting and administrative functions for the TPFA. The TPFA does not issue separate financial statements.

The **Tracy Industrial Development Authority (TIDA)**, established in August 2018, is a separate governmental entity whose purpose is to implement the provisions of the California Industrial Development Financing Act. The TIDA is administered by a Governing Board whose members are the City Council of the City, and the City also performs all accounting and administrative functions for the TIDA. The TIDA does not issue separate financial statements.

#### **Discretely Presented Component Units**

A discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

The **South San Joaquin County Fire Authority (SSJCFA)** was created in March 2018 by a Joint Exercise of Powers Agreement between the City and the Tracy Rural Fire Protection District to provide fire administration, fire prevention and fire training and safety within the jurisdictional area of the SSJCFA. The jurisdictional area effective as of June 30, 2019 includes the City of Tracy and the Tracy Rural Fire Protection District. The SSJCFA is governed by a Board comprised of two members each from the City and the District. The City and District lease all facilities to be used in providing fire protection services to the SSJCFA and the City performs certain accounting and administrative functions for the SSJCFA. The SSJCFA issues separate financial statements that are available from the SSJCFA, 835 N. Central Avenue, Tracy, CA 95376. Further information regarding the SSJCFA is discussed in Note 20.

#### B. Basis of Presentation, Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures or expenses, as appropriate. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained in accordance with legal and managerial requirements.

#### **Government-Wide Financial Statements**

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of governmental and business-type activities for the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

#### **Government-Wide Financial Statements (Continued)**

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position.

Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from non-exchange transactions are recognized in accordance with the requirements of U.S. GAAP.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program. Program revenues for the City are classified in three categories:

- ➤ Charges for services
- Operating grants and contributions
- Capital grants and contributions

Certain eliminations have been made in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities and Changes in Net Position, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated. The following interfund activities have been eliminated:

- > Due to/from other funds
- ➤ Advances to/from other funds
- > Transfers in/out

#### **Governmental Fund Financial Statements**

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances. An accompanying schedule is presented to reconcile and explain the differences in Net Position as presented in these statements to the Net Position presented in the Government-Wide Financial Statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

#### **Governmental Fund Financial Statements (Continued)**

Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Measurable means that the amounts can be estimated, or otherwise determined. Available means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. The City uses an availability period of 60 days for all revenues except grants, which use a six-month availability period.

Sales taxes, property taxes, franchise taxes, gas taxes, motor vehicle in-lieu, transient occupancy taxes, grants and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period to the extent normally collected within the availability period. Other revenue items are considered to be measurable and available when cash is received by the government.

Revenue recognition is subject to the measurable and available criteria for the governmental funds in the fund financial statements. Exchange transactions are recognized as revenues in the period in which they are earned (i.e., the related goods or services are provided). Locally imposed derived tax revenues are recognized as revenues in the period in which the underlying exchange transaction upon which they are based takes place. Imposed non-exchange transactions are recognized as revenues in the period for which they were imposed. If the period of use is not specified, they are recognized as revenues when an enforceable legal claim to the revenues arises or when they are received, whichever occurs first. Government-mandated and voluntary non-exchange transactions have been recognized as revenues when all applicable eligibility requirements have been met.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

The City reports the following major governmental funds:

**General Fund** - The General Fund is used for all the general revenues of the City not specifically levied or collected for other City funds and the related expenditures. The general fund accounts for all financial resources of a governmental unit which are not accounted for in another fund.

**Housing Successor Special Revenue Fund** - This fund was established to account for housing activities assumed by the City from the former Tracy Community Redevelopment Agency and revenues and expenditures related to the low- and moderate-income housing program.

**Community Development Fees Special Revenue Fund** - This fund is used to account for revenues and expenditures of the Building, Engineering and Planning Divisions. These funds were added in fiscal year 15-16 to better account for these specific activities and restricted revenue sources. Prior to fiscal year 15-16, these activities were in the General Fund.

**CARES/ARPA Grants Special Revenue Fund** - This fund accounts for the grant revenues and expenditures received through the CARES act and the American Rescue Plan act.

**General Capital Projects Fund** - This fund is used to account for the construction of the capital project financed through transfers from the General Fund.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

**Note 1 – Summary of Significant Accounting Policies (Continued)** 

#### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

#### **Governmental Fund Financial Statements (Continued)**

**Tracy Infrastructure Master Plans Capital Projects Fund** - This fund is used to account for the construction of the project with the Tracy Infrastructure Master Plan. The Tracy Infrastructure Master Plans were approved in 2012 and 2013 and cover all subsequent new development in areas of the City not covered by their own financing plan. Capital development fees are levied on developments in these areas and expenditures for various capital facilities to support the developments are accounted for in six functional categories.

#### **Proprietary Fund Financial Statements**

Proprietary Fund Financial Statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows for each major Proprietary Fund and an aggregate column for all nonmajor funds.

A separate column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the Government-Wide Financial Statements. The City's internal service funds include funds which provide services directly to other City funds. These areas of service include fleet maintenance, facilities maintenance, and technology.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total Net Position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. In these funds, receivables have been recorded as revenue and provisions have been made for uncollectible amounts.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The City reports the following major proprietary funds:

Water Fund – This fund is used to account for the provision of water services to the residential, commercial and industrial segments of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

Wastewater Fund – This fund is used to account for the provision of treatment to residential, commercial and industrial segments of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

**Solid Waste Fund** – This fund is used to account for City's activities related to solid waste removal and street cleaning activities.

**Drainage Fund** – This fund is used to account for the City's activities related to drainage operations.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### **B.** Basis of Presentation, Accounting and Measurement Focus (Continued)

#### **Discretely Presented Component Unit Financial Statements**

The activities of the Authority closely resemble those of ongoing businesses in which the purpose is to conserve and add to basic resources while meeting operating expenses from current revenues. The Authority provides services on a continuous basis and its activities are substantially financed by revenues derived from user charges and contributions from the member agencies. The Authority utilizes the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized as they are incurred.

#### **Fiduciary Fund Financial Statements**

Fiduciary fund financial statements include a Statement of Net Position and a Statement of Changes in Fiduciary Net Position. The City's fiduciary funds represent custodial funds and private purpose trust funds. Both custodial funds and the private purpose trust funds are accounted for on the full accrual basis of accounting. Fiduciary fund types are accounted for according to the nature of the fund.

Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. They are also used to account for various assessment districts for which the City acts as an agent for debt service activity, as the City is prohibited from levying additional taxes for these districts. Such funds include various Community Facilities Districts, Assessments Districts, and the Tracy Rural Fire Medical Leave Bank Custodial Funds account for resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments (i.e., unclaimed property/escheat property). The City's private purpose trust fund is a fiduciary fund type used by the City to report assets, liabilities and activities of the Successor Agency to the Redevelopment Agency (Successor Agency) for the City of Tracy. Its results of operations are presented on the Statement of Changes of Fiduciary Net Position.

#### Successor Agency of the Redevelopment Agency for the City of Tracy

The Redevelopment Obligation Retirement Fund was created to serve as a custodian for the assets and to wind down the affairs of the RDA on February 1, 2012, pursuant to Assembly Bill x1 26. Its purpose is to expeditiously wind down the affairs of the dissolved Redevelopment Agency (RDA). The Successor Agency is a separate public entity from the City, subject to the direction of an oversight board. The City Council serves as the governing board of the Successor Agency. In general, the Successor Agency's assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments). In future fiscal years, the Successor Agency will only be allocated revenue in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former RDA until all enforceable obligations of the former RDA have been paid in full and all assets have been liquidated. Based upon the nature of the Successor Agency's custodial role, the Successor Agency has been included in the accompanying basic financial statements as a private purpose trust fund.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### C. Deferred Outflows and Inflows of Resources

The Statement of Net Position and Balance Sheet – Governmental Funds reports separate sections for Deferred Outflows of Resources, and Deferred Inflows of Resources, when applicable.

<u>Deferred Outflows of Resources</u> represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

<u>Deferred Inflows of Resources</u> represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### D. Cash, Cash Equivalents and Investments

The City's dependence on property tax receipts, which are received semi-annually, requires it to maintain significant cash reserves to finance operations during the remainder of the year. The City pools cash from all sources and all funds except Cash and Investments with Fiscal Agents so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time. It is the City's intent to hold investments to maturity.

Investments are reported in the accompanying financial statements at fair value, except for certain investment contracts that are reported at cost because they are not transferable and they have terms that are not affected by changes in market interest rates. Changes in fair value that occur during a fiscal year are recognized as investment income reported for that fiscal year, and may result in negative investment income in the accompanying financial statements. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments.

Investment income earned by the pooled investments is allocated to the various funds based on each fund's average cash and investment balance, except for investment income associated with funds not legally required to receive pooled investment income which has been assigned to and recorded as revenue of the general fund, as provided by California Government Code Section 53647.

For purposes of the statement of cash flows, amounts reported as cash and cash equivalents, include amounts on deposit in the City pool and any short-term, highly liquid investments that are both readily convertible to known amounts of cash or so near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

Certain disclosure requirements, if applicable, for deposits and investment risks in the following areas:

- > Interest rate risk
- Credit risk
  - Overall
  - Custodial credit risk
  - Concentration of credit risk
- > Foreign currency risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### D. Cash, Cash Equivalents and Investments (Continued)

U.S. GAAP establishes a framework for measuring fair value, and establishes disclosures about fair value measurement. Investments, unless otherwise specified, recorded at fair value in the financial statements, are categorized based upon the level of judgment associated with the inputs used to measure their fair value.

Levels of inputs are as follows:

- Level 1 Inputs are unadjusted, quoted prices for identical assets or liabilities in active markets at the measurement date.
- Level 2 Inputs, other than quoted prices included in Level 1, which are observable for the assets or liabilities through corroboration with market data at the measurement date.
- Level 3 Unobservable inputs that reflect management's best estimate of what market participants would use in pricing the assets or liabilities at the measurement date.

#### E. Cash and Investments with Fiscal Agents

Amounts reported as cash and investments with fiscal agents have been restricted by bond indentures or are to be used for specified purposes based on contract provisions, such as bonded debt service.

#### F. Receivables

Customer or trade receivables are reported as "accounts receivable" and are shown net of an allowance for uncollectible accounts based on historical and management estimates.

Noncurrent portions of long-term receivables (e.g., "notes receivable") due to governmental fund types are reported in their respective balance sheets despite their spending measurement focus. Recognition of governmental fund type revenues represented by noncurrent receivables are deferred until they become current receivables. Noncurrent portions of long-term notes receivable are offset by restricted fund balance in the special revenue funds.

#### **G.** Interfund Transactions

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds" (i.e., the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the Governmental-Wide Financial Statements as "internal balances."

#### H. Inventories and Prepaid Items

Inventories are valued at cost, using the weighted-average method. Inventories of the Enterprise Funds. consist primarily of water storage held for future use. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed, rather than when purchased. Prepaid items in governmental funds are equally offset by nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### I. Leases

#### Lessee

The City has a policy to recognize a lease liability and a right-to-use lease asset (lease asset) in the government-wide financial statements. The City recognizes lease liabilities with an initial, individual value of \$25,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made.

Lease assets are recorded at the amount of the initial measurement of the lease liabilities and modified by any lease payments made to the lessor at or before the commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term along with any initial direct costs that are ancillary charges necessary to place the lease assets into service. Lease assets are amortized using the straight-line method over the shorter of the lease term or the useful life of the underlying asset, unless the lease contains a purchase option that the City has determined is reasonably certain of being exercised. In this case, the lease asset is amortized over the useful life of the underlying asset.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure any lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported as right to use along with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

#### Lessor

The City is a lessor for leases of special purpose facilities, office and commercial space, and land. The City recognizes leases receivable and deferred inflows of resources in the financial statements.

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflows of resources are initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflows of resources are recognized as revenue over the life of the lease term in a systematic and rational method.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### I. Leases (Continued)

#### Lessor (Continued)

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

#### J. Subscription-Based Information Technology Arrangements (SBITAs)

The City has a policy to recognize a SBITA liability and a right-to-use subscription asset (SBITA asset) in our financial statements with an initial, individual value of \$50,000 or more with a subscription term greater than one year.

At the commencement of a subscription, when the subscription asset is placed into service, the SBITA liability is measured at the present value of payments expected to be made during the subscription term. Future subscription payments are discounted using the City's incremental borrowing rate and the City recognizes amortization of the discount on the subscription liability as interest expense in subsequent financial reporting periods.

SBITA assets are measured as the sum of the initial subscription liability, payments made to the SBITA vendor before the commencement of the lease term, and capitalizable implementation costs less any incentives received from the SBITA vendor at or before the commencement of the subscription term. Subscription assets are amortized using the straight-line method over the subscription term.

Key estimates and judgments related to SBITAs include how the City determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The City uses the interest rate charged by the SBITA vendor as the discount rate. When the interest rate charged by the SBITA vendor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for SBITAs.
- The subscription term includes the period during which the City has a noncancelable right to use the underlying IT asset. The subscription term also includes periods covered by an option to extend if it is reasonably certain to be exercised.
- Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase option years that the City is reasonably certain to exercise. The City monitors changes in circumstances that would require a remeasurement of a subscription and will remeasure any subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Right-to-use subscription assets are reported along with other capital assets and subscription liabilities are reported with long-term debt on the statement of net position.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### K. Capital Assets

Capital assets, which include property, plant, equipment, infrastructure assets, and the right to use leased equipment and buildings, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Such assets are recorded at historical cost (except for intangible right-to-use lease assets) or estimated historical cost if purchased or constructed. Donated assets are valued at the fair value of the assets on the date on which they were contributed. Donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. Capital assets with limited useful lives are depreciated over their estimated useful lives. Alternatively, the "modified approach" is used for certain capital assets. Depreciation is not provided under this approach, but all expenditures on these assets are expensed, unless they are additions or improvements. Some capital assets may be acquired using Federal and State grant funds, or they may be contributed by developers or other governments. These contributions are accounted for as revenues at the time the capital assets are contributed.

The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets.

Depreciation is provided using the straight-line method which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated.

The City has assigned the useful lives and capitalization thresholds listed below to capital assets:

		Capitalization
Asset Type	Useful Lives	Threshold
Land	n/a	\$0
Land improvements	n/a	\$50,000
Buildings	10-30 years	\$50,000
Building Improvements	5-50 years	\$50,000
Equipment and vehicles	5-30 years	\$5,000
Grading, curbs, gutters, sidewalks,		
driveway approaches	40 years	\$50,000
Traffic signals	20 years	\$50,000
Street drainage	40 years	\$50,000
Infrastructure	5-40 years	\$50,000
Intangibles	5 years	\$5,000
Finance purchase agreements	Term of contract	\$5,000
Lease agreements	Term of contract	\$50,000
Subscription agreements	Term of contract	\$50,000
Works of Art / Historical Treasurers	n/a	\$0
Construction in Progress for		Projects to exceed
Year End Reporting	n/a	\$50,000 at completion

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the assets constructed, net of interest earned on the invested proceeds over the same period.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### K. Capital Assets (Continued)

The City has elected to use the modified approach discussed above with respect to its roads, most of which are relatively new. The City's policy is to maintain these roads at an overall Pavement Condition Index (PCI) level averaging 69, instead of providing depreciation. During the fiscal year 2023, the City expended \$7,385,863 to preserve its roads. The City estimates that it will be required to expend approximately \$19M in fiscal year 2023 through 2027 to maintain its roads at this condition level or \$11.5M annually to maintain its roads at the current PCI level of 64. Please see Modified Approach to Reporting Street Pavement Costs section of the Required Supplementary Information section following the Notes to the Basic Financial Statements for more detailed information.

#### L. Long-Term Debt

#### **Government-Wide Financial Statements and Proprietary Fund Financial Statements**

Long-term debt and other financial obligations are reported as liabilities in the appropriate funds. Bond premiums and discounts are deferred and amortized over the life of the bonds using straight line method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are expensed when incurred. Gains or losses on bond refunding are reported as either deferred outflows of resources or deferred inflows of resources and amortized over the term of the related debt.

#### **Governmental Fund Financial Statements**

The governmental fund financial statements do not present long-term debt but are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position. Governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Debt issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### M. Compensated Absences/Sick Leave Conversion

The City's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment upon separation from service. The liability for such leave is reported as incurred in the government-wide and proprietary fund financial statements. A liability for those amounts is recorded in the governmental funds only if the liability has matured as a result of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Employees hired prior to July 1, 1994, after 10 years with the City and only upon retirement, may convert their accumulated sick leave time to offset the cost of retiree medical insurance premiums under the following options: bank or conversion. The bank option converts the unused sick leave into a dollar amount that will be placed into a "bank" to be used until the bank is exhausted to offset the cost of retiree medical insurance premiums for the retiree. The conversion option takes the unused sick leave and converts it to days and the City will pay the medical insurance premiums for the retiree for each day after conversion.

#### **Government-Wide Financial Statements**

For governmental and business-type activities, compensated absences/sick leave conversion are recorded as a liability when earned and as an expense when paid.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### M. Compensated Absences/Sick Leave Conversion (Continued)

#### **Fund Financial Statements**

For governmental funds, compensated absences/sick leave conversion are recorded as expenditures in the year paid. The General Fund is typically used to liquidate compensated absences and sick leave conversion. In proprietary funds, compensated absences/sick leave conversion are expensed to the various funds in the period they are earned, and such fund's share of the unpaid liability is recorded as a long-term liability of the fund.

#### N. Pension Plans

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans (Note 14). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. The General Fund and Internal Service Funds are typically used to liquidate the pension liability related to the City's governmental activities while the pension liability for Business-type activities is liquidated from the respective Enterprise Funds.

The following timeframes are used for pension reporting:

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Valuation date June 30, 2022 Measurement date June 30, 2022

Measurement period July 1, 2021 to June 30, 2022

Gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time. The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense. The amortization period differs depending on the source of the gain or loss. The difference between projected and actual earnings is amortized straight-line over 5 years. All other amounts are amortized straight-line over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) as of the beginning of the measurement period.

#### O. Other Postemployment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB plan, the assets of which are held in an irrevocable trust, and additions to/deductions from the OPEB plan's fiduciary net position have been determined by an independent actuary (Note 15). For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. The Enterprise Funds are used to liquidate the OPEB liability.

Generally accepted accounting principles require that the reported results must pertain to liability and fiduciary net position information within certain defined timeframes. For this report, the following timeframes are used:

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Valuation date June 30, 2022 Measurement date June 30, 2022

Measurement period July 1, 2021 to June 30, 2022

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### P. Fund Balances

As prescribed by U.S. GAAP, governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of June 30, 2023, fund balances for governmental funds are made up of the following:

- Nonspendable Fund Balance includes amounts that are (a) not in a spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: deposits and prepaid items.
- Restricted Fund Balance includes amounts that are restricted for specific purposes stipulated by external resources providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted with the consent of resource providers.
- Committed Fund Balance includes amounts that have been limited to specific purposes or through adoption of a resolution or an ordinance by the City Council, the highest level of decision-making authority of the City, and resources that have been specifically committed for use in satisfying contractual obligations, as in agreements with third-parties. The City has determined that both a resolution and an ordinance are equally binding. These commitments may be changed or lifted, but only by the same formal action that was used to impose the constraint originally. City Council action to commit fund balance must occur within the fiscal reporting period while the amount committed may be subsequently determined.
- Assigned Fund Balance includes amounts that are intended to be used by the City for specific purposes. Intent is expressed by (a) the City Council or (b) a body or official to which the City Council has delegated the authority to assign amounts to be used for a specific purpose. This policy delegates to the Finance Director the authority to assign unassigned fund balance amounts where the City's intent is for those amounts to be used for specific purposes. This delegation of authority is for the sole purpose of reporting these amounts in the annual financial statements.
- <u>Unassigned Fund Balance</u> includes amounts within the General Fund, the residual resources, either
  positive or negative in excess of what can be properly classified in one of the other four fund balance
  categories. Unassigned amounts are technically available for any purpose. Other governmental funds may
  only report a negative unassigned balance that was created after classification of fund balance in the
  nonspendable, restricted or committed categories.

When expenditures are incurred for purposes where only unrestricted fund balances are available, the City uses the unrestricted resources in the following order: committed, assigned, and unassigned.

#### General Fund Reserve Policies

The City Council adopted a revised General Fund Reserve (Unassigned Fund Balance) Policy in May 2021 with Resolution 2021-061 that established a minimum fund balance policy for the General Fund in order to mitigate the effect of unanticipated situations such as natural disasters and severe unforeseen events. Reserves also provide the City with stability in times of economic fluctuations and help provide for a smooth transition to changes in service levels caused by changes in the City's financial situation. The Policy established the following reserves:

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### P. Fund Balances (Continued)

Contingency/Emergency Reserve – The Contingency/Emergency Reserve funds help mitigate the effects of unanticipated situations such as natural disasters and severe, unforeseen events. The Contingency/Emergency Reserve also serves as back-up liquidity to self-insured losses if this need were to arise. The Contingency/Emergency Reserve is established with a target goal of 18% of the General Fund's adopted annual budget for expenditures and recurring transfers out. The City Manager will first evaluate the City's financial condition and make a recommendation to City Council as to the need to make contributions to the Contingency/Emergency Reserve or the possible need to access funds from the Contingency/Emergency Reserve. This action is done as part of the annual budget adoption; however, these actions can be completed at any time the City Manager deems necessary. The balance of the Contingency/Emergency Reserve was \$16,489,000 at June 30, 2023, which is a component of committed fund balance of the General Fund.

**Economic/Budget Stability Reserve** – The Economic/Budget Stability Reserve is intended to offset quantifiable revenue/expenditure uncertainty in the multi-year forecast thereby helping to stabilize service levels through economic cycles. The long-term use of this reserve is determined by estimating the level of financial risk associated and may be authorized and expended only when certain specific circumstances exist within the following three areas of uncertainty:

- 1. Revenue risks: Revenues falling short of budget projections may cause deficits. Transitional funding may be necessary to respond to reductions in major revenues due to local, regional, and national economic downturns. This may be due to a loss in housing values, a loss of a major employer, a loss of a major retailer, a sudden spike in unemployment or inflation, and/or other major economic factors. This may also be due to state and/or voter initiatives; including changes in legislation, revenue sources that sunset or expire, or other political impacts to revenues that are outside of the control of the City Council.
  - a. Projected General Fund revenue totals in aggregate are anticipated to decrease by 5% (or more) over the prior year or decrease 10% (or more) cumulative over three years; excluding one-time revenue sources.
  - b. Projected General Fund revenues from a single revenue source are anticipated to decrease by 10% (or more) over the prior year or decrease by 15% over three years; excluding one-time revenue sources.
- 2. Expenditure risks: The City may require a source of supplemental funding for uncontrollable costs or contractually obligated costs. Such costs may include maintaining service levels.
  - a. Projected General Fund expenditure totals (in aggregate) increase by 10% (or more) over the prior year or increase 15% (or more) over three years; excluding one-time expenditure requests.
  - b. Projected General Fund expenditures from a single source are anticipated to increase by 10% (or more) over the prior year or increase by 15% over three years.
- 3. Structural deficit risk: Economic factors may create a structural deficit when revenue growth does not keep pace with expenditure growth. The City may elect to use the Economic/Budget Stability Reserve for up to 24 months while a plan is developed to correct the deficit.
  - a. Projected General Fund expenditure totals (in aggregate) exceed incoming revenues by 5% (or more) over the prior year or exceed by 10% over three years; excluding one-time expenditure requests.
  - b. Need funding for an unanticipated major repair, purchase or other maintenance charge creating a deficit of 5% of incoming revenues.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### P. Fund Balances (Continued)

The nature of these reserves is intended to stabilize the General Fund budget in the short-term to address non-routine or unanticipated changes in economic position. A regular 5-year forecast should be used to identify foreseeable changes in revenues and/or expenditures. However, not all changes in economic and fiscal position are known. In those cases, the City Manager will first evaluate the City's financial condition and make a recommendation to City Council as to the need to make contributions to the Economic/Budget Stability Reserve or the possible need to access funds from the Economic/Budget Stability Reserve. This action is done as part of the annual budget adoption; however, these actions can be completed at any time the City Manager deems necessary. The balance of the Economic/Budget Stability Reserve was \$12,609,000 at June 30, 2023, which is a component of assigned fund balance of the General Fund.

The City Manager must present a report to the City Council to justify the use of the Contingency Reserve and Economic/Budget Stability Reserve and the circumstances of the catastrophic and/or fiscal emergency. All uses of the Contingency Reserve and Economic/Budget Stability Reserve must be approved by Resolution of the City Council with a four-fifths vote. Any such uses are to be repaid to the respective reserve over a period to be determined by the City Council at the time of usage approval, with a target repayment period of no more than three years. Year-end excess and/or one-time revenue under the proposed reserves structure would remain in the General Fund's committed or assigned fund balance, as applicable. As part of the annual budget adoption process, or at any time the City Manager deems necessary, the City Manager would recommend whether the excess funds could be allocated to other reserves, or used as one-time funding with consideration given to economic development and/or capital projects.

#### Q. Net Position

The financial statements utilize a net position presentation. Net position is classified as follows:

- <u>Net Investment in Capital Assets</u> This category of net position consists of capital assets, net of accumulated depreciation and amortization, and reduced by any debt outstanding and any deferred outflows/inflows of resources related to such borrowings that are attributable to the acquisition, construction or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is offset by unspent proceeds.
- Restricted Net Position This category presents restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Those assets are restricted due to external restrictions imposed by creditors (such as through bond covenants), grantors or laws and regulations of other governments and restrictions imposed through constitutional provisions or enabling legislation.
- <u>Unrestricted</u> This category represents net position of the City that is not restricted for any project or other purpose.

When both restricted and unrestricted resources are available for use, the City's policy is to use restricted resources first, then unrestricted resources that are needed.

#### R. Revenue Recognition for Utility Funds

Revenues are recognized based on cycle billings rendered to customers. Utility service accounts receivable are reported net of allowance for doubtful collections and include unbilled receivables using actual amounts billed in July for June services.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### S. Property Tax

Property taxes in the State of California are administered for all local agencies at the county level, and consist of secured, unsecured, and utility tax rolls. The following is a summary of major policies and practices relating to property taxes:

**Property Valuations** are established by the Assessor of the County of San Joaquin for the secured and unsecured property tax rolls; the utility property tax rolls are valued by the State Board of Equalization. Under the provisions of Article XIIIA of the State Constitution (Proposition 13 adopted by the voters on June 6, 1978) properties are assessed at 100% of full value. From this base of assessment, subsequent annual increases in valuation are limited to a maximum of 2%. However, increases to full value are allowed for property improvements or upon change in ownership. Personal propelty is excluded from these limitations, and is subject to annual reappraisal.

Tax Levies are limited to 1% of full value which results in a tax rate of \$1.00 per \$100 assessed valuation, under the provisions of Proposition 13. Tax rates for voter-approved indebtedness are excluded from this limitation.

Tax Levy Dates are attached annually on January 1 preceding the fiscal year for which the taxes are levied. The fiscal year begins July 1 and ends June 30 of the following year. Taxes are levied on both real and unsecured personal property as it exists at that time. Liens against real estate, as well as the tax on personal property, are not relieved by subsequent renewal or change in ownership.

Tax Collections are the responsibility of the county tax collector. Taxes and assessments on secured and utility rolls which constitute a lien against the property, may be paid in two installments: The first is due on November 1 of the fiscal year and is delinquent if not paid by December 10; and the second is due on March 1 of the fiscal year and is delinquent if not paid by April 10. Unsecured personal prope1ty taxes do not constitute a lien against real property unless the taxes become delinquent. Payment must be made in one installment, which is delinquent if not paid by August 31 of the fiscal year. Significant penalties are imposed by the county for late payments.

The County of San Joaquin levies, bills, and collects property taxes and special assessments for the City. Property taxes levied are recorded as revenue when received, in the fiscal year of levy, due to the adoption of the "alternate method of property tax distribution", known as the Teeter Plan, by the City and the County of San Joaquin. The Teeter Plan authorizes the Auditor/Controller of the County of San Joaquin to allocate 100 percent of the secured property taxes billed, but not yet paid. The County of San Joaquin remits tax monies to the City in three installments as follows:

50 percent remitted in December 45 percent remitted in April 5 percent remitted in June

Tax Levy Apportionments - Due to the nature of the City-wide maximum levy, it is not possible to identify general purpose tax rates for specific entities. Under state legislation adopted subsequent to the passage of Proposition 13, apportionments to local agencies are made by the county auditor-controller based primarily on the ratio that each agency represented of the total City-wide levy for the three years prior to fiscal year 1979.

*Property Tax Administration Fees* - The State of California fiscal year 1990-91 Budget Act authorized counties to collect an administrative fee for collection and distribution of property taxes. Property taxes are recorded as net of administrative fees withheld during the fiscal year.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### T. Use of Accounting Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions, in some cases when applicable, that affect the amounts in the financial statements and the accompanying notes. Actual results could differ from the estimates.

#### U. Implementation of New GASB Pronouncements for the Year Ended June 30, 2023

The requirements of the following accounting standards are effective for the purpose of implementation, if applicable to the City, for the year ended June 30, 2023. The financial statements included herein apply the requirements and provisions of these statements, including necessary retroactive adjustments to financial statement classifications and presentations.

GASB Statement No. 91 - In May 2019, GASB issued Statement No. 91, Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. Implementation of this Statement did not have a significant effect on City's financial statements for the fiscal year ended June 30, 2023.

GASB Statement No. 94 - In March 2020, GASB issued Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Implementation of this statement did not have a significant effect on City's financial statements for the fiscal year ended June 30, 2023.

GASB Statement No. 96 - In May 2020, GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. Implementation of this Statement had a moderate effect on City's financial statements for the fiscal year ended June 30, 2023.

GASB Statement No. 99 - In April 2023, GASB issued Statement No. 99, Omnibus 2023. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. Implementation of this Statement did not have a significant effect on City's financial statements for the fiscal year ended June 30, 2023.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### V. Upcoming Government Accounting Standards Implementations

The City is currently analyzing its accounting practices to determine the potential impact on the financial statements for the following GASB statements:

GASB Statement No. 100 – In June 2023, GASB issued Statement No. 100, Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. Application of this statement is effective for City's fiscal year ending June 30, 2024.

GASB Statement No. 101 – In June 2023, GASB issued Statement No. 101, Compensated Absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Application of this statement is effective for City's fiscal year ending June 30, 2025.

GASB Statement No. 102 – In December 2023, GASB issued Statement No. 102, Certain Risk Disclosures. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. That objective is achieved by requiring governments to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. The statement also requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. Application of this statement is effective for the City's fiscal year ending June 30, 2025. Earlier application is encouraged.

#### Note 2 – Cash and Investments

Cash and investments are presented in the accompanying financial statements at June 30, 2023 as follows:

	<b>Government-Wide Statement of Net Position</b>							Fiduciary Funds				
		Governmental	, , , , , , , , , , , , , , , , , , ,				Component		Statement of			
		Activities				Total		Unit		Net Position		Total
Cash and investments	\$	390,528,962	\$	45,043,171	\$	\$ 435,572,133	\$	10,111,914	\$	15,994,411	\$	461,678,458
Cash and investments with fiscal agent		8,193,313		1,891		8,195,204				35,703,420		43,898,624
Total cash and investments	\$	398,722,275	\$	45,045,062	\$	\$ 443,767,337	\$	10,111,914	\$	51,697,831	\$	505,577,082

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 2 – Cash and Investments (Continued)

Cash and investments at June 30, 2023, consisted of the following:

Cash:	
Cash on hand	\$ 8,944
Deposits with financial institution	 6,931,406
Total cash	6,940,350
Investments:	
Investments	452,506,175
Investments held by bond trustee	46,130,557
Total investments	498,636,732
Total cash and investments	\$ 505,577,082

As part of the City's investment guidelines, the City continually seeks ways to increase investment income while not risking investment principal. One way the City accomplishes this is by "sweeping", on a nightly basis, any excess cash held in its non-interest-bearing checking account to an interest-bearing money market account with the same bank.

#### A. Demand Deposits

The carrying amounts of the City's demand deposits were \$6,931,406 at June 30, 2023. Bank balances were \$10,138,237 at that date, the total amount of which was collateralized or insured with securities held by the pledging financial institutions in the City's name as discussed below.

The California Government Code requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure City's deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits. The City may waive collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation ("FDIC"). The City, however, has not waived the collateralization requirements.

#### Note 2 – Cash and Investments (Continued)

#### B. Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City by the California Government Code and the City's investment policy. The table also identifies certain provisions of the California Government Code (or the City's investment policy, if more restrictive) that address interest rate risk and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

	Maximum	Minimum Credit	Maximum Percentage	Maximum Investment
Authorized Investment Type	<u>Maturity</u>	Quality	of Portfolio	in One Issuer
United States Treasury Bills, Bonds, Notes	5 years	None	100%	No Limit
Federal Agency Obligations or U.S. Government-				
Sponsored Enterprise Obligations (GSE)	5 years	None	100%	25%
Municipal Securities	5 years	A	30%	5%
Bankers' Acceptances	180 days	A/A-1 or higher	40%	5%
Commercial Paper	270 days	A/A-1 or higher	25%	5% (A)
Negotiable Certificates of Deposit (NCDs)	5 years	A/A-1 or higher	30% (B)	5%
Federally Insured Non - Negotiable Certificates				
of Deposit	5 years	None	20% (C)	(D)
Collateralized Non-Negotiable Certificates of				
Deposit	5 years	None	20% (C)	No Limit
Certificate of Deposit Placement Service (CDARS)	5 years	None	30% (B)	No Limit
Repurchase Agreements	1 year	None	100%	10%
Local Agency Investment Fund	N/A	None	\$75 million	\$75 million
Local Government Investment Pools	N/A	None	100%	No Limit
Medium-Term Corporate Notes	5 years	A	30%	5%
Asset-Backed, Mortgage-Backed, Mortgage Pass-				
Through Securities, and Collaterized Mortgage				
Obligations	5 years	A/AA or higher	20%	5% (E)
Mutual Funds	N/A	Highest Category	20%	10%
Money Market Mutual Funds	N/A	Highest Category	20%	20%
Supranational Securities	5 years	AA	30%	10%

- (A) The City may purchase no more than 10% of the outstanding commercial paper of any single issuer.
- (B) Combined limit for NCD and CDARS.
- (C) Combined limit for Federally Insured and Collateralized Non-Negotiable Certificates of Deposit.
- (D) The amount per institution is limited to the maximum covered under federal insurance.
- (E) No issuer limitation on any mortgage security where the issuer is the U.S. Treasury or a Federal Agency/GSE.

#### Note 2 – Cash and Investments (Continued)

#### C. Investments Authorized by Debt Agreements

The City and Successor Agency must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the City or Successor Agency fails to meet the obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with City resolutions, bond indentures or State statutes. The table below identifies the investment types and their minimum credit ratings that are authorized for investments held by fiscal agents. The bond indentures contain no limitations for the maximum investment in any one issuer or the maximum percentage of the portfolio that may be invested in any one investment-type.

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality
United States Treasury Bill, Bonds, Notes	5 years	N/A
United States Government Agency Obligations or		
Government-Sponsored Enterprise Obligations	5 years	AAA
Certificates of Deposit	5 years	Three Highest Categories
Investment Agreements, Short Term	None	Two Highest Categories
Investment Agreements, Long Term	None	Three Highest Categories
Repurchase Agreements	1 year	A-
Money Market Mutual Funds	N/A	Hightest Category
Local Agency Investment Fund	N/A	Not rated
California Asset Management Program	N/A	Not rated
Banker's Acceptances	180 days	A-1 or A-1+
Commercial Paper	270 days	A-1 or A-1+
State Obligations	None	Highest Category

#### D. Fair Value Measurement

As of June 30, 2023, the City's investments had the following recurring fair value measurements:

Investments measured by fair value level:	June 30, 2023		Level 1		Level 2		Level 3	
U.S. Treasury Notes	\$	106,774,957	\$	-	\$ 1	06,774,957.10	\$	-
Federal Agency Obligations		114,175,544		-		114,175,544		-
Commercial Paper		2,875,812		-		2,875,812		-
Municipal Bond		1,655,110		-		1,655,110		-
Supranational		3,470,383		-		3,470,383		-
Medium Term Corporate Notes		110,508,017		-		110,508,017		
Negotiable CD		4,904,796		-		4,904,796		-
Asset-Backed Securities		13,095,698				13,095,698		-
Total investments by fair value level		357,460,317	\$	-	\$	357,460,317	\$	-
Investments not subject to the fair value hierarchy:								
California Local Agency Investment Fund		59,871,081						
California Asset Management Program (CAMP)		4,209,771						
Money Market Funds - Held by City		30,965,006						
Money Market Funds - Held by Trustee		46,130,557						
Total investments not subject to the fair value hierarchy		141,176,415						
Total investments	\$	498,636,732						

#### Note 2 – Cash and Investments (Continued)

#### D. Fair Value Measurement (Continued)

Debt and equity securities classified in Level 2 are valued using the following approaches:

- U.S. Treasuries, U.S. Agencies, and Commercial Paper: quoted prices for identical securities in markets that are not active;
- Medium term notes: quoted prices for similar securities in active markets; and
- Asset-backed securities: recent appraisals of the asset value.

#### E. Risk Disclosure

#### **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rate will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity. For purposes of the schedule shown on the next page, any callable securities are assumed to be held to maturity.

	12 Months	13 to 24		25 to 36		37 to 48		49 to 60			
Investment Type	or less	Months		Months		Months		Months		Total	
Held by City:											
U.S. Treasury Notes	\$ 24,678,579	\$	11,321,487	\$	19,766,696	\$	35,909,257	\$	15,098,939	\$	106,774,957
Federal Agency Obligations	58,619,482		31,475,346		22,061,446		-		2,019,270		114,175,544
Commercial Paper	2,875,812		-		-		-		-		2,875,812
Medium Term Corporate Notes	55,216,731		27,758,166		16,100,930		7,307,525		4,124,665		110,508,017
Municipal Bond	68,813		1,449,589		136,708		-		-		1,655,110
Negotiable CD	3,807,308		381,347		716,140		-		-		4,904,796
Asset-Backed Securities	5,212		1,603,141		3,471,605		3,407,986		4,607,755		13,095,698
Supranational	-		3,470,383		-		-		-		3,470,383
California Local Agency Investment Fund	59,871,081		-		-		-		-		59,871,081
CAMP	4,209,771		-		-		-		-		4,209,771
Money Market Funds	30,965,006		-		-		-		-		30,965,006
Held by Trustees:											
Money Market Funds	46,130,557				-		-		-		46,130,557
Total Investments	\$ 286,448,352	\$	77,459,460	\$	62,253,524	\$	46,624,769	\$	25,850,628	\$	498,636,732

#### Note 2 – Cash and Investments (Continued)

#### E. Risk Disclosure (Continued)

#### **Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. However, some issuers do not seek a credit rating. For instance, the California Local Agency Investment Fund (LAIF) has not sought or received a credit rating. In these cases, the purchaser is solely responsible for performing their own due diligence before purchasing an investment or participating in an external investment pool. Certificates of deposit of \$250,000 or less are fully insured by the Federal Deposit Insurance Corporation (FDIC), and therefore, do not seek a credit rating.

Presented below is the actual rating as of June 30, 2023, for each investment-type as provided by Standard and Poor's investment rating system.

Investment Type	AA+/ AA/AA-	A+/A/A-	AAA/AAAm	A-1+/A-1/A-2	BBB+/BBB	Total
Held by City:						
Municipal Bonds	\$ 1,103,050	\$ -	\$ -	\$ -	\$ -	\$ 1,103,050
Asset-Backed Securities	-	-	7,422,100	-	-	7,422,100
Medium Term Corporate Notes	11,122,179	84,817,704	-	-	14,568,134	110,508,017
Federal Agency Obligations	101,929,265	-	-	-	-	101,929,265
Commercial Paper	-	-	-	2,875,812	-	2,875,812
Supranationals	-	-	3,470,383	-	-	3,470,383
Money Market Funds	-	-	7,245,066	-	-	7,245,066
Negotiable CDs	-	147,264	-	2,996,445	140,373	3,284,082
California Asset Management Program	-	-	4,209,771	-	-	4,209,771
Held by Trustee:						
Money Market Funds			46,130,557		-	 46,130,557
Total Rated Investments	\$ 114,154,493	\$ 84,964,968	\$ 68,477,877	\$ -	\$ 14,708,507	\$ 288,178,102
Not rated:						
Municipal Bonds						552,061
Asset-Backed Securities						5,673,598
Federal Agency Obligations						12,246,280
California Local Agency Investment Fund						59,871,081
Negotiable CDs						1,620,714
Cash						23,719,940
Exempt from credit rating disclosure:						
U.S. Treasury Notes						 106,774,957
<b>Total Investments</b>						\$ 498,636,732

#### **Disclosure Relating to Concentration of Credit Risk**

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated in the Government Code. GASB Statement No. 40 requires disclosure by amount and issuer, of investments in any one issuer that represent 5% or more of total investments. At June 30, 2023, the City had the followings investments (other than U.S. Treasury securities, mutual funds, and external investment pools) that represents 5% or more of the City's total investments:

Issuer	Investment Type	Amount		
Federal Home Loan Mortgage Corporation	Federal Agency Obligations	\$ 61,162,246		
Federal Home Loan Bank	Federal Agency Obligations	\$ 42,214,477		

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 2 – Cash and Investments (Continued)

#### E. Risk Disclosure (Continued)

#### **Disclosures Relating to Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. At June 30, 2023, the City's deposits (bank balances) were collateralized under California Law.

#### F. Investment in State Investment Pool

The City is a participant in LAIF which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City's investments in LAIF at June 30, 2023 included a portion of pool funds invested in Structure Notes and Asset-Backed Securities:

<u>Structured Notes</u> are debt securities (other than asset-backed securities) whose cash-flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.

<u>Asset-Backed Securities</u>, the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flows from pool of assets such as principal and interest repayments from a pool of mortgages (such as Collateralized Mortgage Obligations) or credit card receivables.

As of June 30, 2023, the City had \$59,871,081 invested in LAIF, which had invested 2.78% of the pool investment funds in Structured Notes and Asset-Back Securities. LAIF determines fair value on its investment portfolio based on market quotations for those securities where market quotations are readily available and based on amortized cost or best estimate for those securities where market value is not readily available. The City valued its investments in LAIF as of June 30, 2023, by multiplying its account balance with LAIF times a fair value factor determined by LAIF. This fair value factor was determined by dividing all LAIF participants' total aggregate amortized cost by total aggregate fair value. The fair value of the City's position in the pool is the same as the value of the pool shares. The credit quality rating of LAIF is unrated as of June 30, 2023.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 2 – Cash and Investments (Continued)

#### G. California Asset Management Program (CAMP)

The City is a voluntary participant in the California Asset Management Program (CAMP). CAMP is an investment pool offered by the California Asset Management Trust (the Trust). The Trust is a joint powers authority and public agency created by the Declaration of Trust and established under the provisions of the California Joint Exercise of Powers Act for the purpose of exercising the common power of its Participants to invest funds. The investments are limited to investments permitted by California Government Code. The total amount invested by all public agencies in CAMP at June 30, 2023 was \$16.0 billion, respectively. A board of five trustees who are officials or employees of public agencies has oversight responsibility for CAMP. The value of the pool shares in CAMP, which may be withdrawn at any time, is determined on an amortized cost basis, which is different from the fair value of the City's position in the pool. At June 30, 2023 the amortized cost approximates the City's cost.

#### Note 3 – Loans Receivable

#### A. Summary of Loans Receivable and Unavailable Revenue

The former Community Development Agency engaged in programs designed to encourage construction of or improvement to low-to-moderate income housing. Under these programs, grants or loans are provided under favorable terms to homeowners or developers who agree to expend these funds in accordance with the Agency's terms. With the dissolution of the Redevelopment Agency as discussed in Note 21, the City agreed to become the successor to the Community Development Agency's housing activities and as a result the Housing Successor Fund assumed the loans receivable of the Community Development Agency's Low- and Moderate-Income Housing Fund. In addition, other funds of the City have made loans to third parties.

#### At June 30, 2023, these loans totaled:

Housing Successor Loans:	
Commercial Rehabilitation Program	\$ 89,769
Mountain View Townhomes	1,074,885
Eden Housing Inc.	2,633,587
Habitat for Humanity	60,567
Down Payment Assistance Program	777,803
Tracy Place Associates	5,056,893
DHI Tracy Garden Associates, LP	2,895,485
Tracy Mall Partners, LP	 1,674,364
Total Loans Receivable	\$ 14,263,353

#### B. Housing Successor Loans

The City administers a residential and commercial rehabilitation program using Housing and Urban Development funds. Federal funds received by the City are deposited with a commercial bank. Upon approval of the loans, the funds are disbursed and collected by an outside collection agency. The programs are designed to encourage construction or improvement in low-to-moderate income housing or other projects. Under these programs' loans are provided under favorable terms to homeowners or developers who agree to spend these funds in accordance with the City's terms. The balance of the loan's receivable arising from these programs was \$89,769 at June 30, 2023.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 3 – Loans Receivable (Continued)

#### B. Housing Successor Loans (Continued)

In 1994, the Agency loaned \$609,000 in Low- and Moderate-Income Housing funds to Mountain View Townhomes Association, a partnership of non-profit corporations, to assist in the construction of thirty- seven residential rental units, thirty-six of which are available to low-income families. As of December 1, 2015, the loan was assigned to Sutter Ville SJC Holding Company, LLC. The loan is secured by a third deed of trust on the property, is payable over twenty-eight years beginning in 2026 and accrues interest at 3%. The loan was amended December 2015 and is now repayable from residual receipts as defined in the amendment. Commencing no later than 120 days following the end of the 2017 calendar year and for each calendar year thereafter until the maturity date, the Association shall make repayments on the loan for the prior calendar year based on the available amount of residual receipts as defined in the amendment. As of June 30, 2023, principal and accrued interest totaled \$1,074,885.

In 1996, the Agency agreed to loan Eden Housing Inc., up to \$2,208,691 to assist in the development and construction of seventy-two low-income housing units at Stone Pine Meadows. The loan is payable over seven years beginning forty years after the project was complete, which was January 11, 2000, and is secured by a subordinated deed of trust on the property. The loan does not bear interest for the first three years, then accrues interest at 1% per year for the next forty years and 3% for the last seven years. As of June 30, 2023, principal and accrued interest totaled \$2,633,587.

In 2000, the Agency agreed to loan Habitat for Humanity up to \$100,000 to construct/reconstruct from five to seven properties to ownership housing for very low-income families. The funds are to be used to pay all City fees necessary to develop and build affordable housing under the sponsorship of Habitat for Humanity. The loan proceeds were available for draw down through December 31, 2005 and Habitat for Humanity drew down only \$40,093 of the loan proceeds through that date. The loan is secured by a deed of trust on the property and may be forgiven if the property remains occupied by a low-income family for a period of thirty years. The balance of the outstanding loan, including accrued interest, as of June 30, 2023 is \$60,567.

The City loaned 37 individuals from the Low- and Moderate-Income Housing Fund of the Redevelopment Agency. The loans have been authorized for each of the recipients as part of the housing down payment assistance program. The City is the beneficiary of the promissory notes issued, recorded, and secured by real property. The loans are due when the underlying property is sold. As of June 30, 2023, principal and accrued interest totaled \$777,803.

In November 2005, the Agency entered into a loan agreement with Tracy Place Associates for an amount not to exceed \$4,350,000 to be used as construction and permanent financing costs for the development of a 49-unit affordable senior housing complex, Tracy Place Senior Apartments. The loan is secured by a deed of trust on the property and bears simple interest of I%. The loan is repayable from residual receipts as defined in the loan agreement starting in April 2008, and is due 55 years from the issuance of the certificate of occupancy, which was December 29, 2008, or if a transfer occurs that is not approved by the City. As of June 30, 2023, the developer owes \$5,056,893, including accrued interest.

In November 2007, the Community Development Agency of the City of Tracy (Agency) entered into an Owner Participation and Loan Agreement with DHI Tracy Garden Associates, LP (DHI). DHI was to develop and rehabilitate an 88-unit Senior Housing Complex for low-income senior households. The maximum amount of loan from the Agency was \$1,975,000. Simple interest accrues annually at 3%. Upon default, the rate will increase to the lesser of 10% or the maximum allowed by law. The loan is secured by a trust deed on the underlying properly. This trust deed is subordinated to all other loans that DHI has for the project. Maturity of the loan is November 1, 2064. Payment on the loan is deferred until maturity unless the property is conveyed (other than that approved by the City) or there is a default. Total amount owed as of June 30, 2023 is \$2,895,485.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 3 – Loans Receivable (Continued)

# C. Tracy Mall Partners, L.P. Loan

The West Valley Mall Revitalization Program provides a financial incentive to the owners of the West Valley Mall (Mall Owner) or a prospective tenant to be used for tenant improvements.

During fiscal year 2011. the City and the Tracy Mall Partners, L.P. entered into an agreement where the City provided a financial contribution of \$2,750,000 to the Mall Owner. In exchange, the Mall Owner guarantees that Macy's will lease the anchor tenant location for a minimum of 10 years. Over the 20-year term, the Mall Owner is obligated to repay the City for the financial incentive at the rate of \$151,250 a year or \$3,025,000 for the 20-year term. The annual repayment will be forgiven to the extent that increased sales tax revenue to the City exceeds \$151,250 per year from Macy's or new tenants of the Macy's space. The Mall Owner gets credit for 100% of the Macy's sales tax collected in any one year, and any amount under or over that threshold can be used toward a prior shortage.

The sales tax revenue collected from Macy's in fiscal year 2023 did not exceed the threshold, therefore only \$80,031 of the annual repayment was forgiven. The cumulative shortage of sales tax collections was \$495,137 as of June 30, 2023 and the balance of the loan is \$1,674,364 at that date.

#### Note 4 – Lease Receivable

#### A. Governmental Activities

The portion of the City's property is leased to others. Such property includes special purpose facilities, office and commercial space, and land. Lease receivable consists of agreements with other for the right-to-use of the underlying assets at various locations owned by the City. The terms of the arrangements range from 1 to 30 years. The calculated interest rates used vary depending on the length of the lease. For the fiscal year ended June 30, 2023, the City recognized \$207,572 in lease revenue and \$28,140 in interest revenue.

A summary of changes in lease receivable for the fiscal year ended June 30, 2023 is as follows:

					Classi	ification		
	Balance			Balance	Due within	Due in More		
	July 1, 2022	Additions	Deletions	June 30, 2023	One Year	Than One Year		
Leases receivable	\$ 2,233,846	\$ -	\$ (193,373)	\$ 2,040,473	\$ 194,343	\$ 1,846,130		
Total	\$ 2,233,846	\$ -	\$ (193,373)	\$ 2,040,473	\$ 194,343	\$ 1,846,130		

# **Note 4 – Lease Receivable (Continued)**

# A. Governmental Activities (Continued)

As of June 30, 2023, the required payments for these leases, including interest, are:

Year Ending					
June 30,	]	Principal	1	Interest	Total
2024	\$	194,343	\$	25,887	\$ 220,230
2025		195,353		23,616	218,969
2026		198,436		21,305	219,741
2027		165,816		19,060	184,876
2028		158,460		17,033	175,493
2029-2033		448,043		62,974	511,017
2034-2038		261,408		43,972	305,380
2039-2043		222,007		27,841	249,848
2044-2048		137,356		12,644	150,000
2047-2052		59,251		751	 60,002
Total	\$	2,040,473	\$	255,083	\$ 2,295,556

As of June 30, 2023, the amounts reported as deferred inflows of resources will be recognized as lease revenue as follows:

Year Ending June 30,	Amortization Schedule			
2024	\$	207,572		
2025		207,572		
2026	207,572			
2027	169,56			
2028		160,277		
2029-2033		500,797		
2034-2038		208,822		
2039-2043		205,502		
2044-2048		116,236		
2047-2052		25,185		
Total	\$	2,009,098		

# B. Business-Type Activities

The portion of the City's property is leased to others. Such property includes special purpose facilities, office and commercial space, and land. Lease receivable consists of agreements with other for the right-to-use of the underlying assets at various locations owned by the City. The terms of the arrangements range from 2 to 30 years. The calculated interest rates used vary depending on the length of the lease. For the fiscal year ended June 30, 2023, the City recognized \$300,247 in lease revenue and \$76,454 in interest revenue.

A summary of changes in lease receivable for the fiscal year ended June 30, 2023 is as follows:

							Classif			ification		
	Balance					Balance		ie within		ie in More		
	July 1, 2022	Additions	 Deletions		June 30, 2023		One Year		Than One Year			
Leases receivable	\$ 3,824,325	\$	 \$	(256,319)	\$	3,568,006	\$	242,143	\$	3,325,863		
Total	\$ 3,824,325	\$	 \$	(256,319)	\$	3,568,006	\$	242,143	\$	3,325,863		

# Note 4 – Lease Receivable (Continued)

# B. Business-Type Activities (Continued)

As of June 30, 2023, the required payments for these leases, including interest, are:

Year Ending				
<b>June 30,</b>	1	Principal	Interest	 Total
2024	\$	242,143	\$ 73,571	\$ 315,714
2025		178,542	70,735	249,277
2026		114,646	68,194	182,840
2027		117,187	65,654	182,841
2027		119,783	63,057	182,840
2028-2032		639,926	274,276	914,202
2033-2037		714,040	200,163	914,203
2038-2042		796,741	117,461	914,202
2043-2047		257,011	57,191	314,202
2048-2052		273,503	27,156	300,659
2053-2057		114,484	2,165	 116,649
Total	\$	3,568,006	\$ 1,019,623	\$ 4,587,629

As of June 30, 2023, the amounts reported as deferred inflows of resources will be recognized as lease revenue as follows:

Year Ending June 30,	Amortization Schedule			
2024	\$	283,458		
2025		173,059		
2026		140,267		
2027		140,267		
2027		140,267		
2028-2032		841,600		
2033-2037		561,067		
2038-2042		701,333		
2043-2047		224,578		
2048-2052		210,896		
2053-2057		65,585		
Total	\$	3,482,377		

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 5 – Deposits Receivable

The City and the Grow America Fund, Inc. (GAF) established and capitalized the Grow Tracy Fund as an economic development tool designed to assist eligible small businesses within the City to obtain the financing required to grow their businesses. The City contributed \$1 million as its share of the capitalization of the program. Loans made under the program are underwritten by the GAF and guaranteed by the Small Business Administration (SBA) under GAF's Small Business Lending Company License. Therefore, each loan must comply with SBA guidelines and procedures. In order to qualify for these loans, a business must be a for-profit operating entity; it must be financially healthy and in need of expansion capital. The Grow Tracy Fund can make loans ranging from \$100,000 to \$2 million as permitted by the SBA at or below market rates, for terms up to 25 years, depending on the proposed use of funds.

As of June 30, 2023, there were five loans outstanding in the amount of \$1,116,743, under the program. The City has not recorded these loans and instead has recorded the capitalization contribution that GAF uses to fund the share of the loans that the SBA does not guarantee. The City has recorded its capitalization contribution to the program as a deposit receivable, and the portion of the loans funded with that contribution as of June 30, 2023 was \$743,076 and the unused balance of the capitalization contribution was \$256,924. The total deposits receivable balance as of June 30, 2023 was \$1,000,000.

#### Note 6 – Interfund Receivables, Payables, and Transfers

#### A. Due To / From Other Funds

Amounts due to and due from other funds at June 30, 2023, were as follows:

Receivable Fund	Payable Fund	 Amount	Purpose
General Fund	Transportation Development Special Revenue Fund	\$ 240,222	Overdrawn Cash
General Fund	Community Development Block Grant Special Revenue Fund	379,578	Overdrawn Cash
General Fund	COPS Grant Special Revenue Fund	20,120	Overdrawn Cash
General Fund	Municipal Airport Enterprise Fund	285,040	Overdrawn Cash
	Total	\$ 924,960	

#### B. Long-Term Advances

At June 30, 2023 the fund below had made an advance that is not expected to be repaid within the next year. This long-term interfund advance is expected to be repaid when sufficient cash is available in the borrowing fund.

Advances To	Advances From	Advances From					
Water Utility Enterprise Fund	Wastewater Utility Enterprise Fund		\$	1,000,000			
		Total	\$	1,000,000			

In November 2016 the Wastewater Utility Enterprise Fund advanced funds to the Water Utility Enterprise Fund in order to fund operating expenses, capital costs for maintenance and replacement of existing water infrastructure, debt payments and to maintain an adequate reserve for any emergency to continue providing uninterrupted service. The advance bears the interest at the Local Agency Investment Fund (LAIF) rate and was to be repaid in two years. The advance was amended in October 2017 to extend the repayment additional years to fiscal year 2025. At June 30, 2023, the outstanding principal balance of the advance was \$1,000,000. Interest is accrued and paid annually through a cash transfer.

#### Note 6 – Interfund Receivables, Payables, and Transfers (Continued)

# C. Transfers

Interfund transfers during the year ended June 30, 2023, consisted of the following:

Transfers In	Transfers Out	Amount		Purpose	
General Capital Projects Fund	General Fund	\$	24,728,572	Capital projects	
Community Development Fees Special Revenue Fund	General Fund		2,172,340	Capital projects	
Municipal Airport Enterprise Fund	General Fund		178,045	Capital projects	
Landscaping District Special Revenue Fund	General Fund		87,475	Engineering costs	
Lease Revenue Bonds Debt Service Fund	General Fund		2,672,141	Debt service	
	Subtotal		29,838,573		
ARPA Grants Special Revenue Fund	General Capital Projects Fund		2,652,730	Capital projects	
Housing Sucessor Agency Special Revenue Fund	General Capital Projects Fund		468,053	Capital projects	
	Subtotal		3,120,783		
General Fund	ARPA Grants Special Revenue Fund		703,978	Capital projects	
General Fund	CFD 2018-1 Services Special Revenue Fund		128,366	Capital projects	
General Fund	Infill Projects Special Revenue Fund		88,451	Capital projects	
	Subtotal		920,795		
Regional Transportation Impact Capital Projects Fund	Tracy Infrastructure Master Plans Capital Projects Fund		334,603	Capital projects	
Gas Tax Special Revenue Fund	Community Development Block Grant Special Revenue Fund		150,000	Capital projects	
	Total	\$	34,364,754		

# Note 7 – Due from Fiduciary Funds

Due from fiduciary funds as of June 30, 2023, was as follows:

Receivable Fund	Payable Fund	Amount
Lease Revenue Bonds Debt Service Fund	Successor Agency Private Purpose Trust Fund	\$ 4,612,958

#### A. Successor Agency Reimbursement Agreement

On December 1, 2008, the Agency entered into a Reimbursement Agreement with the City related to the City's 2008 Lease Revenue Bonds and the portion of those Bonds that funded improvements that benefitted the Redevelopment Project. Under the terms of the Reimbursement Agreement, the Agency reimburses the City for a portion of lease payments made by the City under the property lease for the 2008 Lease Revenue Bonds that are attributable to the Redevelopment Improvements. The City refunded the 2008 Lease Revenue Bonds and amended the Reimbursement Agreement on March 1, 2020. Under the terms of the amendment, the Agency reimburses the City for a portion of lease payments made by the City under the property lease for the 2020 Lease Revenue Bonds.

The terms of the Reimbursement Agreement indicate that the Agency is required to make annual payments to the City, regardless of whether the City's annual lease payments are abated. The Agency has pledged tax revenues for the repayment of the Reimbursement Agreement, subordinate to other obligations of the Agency. The Reimbursement Agreement does not bear interest and annual principal payments are due through 2038. The balance owed by the Successor Agency to the Lease Revenue Bonds Debt Service Fund as of June 30, 2023 was \$4,612,958.

# Note 8 – Capital Assets

# A. Governmental Activities

The summary of changes in governmental activities capital assets for the year ended June 30, 2023, is as follows:

	Balance June 30, 2022,					Adjustments/	Balance
	as restated		Additions	1	Deletions	Transfers	June 30, 2023
Capital assets not being depreciated:	as restated		Additions		Deletions	Transfers	June 30, 2023
Land	\$ 180,467,520	\$	588,000	\$	_	\$ -	\$ 181,055,520
Roads accounted for using the	+,,	•	,	*		*	+,,
modified approach	325,969,689		1,089,566		-	-	327,059,255
Construction in progress	33,797,004		26,775,449		(189,390)	(1,556,442)	58,826,621
Total capital assets not being depreciated	540,234,213		28,453,015		(189,390)	(1,556,442)	566,941,396
Capital assets being depreciated:							
Buildings and improvements	146,097,436		-		-	1,378,390	147,475,826
Improvements	51,004,719		-		-	59,530	51,064,249
Grading, curb & gutter, sidewalk							
and driveway approaches	32,135,175		-		-	-	32,135,175
Traffic signals and street lights	31,888,436		68,640		-	-	31,957,076
Equipment	32,156,354		2,659,837		(304,904)	118,147	34,629,434
Infrastructure and drainage	12,218,531		-		-	-	12,218,531
Intangibles	1,367,376		-			375	1,367,751
Total capital assets being depreciated	306,868,027		2,728,477		(304,904)	1,556,442	310,848,042
Less accumulated depreciation for:							
Buildings and improvements	(65,675,745)		(4,792,970)		-	-	(70,468,715)
Improvements	(40,205,747)		(1,482,973)		-	-	(41,688,720)
Grading, curb & gutter, sidewalk							
and driveway approaches	(17,164,954)		(706,518)		-	-	(17,871,472)
Traffic signals and street lights	(17,324,433)		(920,361)		-	-	(18,244,794)
Equip ment	(19,456,906)		(2,027,705)		278,478	-	(21,206,133)
Infrastructure and drainage	(4,971,389)		(237,176)		-	-	(5,208,565)
Intangibles	(705,035)		(113,689)				(818,724)
Total accumulated depreciation	(165,504,209)		(10,281,392)		278,478		(175,507,123)
Total capital assets being depreciated, net	141,363,818		(7,552,915)		(26,426)	1,556,442	135,340,919
Lease assets - buildings and improvements	405,958		688,227		_	-	1,094,185
Less: accumulated amortization	(173,982)		(279,300)			-	(453,282)
Total lease assets, being amortized, net	231,976		408,927			-	640,903
Subscription assets being amortized	2,192,028		92,087		_	-	2,284,115
Less acumulated amortization			(977,884)				(977,884)
Total subscription assets, being amortized, net	2,192,028		(885,797)		-	-	1,306,231
Governmental activities capital assets, net	\$ 684,022,035	\$	20,423,230	\$	(215,816)	\$ -	\$ 704,229,449

# Note 8 – Capital Assets (Continued)

# A. Governmental Activities (Continued)

Depreciation and amortization expense were charged to the functions/programs of the governmental activities as follows:

General government	\$ 1,585,518
Police	250,085
Fire	116,829
Development and engineering	3,997
Public works	6,721,703
Parks and community services	782,775
Internal service funds	 2,077,669
Total depreciation and amortization expense	\$ 11,538,576

# B. Business-Type Activities

The summary of changes in business-type activities capital assets for the year ended June 30, 2023, is as follows:

	Balance			Adjustments/	Balance
	June 30, 2022	Additions	Deletions	Transfers	June 30, 2023
Capital assets not being depreciated:					
Land	\$ 19,056,776	\$ -	\$ -	\$ -	\$ 19,056,776
Construction in progress	48,342,920	17,779,492		(2,593,402)	63,529,010
Total capital assets not being depreciated	67,399,696	17,779,492		(2,593,402)	82,585,786
Capital assets being depreciated:					
Buildings	171,165,547	-	-	-	171,165,547
Improvements	8,117,986	-	-	-	8,117,986
Equipment	47,814,258	193,770	(568,443)	-	47,439,585
Infrastructure	386,283,792	9,227,455	-	2,593,402	398,104,649
Intangibles	73,476,025				73,476,025
Total capital assets being depreciated	686,857,608	9,421,225	(568,443)	2,593,402	698,303,792
Less accumulated depreciation for:					
Buildings	(105,082,130)	(4,695,525)	-	-	(109,777,655)
Improvements	(3,112,404)	(643,578)	-	-	(3,755,982)
Equipment	(25,013,322)	(1,916,083)	568,443	-	(26,360,962)
Infrastructure	(173,226,988)	(7,504,030)	-	-	(180,731,018)
Intangibles	(53,286)	(20,590)	-	-	(73,876)
Total accumulated depreciation	(306,488,130)	(14,779,806)	568,443		(320,699,493)
Net capital assets being depreciated	380,369,478	(5,358,581)		2,593,402	377,604,299
Subscription assets being amortized	-	86,132	-	-	86,132
Less acumulated amortization		(7,178)			(7,178)
Net subscription assets being amortized		78,954			78,954
Business-Type activities capital assets, net	\$ 447,769,174	\$ 12,499,865	\$ -	\$ -	\$ 460,269,039

# Note 8 – Capital Assets (Continued)

# B. Business-Type Activities (Continued)

Depreciation and amortization expense were charged to the functions/programs of the governmental activities as follows:

Water	\$ 4,765,809
Sewer	5,949,330
Solid waste	7,178
Drainage operations	1,737,897
Municipal Airport	1,148,919
Municipal Transit	 1,177,851
Total depreciation and amortization expense	\$ 14,786,984

# C. Component Unit

The summary of changes in component unit capital assets for the year ended June 30, 2023, is as follows:

	In	Balance ine 30, 2022	Δ	Additions	Dele	tions	Balance June 30, 2023		
Capital assets being depreciated:		ine 30, 2022		raditions		tions	34	10 30, 2023	
Machinery and equipment	\$	1,701,081	\$	152,215	\$	-	\$	1,853,296	
Vehicles		2,659,590		90,228		-		2,749,818	
Total capital assets being depreciated		4,360,671		242,443				4,603,114	
Less accumulated depreciation		(3,239,007)		(233,561)		_		(3,472,568)	
Component unit capital assets, net	\$	1,121,664	\$	8,882	\$		\$	1,130,546	

Depreciation expense for the component unit for the year ended June 30, 2023 was \$233,561.

# Note 9 – Long-Term Liabilities

# A. Summary

	Final Maturity	Interest Rate	Annual Principal Installments	Original Issue Amounts	Outstanding at June 30, 2023
Governmental Activities				. ·	
Direct Borrowing:					
Lease Liability	2028	0.26% - 3.38%	\$162,526-\$83,373	\$ 1,094,186	\$ 575,495
Subscription Liability	2027	2.45% - 3.28%	\$998,890-\$8,024	2,173,991	1,213,488
Public Borrowing:					
Lease Revenue Refunding Bonds, Series 2020	2039	3.00% - 4.00%	\$670,000-\$1,295,000	18,190,000	16,405,000
Lease Revenue Bonds, Series 2022	2038	5.00%	\$800,000-\$1,615,000	18,275,000	17,465,000
Total Governmental Activities				\$ 39,733,177	\$ 35,658,983
Business-Type Activities					
Direct Borrowing:					
Subscription Liability	2026	2.45%	\$27,256-\$6	\$ 81,452	\$ 53,860
State of California Department of Public Health	2028	2.34%	\$621,686-\$1,221,886	20,000,000	5,343,212
Public Borrowing:					
Certificates of Participation, Series 2004					
(Wastewater Treatment Plant Upgrade)	2037	2.00% - 4.75%	\$575,000-\$1,050,000	30,955,000	19,305,000
Total Business-Type Activities				\$ 51,036,452	\$ 24,702,072
Successor Agency					
Public Borrowing:					
Tax Allocation Refunding Bonds, Series 2016	2034	3.00% - 4.00%	\$380,000-\$2,730,000	\$ 33,720,000	\$ 24,410,000
Total Successor Agency				\$ 33,720,000	\$ 24,410,000

# B. Governmental Activities

A summary of changes in the long-term liabilities of the governmental activities for the year ended June 30, 2023, is as follows:

		Balance								Classit	ficat	ion
	June 30, 2022, as restated		Debt Issued		Debt Retired		Balance June 30, 2023		Due within One Year		Due in More Than One Year	
Governmental Activities:												
Direct borrowings:												
Lease liability	\$	236,112	\$	688,227	\$	(348,844)	\$	575,495	\$	162,526	\$	412,969
Subscription liability		2,081,905		92,086		(960,503)		1,213,488		998,890		214,598
Public borrowings:												
Lease revenue bonds:												
2020 Lease Revenue Refunding Bonds		17,040,000		-		(635,000)		16,405,000		670,000		15,735,000
plus: bond premium		3,409,037		-		(460,681)		2,948,356		-		2,948,356
2022 Lease Revenue Bonds		18,275,000		-		(810,000)		17,465,000		800,000		16,665,000
plus: bond premium		2,051,917				(138,931)		1,912,986		-		1,912,986
Total lease revenue bonds		40,775,954		-		(2,044,612)		38,731,342		1,470,000		37,261,342
Total	\$	43,093,971	\$	780,313	\$	(3,353,959)	\$	40,520,325	\$	2,631,416	\$	37,888,909

# City of Tracy Notes to the Basic Financial Statements (Continued)

For the Year Ended June 30, 2023

# **Note 9 – Long-Term Liabilities (Continued)**

# B. Governmental Activities (Continued)

#### Lease Liability

The City has entered into leases for building space and equipment use. The terms of the agreements range from 2 to 5 years. The calculated interest rates vary from 0.26% to 3.38% based on the length of the lease. As of June 30, 2023, the capitalized right-to-use assets related to SBITAs were \$1,094,185 and the total subscription liability was \$575,495 of which \$162,526 is reported as a current liability representing the amount due within the next fiscal year.

The annual debt service requirements on the lease payable are as follows:

Year Ending						
June 30,	Principal		Interest	Total		
2024	\$	162,526	\$ 15,478	\$	178,004	
2025		106,274	12,009		118,283	
2026		109,826	8,457		118,283	
2027		113,497	4,786		118,283	
2028		83,372	584		83,956	
Total	\$	575,495	\$ 41,314	\$	616,809	

#### **Subscription Liability**

The City has entered into subscription-based information technology arrangements (SBITAs) for services related to cloud-based software applications, data storage and management services. Under the terms of these arrangements, the City does not take possession of the software at any time and the vendor provides ongoing services for the software's operation. The subscription periods vary, with initial non-cancellable terms ranging from 2 to 5 years. The calculated interest rate used was between 2.45% and 3.28%, depending on the length of the SBITA and date of the agreement.

As of June 30, 2023, the capitalized right-to-use assets related to SBITAs were \$2,284,115 and the total subscription liability was \$1,213,488, of which \$998,890 is reported as a current liability representing the amount due within the next fiscal year.

Principal and interest payments to maturity are as follows:

Year Ending June 30,	]	Principal	]	Interest	Total
2024	\$	998,890	\$	10,746	\$ 1,009,636
2025		119,619		4,417	124,036
2026		86,955		1,962	88,917
2027		8,024		150	8,174
Total	\$	1,213,488	\$	17,275	\$ 1,230,763

# Note 9 – Long-Term Liabilities (Continued)

# B. Governmental Activities (Continued)

#### 2020 Lease Revenue Refunding Bonds

On February 28, 2020, the City, under the Tracy Operating Partnership (TOP), issued \$18,190,000 of 2020 Lease Revenue Refunding Bonds. The proceeds from the bonds were used to refund, on a current basis, the 2007 Lease Revenue Bonds Series A, the 2007 Lease Revenue Bonds Series B, and the 2008 Lease Revenue Bonds. The TOP has pledged revenue pursuant to amended site and facility leases between the City and the TOP for the Fire Station 91, the Police Department Headquarters and the Fire Administration Building.

Interest payments are due semi-annually each November 1 and May 1 at rates of 3% and 4%. Principal is due annually each November 1 through 2038. The 2020 Bonds maturing on or before November 1, 2029 are not subject to annual redemption prior to maturity. The 2020 Bonds maturing on or after November 1, 2030 are subject to optional redemption prior to maturity on or after May 1, 2030 at the option of the TOP, as a whole or in part on any date at a redemption price equal to the principal amount of 2020 Bonds to be redeemed, plus accrued but unpaid interest to the redemption date, without premium. In the event of default, the TOP may not terminate the respective lease agreements or release the leased properties, but the City remains liable to pay all lease payments as they come due.

The annual debt service requirements on these bonds are as follows:

Year Ending						
June 30,	Principal	Interest	Total			
2024	\$ 670,000	\$ 642,800	\$	1,312,800		
2025	705,000	615,300		1,320,300		
2026	750,000	586,200		1,336,200		
2027	790,000	555,400		1,345,400		
2028	845,000	522,700		1,367,700		
2029-2033	5,005,000	2,050,900		7,055,900		
2034-2038	6,345,000	903,300		7,248,300		
2039	1,295,000	25,900		1,320,900		
Total	\$ 16,405,000	\$ 5,902,500	\$	22,307,500		

#### 2022 Lease Revenue Bonds

On May 1, 2022, the City, under the Tracy Public Financing Authority (TPFA), issued \$18,275,000 of 2022 Lease Revenue Bonds. The proceeds from the bonds are being used to finance the acquisition and constructions of public capital improvements of the City, primarily consisting of Phase 1E of the Legacy Fields Sports Complex. The TPFA has pledged revenue pursuant to leases between the City and the TPFA for Phase 1 of the Legacy Fields Sports Complex, consisting of 72 acres of land containing 10 baseball fields, 8 soccer fields, restrooms and concessions, and paved parking lots and landscaping.

# Note 9 - Long-Term Liabilities (Continued)

#### B. Governmental Activities (Continued)

# **2022** Lease Revenue Bonds (Continued)

Interest payments are due semi-annually each November 1 and May 1 at the rate of 5%. Principal is due annually each November 1 through 2037. Yields range from 1.79% to 3.650%. The 2022 Bonds maturing on or before November 1, 2032 are not subject to annual redemption prior to maturity. The 2022 Bonds maturing on or after November 1, 2033 are subject to optional redemption prior to maturity on or after May 1, 2032 at the option of the TPFA, as a whole or in part on any date at a redemption price equal to 100% of the principal amount of 2022 Bonds to be redeemed, plus accrued but unpaid interest to the redemption date, without premium. In the event of default, the TPFA may not terminate the respective lease agreements or release the leased properties, but the City remains liable to pay all lease payments as they come due.

The annual debt service requirements on these bonds are as follows:

Year Ending			
June 30,	Principal	Interest	 Total
2024	\$ 800,000	\$ 853,250	\$ 1,653,250
2025	845,000	812,125	1,657,125
2026	885,000	768,875	1,653,875
2027	930,000	723,500	1,653,500
2028	980,000	675,750	1,655,750
2029-2033	5,705,000	2,571,875	8,276,875
2034-2038	7,320,000	951,750	8,271,750
Total	\$ 17,465,000	\$ 7,357,125	\$ 24,822,125

#### C. Business-Type Activities

A summary of changes in the long-term liabilities of the business-type activities for the year ended June 30, 2023, is as follows:

								Classi	fication		
		Balance	Debt	Debt		Balance	I	Due within	D	ue in More	
	J	uly 1, 2022	 Issued	 Retired	Jı	ine 30, 2023		One Year	Th	an One Year	
<b>Business-Type Activities:</b>											
Direct borrowings:											
Subscription liability	\$	-	\$ 81,452	\$ (27,592)	\$	53,860	\$	26,598	\$	27,262	
Loans payable:											
State of California											
Department of Public Health		6,456,524	-	(1,113,312)		5,343,212		1,139,516		4,203,696	
Public borrowings:											
Certificates of Participation:											
Wastewater, Series 2004		20,260,000	 -	(955,000)		19,305,000		1,000,000		18,305,000	
Total	\$	26,716,524	\$ 81,452	\$ (2,095,904)	\$	24,702,072	\$	2,166,114	\$	22,535,958	

# Note 9 – Long-Term Liabilities (Continued)

# C. Business-Type Activities (Continued)

#### **Subscription Liability**

The City has entered into subscription-based information technology arrangements (SBITAs) for services related to cloud-based software applications, data storage and management services. Under the terms of these arrangements, the City does not take possession of the software at any time and the vendor provides ongoing services for the software's operation. The subscription periods vary, with initial non-cancellable terms ranging from 2 to 3 years. The calculated interest rate used was 2.45%.

As of June 30, 2023, the capitalized right-to-use assets related to SBITAs were \$86,132 and the total subscription liability was \$53,860, of which \$26,598 is reported as a current liability representing the amount due within the next fiscal year.

Principal and interest payments to maturity are as follows:

Year Ending					
June 30,	P	rincipal	I	nterest	Total
2024	\$	26,598	\$	1,212	\$ 27,810
2025		27,262		548	27,810
Total	\$	53,860	\$	1,760	\$ 55,620

#### State of California Department of Public Health Loan Payable

In 2006, the City entered into a loan agreement with the State of California Department of Public Health in the amount of \$20,000,000 for assistance in the construction of its new Water Treatment Plant. The proceeds from the loan were drawn down by the City as needed for construction. The loan is a fully amortized loan over 20 years at an annual interest rate of 2.34%. The City is obligated to make semi- annual payments of principal and interest in the amount of \$628,960 beginning July 1, 2008 with a final maturity date of January 1, 2028. For fiscal year 2023 net revenues amounted to \$9,081,714 which represented coverage of 722% of the \$1,257,950 of debt service. The pledge of net revenues ends upon repayment of the City's repayment of the remaining balance of \$5,660,637 which is scheduled to occur in 2028.

The annual debt service requirements on the California Department of Public Health Loan Payable are as follows:

Year Ending June 30,	1	Principal	]	Interest	Total		
2024	\$	1,139,516	\$	118,404	\$	1,257,920	
2025		1,166,336		91,583		1,257,919	
2026		1,193,788		64,131		1,257,919	
2027		1,221,886		36,033		1,257,919	
2028		621,686		7,274		628,960	
Total	\$	5,343,212	\$	317,425	\$	5,660,637	

# Note 9 – Long-Term Liabilities (Continued)

# C. Business-Type Activities (Continued)

#### Wastewater Certificates of Participation (COPs), Series 2004

The City issued Wastewater Certificates of Participation (COPs) in April 2004 to fund the upgrade of the City's wastewater treatment plant. The Wastewater COPs are special obligations of the City and are payable solely from and secured by a pledge of net revenues of the Wastewater Utility System. Principal payments commence on December 1, 2007, and are payable annually on December 1 through 2036. Interest payments commence on December 1, 2004, and are payable semi-annually on December 1 and June 1, thereafter. The COP's maturing on or after December 1, 2014 may be prepaid in advance of maturity on any date on or after December 1, 2013 plus accrued but unpaid interest to the prepayment date, without premium. For fiscal year 2023 net revenues amounted to \$460,806 which represented coverage of 24% of the \$1,887,865 of debt service. The pledge of net revenues ends upon repayment of the City's repayment of the remaining balance of \$26,402,483 which is scheduled to occur in 2037.

The annual debt service requirements on the Series 2004 COPs are as follows:

Year Ending June 30,	Principal	Interest	Total
2024	\$ 1,000,000	\$ 887,900	\$ 1,887,900
2025	1,050,000	840,750	1,890,750
2026	1,095,000	790,868	1,885,868
2027	1,150,000	738,110	1,888,110
2028	1,200,000	682,885	1,882,885
2029-2033	6,945,000	2,485,439	9,430,439
2034-2037	6,865,000	671,531	7,536,531
Total	\$ 19,305,000	\$ 7,097,483	\$ 26,402,483

# D. Fiduciary Fund Private Purpose Trust Funds - Successor Agency to the Former Community Development Agency of the City of Tracy

A summary of changes in the long-term liabilities of the fiduciary fund financial statements for the year ended June 30, 2023, is as follows:

											Classi	ficati	ion	
	Balance July 1, 2022		Debt Issued			Debt Retired			Balance June 30, 2023		Due within One Year		Due in More Than One Year	
Fiduciary Activities:														
Public borrowings:														
Tax allocation refunding bonds:														
Series 2016	\$	26,070,000	\$		-	\$	(1,660,000)	\$	24,410,000	\$	1,740,000	\$	22,670,000	
Add: unamortized bond premiums		3,656,226			-		(304,686)		3,351,540		-		3,351,540	
Total tax allocation refunding bonds		29,726,226			-		(1,964,686)		27,761,540		1,740,000		26,021,540	
Total	\$	29,726,226	\$		-	\$	(1,964,686)	\$	27,761,540	\$	1,740,000	\$	26,021,540	

#### Note 9 – Long-Term Liabilities (Continued)

D. Fiduciary Fund Private Purpose Trust Funds - Successor Agency to the Former Community Development Agency of the City of Tracy (Continued)

#### Tax Allocation Refunding Bonds, Series 2015A

On January 21, 2016, the Successor Agency issued 2016 Tax Allocation Refunding Bonds in the amount of \$33,720,000. The proceeds from the Bonds were used to advance refund and defease the outstanding balance of the 2003 Tax Allocation Bonds Series A and B. The Bonds bear interest ranging from 2% to 5%. Interest is payable semi-annually each August 1 and February 1 and principal is due annually on each August 1, through 2033. The Bonds maturing on or before August 1, 2025 are not subject to optional redemption prior to maturity. The Bonds maturing on and after August 1, 2026, are subject to redemption, at the option of the Successor Agency on any date on or after August 1, 2025, as a whole or in part. The defeased bonds were called on February 22, 2016.

The Successor Agency's annual debt service requirements on the 2015A Tax Allocation Refunding Bonds are as follows:

Year Ending			
June 30,	Principal	 Interest	 Total
2024	\$ 1,740,000	\$ 1,069,300	\$ 2,809,300
2025	1,820,000	980,300	2,800,300
2026	1,910,000	887,050	2,797,050
2027	2,000,000	789,300	2,789,300
2028	2,100,000	686,800	2,786,800
2029-2033	12,110,000	1,741,300	13,851,300
2034	2,730,000	40,950	2,770,950
Total	\$ 24,410,000	\$ 6,195,000	\$ 30,605,000

#### **Pledge of Revenues**

The Agency has pledged all future tax increment revenues, for the repayment of the Tax Allocation Bonds and Reimbursement Agreement. The pledge of all future tax increment revenues end upon repayment of the remaining debt service of \$33,419,300 on the Bonds, which is scheduled to occur in 2034. With the dissolution of the Redevelopment Agency discussed above, Tax Increment is no longer distributed, and instead the Successor Agency receives payments from the County's Redevelopment Property Tax Trust Fund (RPTTF) that are to be used to fund debt service on the Bonds, with no distinction between housing and non-housing revenues. In addition, under the provisions of the laws dissolving the Redevelopment Agency, the Successor Agency only receives the funds necessary to fulfill its approved obligations. Total property taxes available for distribution to the Successor Agency and other taxing entities for fiscal year 2023 calculated by the County Auditor-Controller was \$9,362,779, and the total received by the Successor Agency for fiscal year 2023 debt service was \$2,955,206, which the Agency used to pay the \$2,813,218 of fiscal year debt service.

# Note 10 – Special Assessment Debt with No City Commitment

The City issued special tax and assessment bonds on behalf of property owners, pursuant to the Improvement Bond Act of 1915 and the Mello-Roos Community Facilities Act of 1982, to finance the acquisition and construction of certain infrastructure improvements within the assessment districts and community facilities districts.

The City has authorized the formation of the Bay Meadows Community Facilities District No. 2008-1 (Bay Meadows CFD), acting through its eligible landowner voters, and the issuance of bonds under the public improvement act (Mello-Roos Community Facilities Act of 1982) of the State of California to finance eligible public facilities necessary to serve developing commercial, industrial, residential and/or mixed-use developments. The bonds are secured by annual special tax levies or liens placed on the property within the district.

Special Assessment Districts in various parts of the City have issued debt to finance infrastructure improvements and facilities within their boundaries. The City is the collecting and paying agent for the debt issued by these Districts, but has no direct or contingent liability or moral obligation for the payment of this debt. Therefore, this debt is not included as debt of the City.

The outstanding balance of each of these issues as of June 30, 2023, is as follows:

	Fisc	al Year	Underlying	
	Issue	Maturity	Assessment	Outstanding
Description	Year	Year	District Bonds	June 30, 2023
1996A Tax Bonds (93-1 Community Facilities District - I-205 Parcel GL-17)	1997	2027		\$ 370,000
2002 Special Tax Bonds (93-1 Community Facilities District - 1-205 Parcel GL-17)	2003	2033		1,480,000
2003-01 Assessment District Limited Obligation Improvement Bonds (Berg Avenue)	2003	2029		355,000
2005A TOP JPA Revenue Bonds (Senior Lien) (98-1 Plan C)	2006	2029		23,545,000
2005B TOP JPA Revenue Bonds (Junior Lien) (98-3 Plan C)	2006	2036		190,000
2005C TOP JPA Revenue Bonds	2006	2036		8,240,000
2011A TOP JPA Revenue Bonds:				
98-4 Morrison Homes and 2000-02 Heartland Three	2011	2026	940,000	
2011-1 Reassessment Bonds	2011	2027	160,000	
99-2 South MacArthur Plan Area (2000 and 2002)	2011	2028	3,710,000	
Total 2011A TOP JPA Revenue Bonds				4,810,000
2014A Tracy Public Financing Authority Revenue Bonds:				1,230,000
2018 Series Tracy Hills Special Tax Bonds Community Facilities District No. 2016-1	2019	2048		32,205,000
2019 Series Tracy Hills Phase I Special Tax Bonds Community Facilities District No. 2016-1	2020	2050		14,695,000
2019 Series ECFD Special Tax Bonds Community Facilities District No. 2016-2	2020	2050		15,060,000
2019 Series NEI Phase II Special Tax Refunding Bonds Community Facilities District No. 2006-01	2020	2037		7,475,000
2020 Series Tracy Hills Special Tax Bonds Community Facilities District No. 2016-1	2022	2051		18,040,000
2021 Series ECFD Special Tax Bonds Community Facilities District No. 2016-2	2021	2051		13,055,000
2022 Series Hillview Special Tax Bonds Community Facilities District No. 2021-1	2022	2053		6,830,000
			Total	\$ 147,580,000

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 11 – Sick Leave Conversion

#### A. Governmental Activities

A summary of changes in the sick leave conversion balances for the governmental activities for the year ended June 30, 2023 is as follows:

									Classi	ficati	ication		
		Balance					Balance	D	ue within	Dı	ue in More		
	Jı	ıly 1, 2022	 Additions		Deletions		June 30, 2023		One Year		n One Year		
Sick Leave Conversion	\$	4,507,420	\$ 1,860,175	\$	(741,262)	\$	5,626,333	\$	1,125,267	\$	4,501,066		
Total	\$	4,507,420	\$ 1,860,175	\$	(741,262)	\$	5,626,333	\$	1,125,267	\$	4,501,066		

Sick leave conversion are liquidated by the fund that has recorded the liability only when matured. The long-term portion of the governmental activities sick leave conversion is liquidated primarily by the General Fund.

#### Note 12 – Compensated Absences

#### A. Governmental Activities

A summary of changes in the compensated absences balances for the governmental activities for the year ended June 30, 2023 is as follows:

									Classi	fication		
		Balance	A .l.d: 4:		Dalations		Balance	_	ue within		ue in More	
	<u>J</u> t	ıly 1, 2022	 Additions	Deletions		June 30, 2023			One Year	Than One Year		
Compensated absences	\$	4,034,890	\$ 5,531,193	\$	(5,164,963)	\$	4,401,120	\$	1,562,838	\$	2,838,282	
Total	\$	4,034,890	\$ 5,531,193	\$	(5,164,963)	\$	4,401,120	\$	1,562,838	\$	2,838,282	

Compensated absences are liquidated by the fund that has recorded the liability only when matured. The long-term portion of the governmental activities compensated absences is liquidated primarily by the General Fund.

#### B. Business-Type Activities

A summary of changes in the compensated absences balances for the business-type activities for the year ended June 30, 2023 is as follows:

									Classi	fication		
	E	Balance				1	Balance	Dı	ue within	Du	e in More	
	Jul	ly 1, 2022	Additions		 Deletions	June 30, 202		One Year		Than One Year		
Compensated absences	\$	943,758	\$	936,672	\$ (1,084,174)	\$	796,256	\$	308,582	\$	487,674	
Total	\$	943,758	\$	936,672	\$ (1,084,174)	\$	796,256	\$	308,582	\$	487,674	

Compensated absences in the business-type activities are obligations of the following funds:

Water Fund	\$ 260,069
Sewer Fund	342,161
Solid Waste Fund	107,154
Drainage Operations Fund	22,771
Municipal Airport Fund	24,032
Municipal Transit Fund	40,069
Total	\$ 796,256

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 12 – Compensated Absences (Continued)

# C. Component Unit

A summary of changes in the compensated absences balances for the component unit for the year ended June 30, 2023 is as follows:

									Classi	fication	
Balan	ce					E	Balance	Dı	ie within	Due in	More
July 1, 2			dditions	Del	etions	Jun	e 30, 2023	One Year		Than One Year	
\$		\$	776,475	\$	_	\$	776,475	\$	776,475	\$	-
\$	-	\$	776,475	\$		\$	776,475	\$	776,475	\$	
		<u>•</u>	July 1, 2022 A  \$ - \$	July 1, 2022         Additions           \$ -         \$ 776,475	July 1, 2022         Additions         Del           \$ -         \$ 776,475         \$	July 1, 2022         Additions         Deletions           \$         -         \$ 776,475         \$ -	July 1, 2022         Additions         Deletions         Jun           \$ -         \$ 776,475         \$ -         \$	July 1, 2022         Additions         Deletions         June 30, 2023           \$         -         \$ 776,475         \$ -         \$ 776,475	July 1, 2022         Additions         Deletions         June 30, 2023         O           \$ -         \$ 776,475         \$ -         \$ 776,475         \$	Balance         July 1, 2022         Additions         Deletions         Balance June 30, 2023         Due within One Year           \$ -         \$ 776,475         \$ -         \$ 776,475         \$ 776,475	July 1, 2022         Additions         Deletions         June 30, 2023         One Year         Than O           \$ -         \$ 776,475         \$ -         \$ 776,475         \$ 776,475         \$

#### Note 13 – Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City obtains insurance coverage.

Public entity risk pools are formally organized and separate entities established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, those entities exercise full powers and authorities within the scope of the related Joint Powers Agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each risk pool is governed by a board consisting of representatives from member municipalities. Each board controls the operations of the respective risk pool, including selection of management and approval of operating budgets, independent of any influences by member municipalities beyond their representation of that board. Obligations and liabilities of these risk pools are not the City's responsibility.

Since 1986, the City has joined together with other cities to form a public entity risk pool known as the Central San Joaquin Valley Risk Management Authority - CSJVRMA (the "Authority"), a joint powers authority established in accordance with the California government code. The relationship between the City and the Authority is such that the Authority is not a component unit of the City for financial reporting purposes. Financial statements for the Authority may be obtained from the Authority's management.

The Authority is currently operating as a common risk management and insurance program for 54 member cities. The program's general objectives are to formulate, develop, and administer, on the behalf of the member cities, a program of insurance, to obtain lower cost for that coverage, and to develop a comprehensive loss control program. A member may withdraw from the Authority only by giving six-month notice. Cities applying for membership in the Authority may do so on approval of a two-thirds vote of the board of the Authority.

The latest financial information of the Authority for fiscal year ended June 30, 2023, is as follows:

Total assets	\$ 153,984,502
Total liabilities	\$ 120,022,096
Net position	\$ 33,962,406
Operating revenues	\$ 73,024,624
Operating expenses	\$ 71,300,255
Nonoperating revenues (expenses)	\$ 64,143
Change in net position	\$ 1,788,512

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 13 – Risk Management (Continued)

#### A. Coverage

The City participates in the Central San Joaquin Valley Risk Management Authority (CSJVRMA), a public entity risk pool currently operating as a common risk management and insurance program for 54 cities. The purpose of CSJVRMA is to spread the adverse effect of losses among the members and to purchase excess insurance as a group, thereby reducing its expense. The CSJVRMA is governed by a Board of Directors elected by the member agencies; it is not a component unit of the City. Audited financial statements are available from the Central San Joaquin Risk Management Authority at 1750 Creekside Oaks Drive, Suite 200, Sacramento, CA 95833.

The City participates in the following pooled coverages through CSJVRMA:

Type of Coverage (Deductible)	Coverage Limits					
Liability (\$100,000)	\$	54,000,000				
Property (\$5,000 to \$10,000)		1,000,000,000				
Worker's Compensation (\$200,000)		Statutory Limit				
Boiler and Machinery (\$1,000 to \$10,000)		100,000,000				
Automobile - for vehicles with values more than \$25,000 (\$500)		1,000,000,000				

The CSJVRMA maintains separate records for each member for each year of participation. The records track cash paid to the CSJVRMA through deposit premium assessments, the City's self-insured retention portion of claims paid, and the City's allocation of shared risks. Three years after the close of the workers' compensation coverage year and five years after the close of the general liability coverage year, the CSJVRMA assesses the status of all members for the year, then either makes a refund to a member if it has positive balance (i.e., payout and reserve experience is less than premiums paid) or collects any deficit.

During the fiscal year ended June 30, 2023, the City contributed \$7,866,209 for current year coverage. Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

#### B. Liability for Uninsured Claims

The City provides for the uninsured portion of claims and judgments, including provisions for claims incurred but not reported, in the Insurance Internal Service Fund. Claims and judgments are recorded when a loss is deemed probable of asserting and the amount of the loss is reasonably determinable. As discussed above, the City has coverage for such claims, but it has retained the risk for the deductible, or uninsured portion of these claims. The City has estimated that claims will become due and payable in more than one year.

# Note 14 – Pension Plans

# A. Summary

	Go	overnmental Activities		siness-Type Activities		Total
Deferred outflows of resources:						
Pension contribution made after measurement date:						
CalPERS Miscellaneous CalPERS Safety	\$	5,366,915 7,159,137		1,859,307	\$	7,226,222 7,159,137
Total pension contribution made after measurement date		12,526,052		1,859,307		14,385,359
Change in assumption						,
CalPERS Miscellaneous CalPERS Safety		3,724,517 8,060,236		1,290,318		5,014,835 8,060,236
Total change in assumption		11,784,753		1,290,318		13,075,071
Projected earnings on pension plan investments in excess of actual earnings:  CalPERS Miscellaneous		5,563,110		1,927,277		7,490,387
CalPERS Safety		9,306,351				9,306,351
actual earnings		14,869,461		1,927,277		16,796,738
Difference between expected and actual experience CalPERS Miscellaneous CalPERS Safety		1,012,412 2,934,093		350,738		1,363,150 2,934,093
Total difference between expected and actual experience		3,946,505	•	350,738		4,297,243
Total deferred outflows of resources CalPERS Miscellaneous CalPERS Safety		15,666,954 27,459,817		5,427,640		21,094,594 27,459,817
Total deferred outflows of resources	\$	43,126,771	\$	5,427,640	\$	48,554,411
Net pension liability: CalPERS Miscellaneous CalPERS Safety Total net pension liability	<b>C</b>	39,478,299 69,334,973		13,676,811	\$	53,155,110 69,334,973
	\$	108,813,272	\$	13,676,811	\$	122,490,083
Deferred inflows of resources:  Difference between expected and actual experience  CalPERS Miscellaneous	\$	294,351	\$	101,976	\$	396,327
Total difference between expected and actual experience		294,351		101,976		396,327
Total deferred inflows of resources CalPERS Miscellaneous		294,351		101,976		396,327
Total deferred inflows of resources	\$	294,351	\$	101,976	\$	396,327
Pension expenses: CalPERS M iscellaneous CalPERS Safety Total net pension expenses	\$	6,365,199 12,539,641 18,904,840	\$ 	2,205,151 - 2,205,151	\$ 	8,570,350 12,539,641 21,109,991
Total net polision expenses	<b>_</b>	10,704,840	<b>•</b>	2,203,131	Ф	41,109,991

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 14 – Pension Plans (Continued)

#### B. City

#### **Plan Description**

Substantially all City employees working the equivalent of 1,000 hours per fiscal year are eligible to participate in the Miscellaneous or Safety Agent multiple-employer defined benefit plan administered by California Public Employees Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit Provisions under the Plans are established by State statutes within the Public Employee's Retirement Law. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office – 400 P Street, Sacramento, CA 95814.

# **Employees Covered**

At June 30, 2022, the measurement date, the following employees were covered by the benefit terms for the Plan:

	Miscellaneous Plan	Safety Plan	Total
Active employees	329	103	432
Transferred and terminated employees	300	139	439
Retired employees and beneficiaries	373	187	560
Total	1,002	429	1,431

#### **Benefits Provided**

CalPERS provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Classic CalPERS member becomes eligible for service retirement upon attainment of age 55 with at least 5 years of credited service. PEPRA miscellaneous members become eligible for service retirement upon attainment of age 62 with at least 5 years of service. The service retirement benefit is a monthly allowance equal to the product of the benefit factor, years of service, and final compensation. The final compensation is the monthly average of the member's highest 36 full-time equivalent monthly pay.

Following are the benefit provisions for each plan:

	Safety - Police					
	Classic Tier I	Classic Tier II	PEPRA			
Hire date	April 8, 2012	April 8, 2012	January 1, 2013			
Benefit formula	3% @ 50	3% @ 55	2.7% @ 57			
Benefit vesting schedule	5 years service	5 years service	5 years service			
Benefit payments	monthly for life	monthly for life	monthly for life			
Retirement age	50	50 - 55	50 - 57			
Monthly benefits, as a % of eligible compensation	3.0%	2.4% - 3.0%	2.0% - 2.7%			
Required employee contribution rates	9%	9%	13%			
Required employer contribution rates	21.890%	21.890%	21.890%			
Required UAL contribution (Police and Fire)		\$4,598,207				

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 14 – Pension Plans (Continued)

# B. City (Continued)

#### **Benefits Provided (Continued)**

	Safety - Police						
	Classic Tier I	Classic Tier II	PEPRA				
Hire date	April 8, 2012	April 8, 2012	January 1, 2013				
Benefit formula	3% @ 50	3% @ 55	2.7% @ 57				
Benefit vesting schedule	5 years service	5 years service	5 years service				
Benefit payments	monthly for life	monthly for life	monthly for life				
Retirement age	50	50 - 55	50 - 57				
Monthly benefits, as a % of eligible compensation	3.0%	2.4% - 3.0%	2.0% - 2.7%				
Required employee contribution rates	9%	9%	13%				
Required employer contribution rates	21.890%	21.890%	21.890%				
Required IIAI contribution (Police and Fire)	•	\$4 598 207					

Required UAL contribution (Police and Fire) \$4,598,207

	Safety - Fire			
	Classic Tier I	PEPRA		
Hire date	January 1, 2013	January 1, 2013		
Benefit formula	3% @ 55	2.7% @ 57		
Benefit vesting schedule	5 years service	5 years service		
Benefit payments	monthly for life	monthly for life		
Retirement age	50 - 55	50 - 57		
Monthly benefits, as a % of eligible compensation	2.4% - 3.0%	2.0% - 2.7%		
Required employee contribution rates	9%	13%		
Required employer contribution rates	21.845%	21.845%		

On January 1, 2013, the Public Employee Pension Reform Act (PEPRA) went into effect. This State law applies to employees hired on or after January 1, 2013 who are new to Public Employee Retirement Systems (PERS). These employees are termed PEPRA members and employees that were enrolled in PERS (without significant separation) prior to January 1, 2013 are now referred to as classic members. PEPRA miscellaneous members will be enrolled in a 2% at 62 plan and PEPRA safety members will be enrolled in a 2.7% at 57 plan. PEPRA members will be required to pay half the normal cost of their plans.

#### **Contributions**

Section 20814(C) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year (normal cost), with additional amount to finance any unfunded accrued liability (UAL).

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 14 – Pension Plans (Continued)

# B. City (Continued)

#### **Contributions (Continued)**

For the year ended June 30, 2023, the plan's contributions made for the Plan was as follows:

	Misce	Miscellaneous Plan		afety Plan	
Contributions - employer	\$	7,226,222	\$	7,159,137	

#### **Net Pension Liability**

The City's net pension liability is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2022, using an annual actuarial valuation as of June 30, 2021 rolled forward to June 30, 2022 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown on the following page.

# **Actuarial Assumptions**

The total pension liabilities in the June 30, 2021 actuarial valuations were determined using the following actuarial assumptions:

Actuarial Cost Method	Entry Age Normal in accordance with the requirement of GASB Statement No. 68
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.50%
Payroll Growth	2.75%
Salary Increases	Varies by Entry Age and Service
Investment Rate of Return	7.00%
Mortality Rate Table	Derived using CalPERS' Membership Data for all Funds. The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale MP-2016.
Post Retirement Benefit Increase	Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2021 valuation were based on the results of December 2017 actuarial experience study for the period 1997 to 2015. Further details of the Experiences Study can be found on the CalPERS website.

# **Change in Assumptions**

The discount rate lowered from 7.15% in 2022 to 6.90% in 2023. The inflation rate lowered from 2.50% in 2022 to 2.30% in 2023. The payroll growth increased from 2.75% in 2022 to 2.80% in 2023. The investment rate of return lowered from 7.15% in 2022 to 6.90% in 2023. In the prior year, the actuarial report did not have any changes in assumptions.

#### **Note 14 – Pension Plans (Continued)**

#### B. City (Continued)

#### **Discount Rate**

In determining the long-term expected rate of return, CalPERS took into account, both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class <sup>1</sup>	Assumed Asset Allocation	Real Return Years 1-10 <sup>2</sup>
Global Equity	30.00%	4.45%
Global Equity	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real Assets	15.00%	3.21%
Liquidity	-5.00%	-0.59%

<sup>&</sup>lt;sup>1</sup>In the CalPERS' CAFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity

The discount rate used to measure the total pension liability was 6.90% for the plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 6.90% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 6.90% is applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained from the CalPERS website under the GASB 68 Section.

Securities and Global Debt Securities.

<sup>&</sup>lt;sup>2</sup>An expected inflation of 2.30% used for this period

# **Note 14 – Pension Plans (Continued)**

# B. City (Continued)

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's net pension liability, calculated using the discount rate, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	Plan's Aggregate Net Pension Liability/(Asset)							
	Disc	ount Rate - 1%	Cur	rent Discount	Disc	ount Rate + 1%		
		(5.90%)	Rate (6.90%)			(7.90%)		
Miscellaneous Plan	\$	81,050,784	\$	53,155,110	\$	30,165,501		
Safety Plan	\$	107,447,174	\$	69,334,973	\$	38,405,777		

# **Changes in the Net Pension Liability**

The following table shows the changes in net pension liability recognized over the measurement period:

Miscell	aneous Pla	an				
		otal Pension Liability	Plan	Fiduciary Net Position	Net Pension Liability	
Balance at June 30, 2021 (Valuation Date)		185,665,257	\$	161,305,016	\$	24,360,241
Changes in the year:						
Service cost		4,914,225		-		4,914,225
Interest on the total pension liabilities		13,185,418		-		13,185,418
Changes in assumptions		6,744,089		-		6,744,089
Differences between expected and actual experience		640,451		-		640,451
Benefit payments, including refunds of members contributions		(8,827,793)		(8,827,793)		-
Contributions - employer		-		6,787,574		(6,787,574)
Contributions - employee		-		2,313,097		(2,313,097)
Net investment income		-		(12,310,874)		12,310,874
Administrative expenses				(100,483)		100,483
Net changes		16,656,390		(12,138,479)		28,794,869
Balance at June 30, 2022 (Measurement Date)	\$	202,321,647	\$	149,166,537	\$	53,155,110

Safety Plan								
		otal Pension Liability	Plan Fiduciary Net Position		Net Pension Liability			
Balance at June 30, 2021 (Valuation Date)	\$	225,195,910	\$	195,571,408	\$	29,624,502		
Changes in the year:								
Service cost		7,241,929		-		7,241,929		
Interest on the total pension liabilities		16,232,792		-		16,232,792		
Changes in assumptions		10,075,295		-		10,075,295		
Differences between expected and actual experience		848,120		-		848,120		
Benefit payments, including refunds of members contributions		(8,964,860)		(8,964,860)		-		
Contributions - employer		-		7,549,397		(7,549,397)		
Contributions - employee		-		2,207,206		(2,207,206)		
Net investment income		-		(14,947,109)		14,947,109		
Administrative expenses				(121,829)		121,829		
Net changes		25,433,276		(14,277,195)		39,710,471		
Balance at June 30, 2022 (Measurement Date)	\$	250,629,186	\$	181,294,213	\$	69,334,973		

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 14 – Pension Plans (Continued)**

# B. City (Continued)

#### Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the City recognized pension expense in the amount of \$8,570,350 and \$12,539,641 for the miscellaneous and safety plans, respectively.

The amortization period differs depending on the source of the gain or loss. The difference between projected and actual earnings is amortized over 5-years straight line. All other amounts are amortized straight-line over the average expected remaining service lives of all members that are provided with benefits (active, inactive and retired) as of the beginning of the measurement period.

The Expected Average Remaining Service Lifetime ("EARSL") is calculated by dividing the total future service years by the total number of plan participants (active, inactive, and retired) in the risk pool. For the Miscellaneous Plan, the EARSL for the Miscellaneous Plan for the 2021-22 measurement period is 3.9 years, which was obtained by dividing the total service years of 3,743 (the sum of remaining service lifetimes of the active employees) by 952 (the total number of participants: active, inactive, and retired). For the Safety Plan, the EARSL for the Miscellaneous Plan for the 2021-22 measurement period is 5.0 years, which was obtained by dividing the total service years of 2,027 (the sum of remaining service lifetimes of the active employees) by 407 (the total number of participants: active, inactive, and retired).

At June 30, 2023 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Miscellaneo	us Plan				
		rred Outflows f Resources	Deferred Inflows of Resources		
Pension contributions made subsequent					
to measurement date	\$	7,226,222	\$	-	
Difference between projected and actual					
earning on pension plan investments		7,490,387		(396,327)	
Changes in assumptions		5,014,835		-	
Differences between expected and actual experience		1,363,150		-	
Total	\$	21,094,594	\$	(396,327)	

an				
		Deferred Inflows of Resources		
\$	7,159,137	\$	-	
	9,306,351		-	
	8,060,236		-	
	2,934,093		-	
\$	27,459,817	\$	-	
	Defe of	\$ 7,159,137 9,306,351 8,060,236 2,934,093	Deferred Outflows of Resources         Deferred Outflows of Resources           \$ 7,159,137         \$           9,306,351 8,060,236 2,934,093         \$	

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# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

# **Note 14 – Pension Plans (Continued)**

# B. City (Continued)

#### Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

Total		
	 rred Outflows f Resources	 rred Inflows Resources
Pension contributions made subsequent		
to measurement date	\$ 14,385,359	\$ -
Difference between projected and actual		
earning on pension plan investments	16,796,738	(396,327)
Changes in assumptions	13,075,071	-
Differences between expected and actual experience	4,297,243	 
Total	\$ 48,554,411	\$ (396,327)

For the General Information about Pension, for the Miscellaneous and Safety Plans, \$7,226,222 and \$7,159,137, respectively, was reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

# Deferred Outflows/(Inflows) of Resources

Year Ended June 30,	Mise	cellaneous Plan	Safety Plan	Total
2024	\$	3,763,048	\$ 5,145,516	\$ 8,908,564
2025		2,772,558	4,304,431	7,076,989
2026		2,247,381	2,974,434	5,221,815
2027		4,689,058	7,876,299	12,565,357
2028		-	-	-
Thereafter		_	 	_
	\$	13,472,045	\$ 20,300,680	\$ 33,772,725

#### **Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### C. Component Unit

As part of the reorganization noted in Note 20, employees of the City have been transferred to the Authority as employees. As it was the first year last year, the Authority Pension Liability has not yet been calculated as part of CalPERS annual valuations. No pension liability has been reported as of June 30, 2023.

Deferred outflows is the amount of contributions paid by the Authority to CalPERS from July 1, 2022 through June 30, 2023 that will impact the valuation to be prepared for the year ended June 30, 2024.

#### **Note 15 – Other Postemployment Benefits**

# A. Summary

	 vernmental Activities	siness-Type Activities	Total
Deferred outflows of resources:			
Employer contributions made			
subsequent to the measurement date	\$ 227,721	\$ 52,206	\$ 279,927
Difference between expected and actual experience	247,276	56,690	303,966
Changes in assumptions	 242,875	 55,681	 298,556
Total deferred outflows of resources	\$ 717,872	\$ 164,577	\$ 882,449
Total OPEB liability:		 	
Total OPEB liability	\$ 4,931,661	\$ 1,130,614	\$ 6,062,275
Total OPEB liability	\$ 4,931,661	\$ 1,130,614	\$ 6,062,275
Deferred inflows of resources:			
Difference between expected and actual experience	\$ 241,712	\$ 55,415	\$ 297,127
Change in assumption	 1,674,969	 383,996	 2,058,965
Total deferred inflows of resources	\$ 1,916,681	\$ 439,411	\$ 2,356,092
Total OPEB Expense	\$ 268,584	\$ 61,574	\$ 330,158

# B. General Information about OPEB

#### Plan Description

The City administers a single employer defined benefit (implicit subsidy) healthcare plan. No assets have been accumulated in a trust for the payment of benefits that meets the criteria in paragraph 4 of Governmental Accounting Standards Board Statement No. 75.

The City offers medical, dental, vision and life insurance benefits to its employees, retirees, and their dependents. However, the City does not explicitly pay for the cost of retiree health premiums. The medical plans consist of a Kaiser HMO, a Kaiser POS, and a Kaiser PPO, all fully insured. Medical premiums for retirees under age 65 are the same as those charged for active employees.

Employees who retire from the City may elect to convert all accrued sick leave at the time of retirement to a medical insurance bank that can be used for medical, dental and vision premiums. Miscellaneous employees and management Safety employees, except members of the Teamsters Bargaining Unit, can bank their unused sick leave upon retirement. Members of the Teamsters can also bank their unused sick leave only if they have at least ten (10) years of employment with the City. Safety employees: Police employees, except managers, can bank their unused sick leave if they have at least ten (10) years of employment. Fire employees have a choice to bank their unused sick leave. Non-management Fire employees also need at least ten (10) years of employment to receive this benefit. The value of the medical insurance bank is determined by multiplying the number of accrued sick leave hours by the employees' hourly rate of pay at the time of retirement.

The retired employee and his/her dependents are entitled to continued group health insurance coverage currently in effect with premiums for such coverage being deducted from the medical leave bank until that bank is exhausted.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 15 – Other Postemployment Benefits (Continued)

#### B. General Information about OPEB (Continued)

#### Plan Description (Continued)

The cost of retiree health care benefits is recognized as an expenditure as health care premiums are paid. For the fiscal year ending June 30, 2023, those costs for 25 retirees totaled \$621,430 and the total liability amount in the medical leave bank is \$5,626,333.

After the account is exhausted, the retiree has option either to terminate coverage or elect to continue paying the medical (but not dental or vision) premiums from personal funds. Spouses and eligible dependent children of retirees may also be covered at the retiree's expense. While the City does not directly contribute towards the cost of premiums for retirees, the ability to obtain coverage at an active employee rate constitutes a significant economic benefit to the retirees, called an "implicit subsidy" under generally accepted accounting principles. The inclusion of the retirees increases the City's overall health insurance rates; it is, in part, the purpose of this valuation to determine the amount of the subsidy.

The ability to participate in the City's health plan by self-paying the premiums extends for the lifetime of the retiree; however, upon attaining the age of Medicare eligibility (65), the retiree may enter a plan coordinated with Medicare. Standard actuarial practice assumes that Medicare supplement plans do not generally give rise to an implicit subsidy, and while the actuarial valuation included Medicare eligible retirees, both their liability and their annual implicit subsidy are both \$0.

#### <u>Eligibility</u>

Employees become eligible to receive City-paid healthcare benefits upon attainment of age 50 and 5 years of covered PERS service, or by attaining qualifying disability retirement status. The City has selected the unequal contribution method, where it contributes a percent of the amount paid for actives to its eligible retirees. The percent increases each year until the City's contribution for retirees eventually equals that for similarly stated active employees. The City currently covers 100% of the cost of medical coverage for active employees and their dependents up to, but not exceeding, the dollar amount of the family premium for the lowest cost HMO.

Membership in the plan consisted of the following at June 30, 2022, the date of the latest actuarial valuation:

Active employees	347
Transferred and terminated employees	-
Retired employees and beneficiaries	25
Total	372

#### **Contributions**

The contribution requirement of plan members and the City are established and may be amended by the City. The required contribution is based on projected pay-as-you-go financing requirements.

#### Total OPEB Liability

The City's total OPEB liability was measured as of June 30, 2022. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022. The total OPEB liability at June 30, 2023 was \$6,062,275.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

# Note 15 – Other Postemployment Benefits (Continued)

# B. General Information about OPEB (Continued)

#### Actuarial Assumptions

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	4.09%
Inflation	2.50%
Aggregate payroll increases	3.00%

Actuarial cost method Entry Age Normal Cost Method

Expected long-term investment rate of return n/a

Mortality, Termination, and Disability

Mortality Improvement Scale

CalPERS 2021 Experience Study

Macleod Watts Scale 2022

Healthcare Trend Rate An annual healthcare cost trend rate of 4.8% initially reduced by

decrements to an ultimate of 3.9% in 2076.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2021 through June 30, 2022.

# Change in Assumption

The City's discount rate used to measure the total OPEB liability increased from 2.18% to 4.09% for the measurement period ended June 30, 2022.

#### Discount Rate

The discount rate used to measure the total OPEB liability 4.09%. The City's funding policy affects the calculation of liabilities by impacting the discount rate that is used to develop the plan liability and expense. The City is currently financing its OPEB liability on a pay-as-you-go basis, the discount rate used is based on the S&P Municipal Bond 20 Year High Grade Index.

#### C. Total OPEB Liability, OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

#### Change in the Total OPEB Liability

		Total OPEB Liability
Balance at June 30, 2021	\$	7,055,491
Changes recognized for the measurement period:		
Service cost		504,444
Interest on the total OPEB liability		162,107
Changes of benefit terms		-
Difference between expected and actual experience	;	-
Changes of assumptions		(1,412,084)
Benefit payments		(247,683)
Net changes during July 1, 2021 to June 30, 2022		(993,216)
Balance at June 30, 2022 (Measurement Date)	\$	6,062,275

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

# **Note 15 – Other Postemployment Benefits (Continued)**

# C. Total OPEB Liability, OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB (Continued)

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.09 percent) or 1-percentage-point higher (5.09 percent) than the current discount rate:

Plan's	Total	OPER	Liability
rian s	т отят	ULLD	LIAMDITIES

Disco	unt Rate - 1%	Curi	Current Discount		unt Rate + 1%
	(3.09%)	Rate (4.09%)		(5.09%)	
\$	6,599,178	\$	6,062,275	\$	5,571,628

#### Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Plan's	Total	<b>OPEB</b>	Liability
--------	-------	-------------	-----------

Healthcare Cost						
	-1%	T	rend Rates		1%	
\$	5,529,281	\$	6,062,275	\$	6,669,921	

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2023, the City recognized OPEB expense of \$487,918. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred outflows of Resources		Deferred inflows of Resources	
Employer contributions made				
subsequent to the measurement date	\$	279,927	\$	-
Difference between expected and actual experience		303,966		(297,126)
Changes of assumptions		298,555		(2,058,964)
Total	\$	882,448	\$	(2,356,090)

The difference between projected OPEB plan investment earnings and actual earnings is amortized over a five-year period. The remaining gains and losses are amortized over the expected average remaining service life. The expected average remaining service life is 13.77 years, which was determined as of June 30, 2021, the beginning of the measurement period, for employees covered by the OPEB plan benefit terms as of the valuation date.

# **Note 15 – Other Postemployment Benefits (Continued)**

# C. Total OPEB Liability, OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB (Continued)

<u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

For the fiscal year ended June 30, 2023, \$279,927 was reported as deferred outflows of resources related to OPEB resulting from the City's contributions subsequent to the measurement date and will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30	Deferred Outflows/ (Inflows) of Resources		
2024	\$	(178,633)	
2025		(178,633)	
2026		(178,633)	
2027		(178,633)	
2028		(150,225)	
Thereafter		(888,812)	
	\$	(1,753,569)	

#### Note 16 – Deferred Compensation Plan

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code Section 457. The plan was amended so that the assets of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries. Since the plan assets are administered by an outside party and not subject to the claims of the City's general creditors, their assets and related liabilities are not on the City's financial statements in accordance with Governmental Accounting Standards Board (GASB) Statement No. 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans."

City employees may defer a portion of their compensation under a City sponsored deferred compensation plan created in accordance with Internal Revenue Code Section 457. Under this plan, participants are not taxed on the deferred portion of their compensation until distributed to them; distributions may be made only at termination, retirement, death or in an emergency as defined by the plan.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

# Note 17 – Other Required Disclosures

#### A. Deficit Fund Balances/Net Position

At June 30, 2023, the following funds had a fund balances (deficit) or unrestricted net position (deficit), which will be eliminated through the reduction in future expenditures and/or the use of new funding sources:

Fund	Fund Type	Deficit
Community Development Block Grant Fund	Special Revenue Fund	\$ 2,926
Capital Projects Deposit	Capital Projects Fund	54,789
Central Garage Fund	Internal Service Fund	390,504
Central Services Fund	Internal Service Fund	763,741
Insurance Fund	Internal Service Fund	406,604
Successor Agency Private Purpose Trust Fund	Fiduciary Fund	25,350,730

The Special Revenue Funds, Capital Projects Fund and Internal Service Funds deficits are expected to be eliminated by future grant revenues, intergovernmental and charges for services. The Successor Agency to the Redevelopment Agency Private-Purpose Trust Funds deficit which will be eliminated by future revenues.

# **B.** Expenditures Exceeding Appropriations

For the year ended June 30, 2023, expenditures exceeded appropriations in the following funds by function:

Fund	Function	Excess Expenditures over Appropriations	
General Fund	Finance	\$ 1	
General Fund	Non-departmental	350,434	
General Fund	Community development: Parks and community services	728	
General Fund	Capital outlay	603,193	
General Fund	Debt service: Principal	32,253	
General Fund	Debt service: Interest and fiscal charges	833,803	
Housing Successor Special Revenue Fund	Capital outlay	535	
Community Development Fees Special Revenue Fund	Debt service: Principal	12,774	
Community Development Fees Special Revenue Fund	Debt service: Interest and fiscal charges	31	
CARES/ARPA Grants Special Revenue Fund	Public safety: Police	1,311,671	

# Note 18 – Fund Balance Classification

The City classifies fund balances, as shown on the *Balance Sheet – Governmental Funds*, as follows as of June 30, 2023:

	General Fund	Housing Successor Fund	Community Development Fees Fund	CARES/ARPA Fund	General Capital Projects Fund	Tracy Infrastructure Master Plans Fund	Non-major Governmental Funds	Total
Nonspendable								
Prepaid items	\$ 5,534,702	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,534,702
Total nonspendable	5,534,702					-		5,534,702
Restricted								
Housing	\$ -	\$ 1,039,730	\$ -	\$ -	\$ -	\$105,437,411	\$ -	\$ 106,477,141
Special area projects	-	-	7,734,906	-	-	-	85,824,280	93,559,186
Public safety	-	-	-	3,131,167	-	-	13,654	3,144,821
Debt service	-	-	-	-	-	-	9,962,109	9,962,109
Community development	-	-	-	-	-	-	208,672	208,672
Asset forfeiture	-	-	-	-	-	-	618,793	618,793
Streets and roads	-	-	-	-	-	-	16,650,225	16,650,225
Landscaping district	-	-	-	-	-	-	5,756,626	5,756,626
Cable TV	-	-	-	-	-	-	732,946	732,946
Drainage	-	-	-	-	-	-	2,601,719	2,601,719
Tracy GROW	-	-	-	-	-	-	1,000,000	1,000,000
Fire medical leave bank	622,886	-	-	-	-	-	-	622,886
M edical leave bank	2,972,665					-		2,972,665
Total restricted	3,595,551	1,039,730	7,734,906	3,131,167		105,437,411	123,369,024	244,307,789
Committed								
Affordable housing development	-	4,000,000	-	-	-	-	-	4,000,000
Contingency/emergency	16,489,000					_		16,489,000
Total committed	16,489,000	4,000,000	-	-	-	-	-	20,489,000
Assigned								
Animal control trust	22,193	_	-	_	_	-	-	22,193
Economic/budget stability	12,609,000	_	_	_	_	-	_	12,609,000
Prior year reapproriations	320,865	_	_	_	_	-	_	320,865
Capital projects	-	-	-	-	101,781,732	-	-	101,781,732
Total assigned	12,952,058	-	-	-	101,781,732	-	-	114,733,790
Unassigned	1,857,194	-	-	-	-	-	(200,303)	1,656,891
Total fund balances	\$ 40,428,505	\$ 5,039,730	\$ 7,734,906	\$ 3,131,167	\$101,781,732	\$105,437,411	\$123,168,721	\$386,722,172

# **Note 19 – Net Investment in Capital Assets**

Net Investment in Capital Assets at June 30 consisted of the following:

	Governmental Activities		В	usiness-type Activities	<b>Total</b>		
Total capital assets, net	\$	704,229,449	\$	460,269,039	\$	1,164,498,488	
Less capital-related liabilities:							
Retention payable		(5,147,470)		-		(5,147,470)	
Lease liability		(575,495)		-		(575,495)	
Subscription liability		(1,213,488)		(53,860)		(1,267,348)	
Lease revenue bonds		(38,731,342)		-		(38,731,342)	
Loans payable		-		(5,343,212)		(5,343,212)	
Certificates of participation				(19,305,000)		(19,305,000)	
Net investment in capital assets	\$	658,561,654	\$	435,566,967	\$	1,094,128,621	

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

# Note 20 - South San Joaquin County Fire Authority Joint Powers Agreement

The South County Fire Authority (SCFA) was created in September 1999 by a Joint Exercise of Powers Agreement (Agreement) between the City and the Tracy Rural Fire Protection District (the "District") to provide fire administration, fire prevention and fire training and safety within the jurisdictional area of the Authority. Under the provisions of the Agreement, as amended, the City and District split the annual costs of maintenance and operations for Fire Protection Services, Fire Dispatch Services, Fire Prevention Services, certain expenses of the City defined in the Agreement, and insurance premiums paid by the City to insure itself against liability arising out of the Agreement for the provision of Fire Services. The cost split between the City and District is dependent upon the staffing levels at each of the three City stations and three District stations, except Station 92. Under the provisions of the Agreement, the District is to pay 100% of the Station 92 maintenance and operations funding for 7 years and 10 months from the date of issuance of the Certificate of Occupancy of the relocated Station 92, or July 1, 2015, whichever occurs later. The Certificate of Occupancy was issued in May 2014.

In February 2018, the City and the District established the South San Joaquin County Fire Authority (SSJCFA) with an effective date of March 1, 2018 and an implementation date of July 1, 2018. With the implementation the new authority, the City and the District entered into an agreement to resolve the outstanding financial obligations of SCFA and dissolve SCFA on June 30, 2018.

On January 1, 2022, the City transferred operating assets and employees to the control of SSJCFA. The employees of the City who were providing services under the contract with South San Joaquin County Fire have been transferred to SSJCFA and as of January 1, 2022 are now employees of the Authority. All benefit accruals started accruing from January 1, 2022. Additionally, the employees are covered by CalPERS pension which will start accruing at January 1, 2022.

During fiscal year 2023, the SSJCFA incurred costs of \$26.0 million, of which \$15.6 million was paid by the City and \$9.4 million was paid by the District. The City's balance Due from the Component Unit as of June 30, 2023, was \$2,223,143. The City prepaid their annual membership dues to SSJCFA for fiscal year 2024 in the amount of \$5,534,702, this balance is reported by the City and SSJCFA in prepaid items and unearned revenue, respectively.

#### **Note 21 – Community Development Agency Dissolution**

In an effort to balance its budget, the State of California adopted ABx1 26 on June 28, 2011, amended by AB1484 on June 27, 2012, which suspended all new redevelopment activities except for limited specified activities as of that date and dissolved redevelopment agencies on January 31, 2012.

The suspension provisions prohibited all redevelopment agencies from a wide range of activities, including incurring new indebtedness or obligations, entering into or modifying agreements or contracts, acquiring or disposing of real property, taking actions to adopt or amend redevelopment plans and other similar actions, except actions required by law or to carry out existing enforceable obligations, as defined in ABx1 26.

ABx1 26 and AB1484 created three regulatory authorities, the Successor Agency Oversight Board, State Controller and Department of Finance (DOF), to review former Agency's asset transfer, obligation payments and wind down activities. ABx1 26 specifically directs the State Controller to review the activities of all redevelopment agencies to determine whether an asset transfer between an agency and any public agency occurred on or after January 1, 2011. If an asset transfer did occur and the public agency that received the asset is not contractually committed to a third party for the expenditure or encumbrance of the asset, the legislation purports to require the State Controller to order the asset returned to the Redevelopment Agency or, on or after February 1, 2012, to the Successor Agency.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 21 – Community Development Agency Dissolution (Continued)**

In fiscal year 2011, the former Community Development Agency transferred \$9,967,619 of assets to the City, comprised of cash of \$6,306,390 and capital assets of \$3,661,229. ABx1 26 and AB1484 contain provisions that such transfers are subject to a review by the State Controller's Office. According to Health and Safety Code 34167.5, if such an asset is not contractually committed to a third party for the expenditure or encumbrance of those assets, to the extent not prohibited by state and federal law, the Controller shall order the available assets to be returned to the former Community Development Agency or, on or after February 1, 2012, to the Successor Agency. During fiscal year 2012, the City returned cash of \$1,843,395 and capital assets of \$3,661,229 to the Successor Agency.

The City received the results of the State Controller's asset transfer review in December 2014 that indicates the City is to return the remaining cash in the amount of \$4,462,995 to the Successor Agency. City management disputed the findings of both the State Controller and the Non-housing DDR discussed below, however, to allow the Successor Agency to receive its Finding of Completion, the City transferred \$4,462,995 to the Successor Agency in November 2015 and the Successor Agency remitted payment to the County in December 2015. The City and Successor Agency continued to contest the order of the Department of Finance and were engaged in litigation on the matter. The Third District ordered \$911,495 to be returned to the City of Tracy as an enforceable obligation on the Successor Agency's fiscal year 2017 Recognized Obligations Payment Schedule. Furthermore, the State and the City Council have decided not to appeal to the State Supreme Court.

Effective January 31, 2012, the Community Development Agency was dissolved. Certain assets of the Community Development Agency Housing Fund were distributed to a Housing Successor; and the remaining Community Development Agency assets and liabilities were distributed to a Successor Agency.

Under the provisions of AB 1484, the City can elect to become the Housing Successor and retain the housing assets. The City elected to become the Housing Successor and on February 1, 2012, certain housing assets were transferred to the City's Housing Successor Special RevenueFund.

The activities of the Housing Successor are reported in the Housing Successor Special Revenue Fund as the City has control of those assets, which may be used in accordance with the low and moderate income housing provisions of California Redevelopment Law.

On January 17, 2012, the City Council elected to become the Successor Agency for the former Community Development Agency in accordance with AB1484 as part of the City resolution number 2012-021, and on February 1, 2012 the Community Development Agency's remaining assets were distributed to and liabilities were assumed by the Successor Agency. ABx1 26 requires the establishment of an Oversight Board to oversee the activities of the Successor Agency and one was established in May 2012. The activities of the Successor Agency were subject to review and approval of the Oversight Board, which was comprised of seven members, including one member of City Council and one former Redevelopment Agency employee appointed by the Mayor. On July 1, 2018, the duties of the Tracy Oversight Board transferred to a new San Joaquin Countywide Consolidated Oversight Board, which is now responsible for overseeing the winddown affairs of all Successor Agencies in San Joaquin County, including the Successor Agency to the Tracy Community Development Agency.

The activities of the Successor Agency are reported in the Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund as the activities are under the control of the Oversight Board. The City provides administrative services to the Successor Agency to wind down the affairs of the former Community Development Agency.

AB1484 required the Successor Agency to complete two due diligence reviews – one for the low and moderate income housing assets of the Successor Agency (Housing DDR), and a second for all other balances of the Successor Agency (Non-housing DDR). The due diligence reviews are to calculate the balance of unencumbered balances as of June 30, 2012 available to be remitted to the County for disbursement to taxing entities. The Successor Agency submitted both due diligence reviews to the State Department of Finance for review and approval.

# City of Tracy Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### **Note 21 – Community Development Agency Dissolution (Continued)**

The Department of Finance approved the Housing DDR in November 2012, which indicated that \$3,398,232 was available for distribution and that amount was remitted to the County in November 2012. The Department of Finance did not initially approve the Non-housing DDR, which indicated that the Successor Agency had an available balance of \$2,281,467, and the State made adjustments to the Non-housing DDR and instead made a demand for the return of funds totaling \$4,618,398, which was remitted to the County in November 2015, as discussed above. The Successor Agency received its Finding of Completion on December 8, 2015, which means it can now utilize bond proceeds for projects consistent with the original bond covenants.

#### **Note 22 – Prior Period Adjustments**

#### A. Government-Wide Financial Statements

The beginning net position at July 1, 2022 of the Government-Wide Financial Statements was restated as follows:

	Go	overnmental Activities
Net position, as previously reported, at July 1, 2022 To implement GASB 96 Subscription-based	\$	948,917,401
information technology arrangements (SBITAs)		110,123
Net position at July 1, 2022, as restated	\$	949,027,524
	Jo	mponent Unit South San aquin County ire Authority
Net position, as previously reported, at July 1, 2022 To match beginning net position	\$	2,510,096 (44,894)
Net position at July 1, 2022, as restated	\$	2,465,202

#### Note 23 – Commitments and Contingencies

#### A. Litigation

The City is currently a party to various claims and legal proceedings. Although the outcome of these lawsuits is not presently determinable, it is management's opinion that the ultimate liabilities, if any, resulting from such claims and proceedings will not materially affect the financial position of the City.

#### **B.** Contingent Liabilities

On March 1, 1993, the City issued Certificates of Participation in the aggregate of \$10,250,000 for the benefit of Tracy Community Hospital (Hospital), a California nonprofit public benefit corporation. The Hospital is not included in the City's reporting entity. The City is obligated to make the purchase payments only from and to the extent that it receives revenue from the Hospital. They are not secured by any pledge of taxes or other revenues of the City. In addition, the purchase payments are insured by the Office of Statewide Health Planning and Development of the State of California. As of June 30, 2023, the City has not recorded revenues from the Hospital.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 23 – Commitments and Contingencies (Continued)

#### C. Federal and State Grants

The City participates in various federal grant programs, the principal of which are subject to program compliance audits pursuant to the Single Audit act as amended. Accordingly, the City's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the City anticipates such amounts, if any, will be immaterial.

#### D. Revenue Limitations Imposed by California Proposition 218

Proposition 218, which was approved by the voters in November 1996, will regulate the City's ability to impose, increase, and extend taxes, assessments, and fees. Any new, increased, or extended taxes, assessments, and fees subject to the provisions of Proposition 218, require voter approval before they can be implemented. Additionally, Proposition 218 provides that these taxes, assessments, and fees are subject to the voter initiative process and may be rescinded in the future years by the voters.

#### E. Measure V Sales Tax Revenues

The City receives tax proceeds from the Measure V one-half cent sales tax approved by Tracy voters in November 2016, commencing for a twenty year period beginning April 1, 2017. The amount of Measure V tax proceeds received and recorded during the fiscal year ending June 30, 2023 was \$10,487,942. Measure V is a general tax of the City and the revenues were deposited in the City's General Fund. Expenditures for a variety of City functions were made from the City's General Fund utilizing the Measure V and other revenue of the City.

#### F. Location Agreements

In December 2015, the City entered into a Location Agreement with a manufacturer and distributor of healthcare products and services to make payments to the Corporation in return for the Corporation establishing, locating and operating a sales office in the City. Under the terms of the agreement, the City has agreed to pay the Corporation fifty per cent (50%) of the quarterly local sales tax revenues attributable to the Corporation's taxable sales for each fiscal quarter, excluding penalty assessments, commencing with the quarter beginning January 1, 2017 and ending on December 31, 2036, unless otherwise extended in accordance with the agreement. The City paid \$3,993,536 to the Corporation during the year ended June 30, 2023.

In August 2017, the City entered into a Location Agreement with a distributor of precision laboratory equipment to make payments to the Corporation in return for the Corporation establishing, locating and operating a sales office in the City. Under the terms of the agreement, the City has agreed to pay the Corporation fifty per cent (50%) of the quarterly local sales tax revenues attributable to the Corporation's taxable sales for each fiscal quarter, excluding penalty assessments, commencing with the quarter beginning October 2018 and ending on October 2038, unless otherwise extended in accordance with the agreement. The City paid \$2,303,798 to the Corporation during the year ended June 30, 2023.

In December 2019, the City entered into a Location Agreement with a distributor of retail products to make payments to the Corporation in return for the Corporation establishing, locating and operating a sales office in the City. Under the terms of the agreement, the City has agreed to pay the Corporation fifty per cent (50%) of the quarterly local sales tax revenues attributable to the Corporation's taxable sales for each fiscal quarter, excluding penalty assessments, commencing with the quarter beginning January 2022 and ending on January 2042, unless otherwise extended in accordance with the agreement. The City paid \$626,304 to the Corporation during the year ended June 30, 2023.

#### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2023

#### Note 23 – Commitments and Contingencies (Continued)

#### G. Encumbrances and Construction Commitments

The City uses an encumbrance system as an extension of normal budgetary accounting for governmental funds. Under this system, purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of applicable appropriations. Encumbrances outstanding at year-end are recorded as restricted, committed or assigned fund balance, depending on the classification of the resources to be used to liquidate the encumbrance, since they do not constitute expenditures or liabilities. Outstanding encumbrances at year-end are automatically reappropriated for the following year. Unencumbered and unexpended appropriations lapse at year-end. Encumbrances outstanding by fund as of June 30, 2023 were as follows:

General Fund	\$ 1,261,917
TEA Grant Special Revenue Fund	42,063
Community Development Fees Special Revenue Fund	1,201,411
CARES/ARPA Special Revenue Fund	1,129,959
General Projects Capital Projects Fund	6,622,776
Tracy Infrastructure Master Plan Capital Projects Fund	672,503
Non-Major Governmental Funds	 1,425,437
	\$ 12,356,066

#### H. Housing Successor Excess Surplus

Health and Safety Code (HSC) Section 34176.1(d) defines an excess surplus as an unencumbered balance held by the housing successor that exceeds the greater of \$1,000,000 or the aggregate amount deposited into the housing successor fund during the housing successor's preceding four fiscal years, whichever is greater. If a housing successor has an excess surplus, the HSC Section requires that the housing successor encumber the excess surplus for eligible purposes described in the HSC Section 34176.1(a)(3) or transfer the funds to another local housing successor within three fiscal years. If the housing successor fails to comply with this provision, the housing successor, within 90 days of the end of the third fiscal year, is required to transfer any excess surplus to the Department of Housing and Community Development for expenditure pursuant to the Multifamily Housing Program or the Joe Serna, Jr. Farmworker Housing Grant Program.

The Housing Successor Special Revenue Fund serves as the housing successor and as of July 1, 2019 had an excess surplus balance of \$137,971, and \$-0- as of June 30, 2023. In June 2020, the City entered into an agreement with a developer to loan \$4,000,000 for the construction of 39 units of low income housing. The project was delayed due to the Covid pandemic but construction is now scheduled to start in 2024.

#### I. State Approval of Enforceable Obligations

The Successor Agency prepares a Recognized Obligation Payment Schedule (ROPS) semi-annually that contains all proposed expenditures for the subsequent six-month period. The ROPS is subject to the review and approval of the Oversight Board as well as the State Department of Finance. Although the State Department of Finance may not question items included on the ROPS in one period, they may question the same items in a future period and disallow associated activities. The amount, if any, of current obligations that may be denied by the State Department of Finance cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

REQUIRED SUPPLEMENTARY INFORMATION

# Required Supplementary Information (Unaudited) Modified Approach to Reporting Street Pavement Costs For the Year Ended June 30, 2023

Generally accepted accounting principles allow the City to use the Modified Approach with respect to infrastructure assets instead of depreciating these assets. The Modified Approach may be used if two requirements are met:

- 1. The City must have an asset management system (AMS) with certain features:
  - It must maintain an up-to-date inventory of the infrastructure assets.
  - It must estimate the annual costs to maintain and preserve those assets at the condition level the City has established and disclosed through administrative or executive policy or legislative action.
  - The AMS must be used to assess the condition of the assets periodically, using a measurement scale.
  - The condition assessments must be replicable as those that are based on sufficiently understandable and complete measurement methods such that different measurers using the same methods would reach substantially similar results.
- 2. The City must document that the roads are being preserved approximately at or above the condition level the City has established and disclosed. This documentation must include the results of the three most recent complete condition assessments and must provide reasonable assurance that the assets are being preserved approximately at or above the intended condition level.

The City has elected to use the Modified Approach to report street pavement costs. The City uses the Metropolitan Transportation Commission's (MTC) Pavement System to track the condition levels of each of the street sections.

The conditions of the pavement are based on a weighted average of seven distress factors found in pavement surfaces. The MTC pavement management system uses a measurement scale that is based on a condition index ranging from zero for a failed pavement to 100 for pavement with perfect conditions. The condition index is used to classify pavement in good or better condition (70-100), fair condition (50-69), and substandard condition (less than 50).

# Required Supplementary Information (Unaudited) Modified Approach to Reporting Street Pavement Costs (Continued) For the Year Ended June 30, 2023

The City's preservation costs are budgeted to be \$7,949,575 in fiscal year 2024. The Pavement Condition Index (PCI) for the City's street pavement for the latest years is as follows:

		Maintenance	Actual
Year	PCI	Budget	Maintenance
2002	76	\$1,505,620	\$1,389,043
2003	77	1,621,170	1,642,556
2004	77	2,043,580	14,441,690
2005	81	2,303,227	13,943,191
2006	78	2,653,860	14,874,752
2007	76	4,244,964	8,647,067
2008	74	13,605,000	19,466,614
2009	72	1,667,146	19,115,824
2010	73	4,457,510	3,333,185
2011	82	4,355,038	3,096,185
2012	82	1,775,290	1,347,061
2013	77	2,973,800	1,387,484
2014	77	3,183,569	3,350,927
2015	74	3,387,213	2,244,902
2016	71	3,648,840	2,186,853
2017	69	3,565,677	2,238,573
2018	69	2,646,996	2,825,868
2019	69	4,039,845	2,220,870
2020	69	10,810,600	6,666,870
2021	69	9,866,151	7,827,339
2022	69	10,175,540	5,587,759
2023	64	5,920,343	7,385,863
2024		7,949,575	

The City's administrative policy is to achieve a minimum rating of 69 for all street pavement. This rating allows for minor cracking and revealing of payment along with minor roughness that could be noticeable to drivers traveling at posted speed. The City expended \$7,385,863 for street preservation for fiscal year 2023.

# Required Supplementary Information (Unaudited) Budgetary Information For the Year Ended June 30, 2023

Through the budget, the City Council sets the direction of the City, allocates its resources and establishes its priorities. The Annual Budget assures the efficient and effective uses of the City's economic resources, as well as establishing that the highest priority objectives are accomplished.

The Annual Budget serves from July 1 to June 30, and is a vehicle that accurately and openly communicates these priorities to the community, businesses, vendors, employees and other public agencies. Additionally, it establishes the foundation of effective financial planning by providing resource planning, performance measures, and controls that permit the evaluation and adjustment of the City's performance.

The City collects and records revenue and expenditures within the following categories:

- Governmental Activities
- Business-Type Activities

The Governmental Funds include the General Fund, Special Revenue, Debt Service and Capital Projects funds. All funding sources are kept separate for both reporting and use of the money. The General Fund is where most City services are funded that are not required to be segregated.

The budget process begins as a team effort in January of each year, starting with an annual strategic planning meeting. Then the individual departments use projected revenue assumptions to prioritize and recommend the next fiscal year's objectives. The City Manager's Office and the Finance Department review all budget proposals and revenue assumptions, as well as all current financial obligations before preparing the document that is proposed to the City Council. The City Council reviews the Proposed Budget through a series of committees and workshops and the final adoption of the budget is scheduled for June of each year.

#### **Budgeting Procedures**

Annual budgets are adopted for all governmental fund types, except capital projects funds, on a basis consistent with accounting principles generally accepted in the United States of America. The City's budget ordinance requires that in June of each fiscal year the City Manager submit a preliminary budget that includes projected expenditures and the means of financing them, to the City Council for the fiscal year commencing the following July 1. As modified during public study sessions, the preliminary budget becomes the proposed budget. Following public hearings on the proposed budget, the final annual budget is adopted by the City Council. After adoption of the final budget, transfers of appropriations within a general fund department, or within other funds, can be made by the City Manager. Budget modifications between funds; increases or decreases to a fund's overall budget; transfers between general fund departments; or transfers that affect capital projects, must be approved by the City Council. Numerous properly authorized amendments are made during the fiscal year.

The City does not adopt budgets for the Grow Tracy and the FEMA Grant Special Revenue Funds.

Budgetary control is enhanced by integrating the budget into the general ledger accounts. Encumbrance accounting (e.g., purchase orders) is employed by the City.

## Required Supplementary Information (Unaudited) Budgetary Information (Continued) For the Year Ended June 30, 2023

#### **Budgets and Budgetary Accounting**

The City uses the following procedures in establishing the budgetary data reflected in the financial statements:

- 1. Before the beginning of the fiscal year the City Manager submits to the City Council a proposed budget for the year commencing July 1.
- 2. A public meeting is conducted to obtain taxpayer comments.
- 3. The budget is subsequently adopted through passage of a resolution and is not included herein but is published separately.
- 4. All appropriations are as originally adopted or as amended by the City Council and all unencumbered budgeted amounts lapse at year-end, except in the General Fund where an expenditure control budget policy allows departments to carryover a portion of the unexpended amounts into the next fiscal year.
- 5. Continuing Appropriations are re-budgeted by the City Council as part of the adoption of subsequent year's budgets.
- 6. Legally adopted budget appropriations are set for the General, Special Revenue, and Debt Service Funds.
- 7. The legal level of budgetary control is at the department level. A Department Head may transfer appropriations within the department. Expenditures may exceed appropriations at this level to the extent that departmental owned revenues are sufficient to offset the excess. Expenditures in excess of departmental owned revenues must be approved by the City Council. The City Council, by the affirmative vote of three members, may amend the budget to add or delete appropriations, transfer between appropriations within a fund or change appropriation transfers between funds.
- 8. Budgets for General, Special Revenue, and Debt Service Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the budgeted governmental funds.

Encumbrances outstanding at year-end are reported as a restriction, commitment or assignment of fund balances, since the commitments will be honored through subsequent years' continuing appropriations. Encumbrances do not constitute expenditures or liabilities for US GAAP reporting purposes.

# City of Tracy Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedules – General Fund For the Year Ended June 30, 2023

						Fi	riance with
	 Budgeted Original	Amou	ints Final		Actual Amounts		favorable/ nfavorable)
	 Original		Fillal		Amounts		mavorable)
REVENUES:							
Taxes	\$ 118,410,184	\$	107,913,896	\$	107,913,897	\$	1
Licenses, permits and fees	4,353,234		5,037,220		5,032,217		(5,003)
Fines and penalties	60,974		195,195		195,193		(2)
Investment income (loss)	616,801		(1,338,124)		1,729,339		3,067,463
Intergovernmental	1,652,107		3,808,748		3,808,738		(10)
Charges for current services	12,014,530		13,475,933		13,811,311		335,378
Special assessments	485,766		494,066		494,066		-
Contributions	151,738		-		-		-
Other revenue	 327,118		449,120		1,202,563	-	753,443
Total revenues	 138,072,452		130,036,054		134,187,324		4,151,270
EXPENDITURES:							
Current:							
General government							
General government	18,871,232		19,853,064		19,549,418		303,646
Finance	934,910		1,825,891		1,825,892		(1)
Non-departmental	92,906		-		350,434		(350,434)
Public safety							
Police	43,086,327		44,928,410		44,811,730		116,680
Fire	16,699,993		15,909,279		15,909,273		6
Public ways and facilities							
Development and engineering	-		55,310		55,306		4
Public works	5,632,565		6,241,087		6,228,092		12,995
Community development							
Parks and community services	11,208,774		11,044,907		11,045,635		(728)
Capital outlay	321,910		1,253,020		1,856,213		(603,193)
Debt service:							
Principal	-		-		32,253		(32,253)
Interest and fiscal charges	 				833,803		(833,803)
Total expenditures	 96,848,617		101,110,968		102,498,049		(1,387,081)
REVENUES OVER (UNDER) EXPENDITURES	 41,223,835		28,925,086		31,689,275		2,764,189
OTHER FINANCING SOURCES (USES):							
Inception of lease agreement	-		-		688,227		688,227
Inception of subscription agreement	_		-		92,086		92,086
Transfers in	61,800		920,796		920,795		(1)
Transfers out	(41,165,902)		(33,838,573)		(29,838,573)		4,000,000
Total other financing sources (uses)	(41,104,102)		(32,917,777)		(28,137,465)		4,780,312
Net change in fund balance	\$ 119,733	\$	(3,992,691)		3,551,810	\$	7,544,501
FUND BALANCE:							
Beginning of year					36,876,695		
End of year				\$	40,428,505		
Liid of year				Ф	40,420,303		

# City of Tracy Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedules – Housing Successor Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final				 Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES:							
Investment income (loss) Other revenue	\$	30,048 56,229	\$	(27,935) 17,453	\$ 105,308 17,453	\$	133,243
Total revenues		86,277		(10,482)	122,761		133,243
EXPENDITURES:							
Capital outlay				186,933	 187,468		(535)
Total expenditures		-		186,933	187,468		(535)
REVENUES OVER (UNDER) EXPENDITURES		86,277		(197,415)	 (64,707)		132,708
OTHER FINANCING SOURCES (USES):							
Transfers in	-				 468,053		468,053
Total other financing sources (uses)					 468,053		468,053
Net change in fund balance	\$	86,277	\$	(197,415)	403,346	\$	600,761
FUND BALANCE:							
Beginning of year					 4,636,384		
End of year					\$ 5,039,730		

# City of Tracy Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedules – Community Development Fees Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final			Actual Amounts		Variance with Final Budget Favorable/ (Unfavorable)		
REVENUES:								
Licenses, permits and fees Investment income (loss) Intergovernmental Charges for current services Other revenue	\$	17,452,812 - 600,000 107,316	\$	11,399,678 (306,220) 135,169 171,941 4,257	\$	11,399,680 176,077 135,170 171,941 4,257	\$	2 482,297 1 -
Total revenues		18,160,128		11,404,825		11,887,125		482,300
EXPENDITURES:								
Current: General government								
Finance		1,116,840		1,116,840		1,116,840		-
Public ways and facilities  Development and engineering  Debt service:		15,810,160		13,093,533		13,080,626		12,907
Principal Interest and fiscal charges		-		-		12,774 31		(12,774) (31)
Total expenditures		16,927,000		14,210,373		14,210,271		102
REVENUES OVER (UNDER) EXPENDITURES		1,233,128		(2,805,548)		(2,323,146)		482,402
OTHER FINANCING SOURCES (USES):								
Transfers in		2,172,340		2,172,340		2,172,340		-
Total other financing sources (uses)		2,172,340		2,172,340		2,172,340		-
Net change in fund balance	\$	3,405,468	\$	(633,208)		(150,806)	\$	482,402
FUND BALANCE:								
Beginning of year						7,885,712		
End of year					\$	7,734,906		

# City of Tracy Required Supplementary Information (Unaudited) (Continued) Budgetary Comparison Schedules – CARES/ARPA Grants Special Revenue Fund For the Year Ended June 30, 2023

REVENUES:	Budgeted Amounts Original Final  \$ - \$ (124,029)			Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)		
Investment income (loss)	\$	-	\$	. , ,	\$ (124,029)	\$	-
Intergovernmental				3,836,120	3,836,120		
Total revenues		<u>-</u>		3,712,091	3,712,091		<u>-</u>
EXPENDITURES:							
Current: General government							
General government		399,972		2,109,025	2,109,022		3
Non-departmental		3,650,000		3,650,000	-		3,650,000
Public safety							
Police Fire		47.226		613,183	1,924,854		(1,311,671)
rire Capital outlay		47,226 1,391,000		3,020,519	-		3,020,519
					 4 022 976		
Total expenditures		5,488,198		9,392,727	 4,033,876		5,358,851
REVENUES OVER (UNDER) EXPENDITURES		(5,488,198)		(5,680,636)	(321,785)		5,358,851
OTHER FINANCING SOURCES (USES):							
Transfers in		-		-	2,652,730		2,652,730
Transfers out				(703,979)	(703,978)		1
Total other financing sources (uses)		-		(703,979)	1,948,752		2,652,731
Net change in fund balance	\$	(5,488,198)	\$	(6,384,615)	1,626,967	\$	8,011,582
FUND BALANCE:							
Beginning of year					1,504,200		
End of year					\$ 3,131,167		

**City of Tracy** 

#### Required Supplementary Information (Unaudited) (Continued) Schedule of Changes in the Net Pension Liability and Related Ratios For the Year Ended June 30, 2023

Miscellaneous Plan											
			1,110,001								
Total Pension Liability	2021-22	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14		
Service cost	\$ 4,914,225	\$ 4,423,657	\$ 4,471,783	\$ 3,979,362	\$ 3,700,689	\$ 3,555,373	\$ 2,910,705	\$ 2,892,504	\$ 3,019,742		
Interest on total pension liability	13,185,418	12,514,107	11,946,424	11,084,143	10,406,741	9,859,228	9,339,655	9,030,774	8,760,895		
Differences between expected and actual											
experience	640,451	(813,515)	3,547,669	1,781,080	1,406,163	70,396	(3,013,865)	(3,592,113)	-		
Changes in assumptions	6,744,089	-	-	-	(1,198,922)	8,362,562	-	(2,261,183)	-		
Changes in benefit terms	-	-	-	-	-	-	-	-	-		
Benefit payments, including refunds of											
employee contributions	(8,827,793)	(8,166,291)	(7,115,731)	(6,479,285)	(6,628,099)	(5,445,878)	(4,956,786)	(4,804,924)	(4,447,727)		
Net change in total pension liability	16,656,390	7,957,958	12,850,145	10,365,300	7,686,572	16,401,681	4,279,709	1,265,058	7,332,910		
Total pension liability - beginning	185,665,257	177,707,299	164,857,154	154,491,854	146,805,282	130,403,601	126,123,892	124,858,834	117,525,924		
Total pension liability - ending (a)	\$202,321,647	\$185,665,257	\$177,707,299	\$164,857,154	\$154,491,854	\$146,805,282	\$130,403,601	\$126,123,892	\$124,858,834		
Plan fiduciary net position											
Contributions - employer	6,787,574	6,067,470	5,671,613	4,774,139	4,065,966	3,873,007	3,466,879	2,793,345	2,699,952		
Contributions - employee	2,313,097	2,122,136	2,054,668	1,907,660	1,720,800	1,552,617	1,461,861	1,346,337	1,374,066		
Investment income (net of											
administrative expenses)	(12,310,874)	30,111,134	6,301,674	7,724,741	9,323,836	10,997,746	487,393	2,132,844	14,281,310		
Benefit payments	(8,827,793)	(8,166,291)	(7,115,731)	(6,479,285)	(6,628,099)	(5,445,878)	(4,956,786)	(4,804,924)	(4,447,727)		
Other	(100,483)	(131,162)	(175,606)	(83,023)	(459,215)	(144,490)	(59,400)	(101,304)			
Net change in plan fiduciary net position	(12,138,479)	30,003,287	6,736,618	7,844,232	8,023,288	10,833,002	399,947	1,366,298	13,907,601		
Plan fiduciary net position - beginning	161,305,016	131,301,729	124,565,111	116,720,879	108,697,591	97,864,589	97,464,642	96,098,344	82,190,743		
Plan fiduciary net position - ending (b)	\$149,166,537	\$161,305,016	\$131,301,729	\$124,565,111	\$116,720,879	\$108,697,591	\$ 97,864,589	\$ 97,464,642	\$ 96,098,344		
Net pension liability - ending (a)-(b)	\$ 53,155,110	\$ 24,360,241	\$ 46,405,570	\$ 40,292,043	\$ 37,770,975	\$ 38,107,691	\$ 32,539,012	\$ 28,659,250	\$ 28,760,490		
Plan fiduciary net position as a percentage											
of the total pension liability	73.73%	86.88%	73.89%	75.56%	75.55%	74.04%	75.05%	77.28%	76.97%		
Covered payroll	\$ 28,939,453	\$ 27,962,432	\$ 27,434,251	\$ 24,136,362	\$ 21,560,758	\$ 20,282,805	\$ 18,513,576	\$ 18,046,570	\$ 18,128,965		
Net pension liability as a percentage of											

#### Notes to Schedule:

covered payroll

183.68%

87.12%

169.15%

166.94%

175.18%

187.88%

175.76%

158.81%

158.64%

 $<sup>^{\</sup>rm 1}$  Historical information is presented only for measurement periods for which GASB 68 is applicable.

## City of Tracy Required Supplementary Information (Unaudited) (Continued) Schedule of Changes in the Net Pension Liability and Related Ratios (Continued) For the Year Ended June 30, 2023

#### Safety Plan

Total Pension Liability	2021-22	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14
Service cost	\$ 7,241,929	\$ 6,319,026	\$ 5,954,133	\$ 5,341,283	\$ 5,100,415	\$ 4,863,739	\$ 4,239,783	\$ 4,491,843	\$ 4,767,092
Interest on total pension liability	16,232,792	15,086,876	14,167,518	13,132,663	12,156,431	11,508,306	10,762,768	10,281,540	9,861,726
Differences between expected and actual									
experience	848,120	470,585	3,242,995	3,440,318	(9,610)	433,771	(2,662,887)	(3,530,865)	-
Changes in assumptions	10,075,295	-	-	-	(761,909)	10,655,271	-	(2,807,525)	-
Changes in benefit terms	-	-	-	-	-	-	-	-	-
Benefit payments, including refunds of									
employee contributions	(8,964,860)	(8,111,466)	(7,721,638)	(7,378,049)	(6,949,949)	(6,358,409)	(5,917,646)	(5,470,177)	(5,016,343
Net change in total pension liability	25,433,276	13,765,021	15,643,008	14,536,215	9,535,378	21,102,678	6,422,018	2,964,816	9,612,475
Total pension liability - beginning	225,195,910	211,430,889	195,787,881	181,251,666	171,716,288	150,613,610	144,191,592	141,226,776	131,614,301
Total pension liability - ending (a)	\$ 250,629,186	\$ 225,195,910	\$ 211,430,889	\$ 195,787,881	\$ 181,251,666	\$ 171,716,288	\$ 150,613,610	\$ 144,191,592	\$ 141,226,776
Plan fiduciary net position									
Contributions - employer	7,549,397	7,379,587	6,693,746	5,822,621	5,132,782	4,604,350	4,433,276	4,171,390	4,341,816
Contributions - employee	2,207,206	2,523,099	2,355,865	2,104,947	1,985,924	1,590,493	1,421,949	1,380,651	1,458,951
Investment income (net of									
administrative expenses)	(14,947,109)	36,190,585	7,445,354	9,222,427	10,913,236	12,957,627	584,528	2,531,449	16,826,945
Benefit payments	(8,964,860)	(8,111,466)	(7,721,638)	(7,378,049)	(6,949,949)	(6,358,409)	(5,917,646)	(5,470,177)	(5,016,343
Other	(121,829)	(157,580)	(210,313)	(99,235)	(615,373)	(171,890)	(70,678)	(130,531)	-
Net change in plan fiduciary net position	(14,277,195)	37,824,225	8,563,014	9,672,711	10,466,620	12,622,171	451,429	2,482,782	17,611,369
Plan fiduciary net position - beginning	195,571,408	157,747,183	149,184,169	139,511,458	129,044,838	116,422,667	115,971,238	113,488,456	95,877,087
Plan fiduciary net position - ending (b)	\$ 181,294,213	\$ 195,571,408	\$ 157,747,183	\$ 149,184,169	\$ 139,511,458	\$ 129,044,838	\$ 116,422,667	\$ 115,971,238	\$ 113,488,456
Net pension liability - ending (a)-(b)	\$ 69,334,973	\$ 29,624,502	\$ 53,683,706	\$ 46,603,712	\$ 41,740,208	\$ 42,671,450	\$ 34,190,943	\$ 28,220,354	\$ 27,738,320
Plan fiduciary net position as a percentage									
of the total pension liability	72.34%	86.85%	74.61%	76.20%	76.97%	75.15%	77.30%	80.43%	80.36%
Covered payroll	\$ 22,133,035	\$ 20,745,326	\$ 19,470,677	\$ 17,559,035	\$ 16,322,896	\$ 15,501,462	\$ 15,245,537	\$15,927,959	\$16,357,591
Net pension liability as a percentage of									
covered payroll	313.26%	142.80%	275.72%	265.41%	255.72%	275.27%	224.27%	177.17%	169.57%

#### Notes to Schedule:

<sup>&</sup>lt;sup>1</sup> Historical information is presented only for measurement periods for which GASB 68 is applicable.

#### Required Supplementary Information (Unaudited) (Continued) Schedule of Contributions - Pension For the Year Ended June 30, 2023

Miscellaneous Plan												
Fiscal Year:	2022-23	2021-22	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-151			
Contractually determined contribution (actuarially determined) Contributions in relation to the actuarially determined contributions	\$ 7,226,222 (7,226,222)	\$ 6,787,574 (6,787,574)	\$ 6,067,472 (6,067,472)	\$ 5,566,882 (5,566,882)	\$ 4,749,293 (4,749,293)	\$ 4,050,711 (4,050,711)	\$ 3,873,007 (3,873,007)	\$ 3,499,868	\$ 3,460,280 (3,460,280)			
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			
Covered pay roll	\$ 29,807,637	\$ 28,939,453	\$27,962,432	\$27,601,313	\$25,887,652	\$23,989,506	\$ 20,465,522	\$19,352,925	\$19,031,601			
Contributions as a percentage of covered payroll	24.24%	23.45%	21.70%	20.17%	18.35%	16.89%	18.92%	18.08%	18.18%			

#### Notes to Schedule

#### Methods and assumptions used to determine contribution rates for the fiscal year ended June 30, 2023:

The actuarial methods and assumption used to set the actuarially determined contributions for Fiscal Year 2023 were derived from the June 30, 2019 funding valuation report.

Amortization method/period For details, see June 30, 2019 Funding Valuation Report

Asset valuation method Actuarial Value of Assets. For details, see June 30, 2019 Funding Valuation Report.

Inflation 2.50%

Salary increases Varies by entry age and service

Payroll growth 2.750%

Investment rate of return 7.00% net of pension plan investment and administrative expenses.

Retirement age The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 and 2015.

The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.

Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by

Mortality the Society of Actuaries.

 $<sup>^{1}</sup>$  Historical information is presented only for the periods for which GASB 68 is applicable.

# Required Supplementary Information (Unaudited) (Continued) Schedule of Contributions – Pension (Continued) For the Year Ended June 30, 2023

Safety Plan											
Fiscal Year:	2022-23	2021-22	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-151		
Contribution (actuarially determined) Contributions in relation to the actuarially determined contributions	\$ 7,159,137 (7,159,137)	\$ 7,549,380 (7,549,380)	\$ 7,379,603 (7,379,603)	\$ 6,437,044 (6,437,044)	\$ 5,643,974 (5,643,974)	\$ 5,148,037 (5,148,037)	\$ 4,604,350 (4,604,350)	\$ 4,477,450 (4,477,450)	\$ 3,522,006 (3,522,006)		
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
Covered payroll	\$ 15,751,133	\$15,292,362	\$17,684,752	\$19,725,873	\$ 18,413,297	\$16,743,454	\$15,512,824	\$ 15,414,995	\$15,225,341		
Contributions as a percentage of covered payroll	45.45%	49.37%	41.73%	32.63%	30.65%	30.75%	29.68%	29.05%	23.13%		

#### Notes to Schedule

Methods and assumptions used to determine contribution rates for the fiscal year ended June 30, 2023:

The actuarial methods and assumption used to set the actuarially determined contributions for Fiscal Year 2023 were derived from the June 30, 2019 funding valuation report.

Amortization method/period For details, see June 30, 2019 Funding Valuation Report

Asset valuation method Actuarial Value of Assets. For details, see June 30, 2019 Funding Valuation Report.

Inflation 2.50%

Salary increases Varies by entry age and service

Payroll growth 2.750%

Investment rate of return 7.00% net of pension plan investment and administrative expenses.

Retirement age The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 and 2015.

The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.

Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by

Mortality the Society of Actuaries.

<sup>&</sup>lt;sup>1</sup> Historical information is presented only for the periods for which GASB 68 is applicable.

City of Tracy
Required Supplementary Information (Unaudited) (Continued)
Schedule of Changes in Total OPEB Liability and Related Ratios

For the Year Ended June 30, 2023

Fiscal year ending:	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018
M easurement date:	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018	6/30/20171
Total OPEB liability						
Service cost	\$ 504,444	\$ 450,489	\$ 443,619	\$ 417,193	\$ 318,114	\$ 343,641
Interest	162,107	178,125	195,454	192,818	192,889	153,933
Changes of benefit terms	-	-	-	-	-	-
Differences between expected and actual experience	-	-	(356,446)	-	273,705	-
Changes of assumptions	(1,412,084)	287,043	(388,970)	101,040	(391,232)	(334,977)
Benefit payments, including refunds of member contributions	(247,683)	(211,025)	(209,370)	(195,363)	(174,114)	(138,947)
Net change in total OPEB liability	(993,216)	704,632	(315,713)	515,688	219,362	23,650
Total OPEB liability - beginning	7,055,491	6,350,859	6,666,572	6,150,884	5,931,522	5,907,872
Total OPEB liability - ending (a)	\$ 6,062,275	\$ 7,055,491	\$ 6,350,859	\$ 6,666,572	\$ 6,150,884	\$ 5,931,522
OPEB fiduciary net position <sup>2</sup>						
Contributions - employer	\$ 247,683	\$ 211,025	\$ 209,370	\$ 195,363	\$ 174,114	\$ 138,947
Net investment income	-	-	-	-	-	-
Benefit payments, including refunds of member contributions	(247,683)	(211,025)	(209,370)	(195,363)	(174,114)	(138,947)
Administrative expense	-					
Net change in plan fiduciary net position	-	-	-	-	-	-
Plan fiduciary net position - beginning	-					
Plan fiduciary net position - ending (b)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan net OPEB liability - ending (a) - (b)	\$ 6,062,275	\$ 7,055,491	\$ 6,350,859	\$ 6,666,572	\$ 6,150,884	\$ 5,931,522
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	\$ 45,365,528	\$ 40,530,944	\$ 38,076,958	\$ 36,576,729	\$ 34,460,922	\$ 23,997,600
Plan net OPEB liability as a percentage of covered-employee payroll	13.36%	17.41%	16.68%	18.23%	17.85%	24.72%

<sup>&</sup>lt;sup>1</sup> Information only presented from the implementation year

<sup>&</sup>lt;sup>2</sup> The City has no assets accumulated in a trust that meets the requirements of GASB. Therefore no OPEB fiduciary net position balance is noted.

# Required Supplementary Information (Unaudited) (Continued) Schedule of Contributions - OPEB For the Year Ended June 30, 2023

	 2022-23	2021-22	2020-21	2019-20	2018-19	2017-18	2016-17 1
Actuarially determined contribution <sup>2</sup>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 764,705	\$ 138,947
Contractually determined contribution <sup>2</sup>	279,927	247,683	211,025	209,370	195,363	-	-
Contributions in relation to the actuarially determined or contractually required contribution	(279,927)	(247,683)	(211,025)	(211,025)	(195,363)	(174,114)	(138,947)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ (1,655)	\$ -	\$ 590,591	\$ -
Covered-employee payroll	\$ 42,999,278	\$ 41,746,872	\$ 40,530,944	\$ 38,076,958	\$ 36,576,729	\$ 34,460,922	\$ 23,997,600
Contributions as a percentage of covered-employee payroll	0.65%	0.59%	0.54%	0.55%	0.53%	0.51%	0.58%

#### Notes to Schedule:

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year ended June 30, 2023 were as follows:

#### Methods and assumptions used to determine contribution rates:

Actuarial valuation date 6/30/2022

Amortization method Level Percentage of Projected Payroll on an Open Basis

Remaining amortization 26 years remaining as of June 30, 2021

Asset valuation method Market value of assets (\$0, no OPEB Trust has been established)

Inflation2.50%Investment rate of return2.66%

Healthcare cost trend rate 6.8% for 2024, decreasing to an ultimate rate of 3.9% in 2075;

Projected salary growth and increase Not applicable

Mortality Based on CalPERS 2021 experience study report using data for the period from 1997 to 2019

<sup>&</sup>lt;sup>1</sup> Information only presented from the implementation year

<sup>&</sup>lt;sup>2</sup> The City did not obtain an actuarially determined contribution in the fiscal years 2019 through 2022, therefore contractually required contributions are reported.

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SUPPLEMENTARY INFORMATION

#### **Non-Major Governmental Funds**

#### **Special Revenue Funds:**

**TEA Grant Fund** - This fund is used to account for the revenues from State and Federal transportation efficiency act grants that are restricted for specific projects.

**Business Improvement District Fund** - This fund is used to accumulate revenues from assessments against business properties to support the Downtown Tracy Business Improvement District.

Asset Forfeiture Fund - This fund is used to account for the revenues that occur from asset seizures. They are specifically restricted for the purchase of law enforcement equipment and supplies.

**Transportation Development Fund** - This fund is used to account for the City's share of the quarter cent statewide transportation sales tax devoted to street maintenance purposes. The tax first goes to the Transportation Development Fund.

**Proposition K Transportation Fund** - This fund is used to account for the City's share of the half cent transportation sales tax of San Joaquin County. It is used for street maintenance and repairs.

**State Gas Tax Street Fund** - This fund is used to account for the City's share of State-Imposed motor vehicle gas taxes, which are legally restricted to acquisition, construction, improvement, and maintenance of the City's streets.

**Community Development Block Grant Fund** - This fund is used to account for federal grant monies received from the U.S. Department of Housing and Urban Development (HUD) for Community Development Block Grants.

Landscaping District Fund - This fund is used to account for transactions of the City's landscaping benefit assessment districts.

**Residential and Commercial Rehabilitation Loan Fund** - This fund is used to account for Department of Housing and Urban Development Fund (HUD) trust monies which are used for low interest loans to qualified borrowers for inner city rehabilitation projects in accordance with HUD agreements.

**Community Access CTV Fund** - This fund is used to account for fees collected from City cable TV customers to cover expenses for videotaping and broadcasting the City Council meetings.

*Grow Tracy Fund* - This fund is used to account for assistance to local business owners through the issuance of small business loans.

**COPS Grant Fund** - This fund is used to account for activities related to the State and federal grant revenues restricted for law enforcement activities. The activities related to these grants were previously reported in the General Fund.

**FEMA Grant Fund** - This fund is used to account for activities relate to the federal grant revenues restricted for FEMA emergency disaster activities.

*CFD Services 2016-2 Fund* - This fund is used to account for transactions related to maintenance responsibility of the City for the Community Facilities Services District No. 2016-2 (Ellis).

*CFD Services 2018-1 Fund* - This fund is used to account for transactions related to the City-wide maintenance responsibility of the City for the Community Facilities Services District No. 2018-1.

North East Industrial Plan Area Storm Drain Fund - This fund is used to account for capital projects to separate development for Storm Drain in the North East Industrial Area of the City.

### **Non-Major Governmental Funds (Continued)**

#### **Debt Service Funds:**

*Lease Revenue Bonds Fund* - This fund is used to accumulate funds for the payment of debt service on the lease revenue bonds, series 2020 and 2022.

#### **Capital Projects Funds:**

*Infill Projects Fund* - This fund is used to account for capital projects financed through capital development fees levied upon developers in the City's infill areas.

*Urban Management Plan Facilities Fund* - This fund is used to account for expenditures for the planning, design, and construction of capital facilities required for new development beyond the current infill, Residential Specific Plan (RSP), and I-205 development.

*Capital Projects Deposit Fund* - This fund is used to account for monies received from developers, contractors, and other entities for the purpose of reimbursing the City for expenditures incurred in studies, research, etc., regarding their proposed development.

**Redevelopment Obligations Fund** - This fund is used to account for CDA grant proceeds used by the City to complete redevelopment projects.

*Tracy Gateway Area Fund* - This fund is used to account for projects to support development in a specific area of the City financed by assessments and/or development impact fees.

**Residential Specific Plan Projects Fund** - This fund is used to account for capital projects financed by fees levied on developers in the City's 1987 Residential Specific Plan area.

*Ellis Area Fund* - This fund is used to account for projects to support development in a specific area of the City financed by capital development fees and/ or assessments.

**CORE Fees Fund** - This fund is used to account for CORE fees collected by the City and which are to be used for various purposes.

**Regional Transportation Impact Fund** - This fund is used to account for transportation impact fees collected by the City and which are to be used for transportation mitigation purposes.

	Special Revenue										
		TEA Grant		Business provement District	F	Asset orfeiture	Transportation Development	Proposition K Transportation			State Gas Tax Street
ASSETS											
Cash and investments Cash and investments with fiscal agents Accounts receivable, net	\$	432,988	\$	1,311	\$	654,307	\$ - -	\$	8,415,553 10,848	\$	7,053,039
Intergovernmental receivable Interest receivable		-		-		4,314	142,193		531,504 55,520		397,842 56,700
Deposits Loans receivable Due from Fiduciary Funds		-		- -		-	-		-		- - -
Total assets	\$	432,988	\$	1,311	\$	658,621	\$ 142,193	\$	9,013,425	\$	7,507,581
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities: Accounts payable	\$	5,705	\$	_	\$	39,828	\$ 44,559	\$	37,561	\$	209,133
Accrued payroll  Due to other funds		-		-		-	240,222		4,193		47,177
Deposits payable		-		-		-	240,222		-		-
Total liabilities		5,705		-		39,828	284,781		41,754		256,310
Deferred inflows of resources:											
Unavailable revenue		-		-		-			-		
Total deferred inflows of resources				_							
Fund Balances: Restricted Unassigned (deficit)		427,283		1,311		618,793	(142,588)		8,971,671		7,251,271
Total fund balances		427,283		1,311		618,793	(142,588)		8,971,671		7,251,271
Total liabilities, deferred inflows of resources,	ф	422.000	•	1 211	ф	(59.(21	f 142 103	ф.	0.012.425	¢.	7.507.501
and fund balances	\$	432,988	\$	1,311	\$	658,621	\$ 142,193	\$	9,013,425	\$	7,507,581

	Special Revenue											
	Dev	ommunity velopment ock Grant	Landscaping District		and	esidential Commercial nabilitation Loan	Community Access CTV		Grow Tracy			COPS Grant
ASSETS												
Cash and investments Cash and investments with fiscal agents	\$	-	\$	5,875,322	\$	207,305	\$	690,979	\$	-	\$	-
Accounts receivable, net Intergovernmental receivable		- 391,774		-		-		37,408		-		41,125
Interest receivable		391,774		38,756		1,367		4,559		-		41,123
Deposits		_		30,730		1,507		-,557		1,000,000		_
Loans receivable		_		_		_		_		-		_
Due from Fiduciary Funds		_		_		_		_		_		_
Total assets	\$	391,774	\$	5,914,078	\$	208,672	\$	732,946	\$	1,000,000	\$	41,125
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES												
Liabilities:												
Accounts payable	\$	12,297	\$	123,502	\$	-	\$	-	\$	-	\$	-
Accrued payroll		2,825		33,950		-		-		-		7,351
Due to other funds		379,578		-		-		-		-		20,120
Deposits payable				-						-		
Total liabilities		394,700		157,452								27,471
Deferred inflows of resources:												
Unavailable revenue		-		-		-		_		-		
Total deferred inflows of resources												
Fund Balances:												
Restricted		-		5,756,626		208,672		732,946		1,000,000		13,654
Unassigned (deficit)		(2,926)		-		-				-		_
Total fund balances		(2,926)		5,756,626		208,672		732,946		1,000,000		13,654
Total liabilities, deferred inflows of resources,												
and fund balances	\$	391,774	\$	5,914,078	\$	208,672	\$	732,946	\$	1,000,000	\$	41,125

	Special Revenue								D	ebt Service	Cap	tal Projects
		FEMA Grant	CFD Services 2016-2			CFD Services 2018-1	North East Industrial Plan Area Storm Drain			Lease Revenue Bonds		Infill Projects
ASSETS												
Cash and investments Cash and investments with fiscal agents Accounts receivable, net	\$	2,857	\$	2,151,176	\$	898,313 - 8,002	\$	2,584,671	\$	1,768,796 8,193,313	\$	2,478
Intergovernmental receivable Interest receivable		-		- 14,196		5,926		17,048		-		-
Deposits Loans receivable Due from Fiduciary Funds		- - -		- - -		- - -		- - -		4,612,958		- - -
Total assets	\$	2,857	\$	2,165,372	\$	912,241	\$	2,601,719	\$	14,575,067	\$	2,478
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES												
Liabilities: Accounts payable	\$	-	\$	352,460	\$	17,922	\$	_	\$	_	\$	_
Accrued payroll Due to other funds		-		3,277		6,393		-		-		-
Deposits payable		_		1,146,039		100,000		-		-		
Total liabilities				1,501,776		124,315				-		
Deferred inflows of resources:												
Unavailable revenue				-						4,612,958		
Total deferred inflows of resources				_						4,612,958		
Fund Balances: Restricted Unassigned (deficit)		2,857		663,596		787,926 -		2,601,719		9,962,109		2,478
Total fund balances		2,857		663,596		787,926		2,601,719		9,962,109		2,478
Total liabilities, deferred inflows of resources,		·		•		•		•		·		·
and fund balances	\$	2,857	\$	2,165,372	\$	912,241	\$	2,601,719	\$	14,575,067	\$	2,478

	Capital Projects										
	Urban Management Plan Facilities		Capital Projects Deposit		development Obligations		Tracy Gateway Area	Residential Specific Plan Project			Ellis Area
ASSETS											
Cash and investments Cash and investments with fiscal agents Accounts receivable, net	\$ 10,780,445 - -	\$	4,031,296	\$	1,074,627	\$	1,977,596 - -	\$	2,842,952	\$	11,667,966
Intergovernmental receivable Interest receivable Deposits	45,013		26,592		7,088		13,043		18,751		76,931 -
Loans receivable Due from Fiduciary Funds	-		- -		- -		-		1,674,364		- -
<b>Total assets</b>	\$ 10,825,458	\$	4,057,888	\$	1,081,715	\$	1,990,639	\$	4,536,067	\$	11,744,897
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES											
Liabilities:											
Accounts payable	\$ 836,534	\$	-	\$	-	\$	1,485	\$	-	\$	16,811
Accrued payroll  Due to other funds	10,196		-		-		-		-		-
Due to other funds  Deposits payable	4,863,311		4,112,677		3,000		-		-		765,730
Total liabilities	5,710,041		4,112,677		3,000	_	1,485	_			782,541
			, ,		- /		,				,
Deferred inflows of resources:											
Unavailable revenue	-		-		-		-		1,674,364		_
Total deferred inflows of resources	_								1,674,364		
Fund Balances:											
Restricted Unassigned (deficit)	5,115,417		(54,789)		1,078,715		1,989,154		2,861,703		10,962,356
<b>Total fund balances</b>	5,115,417		(54,789)		1,078,715		1,989,154		2,861,703		10,962,356
Total liabilities, deferred inflows of resources,	¢ 10.925.459	¢	1 057 000	ď	1 001 715	¢	1 000 620	¢	1 526 067	ď	11 744 907
and fund balances	\$ 10,825,458	\$	4,057,888	\$	1,081,715	Ф	1,990,639	\$	4,536,067	Ф	11,744,897

	Cap	ital Projects	-	
	CORE Capital Projects	Regional Transportation Impact	Total Non-Major Funds	
ASSETS			_	
Cash and investments	\$ 47,135,9	\$ 15,691,258	\$ 125,941,176	
Cash and investments with fiscal agents			8,193,313	
Accounts receivable, net			56,258	
Intergovernmental receivable			1,504,438	
Interest receivable	344,8	103,512	834,190	
Deposits			1,000,000	
Loans receivable		-	1,674,364	
Due from Fiduciary Funds		<del>-</del>	4,612,958	
Total assets	\$ 47,480,8	\$ 15,794,770	\$ 143,816,697	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 91,8	· ·	\$ 2,036,968	
Accrued payroll	1,3	96 -	116,758	
Due to other funds			639,920	
Deposits payable		- 576,251	11,567,008	
Total liabilities	93,2	823,596	14,360,654	
Deferred inflows of resources:				
Unavailable revenue		<u>-</u>	6,287,322	
Total deferred inflows of resources		<u>-</u>	6,287,322	
Fund Balances:				
Restricted	47,387,5	93 14,971,174	123,369,024	
Unassigned (deficit)		<u>-                                      </u>	(200,303)	
Total fund balances	47,387,5	93 14,971,174	123,168,721	
Total liabilities, deferred				
inflows of resources,				
and fund balances	\$ 47,480,8	\$ 15,794,770	\$ 143,816,697	
			(Concluded)	

	Special Revenue								
DEVENUES	TEA Grant	Business Improvement District	Asset Forfeiture	Transportation Development	Proposition K Transportation	State Gas Tax Street			
REVENUES:									
Taxes	\$ -	\$ -	\$ -	\$ 142,193	\$ 2,190,639	\$ -			
Licenses, permits and fees	-	-	-	-	-	-			
Fines and penalties	(07)	-	146,799	1 200	45.075	92 202			
Investment income (loss)	(97)	-	13,177	1,290	45,975	82,303			
Intergovernmental	486,042	-	-	-	10,848	4,461,357			
Charges for current services	-	142 140	-	-	-	-			
Special assessments Other revenue	-	142,148	-	-	-	-			
	<del></del>	· <del>-</del>	· <del></del>		· <del>-</del>	· <del>-</del>			
Total revenues	485,945	142,148	159,976	143,483	2,247,462	4,543,660			
EXPENDITURES:									
Current:									
General government									
Economic development	_	-	_	_	_	_			
General government	_	71,167	_	_	_	_			
Finance	_		_	_	_	120,083			
Public safety						-,			
Police	_	_	_	_	_	_			
Public ways and facilities									
Public works	_	_	_	_	_	1,637,928			
Community development						, ,-			
Capital outlay	425,039	_	335,166	433,054	242,413	2,445,060			
Debt service:	- ,		,	,	, -	, -,			
Principal	_	_	_	_	_	_			
Interest and fiscal charges	_	_	_	_	_	_			
Total expenditures	425,039	71,167	335,166	433,054	242,413	4,203,071			
•					,				
REVENUES OVER	60.006	<b>5</b> 0.001	(155 100)	(200.571)	2 005 040	240.500			
(UNDER) EXPENDITURES	60,906	70,981	(175,190)	(289,571)	2,005,049	340,589			
OTHER FINANCING SOURCES (USES):									
Transfers in	_	_	_	_	_	150,000			
Transfers out	-	_	_	_	_	-			
Total other financing sources (uses)	_	-	-	-	_	150,000			
NET CHANGES IN FUND BALANCES	60,906	70,981	(175,190)	(289,571)	2,005,049	490,589			
	00,200	, 0,501	(175,170)	(20),5 (1)	_,000,019	.,,,,,,,,,			
FUND BALANCES (DEFICIT):									
Beginning of year	366,377	(69,670)	793,983	146,983	6,966,622	6,760,682			
End of year	\$ 427,283	\$ 1,311	\$ 618,793	\$ (142,588)	\$ 8,971,671	\$ 7,251,271			
						(Continued)			

	Special Revenue								
	Comm Develo Block	pment	Landscaping District	and	Residential l Commercial ehabilitation Loan	Community Access CTV	Grow Tracy		COPS Grant
REVENUES:									
Taxes	\$	-	\$ -	\$	-	\$ -	\$ -	\$	-
Licenses, permits and fees		-	-		-	152,785	-		-
Fines and penalties		-	-		-	-	-		-
Investment income (loss)		-	61,899		2,599	4,170	-		2,518
Intergovernmental	37	74,525	-		-	-	-		273,864
Charges for current services		-	-		-	285	-		-
Special assessments		-	3,725,521		-	-	-		-
Other revenue			1,500		<u> </u>	-			
Total revenues	37	74,525	3,788,920		2,599	157,240			276,382
EXPENDITURES:									
Current:									
General government									
Economic development	14	19,339	_		_	_	_		_
General government		_	_		_	_	_		_
Finance		_	241,169		_	_	_		_
Public safety			,						
Police		_	_		_	_	_		394,872
Public ways and facilities									
Public works		_	3,349,284		_	_	_		_
Community development			- / / -						
Capital outlay		1,085	61		_	2,579	_		_
Debt service:		,				,			
Principal		_	_		_	_	_		_
Interest and fiscal charges		_	_		_	_	_		_
Total expenditures	15	50,424	3,590,514			2,579	_		394,872
		- ,				,- ,-			
REVENUES OVER (UNDER) EXPENDITURES	22	24,101	198,406		2,599	154,661	-		(118,490)
OTHER FINANCING SOURCES (USES):									
` '			07.475						
Transfers in Transfers out	(15	50,000)	87,475 -		-	-	-		-
Total other financing sources (uses)		50,000)	87,475			-	-		
NET CHANGES IN FUND BALANCES	7	74,101	285,881		2,599	154,661	-		(118,490)
FUND BALANCES (DEFICIT):									
Beginning of year	(**	77,027)	5,470,745		206,073	578,285	1,000,000		132,144
			•						
End of year	\$	(2,926)	\$ 5,756,626	\$	208,672	\$ 732,946	\$ 1,000,000	\$	13,654

	Special Revenue							Debt Service Capital Projects		
		EMA Grant		CFD Services 2016-2	CFD Service 2018-	es	North East Industrial Plan Area Storm Drain	Lease Revenue Bonds		Infill Projects
REVENUES:										
Taxes Licenses, permits and fees Fines and penalties Investment income (loss) Intergovernmental Charges for current services Special assessments Other revenue Total revenues	\$	-	\$	1,582 - 700,048 - 701,630	\$ 8, 507, 516,	- 622 - - 996	\$ - 32,431 - - 32,431	\$ - 701 - 289,571 290,272	\$	2,478
EXPENDITURES:										
Current: General government Economic development General government Finance Public safety Police Public ways and facilities Public works Community development Capital outlay Debt service: Principal Interest and fiscal charges Total expenditures		- - - - -		578,740 - 578,740	300,	332	- - - - -	11,807,418 1,445,000 1,499,929 14,752,347		- - - - - -
REVENUES OVER (UNDER) EXPENDITURES		-		122,890	215,	853	32,431	(14,462,075)		2,478
OTHER FINANCING SOURCES (USES):										
Transfers in Transfers out		-		-	(128,		-	2,672,141		(88,451)
Total other financing sources (uses)		-			(128,	366)	-	2,672,141		(88,451)
NET CHANGES IN FUND BALANCES		-		122,890	87,	487	32,431	(11,789,934)		(85,973)
FUND BALANCES (DEFICIT):										
Beginning of year		2,857		540,706	700,	439	2,569,288	21,752,043		88,451
End of year	\$	2,857	\$	663,596	\$ 787,	926	\$ 2,601,719	\$ 9,962,109	\$	2,478
										(6 .: 1)

	Capital Projects								
	Urban Management Plan Facilities	Capital Projects Deposit	Redevelopment Obligations	Tracy Gateway Area	Residential Specific Plan Projects	Ellis Area			
REVENUES:									
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			
Licenses, permits and fees	-	-	-	-	-	-			
Fines and penalties	-	-	-	-	-	-			
Investment income (loss)	109,687	47,662	13,483	27,421	99,616	199,486			
Intergovernmental	952 006	-	-	-	-	(2.106.706)			
Charges for current services Special assessments	853,906	-	-	-	-	(2,106,796)			
Other revenue	-	_	_	_	-	765,000			
Total revenues	963,593	47,662	13,483	27,421	99,616				
1 otal revenues	905,393	47,002	13,463	27,421	99,010	(1,142,310)			
EXPENDITURES:									
Current:									
General government									
Economic development	-	-	-	-	-	-			
General government	-	-	-	-	-	-			
Finance	50,581	-	-	-	-	-			
Public safety									
Police	-	-	-	-	-	-			
Public ways and facilities									
Public works	-	-	-	-	-	-			
Community development				06.000	<b>62.04</b>	0.7.4.0.7			
Capital outlay	1,120,556	-	-	86,909	63,945	254,435			
Debt service:									
Principal	-	-	-	-	-	-			
Interest and fiscal charges						·			
Total expenditures	1,171,137			86,909	63,945	254,435			
REVENUES OVER									
(UNDER) EXPENDITURES	(207,544)	47,662	13,483	(59,488)	35,671	(1,396,745)			
OTHER FINANCING SOURCES (USES):									
Transfers in	_	_	_	_	_	_			
Transfers out	-	_	_	-	-	-			
<b>Total other financing sources (uses)</b>	-		-	-	-	-			
NET CHANGES IN FUND BALANCES	(207,544)	47,662	13,483	(59,488)	35,671	(1,396,745)			
FUND BALANCES (DEFICIT):									
Beginning of year	5,322,961	(102,451)	1,065,232	2,048,642	2,826,032	12,359,101			
					\$ 2,861,703	"			
End of year	\$ 5,115,417	\$ (54,789)	\$ 1,078,715	\$ 1,989,154	φ 2,001,/03	\$ 10,962,356			
						(Continued)			

	Capital		
	CORE Capital Projects	Regional Transportation Impact	Total Non-Major Funds
REVENUES:			
Taxes Licenses, permits and fees	\$ -	\$ -	\$ 2,332,832 152,785
Fines and penalties	-	-	132,783
Investment income (loss)	620,259	171,634	1,548,896
Intergovernmental	-	-	5,606,636
Charges for current services	1,671,640	1,961,616	2,380,651
Special assessments	-	-	5,075,713
Other revenue			1,056,071
Total revenues	2,291,899	2,133,250	18,300,383
EXPENDITURES:			
Current:			
General government			
Economic development	-	-	149,339
General government	-	-	71,167
Finance	-	-	712,266
Public safety			204.972
Police Public ways and facilities	-	-	394,872
Public works	_	_	5,566,284
Community development			3,300,201
Capital outlay	174,589	25,100	17,417,409
Debt service:	,	,	, ,
Principal	-	-	1,445,000
Interest and fiscal charges			1,499,929
Total expenditures	174,589	25,100	27,256,266
REVENUES OVER			
(UNDER) EXPENDITURES	2,117,310	2,108,150	(8,955,883)
OTHER FINANCING SOURCES (USES):			
Transfers in	-	334,603	3,244,219
Transfers out	-	-	(366,817)
Total other financing sources (uses)	-	334,603	2,877,402
NET CHANGES IN FUND BALANCES	2,117,310	2,442,753	(6,078,481)
FUND BALANCES (DEFICIT):			, , ,
P. L. (1917) 1978 1978 1978 1978 1979 1978 1971 1971			100 047 000
	45 270 202	12 520 421	
Beginning of year End of year	45,270,283 \$ 47,387,593	12,528,421 \$ 14,971,174	129,247,202 \$ 123,168,721

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## City of Tracy Budgetary Comparison Schedule General Capital Projects Fund For the Year Ended June 30, 2023

	Budgete Original	d Amounts Final	Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)		
REVENUES:						
Investment income (loss) Intergovernmental	\$ -	\$ 11,496,305 5,531,540	\$ (311,113) 5,531,539	\$ (11,807,418) (1)		
Total revenues		17,027,845	5,220,426	(11,807,419)		
EXPENDITURES:						
Capital outlay	44,832,881	77,751,003	4,788,770	72,962,233		
Total expenditures	44,832,881	77,751,003	4,788,770	72,962,233		
REVENUES OVER (UNDER) EXPENDITURES	(44,832,881)	(60,723,158)	431,656	61,154,814		
OTHER FINANCING SOURCES (USES):						
Transfers in Transfers out	31,611,818	11,396,841	24,728,572 (3,120,783)	13,331,731 (3,120,783)		
<b>Total other financing sources (uses)</b>	31,611,818	11,396,841	21,607,789	10,210,948		
Net change in fund balance	\$ (13,221,063)	\$ (49,326,317)	22,039,445	\$ 71,365,762		
FUND BALANCE:						
Beginning of year			79,742,287			
End of year			\$ 101,781,732			

## City of Tracy Budgetary Comparison Schedule Tracy Infrastructure Master Plans Capital Projects Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final			Actual Amounts		Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES:							
Investment income (loss)	\$ -	\$	(1,690,194)	\$	894,561	\$	2,584,755
Charges for current services	 27,574,385		17,581,319		17,581,325		6
Total revenues	 27,574,385		15,891,125		18,475,886		2,584,761
EXPENDITURES:							
Current: General government							
Non-departmental	-		2,012,765		-		2,012,765
Capital outlay	 15,298,164		29,070,791		3,572,964		25,497,827
Total expenditures	 15,298,164		31,083,556		3,572,964	-	27,510,592
REVENUES OVER (UNDER) EXPENDITURES	 12,276,221		(15,192,431)		14,902,922		30,095,353
OTHER FINANCING SOURCES (USES):							
Transfers out	-				(334,603)		(334,603)
<b>Total other financing sources (uses)</b>	 				(334,603)		(334,603)
Net change in fund balance	\$ 12,276,221	\$	(15,192,431)		14,568,319	\$	29,760,750
FUND BALANCE:							
Beginning of year					90,869,092		
End of year				\$	105,437,411		

## City of Tracy Budgetary Comparison Schedule TEA Grant Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final				Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)		
REVENUES:								
Investment income (loss)	\$	-	\$	(97)	\$ (97)	\$	-	
Intergovernmental		642,176		486,043	486,042		(1)	
Total revenues		642,176		485,946	485,945		(1)	
EXPENDITURES:								
Capital outlay		600,000		26,822,601	425,039		26,397,562	
<b>Total expenditures</b>		600,000		26,822,601	 425,039		26,397,562	
Net change in fund balance	\$	42,176	\$	(26,336,655)	60,906	\$	26,397,561	
FUND BALANCE:								
Beginning of year					 366,377			
End of year					\$ 427,283			

# City of Tracy Budgetary Comparison Schedule Business Improvement District Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amou Original			ts Final	Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES:					_		
Special assessments	\$	137,802	\$	142,149	\$ 142,148	\$	(1)
Total revenues		137,802		142,149	142,148		(1)
EXPENDITURES:							
Current:							
General government General government		137,802		71,168	71,167		1
Total expenditures		137,802		71,168	71,167		1
Net change in fund balance	\$		\$	70,981	70,981	\$	
FUND BALANCE (DEFICIT):							
Beginning of year					 (69,670)		
End of year					\$ 1,311		

## City of Tracy Budgetary Comparison Schedule Asset Forfeiture Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final					Actual	Variance with Final Budget Favorable/	
		Original		Final		Amounts	(Un	favorable)
REVENUES:								
Fines and penalties	\$	-	\$	146,800	\$	146,799	\$	(1)
Investment income (loss)		_		(9,766)		13,177		22,943
<b>Total revenues</b>				137,034		159,976		22,942
EXPENDITURES:								
Current:								
General government								
Non-departmental		54,255		250,000		-		250,000
Public safety								
Police		63,654		-		-		-
Capital outlay				335,166		335,166		_
Total expenditures		117,909		585,166		335,166		250,000
REVENUES OVER (UNDER) EXPENDITURES		(117,909)		(448,132)		(175,190)		272,942
Net change in fund balance	\$	(117,909)	\$	(448,132)		(175,190)	\$	272,942
FUND BALANCE:								
Beginning of year						793,983		
End of year					\$	618,793		

# City of Tracy Budgetary Comparison Schedule Transportation Development Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final				Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES:							
Taxes	\$	-	\$	142,193	\$ 142,193	\$	-
Investment income (loss)		23,599		(132)	 1,290		1,422
Total revenues		23,599		142,061	 143,483		1,422
EXPENDITURES:							
Current:							
General government							
Capital outlay		925,000		1,810,016	 433,054		1,376,962
Total expenditures		925,000		1,810,016	 433,054		1,376,962
Net change in fund balance	\$	(901,401)	\$	(1,667,955)	(289,571)	\$	1,378,384
FUND BALANCE (DEFICIT):							
Beginning of year					 146,983		
End of year					\$ (142,588)		

# City of Tracy Budgetary Comparison Schedule Proposition K Transportation Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Original			nts Final		Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES:								
Taxes Investment income (loss) Intergovernmental	\$	2,472,000	\$	2,190,638 (132,530) 10,848	\$	2,190,639 45,975 10,848	\$	1 178,505 -
Total revenues		2,472,000		2,068,956		2,247,462		178,506
EXPENDITURES:								
Current: Community development								
Parks and community services		75,000		75,000		-		75,000
Capital outlay		540,000		8,149,996		242,413		7,907,583
Total expenditures		615,000		8,224,996		242,413		7,982,583
Net change in fund balance	\$	1,857,000	\$	(6,156,040)		2,005,049	\$	8,161,089
FUND BALANCE:								
Beginning of year						6,966,622		
End of year					\$	8,971,671		

## City of Tracy Budgetary Comparison Schedule State Gas Tax Street Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final		Actual Amounts		Fi F	riance with nal Budget avorable/ nfavorable)	
REVENUES:							
Investment income (loss)	\$	31,715	\$ (135,580)	\$	82,303	\$	217,883
Intergovernmental		4,881,675	 4,461,358		4,461,357		(1)
<b>Total revenues</b>		4,913,390	 4,325,778		4,543,660		217,882
EXPENDITURES:							
Current:							
General government							
Finance		120,083	120,083		120,083		-
Public ways and facilities Public works		3,000,260	6,592,924		1,637,928		4,954,996
Community development		3,000,200	0,392,924		1,037,928		4,934,990
Capital outlay		1,260,000	3,994,230		2,445,060		1,549,170
Total expenditures		4,380,343	10,707,237		4,203,071		6,504,166
REVENUES OVER (UNDER) EXPENDITURES		533,047	(6,381,459)		340,589		6,722,048
OTHER FINANCING SOURCES (USES):							
Transfers in		-	_		150,000		150,000
Total other financing sources (uses)		-	-		150,000		150,000
Net change in fund balance	\$	533,047	\$ (6,381,459)		490,589	\$	6,872,048
FUND BALANCE:							
Beginning of year					6,760,682		
End of year				\$	7,251,271		

## City of Tracy Budgetary Comparison Schedule Community Development Block Grant Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final				Actual Amounts	Fin Fa	iance with al Budget avorable/ favorable)
REVENUES:							
Intergovernmental	\$	438,553	\$	374,525	\$ 374,525	\$	_
<b>Total revenues</b>		438,553		374,525	 374,525		
EXPENDITURES:							
Current:							
General government							
Economic development		503,511		149,341	149,339		2
Capital outlay		36,921		162,876	 1,085		161,791
<b>Total expenditures</b>		540,432		312,217	 150,424		161,793
REVENUES OVER (UNDER) EXPENDITURES		(101,879)		62,308	 224,101		161,793
OTHER FINANCING SOURCES (USES):							
Transfers out		_			 (150,000)		(150,000)
<b>Total other financing sources (uses)</b>		-		-	(150,000)		(150,000)
Net change in fund balance	\$	(101,879)	\$	62,308	74,101	\$	11,793
FUND BALANCE (DEFICIT):							
Beginning of year					 (77,027)		
End of year					\$ (2,926)		

# City of Tracy Budgetary Comparison Schedule Landscaping District Special Revenue Fund For the Year Ended June 30, 2023

Investment income (loss)		Budgeted Amounts Original Final			Actual Amounts		Variance with Final Budget Favorable/ (Unfavorable)		
Special assessments	REVENUES:								
Other revenue         -         1,500         1,500         -           Total revenues         3,657,219         3,633,877         3,788,920         155,043           EXPENDITURES:           Current:           General government         -         241,169         241,169         241,169         -	Investment income (loss)	\$	-	\$	(93,145)	\$	61,899	\$	155,044
Total revenues         3,657,219         3,633,877         3,788,920         155,043           EXPENDITURES:           Current:         General government           Finance         241,169         241,169         241,169         -           Public ways and facilities         Public works         3,289,123         3,349,303         3,349,284         19           Community development         19         124,359         -         -         -         -           Parks and community services         124,359         -	•		3,657,219						(1)
EXPENDITURES:  Current:  General government  Finance  Public ways and facilities  Public works  Community development  Parks and community services  Capital outlay  Total expenditures  REVENUES OVER (UNDER) EXPENDITURES  Total other financing sources (uses)  EXPENDITURES:  241,169  241,169  241,169  241,169  241,169  241,169  -  41,169  241,169  241,169  -  41,169  241,169  -  41,16	Other revenue				1,500		1,500		
Current:         General government       241,169       241,169       241,169       -         Finance       241,169       241,169       -       -         Public ways and facilities       3,289,123       3,349,303       3,349,284       19         Community development       124,359       -       -       -         Parks and community services       124,359       -       -       -         Capital outlay       475,545       475,060       61       474,999         Total expenditures       4,130,196       4,065,532       3,590,514       475,018         REVENUES OVER (UNDER) EXPENDITURES       (472,977)       (431,655)       198,406       630,061         OTHER FINANCING SOURCES (USES):       88,782       87,475       87,475       -         Total other financing sources (uses)       88,782       87,475       87,475       -	Total revenues		3,657,219		3,633,877		3,788,920		155,043
General government         241,169         241,169         241,169         - 241,169         - 241,169	EXPENDITURES:								
Finance       241,169       241,169       241,169	Current:								
Public ways and facilities         Public works       3,289,123       3,349,303       3,349,284       19         Community development       Parks and community services       124,359       -       -       -       -         Capital outlay       475,545       475,060       61       474,999         Total expenditures       4,130,196       4,065,532       3,590,514       475,018         REVENUES OVER (UNDER) EXPENDITURES       (472,977)       (431,655)       198,406       630,061         OTHER FINANCING SOURCES (USES):       Transfers in       88,782       87,475       87,475       -         Total other financing sources (uses)       88,782       87,475       87,475       -	General government								
Public works       3,289,123       3,349,303       3,349,284       19         Community development       Parks and community services       124,359       -       -       -       -         Capital outlay       475,545       475,060       61       474,999         Total expenditures       4,130,196       4,065,532       3,590,514       475,018         REVENUES OVER (UNDER) EXPENDITURES       (472,977)       (431,655)       198,406       630,061         OTHER FINANCING SOURCES (USES):       Transfers in       88,782       87,475       87,475       -         Total other financing sources (uses)       88,782       87,475       87,475       -			241,169		241,169		241,169		-
Community development         Parks and community services       124,359       -									
Parks and community services         124,359         -			3,289,123		3,349,303		3,349,284		19
Capital outlay         475,545         475,060         61         474,999           Total expenditures         4,130,196         4,065,532         3,590,514         475,018           REVENUES OVER (UNDER) EXPENDITURES         (472,977)         (431,655)         198,406         630,061           OTHER FINANCING SOURCES (USES):         88,782         87,475         87,475         -           Total other financing sources (uses)         88,782         87,475         87,475         -			101050						
Total expenditures         4,130,196         4,065,532         3,590,514         475,018           REVENUES OVER (UNDER) EXPENDITURES         (472,977)         (431,655)         198,406         630,061           OTHER FINANCING SOURCES (USES):         88,782         87,475         87,475         -           Total other financing sources (uses)         88,782         87,475         87,475         -	<del>-</del>				475.060		-		474.000
REVENUES OVER (UNDER) EXPENDITURES         (472,977)         (431,655)         198,406         630,061           OTHER FINANCING SOURCES (USES):         88,782         87,475         87,475         -           Total other financing sources (uses)         88,782         87,475         87,475         -	-								
OTHER FINANCING SOURCES (USES):           Transfers in         88,782         87,475         87,475         -           Total other financing sources (uses)         88,782         87,475         87,475         -	Total expenditures		4,130,196		4,065,532		3,590,514		475,018
Transfers in         88,782         87,475         87,475         -           Total other financing sources (uses)         88,782         87,475         87,475         -	REVENUES OVER (UNDER) EXPENDITURES		(472,977)		(431,655)		198,406		630,061
Total other financing sources (uses)         88,782         87,475         87,475         -	OTHER FINANCING SOURCES (USES):								
	Transfers in		88,782		87,475		87,475		
Net change in fund balance         \$ (384,195)         \$ (344,180)         285,881         \$ 630,061	<b>Total other financing sources (uses)</b>		88,782		87,475		87,475		
	Net change in fund balance	\$	(384,195)	\$	(344,180)		285,881	\$	630,061
FUND BALANCE:	FUND BALANCE:								
Beginning of year 5,470,745	Beginning of year						5,470,745		
End of year \$ 5,756,626	End of year					\$	5,756,626		

## City of Tracy Budgetary Comparison Schedule Residential and Commercial Rehabilitation Loan Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final		Actual Amounts		Variance with Final Budget Favorable/ (Unfavorable)		
REVENUES:							
Investment income (loss)	\$	138	\$ (3,174)	\$	2,599	\$	5,773
Total revenues	\$	138	\$ (3,174)		2,599	\$	5,773
FUND BALANCE:							
Beginning of year					206,073		
End of year				\$	208,672		

# City of Tracy Budgetary Comparison Schedule Community Access CTV Special Revenue Fund For the Year Ended June 30, 2023

	(	Budgeted Original	Amoun	ts Final	Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES: Licenses, permits and fees Investment income (loss) Charges for current services	\$	86,952 - 308	\$	152,785 (10,916) 285	\$ 152,785 4,170 285	\$	15,086
Total revenues		87,260		142,154	157,240		15,086
EXPENDITURES: Capital outlay		155,900		95,368	2,579		92,789
Total expenditures		155,900		95,368	2,579		92,789
Net change in fund balance	\$	(68,640)	\$	46,786	154,661	\$	107,875
FUND BALANCE:							
Beginning of year					 578,285		
End of year					\$ 732,946		

# City of Tracy Budgetary Comparison Schedule COPS Grant Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final				Actual Amounts		Variance with Final Budget Favorable/ (Unfavorable)	
REVENUES:								
Investment income (loss) Intergovernmental	\$	6,630 195,700	\$	517 273,865	\$	2,518 273,864	\$	2,001 (1)
<b>Total revenues</b>		202,330		274,382		276,382		2,000
EXPENDITURES: Current: Public safety Police		306,728		394,873		394,872		1_
Total expenditures		306,728		394,873		394,872		1
Net change in fund balance	\$	(104,398)	\$	(120,491)		(118,490)	\$	2,001
FUND BALANCE:								
Beginning of year						132,144		
End of year					\$	13,654		

## City of Tracy Budgetary Comparison Schedule CFD Services 2016-2 Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Amounts Original Final				Actual Amounts	Fina Fa	ance with al Budget vorable/ avorable)
REVENUES:							
Investment income (loss)	\$	-	\$	(35,982)	\$ 1,582	\$	37,564
Special assessments		423,792		700,048	 700,048		_
Total revenues		423,792		664,066	701,630		37,564
EXPENDITURES:							
Current: Public ways and facilities							
Public works		294,859		578,741	578,740		1
Total expenditures		295,859		578,741	578,740		1
Net change in fund balance	\$	127,933	\$	85,325	122,890	\$	37,565
FUND BALANCE:							
Beginning of year					 540,706		
End of year					\$ 663,596		

## City of Tracy Budgetary Comparison Schedule CFD Services 2018-1 Special Revenue Fund For the Year Ended June 30, 2023

	Budgeted Original	Amour	its Final	 Actual Amounts	Fina Fa	ance with al Budget vorable/ favorable)
REVENUES:						
Investment income (loss)	\$ -	\$	(14,291)	\$ 8,622	\$	22,913
Special assessments	 164,218		507,997	507,996		(1)
Total revenues	 164,218		493,706	 516,618		22,912
EXPENDITURES:						
Current:						
General government						
Finance	226,095		300,438	300,433		5
Public ways and facilities	1.50		222	222		
Public works	469		333	 332		1
Total expenditures	 226,564		300,771	 300,765		6
REVENUES OVER (UNDER) EXPENDITURES	(62,346)		192,935	215,853	-	22,918
OTHER FINANCING SOURCES (USES):						
Transfers out	 (60,000)		(128,366)	 (128,366)		
<b>Total other financing sources (uses)</b>	 (60,000)		(128,366)	 (128,366)		
Net change in fund balance	\$ (122,346)	\$	64,569	87,487	\$	22,918
FUND BALANCE:						
Beginning of year				700,439		
End of year				\$ 787,926		

## City of Tracy Budgetary Comparison Schedule North East Industrial Plan Area Storm Drain Grant Special Revenue Fund For the Year Ended June 30, 2023

	Orig	Budgeted inal	. Amou:	nts Final	Actual amounts	Variance with Final Budget Favorable/ (Unfavorable)		
REVENUES:								
Investment income (loss)	\$	-	\$	(39,551)	\$ 32,431	\$	71,982	
Total revenues				(39,551)	32,431		71,982	
EXPENDITURES:								
Capital outlay		_		2,500,000			2,500,000	
Total expenditures				2,500,000	_		2,500,000	
Net change in fund balance	\$		\$	(2,539,551)	32,431	\$	2,571,982	
FUND BALANCE:								
Beginning of year					2,569,288			
End of year					\$ 2,601,719			

## City of Tracy Schedule of Revenues, Expenditures, and Change in Fund Balance - Budget and Actual Lease Revenue Bonds Debt Service Fund For the Year Ended June 30, 2023

	Budgete Original	d Amounts Final	Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)
REVENUES:				
Investment income (loss) Other revenue	\$ 483	\$ 701 289,571	\$ 701 289,571	\$ - -
Total revenues	483	290,272	290,272	
EXPENDITURES:				
Capital outlay Debt service:	-	-	11,807,418	(11,807,418)
Principal	1,445,000	1,445,000	1,445,000	-
Interest and fiscal charges	1,516,713	1,522,215	1,499,929	22,286
Total expenditures	2,961,713	2,967,215	14,752,347	(11,785,132)
REVENUES OVER (UNDER) EXPENDITURES	(2,961,230)	(2,676,943)	(14,462,075)	(11,785,132)
OTHER FINANCING SOURCES (USES):				
Transfers in	2,961,713	2,672,141	2,672,141	
<b>Total other financing sources (uses)</b>	2,961,713	2,672,141	2,672,141	
Net change in fund balance	\$ 483	\$ (4,802)	(11,789,934)	\$ (11,785,132)
FUND BALANCE:				
Beginning of year			21,752,043	
End of year			\$ 9,962,109	

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## **Non-Major Enterprise Funds**

*Municipal Airport Fund* - This fund is used to account for the activities associated with the operations and maintenance of the City's airport.

*Municipal Transit Fund* - This fund is used to account for the activities associated with the operations and maintenance of the City's public transit activities, and has particular emphasis on serving the elderly and handicapped.

## City of Tracy Combining Statement of Net Position Non-Major Enterprise Funds June 30, 2023

	Municipal Airport Fund	Municipal Transit Fund	Total
ASSETS			
Current assets: Cash and investments Accounts receivable, net Intergovernmental receivable Interest receivable Lease receivable - due within one year	\$ - 189,012 - 78,416	\$ 1,275,502 - 8,877,107 8,388	\$ 1,275,502 189,012 8,877,107 8,388 78,416
Total current assets	267,428	10,160,997	10,428,425
Noncurrent assets:  Lease receivable - due in more than one year  Capital assets:  Non-depreciable\amortizable  Depreciable\amortizable, net	1,863,694 15,826 13,408,270	1,588,335 11,341,376	1,863,694 1,604,161 24,749,646
Total capital assets, net	13,424,096	12,929,711	26,353,807
Total noncurrent assets	15,287,790	12,929,711	28,217,501
Total assets	15,555,218	23,090,708	38,645,926
	13,333,210	23,070,700	30,043,720
DEFERRED OUTFLOWS OF RESOURCES Related to OPEB Related to pensions	4,236 139,224	7,324 242,588	11,560 381,812
Total deferred outflows of resources	143,460	249,912	393,372
LIABILITIES			
Current liabilities: Accounts payable Accrued payroll Due to other funds Deposits payable Unearned revenue Compensated absences - due within one year	36,341 17,999 285,040 55,998	392,790 27,652 - 75,822 16,035	429,131 45,651 285,040 55,998 75,822 25,036
Total current liabilities	404,379	512,299	916,678
Noncurrent liabilities:  Net OPEB liability  Net pension liability  Compensated absences - due in more than one year  Total noncurrent liabilities	29,099 350,824 15,031 394,954	50,317 611,284 24,034 685,635	79,416 962,108 39,065 1,080,589
Total liabilities	799,333	1,197,934	1,997,267
		, ,	,
Related to leases Related to OPEB Related to pensions  Total deferred inflows of resources	1,907,018 11,309 2,616 1,920,943	19,556 4,558 24,114	1,907,018 30,865 7,174 1,945,057
	1,,,20,,,13	2 1,111	2,7 10,001
NET POSITION  Net investment in capital assets  Unrestricted (deficit)  Total net position	13,424,096 (445,694) \$ 12,978,402	12,929,711 9,188,861 \$ 22,118,572	26,353,807 8,743,167 \$ 35,096,974

## City of Tracy Combining Statement of Revenues, Expenses, and Changes in Net Position Non-Major Enterprise Funds For the Year Ended June 30, 2023

	 Municipal Airport Fund	Municipal Transit Fund	Total
OPERATING REVENUES:			
Sales and charges for services Other operating revenue	\$ 731,734 120,828	\$ 9,579,739	\$ 10,311,473 120,828
Total operating revenues	 852,562	9,579,739	 10,432,301
OPERATING EXPENSES:			
Maintenance and operation Administration Depreciation and amortization	 1,125,732 106,721 1,148,919	 2,059,950 4,081,988 1,177,851	 3,185,682 4,188,709 2,326,770
Total operating expenses	 2,381,372	 7,319,789	 9,701,161
OPERATING INCOME (LOSS)	 (1,528,810)	2,259,950	731,140
NONOPERATING REVENUES (EXPENSES):			
Investment income (loss)	37,495	5,202	42,697
Total nonoperating revenues (expenses)	 37,495	 5,202	 42,697
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	 (1,491,315)	 2,265,152	 773,837
CAPITAL CONTRIBUTIONS AND TRANSFERS			
Capital contributions Transfers in	23,544 178,045	52,129	 75,673 178,045
Total transfers	 201,589	52,129	 253,718
Changes in net position	(1,289,726)	2,317,281	1,027,555
NET POSITION:			
Beginning of year	 14,268,128	19,801,291	 34,069,419
End of year	\$ 12,978,402	\$ 22,118,572	\$ 35,096,974

## City of Tracy Combining Statement of Cash Flows Non-Major Enterprise Funds

## For the Year Ended June 30, 2023

		Municipal Airport Fund	Municipal Transit Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash received from customers/grantors Cash payments to suppliers for goods and services/other funds Cash payments to employees for services Receipts from other operating revenues	\$	751,604 (810,259) (358,259) 120,828	\$	8,890,892 (5,652,944) (554,901)	\$ 9,642,496 (6,463,203) (913,160) 120,828
Net cash provided by (used in) operating activities		(296,086)		2,683,047	 2,386,961
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Repayment to other funds Transfers from other funds		57,002 178,045		(1,297,610)	(1,240,608) 178,045
Net cash provided by (used in) noncapital financing activities		235,047		(1,297,610)	(1,062,563)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Capital contributions from developers and others Acquisition of capital assets		23,544		52,129 (159,405)	75,673 (159,405)
Net cash provided by (used in) capital and related financing activities		23,544		(107,276)	(83,732)
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest from investments		37,495		(2,659)	34,836
Net cash provided by investing activities		37,495		(2,659)	 34,836
Net change in cash and cash equivalents		-		1,275,502	1,275,502
CASH AND CASH EQUIVALENTS:					
Beginning of year					 
End of year	\$	-	\$	1,275,502	\$ 1,275,502

(Continued)

## City of Tracy Combining Statement of Cash Flows (Continued) Non-Major Enterprise Funds For the Year Ended June 30, 2023

	Municipal Airport Fund		Municipal Transit Fund		Total
RECONCILIATION OF OPERATING (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:					
Operating income (loss) Adjustments to reconcile operating (loss) to net	\$	(1,528,810)	\$	2,259,950	\$ 731,140
cash provided by (used in) operating activities:  Depreciation and amortization		1,148,919		1,177,851	2,326,770
Changes in operating assets and liabilities, and deferred outflows and inflows of resources:		(17.007)			(17.007)
Accounts receivable, net		(17,237)		(704 120)	(17,237)
Intergovernmental receivable Lease receivable		53,211 93,749		(704,130)	(650,919) 93,749
Deferred outflows - OPEB related		(1,146)		(2,199)	(3,345)
Deferred outflows - pension related		(83,818)		(149,650)	(233,468)
Accounts payable		25,507		(139,285)	(113,778)
Accrued payroll		5,049		3,580	8,629
Deposits payable		2,287		3,360	2,287
Unearned revenue		2,207		15,283	15,283
Compensated absences		5,934		7,398	13,332
Net OPEB liability		171		2,340	2,511
Net pension liability		199,791		357,937	557,728
Deferred inflows - lease related		(112,140)		-	(112,140)
Deferred inflows - OPEB related		7,102		12,578	19,680
Deferred inflows - pension related		(94,655)		(158,606)	(253,261)
Total adjustments		1,232,724		423,097	1,655,821
Net cash provided by (used in) operating activities	\$	(296,086)	\$	2,683,047	\$ 2,386,961

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### **Internal Service Funds**

*Central Garage Fund* - This fund is used to account for the maintenance of the City's fleet of vehicles which services the transportation needs of City departments and divisions.

**Central Services Fund** - This fund is used to account for monies received from various funds for postage, telephone, and copying charges.

Equipment Acquisition Fund - This fund is used to account for the replacement of equipment utilized by City departments.

**Building Maintenance Fund** - This fund is used to account for monies received from various funds for the repair and maintenance of all City owned and operated buildings.

*Insurance Fund* - This fund is used to finance and account for the City's risk management and insurance programs.

## City of Tracy Combining Statement of Net Position All Internal Service Funds June 30, 2023

ASSETS		entral arage	Central Services		Equipment Acquisition
Current assets:  Cash and investments Interest receivable Prepaid items	\$	145,730 964	\$	620,536 4,099	\$ 7,727,873 50,964 101,590
Total current assets		146,694		624,635	7,880,427
Noncurrent assets: Capital assets: Depreciable, net		6,363		<u>-</u>	12,139,299
Total capital assets, net		6,363		_	12,139,299
Total noncurrent assets		6,363		<u>-</u>	12,139,299
Total assets		153,057		624,635	20,019,726
DEFERRED OUTFLOWS OF RESOURCES Related to OPEB Related to pensions Total deferred outflows of resources		6,795 223,603 230,398		19,149 632,838 651,987	- - -
LIABILITIES					
Current liabilities:     Accounts payable     Accrued payroll     Deposits payable     Compensated absences - due within one year     Long-term debt, due within one year     Total current liabilities  Noncurrent liabilities:     Net OPEB liability     Net pension liability     Compensated absences - due in more than one year     Long term debt - due in more than one year     Total noncurrent liabilities      Total liabilities      DEFERRED INFLOWS OF RESOURCES     Related to OPEB     Related to pensions		91,584 30,012 - 14,530 - 136,126 46,680 563,444 5,366 - 615,490 751,616		56,500 62,606 - 43,819 - 162,925 131,551 1,594,653 88,217 - 1,814,421 1,977,346	99,004 2,800 - 472,278 574,082 - 131 131 574,213
Total deferred inflows of resources	-	22,343		63,017	_
NET POSITION					
Investment in capital assets Unrestricted (deficit)  Total net position	\$	6,363 (396,867) (390,504)	<u> </u>	(763,741) (763,741)	\$ 12,139,299 7,306,214 19,445,513
		<u> </u>			(Continued)

## City of Tracy Combining Statement of Net Position (Continued) All Internal Service Funds June 30, 2023

	Building Maintenance	-		_		
ASSETS						
Current assets: Cash and investments Interest receivable Prepaid items	\$ 3,553,658 23,448	\$ 244,504 1,617	\$ 12,292,301 81,092 101,590			
Total current assets	3,577,106	246,121	12,474,983			
Noncurrent assets: Capital assets:						
Depreciable, net	3,069		12,148,731			
Total capital assets, net	3,069		12,148,731			
Total noncurrent assets	3,069		12,148,731			
Total assets	3,580,175	246,121	24,623,714			
DEFERRED OUTFLOWS OF RESOURCES Related to OPEB Related to pensions Total deferred outflows of resources	10,325 339,623 349,948	9,177 301,653 310,830	45,446 1,497,717 1,543,163			
L LA DILI ITUTO						
LIABILITIES  Current liabilities:						
Accounts payable Accrued payroll Deposits payable Compensated absences - due within one year Long-term debt, due within one year	82,625 39,469 6,758 19,768	7,736 28,377 - 19,280	337,449 163,264 6,758 97,397 472,278			
Total current liabilities	148,620	55,393	1,077,146			
Noncurrent liabilities:  Net OPEB liability  Net pension liability  Compensated absences - due in more than one year  Long term debt - due in more than one year	70,929 855,797 49,886	63,048 760,118 54,826	312,208 3,774,012 198,295 131			
Total noncurrent liabilities	976,612	877,992	4,284,646			
Total liabilities	1,125,232	933,385	5,361,792			
<b>DEFERRED INFLOWS OF RESOURCES</b> Related to OPEB	27,566	24,503	121,338			
Related to pensions	6,381	5,667	28,139			
Total deferred inflows of resources	33,947	30,170	149,477			
NET POSITION						
Investment in capital assets Unrestricted (deficit)	3,069 2,767,875	(406,604)	12,148,731 8,506,877			
Total net position	\$ 2,770,944	\$ (406,604)	\$ 20,655,608			
			(Concluded)			

## City of Tracy Combining Statement of Revenues, Expenses, and Changes in Net Position All Internal Service Funds

### For the Year Ended June 30, 2023

	Central Central Garage Services			Equipment Acquisition			
OPERATING REVENUES:							
Sales and charges for services Other operating revenue	\$	2,549,698	\$	3,480,255	\$	1,898,665	
Total operating revenues		2,549,698		3,480,255		1,898,665	
OPERATING EXPENSES:							
Maintenance and operation Administration Insurance costs and claims		2,434,286		3,037,565 351,883		111,220	
Depreciation		499		-	2,076,909		
Total operating expenses		2,434,785		3,389,448		2,188,129	
OPERATING INCOME (LOSS)		114,913		90,807		(289,464)	
NONOPERATING REVENUES (EXPENSES):							
Investment income (loss) Interest expense Gain (loss) on sale of capital assets		(2,993)		1,261		112,170 (10,475) (24,497)	
Total nonoperating revenues (expenses)		(2,993)		1,261		77,198	
INCOME (LOSS) BEFORE TRANSFERS		111,920		92,068		(212,266)	
TRANSFERS:							
Capital contributions		_				894,109	
Total transfers						894,109	
Changes in net position		111,920		92,068		681,843	
NET POSITION (DEFICIT):							
Beginning of year		(502,424)		(855,809)		18,763,670	
End of year	\$	(390,504)	\$	(763,741)	\$	19,445,513	
	-					(Continued)	

## City of Tracy Combining Statement of Revenues, Expenses, and Changes in Net Position (Continued) All Internal Service Funds For the Year Ended June 30, 2023

	Building laintenance	-			Total
OPERATING REVENUES:					
Sales and charges for services Other operating revenue	\$ 3,016,931 2,997	\$	8,380,811 906,495	\$	19,326,360 909,492
Total operating revenues	3,019,928		9,287,306		20,235,852
OPERATING EXPENSES:					
Maintenance and operation Administration Insurance costs and claims Depreciation  Total operating expenses	 2,266,288 117,746 261 2,384,295		1,538,059 659,067 7,910,803 - 10,107,929		9,387,418 1,128,696 7,910,803 2,077,669 20,504,586
OPERATING INCOME (LOSS)	635,633		(820,623)		(268,734)
NONOPERATING REVENUES (EXPENSES):	,		()		( 13)11 /
Investment income (loss) Interest expense Gain (loss) on sale of capital assets	25,380		20,788		156,606 (10,475) (24,497)
Total nonoperating revenues (expenses)	 25,380		20,788		121,634
INCOME (LOSS) BEFORE TRANSFERS	 661,013		(799,835)		(147,100)
TRANSFERS:					
Capital contributions	 				894,109
Total transfers	 				894,109
Changes in net position	661,013		(799,835)		747,009
NET POSITION (DEFICIT):					
Beginning of year	2,109,931		393,231		19,908,599
End of year	\$ 2,770,944	\$	(406,604)	\$	20,655,608
					(Concluded)

## City of Tracy Combining Statement of Cash Flows **All Internal Service Funds**

### For the Year Ended June 30, 2023

		Central Garage	Central Services			Equipment Acquisition
CASH FLOWS FROM OPERATING ACTIVITIES:						
Cash received from customers/other funds Cash payments to suppliers for goods and services/other funds Cash payments to employees for services Receipts from other operating activities	\$	2,549,698 (1,703,550) (878,951)	\$	3,480,255 (1,825,895) (1,532,701)	\$	1,898,665 (129,159) (5,353)
Net cash provided by (used in) operating activities		(32,803)		121,659		1,764,153
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Capital contributions from developers and others Acquisition of capital assets		-		<u>-</u>		894,109 (3,617,584)
Net cash (used in) capital and related financing activities						(2,251,066)
CASH FLOWS FROM INVESTING ACTIVITIES:						
Interest from investments		(3,957)		(1,348)		99,401
Net cash provided by (used in) investing activities		(3,957)		(1,348)		99,401
Net change in cash and cash equivalents		(36,760)		120,311		(387,512)
CASH AND CASH EQUIVALENTS:						
Beginning of year		182,490		500,225		8,115,385
End of year	\$	145,730	\$	620,536	\$	7,727,873
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION: Cash and cash investments Total cash and cash equivalents	<u>\$</u> \$	145,730 145,730	<u>\$</u>	620,536 620,536	<u>\$</u>	7,727,873 7,727,873
i otai Casii anu Casii equivalents	<u> </u>	143,/30	φ	020,330	<u> </u>	
						(Continued)

## City of Tracy Combining Statement of Cash Flows (Continued) All Internal Service Funds

### For the Year Ended June 30, 2023

	Central Garage		Central Services		Equipment Acquisition	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:						
Operating income (loss)	\$	114,913	\$	90,807	\$	(289,464)
Adjustments to reconcile operating income (loss) to net						
cash provided by (used in) operating activities:						
Depreciation		499		-		2,076,909
Changes in operating assets and liabilities, and						
deferred outflows and inflows of resources:						
Accounts receivable, net		-		-		-
Prepaid items		-		-		(36,058)
Deferred outflows - OPEB related		968		(4,679)		-
Deferred outflows - pension related		(82,408)		(370,109)		-
Accounts payable		28,438		(24,052)		9,966
Accrued payroll		335		3,226		2,800
Compensated absences		(11,998)		(30,146)		-
Net OPEB liability		(25,992)		(3,914)		-
Net pension liability		178,552		878,462		-
Deferred inflows - OPEB related		7,573		31,426		-
Deferred inflows - pension related		(243,683)		(449,362)		
Total adjustments		(147,716)		30,852		2,053,617
Net cash provided by (used in) operating activities	\$	(32,803)	\$	121,659	\$	1,764,153

(Continued)

## City of Tracy Combining Statement of Cash Flows (Continued) All Internal Service Funds

### For the Year Ended June 30, 2023

	Building Maintenance	Insurance	Total
CASH FLOWS FROM OPERATING ACTIVITIES:			
Cash received from customers/other funds Cash payments to suppliers for goods and services/other funds Cash payments to employees for services Receipts from other operating activities	\$ 3,016,931 (1,450,258) (980,517) 2,997	\$ 8,380,811 (9,094,140) (999,829) 906,495	\$ 19,326,360 (14,203,002) (4,397,351) 909,492
Net cash provided by (used in) operating activities	589,153	(806,663)	1,635,499
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Capital contributions from developers and others Acquisition of capital assets	- 	<u>-</u>	894,109 (3,617,584)
Net cash (used in) capital and related financing activities			(2,251,066)
CASH FLOWS FROM INVESTING ACTIVITIES:			
Interest from investments	10,774	22,236	127,106
Net cash provided by (used in) investing activities	10,774	22,236	127,106
Net change in cash and cash equivalents	599,927	(784,427)	(488,461)
CASH AND CASH EQUIVALENTS:			
Beginning of year	2,953,731	1,028,931	12,780,762
End of year	\$ 3,553,658	\$ 244,504	\$ 12,292,301
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION: Cash and cash investments	\$ 2552650	\$ 244,504	\$ 12.202.201
Total cash and cash equivalents	\$ 3,553,658 \$ 3,553,658	\$ 244,504 \$ 244,504	\$ 12,292,301 \$ 12,292,301
·			(Continued)

## City of Tracy Combining Statement of Cash Flows (Continued) All Internal Service Funds

### For the Year Ended June 30, 2023

	Building Maintenance		Insurance		Total	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:	IVIC	intenance		insurance		Total
Operating income (loss)	\$	635,633	\$	(820,623)	\$	(268,734)
Adjustments to reconcile operating income (loss) to net						
cash provided by (used in) operating activities:						
Depreciation		261		-		2,077,669
Changes in operating assets and liabilities, and						
deferred outflows and inflows of resources:						
Accounts receivable, net		-		-		-
Prepaid items		-		-		(36,058)
Deferred outflows - OPEB related		(1,055)		(1,942)		(6,708)
Deferred outflows - pension related		(170,726)		(171,182)		(794,425)
Accounts payable		20,998		(3,349)		32,001
Accrued payroll		2,287		(334)		8,314
Compensated absences		(2,586)		(268)		(44,998)
Net OPEB liability		(15,854)		(4,685)		(50,445)
Net pension liability		395,388		404,458		1,856,860
Deferred inflows - OPEB related		14,945		14,652		68,596
Deferred inflows - pension related		(290,138)		(223,390)		(1,206,573)
Total adjustments		(46,480)		13,960		1,904,233
Net cash provided by (used in) operating activities	\$	589,153	\$	(806,663)	\$	1,635,499

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### **Fiduciary Funds - Custodial Funds**

Community Facilities District 89-1 Fund - This fund is used account for the assets held on behalf of the 89-1 Community Facilities District property owners until they are remitted to the bond trustee.

Assessment District 94-1 Fund - This fund is used account for the assets held on behalf of the 94-1 Community Facilities District property owners until they are remitted to the bond trustee.

Community Facilities District 93-1 Fund - This fund is used account for the assets held on behalf of the 93-1 Community Facilities District property owners until they are remitted to the bond trustee.

Community Facilities District 98-1 Fund - This fund is used account for the assets held on behalf of the 98-1 Community Facilities District property owners until they are remitted to the bond trustee.

Community Facilities District 98-3 Fund - This fund is used account for the assets held on behalf of the 98-3 Community Facilities District Property owners until they are remitted to the bond trustee.

Community Facilities District 99-1 Fund - This fund is used account for the assets held on behalf of the 99-1 Community Facilities District property owners until they are remitted to the bond trustee.

Assessment District 2000-01 Fund - This fund is used account for the assets held on behalf of the 2000-01 Assessment District property owners until they are remitted to the bond trustee.

2006-01 NE Industrial #2 Fund - This fund is used account for the assets held on behalf of the 2006-01 Assessment District property owners until they are remitted to the bond trustee.

*I-205 Residential Reassessment District 1999 Fund* - This fund is used account for the assets held on behalf of the 93-2, 95-1, 96-1, 97-1, and 97-2 Assessment District property owners until they are remitted to the bond trustee.

**Assessment District 2003-01 Fund** - This fund is used account for the assets held on behalf of the 2003-01 Assessment District property owners until they are remitted to the bond trustee.

2011 TOP JPA Revenue Bonds Fund - This fund was established to refund two outstanding community facilities district bonds and to refund two limited obligation assessment bonds, and to finance public capital improvements.

CFD 2011-01 Tracy 580 Business Park Fund - This fund is used to account for the transactions of the 2011-01 CFD.

Community Facilities District 2016-02 Fund - This fund is used to account for the assets held on behalf of the 2016-02 Community Facilities District property owners until they are remitted to the bond trustee.

*Community Facilities District 2016-01 Tracy Hills Fund* - This fund is used to account for the assets held on behalf of the 2016-01 Assessment District property owners until they are remitted to the bond trustee.

*Community Facilities District 2021-01 Hillview Fund* - This fund is used to account for the assets held on behalf of the 2021-01 Assessment District property owners until they are remitted to the bond trustee.

*Tracy Rural Fire Medical Leave Bank Fund* - This fund is used to account for the assets contributed by the Tracy Rural Fire District towards the Fire Medical Leave Bank.

# City of Tracy Combining Statement of Fiduciary Net Position Fiduciary Funds - Custodial Funds June 30, 2023

ASSETS	Community Facilities District 89-1	Assessment District 94-1	Community Facilities District 93-1	Community Facilities District 98-1	Community Facilities District 98-3	Community Facilities District 99-1
Cash and investments	\$ 337,835	\$ 45,869	\$ 4,032,117	\$ 249,954	\$ 72,394	\$ 549,947
Cash and investments with fiscal agent	680,407	398,636	549,658	6,337,282	682,662	567,000
Total assets	1,018,242	444,505	4,581,775	6,587,236	755,056	1,116,947
LIABILITIES						
Accounts payable	-	-	585	910	-	910
Deposits payable	-					
Total liabilities			585	910		910
NET POSITION						
Held for:						
Individuals, organizations, and other governments	1,018,242	444,505	4,581,190	6,586,326	755,056	1,116,037
<b>Total Net Position</b>	\$ 1,018,242	\$ 444,505	\$ 4,581,190	\$ 6,586,326	\$ 755,056	\$ 1,116,037

## City of Tracy Combining Statement of Fiduciary Net Position (Continued) Fiduciary Funds - Custodial Funds June 30, 2023

	Assessment		CFD 2011-01			
	District	2006-01 NE	Reassessment	District	2011 TOP JPA	Tracy 580
	2000-01	Industrial #2	District 1999	2003-01	Revenue Bonds	Business Park
ASSETS						
Cash and investments	\$ 166,423	\$ 1,204,432	\$ 309,277	\$ 301,146	\$ 1,403,044	\$ 76,257
Cash and investments with fiscal agent	1,076,056	1,396,362	1,877,686	139,373	2,044,977	
Total assets	1,242,479	2,600,794	2,186,963	440,519	3,448,021	76,257
LIABILITIES						
Accounts payable	390	650	-	-	520	-
Deposits payable				298,184		
Total liabilities	390	650		298,184	520	
NET POSITION						
Held for:						
Individuals, organizations, and other governments	1,242,089	2,600,144	2,186,963	142,335	3,447,501	76,257
<b>Total Net Position</b>	\$ 1,242,089	\$ 2,600,144	\$ 2,186,963	\$ 142,335	\$ 3,447,501	\$ 76,257

# City of Tracy Combining Statement of Fiduciary Net Position (Continued) Fiduciary Funds - Custodial Funds June 30, 2023

	Community	Community Facilities	Community Facilities	Tracy Rural	
	Facilities	District 2016-01	District 2021-01	Fire Medical	
	District 2016-02	Tracy Hills	Hillview	Leave Bank	Total
ASSETS					
Cash and investments	\$ 714,364	\$ 22,271	\$ 37,696	\$ 621,430	\$ 10,144,456
Cash and investments with fiscal agent	3,870,211	14,890,316	1,192,333		35,702,959
Total assets	4,584,575	14,912,587	1,230,029	621,430	45,847,415
LIABILITIES					
Accounts payable	2,785	1,690	910	-	9,350
Deposits payable					298,184
Total liabilities	2,785	1,690	910		307,534
NET POSITION					
Held for:					
Individuals, organizations, and other governments	4,581,790	14,910,897	1,229,119	621,430	45,539,881
<b>Total Net Position</b>	\$ 4,581,790	\$14,910,897	\$ 1,229,119	\$ 621,430	\$ 45,539,881
					(Concluded)

# City of Tracy Combining Statement of Changes in Fiduciary Net Position Fiduciary Funds - Custodial Funds For the Year Ended June 30, 2023

ADDITIONS:	Community Facilities District 89-1	Assessment District 94-1	Community Facilities District 93-1	Community Facilities District 98-1	Community Facilities District 98-3	Community Facilities District 99-1
Fee collections for other governments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Special assessments for other governments	-	-	279,380	6,124,311	468,632	672,665
Investment income (loss)	17,894	13,980	13,607	92,347	18,506	29,253
Proceeds from debt issuance						
Total additions	17,894	13,980	292,987	6,216,658	487,138	701,918
DEDUCTIONS:						
Administration	_	1,000	20,339	19,576	15,120	14,254
Payments on conduit bonds - principal	-	-	130,000	4,675,000	575,000	570,000
Payments on conduit bonds - interest	-	-	119,760	1,130,575	31,125	64,725
Project payments	-	-	-	-	-	-
Payments to other governments		225,500		167,094		
Total deductions	_	226,500	270,099	5,992,245	621,245	648,979
Changes in net position	17,894	(212,520)	22,888	224,413	(134,107)	52,939
NET POSITION:						
Beginning of year	1,000,348	657,025	4,558,302	6,361,913	889,163	1,063,098
End of year	\$ 1,018,242	\$ 444,505	\$ 4,581,190	\$ 6,586,326	\$ 755,056	\$ 1,116,037
						(Continued)

# City of Tracy Combining Statement of Changes in Fiduciary Net Position (Continued) Fiduciary Funds - Custodial Funds For the Year Ended June 30, 2023

			I-205 Residentia	ıl		CFD 2011-01
	Assessment	2006-01 NE	Reassessment	Assessment	2011 TOP JPA	Tracy 580
	District 2000-01	Industrial #2	District 1999	District 2003-01	Revenue Bonds	Business Park
ADDITIONS:						
Fee collections for other governments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Special assessments for other governments	1,165,043	698,790	225,500	78,778	1,314,726	-
Investment income (loss)	14,834	52	78,869	3,263	92,977	-
Proceeds from debt issuance						
Total additions	1,179,877	698,842	304,369	82,041	1,407,703	
DEDUCTIONS:						
Administration	18,976	17,040	2,000	10,383	30,213	-
Payments on conduit bonds - principal	695,000	280,000	220,000	50,000	1,070,000	-
Payments on conduit bonds - interest	403,138	369,300	5,500	19,938	271,206	-
Project payments	-	-	-	-	-	-
Payments to other governments		1,313,301		<u> </u>		
Total deductions	1,117,114	1,979,641	227,500	80,321	1,371,419	
Changes in net position	62,763	(1,280,799)	76,869	1,720	36,284	-
NET POSITION:						
Beginning of year	1,179,326	3,880,943	2,110,094	140,615	3,411,217	76,257
End of year	\$ 1,242,089	\$ 2,600,144	\$ 2,186,963	\$ 142,335	\$ 3,447,501	\$ 76,257
			<u> </u>			(C : 1)

(Continued)

# City of Tracy Combining Statement of Changes in Fiduciary Net Position (Continued) Fiduciary Funds - Custodial Funds For the Year Ended June 30, 2023

	Community Facilities		Community Facilities District 2021-01	Tracy Rural Fire Medical	T 4.1
ADDITIONS:	District 2016-02	Tracy Hills	Hillview	Leave Bank	Total
Fee collections for other governments Special assessments for other governments	\$ - 2,326,178	\$ - 4,927,963	\$ - 429,151	\$ 335,390	\$ 335,390 18,711,117
Investment income (loss)	262	678	193	_	376,715
Proceeds from debt issuance	-	-	-	_	570,715
Total additions	2,326,440	4,928,641	429,344	335,390	19,423,222
DEDUCTIONS:					
Administration	94,238	56,661	-	-	299,800
Payments on conduit bonds - principal	70,000	370,000	-	-	8,705,000
Payments on conduit bonds - interest	1,257,000	3,049,550	279,943	-	7,001,760
Project payments	2,050,920	-	-	-	2,050,920
Payments to other governments			5,788,661	30,391	7,524,947
Total deductions	3,472,158	3,476,211	6,068,604	30,391	25,582,427
Changes in net position	(1,145,718)	1,452,430	(5,639,260)	304,999	(6,159,205)
NET POSITION:					
Beginning of year	5,727,508	13,458,467	6,868,379	316,431	51,699,086
End of year	\$ 4,581,790	\$ 14,910,897	\$ 1,229,119	\$ 621,430	\$ 45,539,881
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STATISTICAL SECTION (Unaudited)

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### **CITY OF TRACY - STATISTICAL SECTION**

This part of the City of Tracy's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health

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**Sources:** Unless otherwise noted, the information in these schedules is derived from the City's annual comprehensive financial reports for the relevant year

City of Tracy
Net Position by Component
Last Ten Fiscal Years
(amounts in thousands)

			I	Fiscal Year		
	2023	2022		2021	2020	2019
Governmental activities						
Net investment in capital assets	\$ 658,562	\$ 640,818	\$	653,646	\$ 638,464	\$ 626,220
Restricted	244,307	237,567		217,130	201,440	199,212
Unrestricted	 96,917	 70,533		1,254	 (36,566)	 (22,474)
Total governmental activities net assets	 999,786	 948,918		872,030	803,338	 802,958
Business-type activities:						
Net investment in capital assets	\$ 435,567	\$ 421,052	\$	412,464	\$ 397,487	\$ 370,880
Restricted	2	-		-	518	1
Unrestricted	 49,685	 66,078		51,960	 62,495	 48,068
Total business-type activities	\$ 485,254	\$ 487,130	\$	464,424	\$ 460,500	\$ 418,949
Primary government:						
Net investment in capital assets	\$ 1,094,129	\$ 1,061,870	\$	1,066,110	\$ 1,035,951	\$ 997,100
Restricted	244,309	237,567		217,130	201,958	199,213
Unrestricted	 146,602	 136,611		53,214	25,929	26,594
Total primary government	\$ 1,485,040	\$ 1,436,048	\$	1,336,454	\$ 1,263,838	\$ 1,222,907

Source: City of Tracy, Finance Department:

## City of Tracy Net Position by Component (Continued) Last Ten Fiscal Years

## (amounts in thousands)

			F	Fiscal Year		
	2018	2017		2016	2015	2014
Governmental activities						
Net investment in capital assets	\$ 609,080	\$ 581,394	\$	553,914	\$ 526,467	\$ 518,181
Restricted	183,594	155,947		145,381	152,380	100,403
Unrestricted	 (10,576)	 (1,272)		(5,343)	 (11,671)	 42,063
Total governmental activities net assets	 782,098	736,069		693,952	667,176	660,647
Business-type activities:						
Net investment in capital assets	\$ 359,213	\$ 357,628	\$	302,888	\$ 314,492	\$ 327,065
Restricted	-	350		348	346	247
Unrestricted	 48,616	41,657		39,357	31,221	 31,101
Total business-type activities	\$ 407,829	\$ 399,635	\$	342,593	\$ 346,059	\$ 358,413
Primary government:						
Net investment in capital assets	\$ 968,293	\$ 939,022	\$	856,802	\$ 840,959	\$ 845,246
Restricted	183,594	156,297		145,729	152,726	100,650
Unrestricted	 38,040	 40,385		34,014	 19,550	73,164
Total primary government	\$ 1,189,927	\$ 1,135,704	\$	1,036,545	\$ 1,013,235	\$ 1,019,060

Source: City of Tracy, Finance Department:

# City of Tracy Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

			Fi	scal Year		
	2023	2022		2021	2020	2019
Expenses:						
Governmental activities:						
General Government	\$ 25,434	\$ 26,685	\$	22,135	\$ 14,661	\$ 14,455
Public safety	79,271	55,696		56,194	60,125	54,075
Public works	10,638	34,402		32,034	34,151	42,693
Culture and leisure	17,987	4,800		3,848	4,044	3,920
Interest on long-term debt	10,632	990		675	1,338	1,271
Unallocated depreciation	 935	 			 _	 
Total Governmental Activities Expenses	 144,897	122,573		114,886	114,319	116,414
Business-type Activities:						
Water	\$ 26,068	\$ 24,886	\$	21,177	\$ 21,458	\$ 19,941
Wastewater	23,258	23,435		21,238	18,991	18,961
Solid waste	33,375	28,418		25,986	25,275	22,289
Drainage operations	2,336	2,114		2,195	2,610	2,558
Municipal airport	2,381	2,228		1,144	1,363	1,123
Municipal transit	7,320	 6,080		5,352	 5,485	 5,017
Total Business-Type Activities	 94,738	 87,161		77,092	 75,182	 69,889
Total Primary Governmental Expenses	\$ 239,635	\$ 209,734	\$	191,978	\$ 189,501	\$ 186,303

# City of Tracy Changes in Net Position (Continued) Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year										
		2023		2022		2021		2020		2019	
Program revenues:											
Governmental activities:											
Charges for Services:											
Development fees	\$	11,572	\$	17,279	\$	11,151	\$	7,731	\$	10,068	
Other public works		2,721		2,721		2,721		2,721		2,831	
Parks and community services		1,425		884		222		522		666	
Other activities		9,604		9,159		8,728		8,165		7,227	
Operating grants and contributions		17,282		13,576		8,330		14,969		15,142	
Capital grants and contributions		33,225		63,193		52,673		39,662		36,408	
Total Governmental Activities Program Revenues		75,829		106,812		83,825		73,770		72,342	
Business-type Activities:											
Charges for Services:											
Water	\$	22,457	\$	22,407	\$	23,406	\$	20,328	\$	16,497	
Wastewater		15,649		14,973		15,051		14,552		14,168	
Solid waste		31,478		25,758		24,309		23,072		21,550	
Drainage operations		848		731		750		737		686	
Municipal airport		732		582		854		662		658	
Municipal transit		9,580		7,571		62		103		117	
Operating grants and contributions		31		1,688		6,988		4,263		3,733	
Capital grants and contributions		10,195		12,703		5,801		22,818		20,936	
Total Business-Types Activities Program Revenues		90,970		86,413		77,221		86,535		78,345	
Total Primary Government Program Revenues	\$	166,799	\$	193,225	\$	161,046	\$	160,305	\$	150,687	
Net (expense)/revenue											
Governmental activities	\$	(69,068)	\$	(15,761)	\$	(31,061)	\$	(40,549)	\$	(44,072)	
Business-type activities		(3,768)		(748)		129		11,353		8,456	
Total primary government net (expense) revenue	\$	(72,836)	\$	(16,509)	\$	(30,932)	\$	(29,196)	\$	(35,616)	

## City of Tracy Changes in Net Position (Continued)

## Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year											
		2023		2022		2021		2020		2019		
General revenues and other changes in net assets												
Governmental activities:												
Taxes:												
Property taxes	\$	30,093	\$	27,241	\$	25,736	\$	24,082	\$	22,723		
Sales and use taxes		73,724		75,112		56,649		37,039		37,083		
Franchise taxes		5,127		4,265		4,258		3,864		3,545		
Other taxes		4,704		5,615		4,802		3,692		3,703		
Motor vehicle in lieu, unrestricted		97		114		70		73		44		
Investment income (loss)		4,418		(8,949)		242		1,543		1,395		
Miscellaneous		1,841		14,204		1,388		87		407		
Transfers		(178)		(24,954)		(3,609)		(27,355)		(2,016)		
Gain on Transfer of assets'		-		-		-		-		-		
Special item - Transfer of assets								(2,098)				
Total governmental activities		119,826		92,648		89,536		40,927		66,884		
Business-type activities:												
Interest earnings		1,306		(1,819)		145		1,835		1,576		
Miscellaneous		407		320		40		9		66		
Transfers		178		24,954		3,609		27,355		2,016		
Total business-type activities		1,891		23,455		3,794		29,199		3,658		
Total primary government	\$	121,717	\$	116,103	\$	93,330	\$	70,126	\$	70,542		
Change in net position												
Governmental activities	\$	50,758	\$	76,887	\$	58,475	\$	380	\$	22,812		
Business-type activities		(1,877)		22,707		3,923		40,552		12,114		
Total primary government	\$	48,881	\$	99,594	\$	62,398	\$	40,932	\$	34,926		

Note 1 - The City implemented GASB 68 in fiscal year 2014-2015. Prior amounts have not been restated.

Note 2 - The City implemented GASB 75 in fiscal year 2017-2018. Prior amounts have not been restated.

# City of Tracy Changes in Net Position (Continued) Last Ten Fiscal Years (accrual basis of accounting)

			Fi	iscal Year		
	2018	2017		2016	2015	2014
Expenses:						
Governmental activities:						
General Government	\$ 13,480	\$ 12,412	\$	13,629	\$ 7,907	\$ 6,412
Public safety	52,785	41,326		37,858	37,562	37,974
Public works	34,183	26,330		31,874	27,572	32,358
Culture and leisure	3,395	2,830		3,134	3,288	4,668
Interest on long-term debt	1,288	1,304		1,345	1,337	1,342
Unallocated depreciation		 			 	 586
Total Governmental Activities Expenses	 105,131	 84,202		87,840	 77,666	 83,340
Business-type Activities:						
Water	\$ 19,087	\$ 18,980	\$	22,659	\$ 23,610	\$ 22,300
Wastewater	18,601	15,079		16,522	17,040	16,442
Solid waste	20,958	20,541		20,899	19,477	18,923
Drainage	2,791	3,027		3,485	3,436	3,404
Airport	1,475	901		775	703	629
Transit	 5,571	 3,953		3,169	 2,968	 2,556
Total Business-Type Activities	 68,483	 62,481		67,509	 67,234	 64,254
Total Primary Governmental Expenses	\$ 173,614	\$ 146,683	\$	155,349	\$ 144,900	\$ 147,594

# City of Tracy Changes in Net Position (Continued) Last Ten Fiscal Years (accrual basis of accounting)

					Fi	scal Year				
		2018		2017		2016		2015		2014
Program revenues: Governmental activities:										
Charges for Services:	Ф	0.704	¢.	0.760	¢.	( 01 (	¢.	( 124	¢.	2.020
Development fees	\$	8,784	\$	8,769	\$	6,816	\$	6,124	\$	3,039
Other public works		2,722		2,721		3,093		2,968		5,040
Parks and community services		762		701		1,047		940		838
Other activities		7,252		1,805		1,864		1,104		1,879
Operating grants and contributions		14,191		12,680		12,811		13,097		10,964
Capital grants and contributions		68,535		39,966		37,084		40,451		18,166
Total Governmental Activities Program Revenues		102,246		66,642	\$	62,715	\$	64,684	\$	39,926
Business-type Activities:										
Charges for Services:										
Water	\$	16,307	\$	14,935	\$	13,101	\$	14,379	\$	18,700
Wastewater		14,836		14,034		13,616		13,086		12,940
Solid waste		20,973		23,333		25,156		22,356		21,521
Drainage		691		644		609		603		546
Airport		732		478		403		504		395
Transit		117		116		96		109		1,631
Operating grants and contributions		6,397		1,516		2,041		1,608		-
Capital grants and contributions		9,181		4,268		3,302		8,652		6,337
Total Business-Types Activities Program Revenues		69,234		59,324	\$	58,324	\$	61,297	\$	62,070
Total Primary Government Program Revenues	\$	171,480	\$	125,966	\$	121,039	\$	125,981	\$	101,996
Net (expense)/revenue										
Governmental activities	\$	(2,885)	\$	(17,560)	\$	(25,125)	\$	(12,982)	\$	(43,414)
Business-type activities		751		(3,157)		(9,185)		(5,937)		(2,184)
Total primary government net (expense) revenue	\$	(2,134)	\$	(20,717)	\$	(34,310)	\$	(18,919)	\$	(45,598)

## City of Tracy Changes in Net Position (Continued) Last Ten Fiscal Years

## (accrual basis of accounting)

			Fiscal Year											
	2018			2017		2016		2015		2014				
General revenues and other changes in net assets														
Governmental activities:														
Taxes:														
Property taxes	\$	20,857	\$	20,393	\$	19,638	\$	17,709	\$	15,700				
Sales and use taxes		30,761		23,291		24,371		24,280		22,722				
Franchise taxes		3,558		2,829		2,776		2,728		2,593				
Other taxes		3,756		2,719		2,562		2,304		1,952				
Motor vehicle in lieu, unrestricted		48		40		34		35		36				
Investment income (loss)		545		435		1,000		610		1,129				
Miscellaneous		1,926		2,022		3,497		1,311		1,634				
Transfers		(8,692)		(4,968)		(5,141)		-		-				
Gain on Transfer of assets'		-		-		-		-		-				
Special item - Transfer of assets		(3,347)				3,162								
Total governmental activities		49,412		46,761		51,899		48,977		45,766				
Business-type activities:														
Interest earnings		531		626		551		585		264				
Miscellaneous		84		24		25		42		-				
Transfers		8,692		4,968		5,141								
Total business-type activities		9,307		5,618		5,717		627		264				
Total primary government	\$	58,719	\$	52,379	\$	57,616	\$	49,604	\$	46,030				
Change in net position														
Governmental activities	\$	46,527	\$	29,201	\$	26,774	\$	35,995	\$	2,352				
Business-type activities		10,059		2,461		(3,468)		(5,310)		(1,920)				
Total primary government	\$	56,586	\$	31,662	\$	23,306	\$	30,685	\$	432				

Note 1 - The City implemented GASB 68 in fiscal year 2014-2015. Prior amounts have not been restated.

Note 2 - The City implemented GASB 75 in fiscal year 2017-2018. Prior amounts have not been restated.

# City of Tracy Program Revenues by Function/Progam Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year									
		2023		2022		2021		2020		2019
Function/Program										
Governmental activities:										
General Government	\$	22,320	\$	13,565	\$	9,898	\$	9,126	\$	8,988
Police		3,661		2,464		1,922		2,134		2,277
Fire		360		32		-		10,339		6,445
Development and engineering		11,572		17,279		11,171		7,751		10,585
Public works		36,492		72,546		60,072		43,031		43,510
Parks and community services		1,424		927		762		1,390		1,000
Subtotal governmental activities		75,829		106,813		83,825		73,771		72,805
Business-type activities:										
Water	\$	29,921	\$	29,403	\$	25,029	\$	31,134	\$	20,307
Wastewater		15,892		20,282		16,905		22,584		29,337
Solid waste		31,664		26,386		24,329		23,134		21,553
Drainage operations		3,106		1,537		1,843		760		1,509
Municipal airport		755		704		989		2,382		1,725
Municipal transit		9,632		8,101		8,127		6,543		3,914
Subtotal business-type activities		90,970		86,413		77,222		86,537		78,345
Total primary government	\$	166,799	\$	193,226	\$	161,047	\$	160,308	\$	151,150

# City of Tracy Program Revenues by Function/Progam (Continued) Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year									
		2018		2017		2016		2015		2014
Function/Program										
Governmental activities:										
General Government	\$	11,204	\$	2,700	\$	3,099	\$	3,850	\$	2,892
Police		3,085		1,972		2,052		2,847		1,775
Fire		7,172		6,556		6,539		6,792		6,980
Development and engineering		9,363		9,213		7,209		6,505		3,410
Public works		70,310		45,234		42,437		43,198		23,621
Parks and community services		1,112		967		1,380		1,492		1,248
Subtotal governmental activities		102,246		66,642		62,716		64,684		39,926
Business-type activities:										
Water	\$	21,397	\$	15,220	\$	13,801	\$	17,659	\$	16,877
Wastewater		16,610		14,805		13,849		14,533		13,438
Solid waste		20,973		23,354		25,156		22,356		20,352
Drainage operations		808		644		686		659		3,424
Municipal airport		2,906		1,514		2,622		4,060		731
Municipal transit		6,540		3,787		2,210		2,030		1,171
Subtotal business-type activities		69,234		59,324		58,324		61,297		55,993
Total primary government	\$	171,480	\$	125,966	\$	121,040	\$	125,981	\$	95,919

## City of Tracy Fund Balances of Governmental Funds **Last Ten Fiscal Years**

(amounts in thousands)

			iscal Year	al Year					
	2023		2022		2021		2020		2019
General Fund:	 								
Nonspendable	\$ 5,535	\$	-	\$	40	\$	40	\$	470
Restricted	3,596		3,175		2,348		-		-
Committed	16,489		16,401		16,401		14,479		14,883
Assigned	12,952		11,277		11,277		6,112		15,213
Unassigned	 1,857		6,024		3,964		_		
Total General Fund	\$ 40,429	\$	36,877	\$	34,030	\$	20,631	\$	30,566
All other governmental funds									
Nonspendable	\$ -	\$	-	\$	-	\$	-	\$	-
Restricted	240,712		234,392		195,384		155,058		164,057
Committed	4,000		-		-		-		-
Assigned	101,782		79,742		38,508		26,193		12,192
Unassigned (deficit)	-		-		-		-		-
Special revenue funds	(145)		(147)		-		(3,131)		(6,609)
Capital projects funds	 (55)		(102)		(2,176)		(2,174)		(2,382)
Total all other governmental funds	\$ 346,294	\$	313,885	\$	231,716	\$	175,946	\$	167,258

Source: City of Tracy, Finance Department

## City of Tracy Fund Balances of Governmental Funds (Continued) **Last Ten Fiscal Years**

(amounts in thousands)

	Fiscal Year									
		2018		2017		2016		2015		2014
General Fund:							'			
Nonspendable	\$	1,525	\$	5,117	\$	5,873	\$	6,640	\$	782
Restricted		-		-		-		-		346
Committed		14,961		11,716		-		-		-
Assigned		20,997		11,455		358		1,152		523
Unassigned		842		12,483		34,425		29,861		33,420
Total General Fund	\$	38,325	\$	40,771	\$	40,656	\$	37,653	\$	35,071
All other governmental funds										
Nonspendable	\$	-	\$	-	\$	-	\$	-	\$	-
Restricted		153,595		124,932		-		4		57
Committed		-		-		110,191		113,064		97,402
Assigned		5,909		4,438		-		-		-
Unassigned (deficit)		-		-		5,588		13,360		-
Special revenue funds		(8,192)		(517)		-		-		-
Capital projects funds						(4,431)		(610)		(1,278)
Total all other governmental funds	\$	151,312	\$	128,853	\$	111,348	\$	125,818	\$	96,181

Source: City of Tracy, Finance Department

## City of Tracy Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years

## (modified accural basis of accounting)

			Fi	scal Year		
	2023	2022		2021	2020	2019
Revenues:						
Taxes	\$ 110,247	\$ 110,165	\$	88,626	\$ 65,927	\$ 65,931
Licenses, premits and fees	16,585	14,084		10,015	7,418	8,161
Fines and forfeits	342	255		1,098	630	880
Use of money and property	4,019	(8,081)		483	5,604	6,003
Intergovernmental	18,918	11,462		8,221	12,770	16,733
Charges of services	33,945	69,914		50,130	41,841	34,752
Special assesments	5,570	5,116		4,305	4,060	4,646
Contributions from assessment districts	-	-		156	3,434	1,697
Other	 2,280	 11,122		1,353	 58	 147
Total revenues	 191,906	 214,037		164,387	 141,742	 138,950
Expenditures:						
Current:						
General government	25,884	19,063		17,658	15,136	14,544
Police	47,132	40,094		35,935	33,708	30,575
Fire	15,909	16,448		15,933	21,909	21,404
Development and engineering	13,136	12,413		12,413	11,258	11,327
Public works	11,794	13,345		11,997	11,547	13,391
Parks and community services	11,046	4,042		3,038	3,181	3,245
Capital outlay	27,823	15,937		9,108	29,699	28,802
Debt service:						
Principal	2,292	765		555	21,315	405
Interest and fiscal charges	 1,532	 1,040		720	 1,565	 1,276
Total expenditures	 156,548	 123,147		107,357	 149,318	 124,969
Excess of revenues over (under) expenditures	35,358	90,890		57,030	(7,576)	13,981
Other financing sources (uses):						
Issuance of debt (including premium)	781	20,327		-	21,737	=
Contributions	=	-		-	3,930	=
Transfers in	34,187	118,206		20,489	27,601	36,154
Transfers out	(34,365)	(144,408)		(24,562)	(46,971)	(40,004)
Proceeds from sale of property					 33	8
Total other financing sources (uses):	 603	 (5,875)		(4,073)	 6,330	 (3,842)
Net change in fund balances	\$ 35,961	\$ 85,015	\$	52,957	\$ (1,246)	\$ 10,139
Debt service as a percentage of non-capital						
expenditures	3.06%	1.68%		1.31%	17.41%	1.56%

## City of Tracy Changes in Fund Balances, Governmental Funds (Continued) Last Ten Fiscal Years

## (modified accural basis of accounting)

			Fi	scal Year			
	2018	2017		2016		2015	2014
Revenues:							
Taxes	\$ 59,838	\$ 47,540	\$	49,118	\$	46,915	\$ 43,804
Licenses, premits and fees	7,792	7,191		5,236		4,706	4,008
Fines and forfeits	1,559	510		673		972	863
Use of money and property	1,462	1,356		2,936		1,277	1,699
Intergovernmental	21,127	27,127		20,413		16,235	12,928
Charges of services	54,269	9,472		9,997		9,165	8,894
Special assesments	3,597	24,886		14,977		29,899	7,181
Contributions from assessment districts	5,121	3,372		3,574		3,444	4,346
Other	1,589	3,460		3,501		1,410	1,767
Total revenues	 156,354	 124,914		110,425	-	114,023	 85,490
Expenditures:							
Current:							
General government	13,579	13,763		14,900		7,748	7,050
Police	27,078	24,690		23,717		22,012	21,592
Fire	22,251	18,483		16,692		16,033	15,869
Development and engineering	13,549	8,828		9,042		7,793	6,467
Public works	10,156	9,292		9,372		9,093	8,471
Parks and community services	2,683	2,287		3,110		3,019	3,113
Capital outlay	38,631	28,645		41,456		20,582	27,179
Debt service:	,	,		,		,	_,,_,,
Principal	434	398		368		328	245
Interest and fiscal charges	1,292	1,308		1,322		1,334	1,345
Total expenditures	129,653	107,694		119,979		87,942	91,331
Excess of revenues over (under) expenditures	26,701	17,220		(9,554)		26,081	(5,841)
Other financing sources (uses):							
Issuance of debt (including premium)	_	_		-		248	_
Contributions	_	_		-		_	_
Transfers in	13,040	5,226		6,009		11,723	1,214
Transfers out	(16,731)	(5,226)		(8,750)		(11,745)	(1,236)
Proceeds from sale of property	 350	5		829		420	 
Total other financing sources (uses):	(3,341)	 5		(1,912)		646	 (22)
Net change in fund balances	\$ 23,360	\$ 17,225	\$	(11,466)	\$	26,727	\$ (5,863)
Debt service as a percentage of non-capital expenditures	1.70%	1.97%		1.94%		2.34%	2.12%

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City of Tracy Governmental Activities Tax Revenues by Source Last Ten Fiscal Years

Fiscal Year	Property Taxes	Franchise Taxes	S	ales and Use Taxes	Transient Taxes	Business cense Taxes	Transfer Taxes	Total
2023	\$ 30,093,248	\$ 5,127,129	\$	73,724,308	\$ 2,185,441	\$ 738,856	\$ 1,779,260	\$ 113,648,242
2022	26,728,529	3,866,095		75,112,096	2,130,821	1,038,011	2,249,015	111,124,567
2021	25,735,540	4,257,868		56,648,873	1,702,313	1,016,050	2,084,113	91,444,757
2020	24,082,470	3,864,335		37,038,773	1,447,897	850,991	1,392,908	68,677,373
2019	22,259,306	3,545,578		37,082,569	1,638,102	934,793	1,130,147	66,590,495
2018	20,848,493	3,508,816		30,760,699	1,597,341	847,027	1,311,406	58,873,782
2017	20,392,536	2,829,424		23,290,667	1,507,518	838,037	372,636	49,230,817
2016	19,638,061	2,775,984		24,371,002	1,378,802	814,210	368,922	49,346,981
2015	17,709,090	2,727,886		24,279,575	1,123,087	818,656	362,107	47,020,401
2014	15,699,554	2,593,225		22,721,973	974,314	706,573	271,761	42,967,400

Source: Finance Department, City of Tracy

## City of Tracy Assessed Value of Taxable Property Last Ten Fiscal Years

			Fiscal Years		
	 2023	2022	2021	2020	2019
Category	 _			 _	 _
Residential	\$ 10,872,703,960	\$ 9,760,318,294	\$ 9,143,911,871	\$ 8,555,296,590	\$ 8,039,865,942
Commercial	1,083,958,507	1,063,194,692	1,030,981,316	955,735,852	947,333,003
Industrial	2,058,957,773	1,725,889,800	1,497,816,029	1,317,064,070	1,174,162,150
Agricultural	10,060,103	15,740,791	9,954,085	13,112,309	14,680,140
Govt. Owned	402,603	394,710	390,665	383,006	58,141
Institutional	13,819,306	13,241,969	17,778,493	14,022,064	13,108,380
Miscellaneous	1,188,739	1,181,722	1,059,690	1,040,944	1,020,538
Recreational	14,332,332	14,051,314	13,907,241	13,655,823	13,397,875
Vacant	795,102,051	542,638,869	450,516,491	390,395,541	224,337,103
SBE Nonuitary	13,423,381	13,423,381	13,423,381	11,939,960	11,939,960
Cross Reference	11,232,816	8,944,462	7,908,510	6,625,995	6,538,593
Unsecured	738,816,903	586,803,473	608,053,111	558,315,419	537,094,969
Exempt	-	-	-	-	-
Unknown	 315,231	 309,051	 305,883	 336,600	 692,500
Totals	\$ 15,614,313,705	\$ 13,746,132,528	\$ 12,796,006,766	\$ 11,837,924,173	\$ 10,984,229,294
Total Direct Rate	12.70%	13.34%	13.70%	13.87%	14.29%

\*Table updated as of FY22-23 Source: The HdL Company

## City of Tracy Assessed Value of Taxable Property (Continued) Last Ten Fiscal Years

			Fiscal Years		
	2018	2017	2016	2015	2014
Category	 	_		_	
Residential	\$ 7,507,417,694	\$ 7,068,856,191	\$ 6,659,567,812	\$ 6,338,819,597	\$ 5,483,285,494
Commercial	929,006,663	885,051,665	813,724,348	809,032,343	780,671,922
Industrial	1,096,123,367	985,768,269	729,448,654	731,830,268	643,307,116
Agricultural	16,512,544	16,157,722	64,987,156	50,838,834	15,845,815
Govt. Owned	57,001	55,884	1,096,359	1,213,712	53,723
Institutional	14,530,172	5,720,691	9,515,260	9,692,380	8,872,850
Miscellaneous	1,000,531	904,446	32,517,596	31,703,360	31,765,357
Recreational	13,135,180	12,877,684	16,769,125	16,557,457	16,461,155
Vacant	237,333,513	245,602,494	298,360,191	130,690,678	132,775,224
SBE Nonuitary	11,939,960	11,939,960	12,164,031	12,164,031	12,164,031
Cross Reference	6,436,773	6,326,367	6,166,763	5,447,560	5,285,640
Unsecured	577,931,679	514,650,372	385,687,795	362,915,054	283,642,728
Exempt	(14,741,007)	(14,691,821)	(13,653,324)	(11,108,238)	(10,494,903)
Unknown	 	 	-	-	65,332,242
Totals	\$ 10,396,684,070	\$ 9,739,219,924	\$ 9,016,351,766	\$ 8,489,797,036	\$ 7,468,968,394
Total Direct Rate	14.39%	14.56%	14.90%	15.03%	15.27%

## City of Tracy

### Direct and Overlapping Property Tax Rates (Rate Per \$100 of Taxable Value) Last Ten Fiscal Years

			Fiscal Year		
Agency	2023	2022	2021	2020	2019
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000	1.00000
Banta Elementary	0.00000	0.00040	0.00150	0.00210	0.00270
Banta Unified	0.01120	0.00000	0.00000	0.00000	0.00000
Jefferson Elementary	0.02410	0.02500	0.02610	0.02590	0.02730
Lammersville Joint Usd 2016A	0.04670	0.03880	0.03950	0.04870	0.05500
San Joaquin Delta College District	0.01440	0.01630	0.01830	0.01990	0.02250
Tracy Sfid3 2008 Bond	0.02040	0.00000	0.00000	0.00000	0.00000
Tracy Sfid3 2014 Bond	0.03660	0.00000	0.00000	0.00000	0.00000
Tracy Unified School District	0.01120	0.06130	0.06320	0.06470	0.06420
Tracy-Lammersville School District	0.00000	0.00000	0.01390	0.01510	0.01620
Tracy-Lammersville Usd	0.00000	0.01370	0.00000	0.00000	0.00000
Total Direct & Overlapping <sup>2</sup> Tax Rates	1.16460	1.15550	1.16250	1.17640	1.18790
City's Share of 1% Levy Per Prop 13 <sup>3</sup>	0.16903	0.16903	0.16903	0.16903	0.16903
Voter Approved City Debt Rate					
Redevelopment Rate <sup>4</sup>			1.00000		
Total Direct Rate <sup>5</sup>	0.12704	0.13342	0.13701	0.13869	0.14291

<sup>\*</sup>Table updated as of FY22-23

### Notes:

<sup>1</sup>In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed, amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

<sup>2</sup>Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all property owners.

<sup>3</sup>City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. The ERAF portion of the City's Levy has been subtracted where known.

<sup>4</sup>Redevelopment Rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABXI 26 eliminated Redevelopment from the State of California for the fiscal year 2012/13 and years thereafter.

<sup>5</sup>Total Direct Rate is the weighted average of all individual direct rates applied by the City/Agency preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purposed of this report, residual revenue is assumes to be distributed to the City/Agency in the same proportions as general fund revenue.

## **City of Tracy**

## Direct and Overlapping Property Tax Rates (Continued) (Rate Per \$100 of Taxable Value) Last Ten Fiscal Years

			Fiscal Year		
Agency	2018	2017	2016	2015	2014
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000	1.00000
Banta Elementary	0.00350	0.00510	0.00700	0.00870	0.00820
Banta Unified	0.00000	0.00000	0.00000	0.00000	0
Jefferson Elementary	0.02640	0.02690	0.02710	0.02900	0.02850
Lammersville Joint Usd 2016A	0.05340	0.00000	0.00000	0.00000	0.00000
San Joaquin Delta College District	0.01800	0.01800	0.01980	0.02330	0.01940
Tracy Sfid3 2008 Bond	0.00000	0.00000	0.00000	0.00000	0
Tracy Sfid3 2014 Bond	0.00000	0.00000	0.00000	0.00000	0
Tracy Unified School District	0.03320	0.06690	0.07010	0.02120	0.03270
Tracy-Lammersville School District	0.01720	0.01850	0.02010	0.02130	0.01480
Tracy-Lammersville School District	0.00000	0.00000	0.00000	0.00000	0.00000
Total Direct & Overlapping <sup>2</sup> Tax Rates	1.15170	1.13540	1.14410	1.10350	1.10360
City's Share of 1% Levy Per Prop 13 <sup>3</sup>	0.16903	0.16903	0.16903	0.16903	0.16903
Voter Approved City Debt Rate					
Redevelopment Rate <sup>4</sup>					
Total Direct Rate <sup>5</sup>	0.14394	0.14564	0.14895	0.15031	0.15266

<sup>\*</sup>Table updated as of FY22-23

### Notes:

<sup>1</sup>In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed, amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

<sup>2</sup>Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all property owners.

<sup>3</sup>City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. The ERAF portion of the City's Levy has been subtracted where known.

<sup>4</sup>Redevelopment Rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABXI 26 eliminated Redevelopment from the State of California for the fiscal year 2012/13 and years thereafter.

<sup>5</sup>Total Direct Rate is the weighted average of all individual direct rates applied by the City/Agency preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purposed of this report, residual revenue is assumes to be distributed to the City/Agency in the same proportions as general fund revenue.

City of Tracy Principal Property Tax Payers Current Fiscal Year and Nine Years Ago

		2	022-2023			2	013-2014	
Taxpayer Name	Ta	xable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Та	axable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Prologis	\$	714,191,872	1	4.57%	\$	79,870,518	3	1.07%
Amazon Com Services Inc	,	274,757,310	2	1.76%	,	-	-	0.00%
Grant Chrisman LLC		161,818,454	3	1.04%		-		0.00%
Lennar Homes of California Inc		157,290,496	4	1.01%		-		0.00%
USLP Tracy IV LP		141,500,000	5	0.91%		-		0.00%
Fedex Ground Package System Inc		128,811,026	6	0.82%		-		0.00%
OLLIIX LLC		96,269,492	7	0.62%		-		0.00%
Leprino Foods Company Corporation		94,875,242	8	0.61%		92,061,575	2	1.23%
LTMT Tracy LLC		88,277,678	9	0.57%		-		0.00%
West Valley Holdings LLC		85,757,804	10	0.55%		-		0.00%
Tracy Mall Partners LP		-		0.00%		102,099,947	1	1.37%
PAC Corporate Center Tracy		-		0.00%		53,658,630	4	0.72%
Central Valley LLC		-		0.00%		53,225,560	5	0.71%
Duke Realty LP		-		0.00%		48,694,184	6	0.65%
Inland Container Corportation		-		0.00%		35,659,351	7	0.48%
TCE Tracy LLC		-		0.00%		32,712,488	8	0.44%
Car Corral Hollow LLC		-		0.00%		31,168,129	9	0.42%
US Cold Storage of California		-		0.00%		30,724,020	10	0.41%
Top Ten Total	\$	1,943,549,374	ī	12.45%	\$	559,874,402		7.49%
Total Taxable Assessed Value	\$	15,614,313,705		100%	\$	7,479,463,297		100%

Source: The HdL Company

## City of Tracy Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year	Total Tax Levy	Current Tax Collections		Percent of Levy Collected	Delinquent of Levy Collected	Total Tax Collections		Percent of Total Tax Collections to Tax Levy	Value of City Property Subject to Local Tax Rate	
2014	\$ 10,175,469	\$	10,175,469	100.00%	0.00	\$	10,175,469	100.00%	\$ 7,479,463,297	
2015	11,403,560		11,403,560	100.00%	0.00		11,403,560	100.00%	8,500,905,274	
2016	12,406,318		12,406,318	100.00%	0.00		12,406,318	100.00%	9,030,005,090	
2017	13,134,172		13,134,172	100.00%	0.00		13,134,172	100.00%	9,753,911,745	
2018	13,862,573		13,862,573	100.00%	0.00		13,862,573	100.00%	10,411,425,077	
2019	14,553,581		14,553,581	100.00%	0.00		14,553,581	100.00%	10,984,229,294	
2020	15,247,629		15,247,629	100.00%	0.00		15,247,629	100.00%	11,837,934,173	
2021	16,172,399		16,172,399	100.00%	0.00		16,172,399	100.00%	12,796,006,766	
2022	16,987,177		16,987,177	100.00%	0.00		16,987,177	100.00%	13,746,132,528	
2023	18,475,370		18,475,370	100.00%	0.00		18,475,370	100.00%	15,614,313,705	

Note: San Joaquin County is on the Teeter Plan. The County remits 100% of all taxes assessed and keeps all penalties and interest on all delinquent taxes.

### Source:

- 1. San Joaquin County Office of the Auditor-Controller
- 2. Finance Department, City of Tracy

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# City of Tracy Sales Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years

Fiscal Year	City Direct Rate	Measure E Rate	Measure V Rate		Transportation Prop K Rate	Transportation Development Act Rate	County Rate	State Rate		Total Sales Tax Rate
2014	1%	0.50%			0.50%	0.25%	1%	5%	(a)	8.50%
2015	1%	0.50%			0.50%	0.25%	1%	5.25%		8.50%
2016	1%	0.50%			0.50%	0.25%	1%	5.25%		8.50%
2017	1%		0.50%	(b)	0.50%	0.25%	1%	5.00%		8.25%
2018	1%		0.50%		0.50%	0.25%	1%	5.00%		8.25%
2019	1%		0.50%		0.50%	0.25%	1%	5.00%		8.25%
2020	1%		0.50%		0.50%	0.25%	1%	5.00%		8.25%
2021	1%		0.50%		0.50%	0.25%	1%	5.00%		8.25%
2022	1%		0.50%		0.50%	0.25%	1%	5.00%		8.25%
2023	1%		0.50%		0.50%	0.25%	1%	5.00%		8.25%

<sup>(</sup>a) Voters approved Proposition 30, a state-wide quarter cent sales tax with a 4-year sunset effective January 1, 2013

### Source:

Finance Department, City of Tracy

<sup>(</sup>b) Tracy voters approved Measure V, a half cent sales tax with a 20-year sunset effective April 1, 2017

## City of Tracy Taxable Sales by Category Last Ten Calendar Years

	Calendar Year									
	2	2022		2021		2020			2019	
Apparel Stores	\$	_	\$	42,528	\$	44,011	\$	29,574	\$	45,993
General Merchandise		_		238,840		241,016		211,069		215,827
Food Stores		_		54,981		53,721		52,373		44,419
Eating and Drinking Places		_		217,644		202,125		158,797		178,219
Building Materials		_		262,415		233,436		202,653		189,871
AutoDealers and Supplies		-		405,550		442,727		370,211		350,651
Service Stations		_		250,752		193,568		139,332		182,184
Other Retail Stores		_		177,792		181,165		152,281		157,680
All Other Outlets				5,336,640		5,187,486		1,542,922		1,340,169
Total	\$	_	\$	6,987,142	\$	6,779,255	\$	2,859,212	\$	2,705,013
City Direct sales tax rate		1%		1%		1%		1%		1%
City Measure E sales tax rate (a)		-		-		-		-		-
City Measure V sales tax (b)		0.5%		0.5%		0.5%		0.5%		0.5%

Note:

Source: California State Board of Equalization, The HdL Companies

<sup>(</sup>a) Tracy voters approved Measure E, a half cent sales tax with a 5-year sunset effective April 1, 2011

 $<sup>(</sup>b) Tracy\ voters\ approved\ Measure\ V,\ a\ half\ cent\ sales\ tax\ with\ a\ 20-year\ sunset\ effective\ April\ 1,\ 2017$ 

## City of Tracy Taxable Sales by Category (Continued) Last Ten Calendar Years

	Calendar Year									
	2018	2017		2016		2015			2014	
Apparel Stores	\$ 48,375	\$	45,092	\$	42,751	\$	37,505	\$	36,141	
General Merchandise	213,121		211,023		204,715		194,285		189,643	
Food Stores	41,464		39,602		40,058		38,770		38,310	
Eating and Drinking Places	170,760		166,207		156,362		144,094		129,855	
Building Materials	181,962		159,800		143,846		133,261		107,213	
AutoDealers and Supplies	370,201		378,882		346,181		322,604		299,641	
Service Stations	183,816		160,010		145,865		160,612		189,487	
Other Retail Stores	165,256		156,220		156,056		152,281		139,558	
All Other Outlets	 941,140		759,860		334,697		291,081		303,531	
Total	\$ 2,316,095	\$	2,076,696	\$	1,570,531	\$	1,474,493	\$	1,433,379	
City Direct sales tax rate	1%		1%		1%		1%		1%	
City Measure E sales tax rate (a)	-		-		0.5%		0.5%		0.5%	
City Measure V sales tax (b)	0.5%		0.5%		-		-		-	

Note:

(a) Tracy voters approved Measure E, a half cent sales tax with a 5-year sunset effective April 1, 2011

 $(b) Tracy\ voters\ approved\ Measure\ V,\ a\ half\ cent\ sales\ tax\ with\ a\ 20-year\ sunset\ effective\ April\ 1,\ 2017$ 

Source: California State Board of Equalization, The HdL Companies

## City of Tracy Principal Sales Tax Producers Current Calendar Year and Ten Years Ago

2023 2014 Taxpayer Name Taxpayer Name Business Type Business Type Amazon Fulfillment Center **Fulfillment Centers** American Truck & Trailer Body Co Trailers/Auto Parts Amazon MFA **Fulfillment Centers** Arco AM PM Service Stations Contractors Service Stations Barbosa Cabinets Chevron Electronics/Appliance Stores Consolidated Electrical Distributors Plumbing/Electrical Supplies Best Buy Costco Discount Dept Stores Chevron Service Stations Crate & Barrel Fulfillment Centers Costco Discount Dept Stores Fisher Scientific Medical/Biotech Country Nissan New Motor Vehicle Dealers Glassfab Tempering Services Trailers/Auto Parts Crate & Barrel Fulfillment Centers Home Depot **Building Materials** Dematic Warehse/Farm/Const. Equip. Independent Electric Supply Plumbing/Electrical Supplies Home Depot **Building Materials** Medline Industries Medical/Biotech Independent Electric Supply Plumbing/Electrical Supplies Nixon Egli Equipment Warehse/Farm/Const. Equip. Macys Department Stores Platinum Hyundai New Motor Vehicle Dealers Nixon Egli Equipment Warehse/Farm/Const. Equip. Safeway Fuel Service Stations Premier Hyundai of Tracy New Motor Vehicle Dealers Safeway Fuel Target Discount Dept Stores Service Stations Tracy Chevrolet New Motor Vehicle Dealers Shell Service Stations Tracy Chrysler Dodge Jeep Ram New Motor Vehicle Dealers Target Discount Dept Stores Tracy Ford New Motor Vehicle Dealers Tracy Chevrolet New Motor Vehicle Dealers Tracy Honda Tracy Ford New Motor Vehicle Dealers New Motor Vehicle Dealers Tracy Toyota New Motor Vehicle Dealers Tracy Honda New Motor Vehicle Dealers

Tracy Toyota

Tracy Truck & Auto Stop

Walmart Supercenter

New Motor Vehicle Dealers

Service Stations

Discount Dept Stores

Service Stations

New Motor Vehicle Dealers

Discount Dept Stores

Sources: The HdL Companies

Tracy Truck & Auto Stop

Tracy Volkswagon

Walmart Supercenter

## City of Tracy Water and Wastewater Rates Last Ten Fiscal Years

	Wate	Wastewater			
Fiscal Year	Monthly Base Rate	Per 100 cubic feet	Monthly Base Rate		
2014	20.40	1.00	34.00		
2015	20.40	1.00	34.00		
2016	20.40	1.00	34.00		
2017	20.40	1.00	34.00		
2018	24.72	1.00	34.00		
2019	24.72	1.00	34.00		
2020	30.90	1.00	34.00		
2021	30.90	1.00	34.00		
2022	30.90	1.00	34.00		
2023	30.90	1.00	34.00		

Notes:

100 cubic feet = 748 gallons

Rates are based on 1 inch meter-the standard household meter size in Tracy.

Utility charges an excess use rate above normal demand.

Source: Finance Department - City of Tracy

## City of Tracy Ratios of Outstanding Debt by Type Lest Ten Fiscal Years

### Governmental Activities

Fiscal Year	Lease Revenue Bonds (a)		1		Water/Sewer Water Revenue Notes Payable Bonds (a) (a)			Sewer Revenue Bonds (a)		Lease Payable (a)		Subscription Payable (a)		
2014	\$	23,000,000	\$	908,546	\$	-	\$	14,489,157	\$	26,630,000	\$	-	\$	-
2015		22,726,000		1,021,108		-		13,564,909		25,935,000		-		-
2016		22,420,000		131,831		-		12,618,907		25,215,000		-		-
2017		22,085,000		68,552		-		11,650,638		24,470,000		-		-
2018		21,720,000		-		-		10,659,579		23,695,000		-		-
2019		20,910,000		-		-		8,630,809		22,115,000		-		-
2020		20,875,000		-		-		8,606,933		22,050,000		-		-
2021		20,390,000		-		-		7,544,235		21,175,000		-		-
2022		35,315,000		-		-		6,456,524		20,260,000		59,687		-
2023		33,870,000		-		-		5,343,213		19,305,000		412,969		214,598

Note: Special Assessment Bonds have no City commitment.

Source: (a) Finance Department, City of Tracy

(b) The HdL Company

## City of Tracy Ratios of Outstanding Debt by Type (Continued) Lest Ten Fiscal Years

#### **Business Activity**

Fiscal Year	oort Notes yable (a)	otal Primary Government	Per Capita (b)	Pop	ulation (b)
2014	\$ 33,149	\$ 65,060,852	764	\$	85,146
2015	11,955	63,258,972	742		85,296
2016	-	60,385,738	694		86,985
2017	-	58,274,190	665		87,613
2018	-	56,074,579	617		90,832
2019	-	53,850,194	580		92,800
2020	-	51,531,933	537		95,931
2021	-	49,643,675	503		98,601
2022	-	62,031,524	656		94,538
2023	-	58,518,213	612		95,615

Note: Special Assessment Bonds have no City commitment.

Source:

(a) Finance Department, City of Tracy

(b) The HdL Company

# City of Tracy Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

#### Outstanding General Bond Debt

Fiscal Year	 ease Revenue Bonds (a)	 location nds	Total	Percent of Assessed Value	Pei	· Capita
2014	\$ 23,000,000	\$ -	\$ 23,000,000	0.31%	\$	270
2015	22,725,000	_	22,725,000	0.27%		266
2016	22,420,000	_	22,420,000	0.25%		258
2017	22,085,000	=	22,085,000	0.23%		252
2018	21,720,000	_	21,720,000	0.21%		239
2019	21,315,000	-	21,315,000	0.19%		230
2020	20,875,000	-	20,875,000	0.18%		218
2021	20,390,000	-	20,390,000	0.16%		207
2022	35,315,000	-	35,315,000	0.26%		374
2023	33,870,000	-	33,870,000	0.22%		354

Source: Finance Department, City of Tracy

## City of Tracy Direct and Overlapping Governmental Activities Debt As of June 30, 2023

2022-2023 Assessed Valuation: \$ 15,614,313,705

	Total Debt		ity's Share of
OVERLAPPING TAX AND ASSESSMENT DEBT:	6/30/2023	% Applicable (a)	ebt 06/30/2023
San Joaquin Delta Community College District	\$ 175,675,000	14.513%	\$ 25,495,713
Lammersville Joint Unified School District	55,850,000	13.107%	7,320,260
Tracy Unified School District	28,805,000	60.133%	17,321,311
Tracy Unified School District School Facilities Improvement District No. 3	99,274,900	92.156%	91,487,777
Banta School District	320,000	12.641%	40,451
Jefferson School District	44,302,117	77.683%	34,415,214
City of Tracy Community Facilities District No. 93-1	1,850,000	100%	1,850,000
City of Tracy Community Facilities District No. 98-1	22,540,000	100%	22,540,000
City of Tracy Community Facilities District No. 98-3	190,000	100%	190,000
City of Tracy Community Facilities District No. 99-1	1,230,000	100%	1,230,000
City of Tracy Community Facilities District No. 99-2	4,420,000	100%	4,420,000
City of Tracy Community Facilities District No. 2000-1	8,000,000	100%	8,000,000
City of Tracy Community Facilities District No. 2006-1	7,475,000	100%	7,475,000
City of Tracy Community Facilities District No. 2016-1 I.A No. 1	64,940,000	100%	64,940,000
City of Tracy Community Facilities District No. 2016-2 I.A No. 1	15,060,000	100%	15,060,000
City of Tracy Community Facilities District No. 2016-2 I.A No. 2	13,055,000	100%	13,055,000
City of Tracy Community Facilities District No. 2021-1	6,830,000	100%	6,830,000
City of Tracy 1915 Act Bonds	690,000	100%	690,000
California Statewide Community Development Authority 1915 Act Bonds	7,936,262	100%	 7,936,262
TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT			\$ 330,296,988
DIRECT AND OVERLAPPING GENERAL FUND DEBT:			
San Joaquin County Certificates of Participation	54,940,000	15.712%	\$ 8,632,173
Lammersville Joint Unified School District General Fund Obligations	13,930,000	13.107%	1,825,805
City of Tracy Governmental Activities Obligations	35,658,983	100%	35,658,983
TOTAL DIRECT AND OVERLAPPING GENERAL FUND DEBT:			\$ 46,116,961
OVERLAPPING TAX INCREMENT DEBT (Successor Agency):	\$ 24,410,000	100%	\$ 24,410,000
TOTAL DIRECT DEBT			\$ 35,658,983
TOTAL OVERLAPPING DEBT:			\$ 365,164,966
COMBINED TOTAL DEBT			\$ 400,823,949 (b)

<sup>(</sup>a) The percentage of overlapping adebt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total assessed value.

(b) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

Total Overlapping Tax and Assessment Debt	2.34%
Total Direct Debt (\$35,658,983)	0.23%
Combined Total Debt	2.57%
Ratios to Redevelopment Incremental Valuation (\$1,362,022,421)	
Total Overlapping Tax Increment Debt	1.79%

Source: CalMuni - Avenu Insights & Analytics City of Tracy

#### City of Tracy Legal Debt Margin information Last Ten Fiscal Years

(in millions)

				Fis	scal Year			
	2023		2022		2021	2020	2019	
Assessed Value	\$	15,614	\$ 13,746	\$	12,796	\$ 11,837	\$	10,984
Conversion percentage		25%	 25%		25%	 25%		25%
Adjusted assessed valuation		3,904	3,437		3,199	2,959		2,746
Debt limit percentage		15%	 15%		15%	 15%		15%
Debt limit		586	515		480	444		412
Total net debt applicable to limit		58	62		49	 51		54
Legal debt margin	\$	528	\$ 453	\$	431	\$ 393	\$	358

#### Note:

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel.) The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the state.

Sources: Finance Department, City of Tracy San Joaquin County - Office of the Auditor Controller

#### City of Tracy Legal Debt Margin information (Continued) Last Ten Fiscal Years

	Fiscal Year									
		2018		2017		2016		2015		2014
Assessed Value	\$	10,336	\$	10,495	\$	8,941	\$	8,387	\$	7,341
Conversion percentage		25%		25%		25%		25%		25%
Adjusted assessed valuation		2,584		2,624		2,235		2,097		1,835
Debt limit percentage		15%		15%		15%		15%		15%
Debt limit		388		394		335		315		275
Total net debt applicable to limit		56		58		60		63		65
Legal debt margin	\$	332	\$	336	\$	275	\$	252	\$	210

#### Note:

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel.) The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the state.

Sources: Finance Department, City of Tracy San Joaquin County - Office of the Auditor Controller

### City of Tracy Pledged-Revenue Coverage Last Ten Fiscal Years

			Fiscal Year		
	2023	2022	2021	2020	2019
Water revenue bonds/State Loan					
Water revenue	\$ 22,773,326	\$ 29,403,252	\$ 23,910,369	\$ 20,475,348	\$ 16,702,467
Less: Operating Expenses	(21,155,835)	(18,752,844)	(16,388,854)	(16,711,869)	(15,110,318)
Net available revenue	1,617,491	10,650,408	7,521,515	3,763,479	1,592,149
Debt service:					
Principal	1,113,312	1,062,698	1,038,261	1,014,385	991,059
Interest	144,608	195,222	219,659	243,535	266,861
Total Debt Service	1,257,920	1,257,920	1,257,920	1,257,920	1,257,922
Coverage	1.29	8.47	5.98	2.99	1.27
Wastewater revenue bonds:					
Wastewater revenue	\$ 16,408,713	\$ 20,282,263	\$ 16,904,623	23,835,116	24,825,340
Less: Operating expenses	(16,379,280)	(15,337,137)	(14,485,122)	(12,605,193)	(12,340,258)
Net available revenue	29,433	4,945,126	2,419,501	11,229,923	12,485,082
Debt service:					
Principal	955,000	915,000	875,000	840,000	805,000
Interest	932,865	975,418	1,014,818	1,051,480	1,086,235
Total Debt Service	1,887,865	1,890,418	1,889,818	1,891,480	1,891,235
Coverage	0.02	2.62	1.28	5.94	6.60

Note: Details regarding the City's outstanding debt can be found in the notes to the basic financial statements. Operating expenses do not include interest or depreciation expenses.

(a) In 2018, there was an increase of Capital Contributions and Grants due to a \$3.2M transfer from Tracy Hills Pump Stations JJTP & Capital Acq.

(b) The City received \$9.7M in grant funds for Proposition 84 Delta Water Quality

Source: City of Tracy. Finance Department

#### City of Tracy Pledged-Revenue Coverage (Continued) Last Ten Fiscal Years

		Fiscal Year								
	2018	2017	2016	2015	2014					
Water revenue bonds/State Loan										
Water revenue	\$ 16,352,909	\$ 15,433,348	\$ 15,438,772	\$ 17,675,668	\$ 18,713,676					
Less: Operating Expenses	(14,246,407)	(13,671,219)	(13,380,117)	(13,976,245)	(12,785,056)					
Net available revenue	2,106,502	1,762,129	2,058,655	3,699,423	5,928,620					
Debt service:										
Principal	968,269	946,003	924,249	902,995	882,230					
Interest	289,651	311,917	33,671	354,925	375,690					
Total Debt Service	1,257,920	1,257,920	1,132,923	1,390,419	1,257,919					
Coverage	1.67	1.40	1.82	2.66	4.71					
Wastewater revenue bonds:										
Wastewater revenue	15,196,599	14,434,402	14,092,302	14,558,438	13,030,930					
Less: Operating expenses	(12,467,159)	(8,003,091)	(7,449,704)	(7,823,215)	(7,211,266)					
Net available revenue	2,729,440	6,431,311	6,642,598	6,735,223	5,819,664					
Debt service:										
Principal	775,000	745,000	720,000	695,000	1,015,000					
Interest	1,119,028	1,153,480	1,182,670	1,208,468	1,236,956					
Total Debt Service	1,894,028	1,898,480	1,902,670	1,903,468	2,251,956					
Coverage	1.44	3.39	3.49	3.54	2.58					

Note: Details regarding the City's outstanding debt can be found in the notes to the basic financial statements. Operating expenses do not include interest or depreciation expenses.

(a) In 2018, there was an increase of Capital Contributions and Grants due to a \$3.2M transfer from Tracy Hills Pump Stations JJTP & Capital Acq.

(b) The City received \$9.7M in grant funds for Proposition 84 Delta Water Quality

Source: City of Tracy. Finance Department

## City of Tracy Demographics and Economic Statistics Last Ten Fiscal Years

City of Tracy

		Labor		Unemp	oloyment	Census Ratio
Fiscal	Population	Force	Employment	Rate	Number	Employed
Year	(4)	(1)	(1)	(1)	(1)	(1)
2014	85,146	33,100	30,500	8.0%	2,600	0.134925
2015	84,937	41,200	38,100	7.4%	3,050	0.134182
2016	89,208	42,000	38,800	7.5%	3,000	N/A
2017	90,890	42,100	39,200	6.8%	2,900	N/A
2018	92,553	44,700	43,100	3.7%	1,700	N/A
2019	92,800	43,700	41,800	4.4%	1,900	N/A
2020	95,931	43,700	38,800	11.3%	4,900	N/A
2021	98,601	45,800	42,900	6.2%	2,800	N/A
2022	94,538	46,500	44,700	3.8%	1,800	N/A
2023	97,328	47,900	45,600	4.8%	2,300	N/A

#### Sources:

- 1. California Employment Development Department-Labor Market Information
- 2. Finance Department, City of Tracy
- 3. The HdL Companies
- 4. U.S. Census Bureau

## City of Tracy Demographics and Economic Statistics (Continued) Last Ten Fiscal Years

			San Joaqu	in County			
			Labor		Unemp	loyment	
Fiscal	Unemployed	Population	Force	Employment	Rate	Number	
Year	(1)	(1) (4)		(1)	(1)	(1)	
2014	0.112106	701,745	298,800	260,400	12.80%	38,400	
2015	0.112256	719,511	309,800	282,600	8.80%	27,200	
2016	N/A	733,383	316,900	288,800	8.90%	28,100	
2017	N/A	733,709	318,000	293,700	7.60%	24,168	
2018	N/A	745,424	332,400	315,700	5.00%	16,700	
2019	N/A	752,660	324,500	305,800	5.80%	18,800	
2020	N/A	762,148	322,100	283,700	11.90%	38,400	
2021	N/A	783,534	333,100	308,200	7.50%	24,900	
2022	N/A	784,298	340,000	322,400	5.20%	17,600	
2023	N/A	793,229	349,500	329,000	5.90%	20,600	

#### Sources:

- 1. California Employment Development Department-Labor Market Information
- 2. Finance Department, City of Tracy
- 3. The HdL Companies
- 4. U.S. Census Bureau

## City of Tracy Principal Employers Current Fiscal Year and Eight Years Ago

		2023			2015	
Taxpayer Name	Number of Employees	Rank	Percentage of Total City Employment	Number of Employees	Rank	Percentage of Total City Employment
AMAZON - MULTIPLE SITES	5,841	1	12.17%	1,853	1	9.86%
FEDEX GROUND PACKAGE SYSTEM, INC.	1,589	2	3.31%			
TRACY UNIFIED SCHOOL DISTRICT	1,234	3	2.57%			
TAYLOR FARMS PACIFIC INC	727	4	1.51%	433	4	2.30%
MEDLINE INDUSTRIES	700	5	1.46%			
SUTTER TRACY COMMUNITY HOSPITAL	578	6	1.20%			
CITY OF TRACY	485	7	1.01%			
WALMART SUPERCENTER*	389	8	0.81%	377	6	2.01%
LEPRINO FOODS**	341	9	0.71%	309	9	1.64%
THE HOME DEPOT (#5641)*	320	10	0.67%	442	3	2.35%
SMX LLC				840	2	4.47%
BARBOSA CABINETS INC				384	5	2.04%
RESTORATION HARDWARE				355	7	1.89%
BEST BUY				332	8	1.77%
ORCHARD SUPPLY HARDWARE				279	10	1.48%
Total Top 10 Employers	12,204		25.42%	5,604		29.81%
Total City Labor Force	48,000					

Source: MuniServices, LLC / Avenu Insights & Analytics

Results based on direct correspondence with local businesses within City limits.

<sup>\*</sup> Includes Full & Part Time Employees

<sup>\*\*</sup> Business has not responded to Avenu's inquires, prior year count applied.

<sup>(1) 2015</sup> year data provided by previous published ACFR. 2014 historical data not available.

<sup>(2)</sup> Total City Labor Force provided by EDD Labor Force Data.

## City of Tracy Full-Time and Part-Time City Employees By Function Last Ten Fiscal Years

	Fiscal Year									
- -	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City Attorney	4	4	4	4	3	4	4	4	4	4
City Council	5	5	5	5	5	5	5	5	5	5
City Manager's Office	18	15	3	31.5	-	-	<i>-</i>	-	-	3
City Clerk Office	2	2	12	31.3	-	-	-	-	-	-
Cultural Arts Division	25	16	13.5	-				-		-
Economic Development Division	3	2	2	-	2	3	3	3	3	2
Community Engagement and	3	2	2	-	2	3	3	3	3	2
Public Information Division	1	1			_		_	_	_	
Information Technology	9	9	8	-		-				-
23	63	63	8 35	- 55.5	- 66	- 61	- 61	39	37	40
Development Services Finance	25	22	22	25	30	34	32	39 26	27	24
City Treasurer	1	1	1	1	30 1	34 1	1	1	1	1
	100	100	97	83	1 89	82	81	80	79	78
South County Fire Authority Human Resources	110	100	10	83 10	89 9	82 10	9	80 6	6	/8 5
Parks and Recreation				15			13	23	38	3 35
	- 11	-	39.5					_		33
Administration	11	6	-	-	-	-	-	-	-	-
Maintenance	42	22	-	-	-	-	-	-	-	-
Recreation	53	60	10.5	-	-	-	-	-	-	-
Community Facilities	20	19	10.5	-	-	-	-	-	-	-
Transit	4	4	3	-	3	3	3	3	2	2
Airport	2	2	2	1.57	2	2	2	2	2	2
Police	176	160	151.5	157	144	143	139	133	136	135
Public Works	-	-	-	96	92	85	84	61	46	46
Administrative Services	19	14	14	-	9	8	8	7	7	7
Solid Waste and Recycling	7	4	4	-	4	1	1	1	1	1
Internal	20	11	12	-	-	-	-	-	-	-
Aquatics	-	-	-	-	-	-	-	-	-	-
Utilities Maintenance	20	21	19	-	-	-	-	-	-	-
Water	9	8	18	-	31	31	30	35	39	39
Wastewater	11	11	7	-	43	25	25	26	26	27
Street, Community Preservation,										
Concrete and Traffic										
Maintenance -	53	51	71		5	3	3	3	3	3
Total	714	645	561	483	586	515	504*	458	462	456

Note 1: Table updated as of FY22-23

Note 2: Amounts prior to 2017 do not include vacant positions.

(a) Figure includes all Part-time employees, non-PERS and PERS.

Source: Finance Department, City of Tracy

City of Tracy Operating Indicators by Function / Program Last Ten Fiscal Years

	Fiscal Year						
	2023	2022	2021	2020	2019		
General Government							
Building Permits Issued	3,791	3,930	3,552	3,184	3,050		
Building Inspections requested	29,089	35,160	38,937	22,337	20,384		
Police:							
Arrests	1,774	1,642	1,156	1,859	2,705		
Parking citations issued	1,009	773	427	618	1,291		
Traffic violations	3,413	3,094	1,968	2,524	4,063		
Fire:							
Number of emergency calls	5,552	10,644	9,029	9,014	9,031		
Inspections	1,989	2,868	2,187	2,005	3,002		
Water:							
Water Mains (miles)	485	480	472	465	452		
New connections	307	882	653	383	295		
Maximum Daily Capacity (gallons)							
(millions of gallons)	57	57	57	57	57		
Average daily consumptions (gallons)							
(millions of gallons)	17	17	18	18	15		
Sewer:							
Sanitary Sewer (miles)	480	475	465	460	450		
New connections	286	858	644	373	285		
Average daily treatment (gallons)							
(millions of gallons)	11	10	10	10	9		
Airport:							
Hangar rentals	76	94	79	69	68		
Solid waste:							
Refuse collected (tons per day)	290	328	301	285	278		
Recyclables collected (tons per day)	90	84	89	86	86		
Transit:							
Average daily passengers	326	273	174	432	552		
Total fixed route miles	277,529	264,472	265,926	272,622	344,724		

City of Tracy Operating Indicators by Function / Program (Continued) Last Ten Fiscal Years

	Fiscal Year						
	2018	2017	2016	2015	2014		
General Government							
Building Permits Issued	2,988	2,904	2,736	2,852	1,924		
Building Inspections requested	18,028	16,260	17,025	13,824	9,128		
Police:							
Arrests	2,768	2,894	2,732	2,502	2,541		
Parking citations issued	1,022	1,335	1,685	1,160	1,454		
Traffic violations	3,320	4,630	6,341	5,450	3,798		
Fire:							
Number of emergency calls	8,811	7,351	6,924	6,811	6,443		
Inspections	3,374	3,785	5,164	4,071	3,333		
Water:							
Water Mains (miles)	440	431	426	426	420		
New connections	256	1,173	228	74	45		
Maximum Daily Capacity (gallons)							
(millions of gallons)	57	57	57	57	57		
Average daily consumptions (gallons)							
(millions of gallons)	17	16	13	14	15		
Sewer:							
Sanitary Sewer (miles)	440	426	421	421	415		
New connections	256	650	227	74	45		
Average daily treatment (gallons)							
(millions of gallons)	8.88	10	10.0	9.5	9.5		
Airport:							
Hangar rentals	76	76	62	76	76		
Solid waste:							
Refuse collected (tons per day)	266	264	252	221	211		
Recyclables collected (tons per day)	81	86	76	69	66		
Transit:							
Average daily passengers	546	585	505	519	444		
Total fixed route miles	341,126	302,039	358,405	313,380	228,817		

City of Tracy Capital Asset Statistics by Function / Program Last Ten Fiscal Years

	Fiscal Year						
	2023	2022	2021	2020	2019		
Police:							
Number of stations	1	1	1	1	1		
Fire:							
Number of stations	7	7	6	6	6		
Public works:							
Number of street lights	6,979	6,929	6,928	6,142	6,141		
Number of traffic signals	77	77	77	76	75		
Parks and recreation:							
Number of parks	81	77	77	77	77		
Number of community centers	3	3	3	3	3		
Water:							
Water mains (miles)	485	480	472	465	450		
Wastewater							
Sanitary sewers (miles)	480	475	465	460	452		
Airport:							
Number of hangars	94	94	79	69	68		
Transit:							
Number of vehicles	17	17	15	15	15		

City of Tracy Capital Asset Statistics by Function / Program (Continued) Last Ten Fiscal Years

	Fiscal Year						
	2018	2017	2016	2015	2014		
Police:							
Number of stations	1	1	1	1	1		
Fire:							
Number of stations	6	6	6	7	7		
Public works:							
Number of street lights	6,141	6,110	6,110	6,004	5,430		
Number of traffic signals	75	85	85	84	84		
Parks and recreation:							
Number of parks	77	77	77	76	76		
Number of community centers	3	3	3	3	3		
Water:							
Water mains (miles)	440	431	426	426	420		
Wastewater							
Sanitary sewers (miles)	440	426	421	421	415		
Airport:							
Number of hangars	76	76	62	76	76		
Transit:							
Number of vehicles	15	15	15	15	15		

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