### NOTICE OF REGULAR MEETING

Pursuant to Section 54954.2 of the Government Code of the State of California, a Regular meeting of the Planning Commission is hereby called for:

Date/Time: Wednesday, February 22, 2012, 7:00 p.m.

(or as soon thereafter as possible)

**Location:** City Hall Council Chambers

333 Civic Center Plaza, Tracy

Government Code Section 54954.3 states that every public meeting shall provide an opportunity for the public to address the Planning Commission on any item, before or during consideration of the item, however no action shall be taken on any item not on the agenda.

PLEDGE OF ALLEGIANCE

**ROLL CALL** 

MINUTES APPROVAL

DIRECTOR'S REPORT REGARDING THIS AGENDA

ITEMS FROM THE AUDIENCE

In accordance with <u>Procedures for Preparation</u>, <u>Posting and Distribution of Agendas and the Conduct of Public Meetings</u>, adopted by Resolution 2008-140 any item not on the agenda brought up by the public at a meeting, shall be automatically referred to staff. If staff is not able to resolve the matter satisfactorily, the member of the public may request a Planning Commission Member to sponsor the item for discussion at a future meeting.

- 1. OLD BUSINESS
- 2. NEW BUSINESS
  - A. CONDUCT A SCOPING SESSION TO OBTAIN COMMENTS FROM THE PUBLIC ON WHAT INFORMATION SHOULD BE INCLUDED IN THE PROPOSED ELLIS SPECIFIC PLAN ENVIRONMENTAL IMPACT REPORT
  - B. PUBLIC HEARING TO CONSIDER A GENERAL PLAN LAND USE DESIGNATION AMENDMENT OF A 10-ACRE SITE IN THE EASTLAKE AND ELISSAGARAY RANCH SUBDIVISIONS FROM PUBLIC FACILITIES TO RESIDENTIAL LOW. THE APPLICANT IS CHRIS TYLER AND THE PROPERTY OWNER IS TVC TRACY HOLDCO, LLC. APPLICATION NUMBER GPA10-0004
  - C. PUBLIC HEARING TO CONSIDER A GENERAL PLAN AMENDMENT FROM DOWNTOWN (D) TO COMMERCIAL (C) AND REZONE FROM LIGHT INDUSTRIAL (M-1) TO PLANNED UNIT DEVELOPMENT (PUD) THE SITE INCLUDES FIVE PARCELS ON THE NORTH SIDE OF W. SIXTH STREET BETWEEN N. "B" STREET AND N. "C" STREET (615 N. "C" ST., 63 W. SIXTH ST., 69 W. SIXTH ST., 77 W.

# SIXTH ST., AND 99 W. SIXTH ST., TRACY; ASSESSOR'S PARCEL NUMBERS 235-066-08 THRU 12) – THE APPLICANT IS STAN SHORE FOR THE STAN SHORE TRUST

- 3. ITEMS FROM THE AUDIENCE
- 4. DIRECTOR'S REPORT
- 5. ITEMS FROM THE COMMISSION
- 6. ADJOURNMENT

### **February 16, 2012**

Posted Date

The City of Tracy complies with the Americans with Disabilities Act and makes all reasonable accommodations for the disabled to participate in public meetings. Persons requiring assistance or auxiliary aids in order to participate should call City Hall (209-831-6000), at least 24 hours prior to the meeting.

Any materials distributed to the majority of the Planning Commission regarding any item on this agenda will be made available for public inspection in the Development and Engineering Services Department located at 333 Civic Center Plaza during normal business hours.

### **AGENDA ITEM 2-A**

### **REQUEST**

# CONDUCT A SCOPING SESSION TO OBTAIN COMMENTS FROM THE PUBLIC ON WHAT INFORMATION SHOULD BE INCLUDED IN THE PROPOSED ELLIS SPECIFIC PLAN ENVIRONMENTAL IMPACT REPORT

### **DISCUSSION**

In 2008 the City approved the Ellis Specific Plan project, which included certifying an Environmental Impact Report (State Clearinghouse Number 2006102092), approving a General Plan Amendment, the Ellis Specific Plan, and a Development Agreement. Subsequently, the City was challenged in a lawsuit filed by Tracy Alliance for a Quality Community, or TRAQC). The case is still under review by the Court of Appeals.

In December, Surland Companies filed new applications to amend and reapprove the Ellis project with revisions.

The Surland Companies are requesting that the City of Tracy approve the Ellis Specific Plan and Development Agreement project. The proposed Ellis Specific Plan is intended to serve as a land use policy and design guideline document for the future development of approximately 320 acres located between Corral Hollow Road and Lammers Road, approximately one-half mile south of Valpico Road. The project would result in up to 2,250 residential units, 180,000 square feet of commercial use, and a 16-acre swim center.

In accordance with the California Environmental Quality Act (CEQA), an Environmental Impact Report (EIR) will be prepared to evaluate the potential environmental effects of the project. A Notice of Preparation and Initial Study (Attachment A) were published for public review.

The Notice of Preparation is one of the opportunities in the CEQA process through which public input on the content of the EIR is formally solicited. In accordance with CEQA Guidelines, the City may also consult directly with any person or organization it believes will be concerned with the environmental effects of the project. This early consultation may be called scoping. CEQA Guidelines Section 15083 states, in part:

Scoping has been helpful to agencies in identifying the range of actions, alternatives, mitigation measures, and significant effects to be analyzed in depth in an EIR and in eliminating from detailed study issues found not to be important.

Scoping has been found to be an effective way to bring together and resolve the concerns of affected federal, state, and local agencies, the proponent of the action, and other interested persons including those who might not be in accord with the action on environmental grounds.

Agenda Item 2-A February 22, 2012 Page 2

Tonight's scoping session is intended to provide an opportunity for any person or organization to learn more about the EIR process or to identify areas or issues that should be addressed in the EIR.

The Notice of Preparation, Initial Study, and notice of tonight's public hearing were sent to a variety of public and private agencies who may be interested or have review authority over some portion of the project, organizations who have previously expressed an interest in the project, the State Clearing House for distribution to potentially affected State agencies, the San Joaquin County Clerk for public posting, and to adjacent and nearby property owners.

### RECOMMENDATION

Staff recommends that the Planning Commission receive input from any interested parties regarding information that should be included in the EIR.

Prepared by Bill Dean, Assistant Director of Development Services

Approved by Andrew Malik, Director of Development Services

Attachments

Attachment A – Ellis Specific Plan EIR Notice of Preparation and Initial Study

### **Notice of Preparation**

	California State Clearinghouse		City of Tracy		
<b>TO</b> .	1400 Tenth Street	FDOM:	City Hall		
то:	Sacramento, CA 95814	FROM:	333 Civic Center Plaza		
			Tracy, CA 95376		
			ATTN: Bill Dean, Assistant Director of Development and Engineering Services		

**Subject:** Notice of Preparation of an Environmental Impact Report

The City of Tracy will be the Lead Agency and will prepare a Draft Environmental Impact Report (EIR) for the Ellis Specific Plan and Ellis Development Agreement. The proposed scope for the EIR is defined in the attached Initial Study. If your agency has a view with respect to the scope of the Draft EIR as per the attached Initial Study, or is concerned with an issue that is germane to your agency's statutory responsibilities in connection with the proposed project, please let us know in writing. Your agency may need to use the EIR prepared by our agency when considering your permit or other approvals for the project.

Project Title: City of Tracy/Ellis Specific Plan and Ellis Development Agreement

**Environmental Impact Report** 

**Project Applicant:** The Surland Companies

1024 Central Avenue Tracy, CA 95376 209-832-7000

The project description, location, and the potential environmental effects are contained in the attached materials. A copy of the Initial Study is attached.

Due to the time limits mandated by State law, your response must be sent at the earliest possible date, **but** no later than 30 days after receipt of this notice. This notice will be available from February 8, 2012 through March 12, 2012.

Please send your response to Bill Dean, Assistant Director of Development and Engineering Services, Development and Engineering Services Department, City of Tracy, at the address shown on the top of the page. We respectfully request the name of a contact person for your agency.

A scoping meeting will be held on February 22, 2012 at 7:00 p.m. to obtain public input on the proposed Project.

Date:	Signature:	
	Title:	Bill Dean, Assistant Director of
		Development and Engineering Services
		City of Tracy
		•

Telephone: 209-831-4600

Reference: California Code of Regulations, Title 14, (State CEQA Guidelines) Sections 15082(A), 15103, 15375

# City of Tracy Ellis Specific Plan and Ellis Development Agreement Initial Study

Prepared for:

The City of Tracy, Department of Development and Engineering Services

February 2012

Prepared by: RBF Consulting 111 North Market Street, Suite 440 San Jose, California 95113

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### **ENVIRONMENTAL DETERMINATION**

### **ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:**

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact," as indicated by the checklist on the following pages.

AestheticsCultural ResourcesLand Use / PlanningPublic Services _X_Mandatory Finding of Signature	Agriculture ResourcesGeology_/SoilsMineral ResourcesRecreation gnificance	X_Air Quality X_Hazards & Hazardous Materials X_Noise X_Transportation / Traffic	_X_Biological Resources Hydrology/Water Quality Population/Housing _X_Utilities/Service Systems		
DETERMINATION: (I	o be completed by the Lea	nd Agency)			
On the basis of this initia	l evaluation:				
	posed project COULD 1 ARATION will be prepar	NOT have a significant effect o	on the environment, and a		
I find that, although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.					
	roposed project MAY : AL IMPACT REPORT is a	have a significant effect on required.	the environment, and an		
X I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect (1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and (2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.					
I find that, although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable legal standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.					
BU	Man	2/6,	1/2		
Signature		Date / /	-		
		For			

# Section 1 Introduction

This Initial Study has been prepared in compliance with the California Environmental Quality Act (CEQA) (Public Resources Code [PRC] 21000 et seq.) and the CEQA Guidelines (California Administrative Code Sections 15000 et seq.), as amended January 1, 2006.

According to Section 15063 (a)(c) of the CEQA Guidelines:

- (a) Following preliminary review, the lead agency shall conduct an initial study to determine if the project may have a significant effect on the environment. If the lead agency can determine that an EIR will clearly he required for the project, an initial study is not required but may still be desirable.
- (c) Purposes. The purposes of an initial study are to:
  - 1) Provide the lead agency with information to use as the basis for deciding whether to prepare an EIR or negative declaration;
  - 2) Enable an applicant or lead agency to modify a project, mitigating adverse effects before an EIR is prepared, thereby enabling the project to qualify for a negative declaration;
  - 3) Assist the preparation of an EIR, if one is required, by:
    - a. Focusing the EIR on the effects determined to be significant,
    - b. Identifying the effects determined not to be significant,
    - c. Explaining the reasons for determining that potentially significant effects would not be significant, and
    - d. Identifying whether a program EIR, tiering, or another appropriate process can be used for analysis of the project's environmental effects.
  - 4) Facilitate environmental assessemnt early in the design of a project;
  - 5) Provide documentation of the factual basis for the finding in a negative declaration that a project will not have a significant effect on the environment;
  - 6) Eliminate uncessary EIR's;
  - 7) Determine whether a previously prepared EIR could be used with the project.

### The CEQA Guidelines Section 15382 states:

"Significant effect on the environment" means a substantial, or potentially substantial, adverse change in any of the physical conditions within the area affected by the project including land, air, water, minerals, flora, fauna, ambient noise, and objects of historic or aesthetic significance.

### The CEQA Guidelines Section 15365 further states:

An 'Initial Study' means a preliminary analysis prepared by the lead agency to determine whether an EIR [Environmental Impact Report] or a negative declaration must be prepared and to identify the significant effects to be analyzed in an EIR.

The Initial Study for the proposed Project focuses on effects determined to be potentially significant, and has been prepared as an objective, full-disclosure document to inform agency decision-makers and the general public of the direct and indirect physical environmental effects of the proposed action and any measures to reduce or eliminate potential adverse impacts.

1 - 1

The environmental checklist, approved by the City of Tracy (City) and consistent with the CEQA Guidelines, is used to focus this study on physical, social, and economic factors that may be further impacted by the proposed Project. The checklist indicates one of the following determinations for each specified potential impact under each category of impact on the checklist:

- Potentially significant impact
- > Potentially significant impact unless mitigation incorporation
- Less than significant impact
- No impact

# Section 2 Project Description

1. Project Title: Ellis Specific Plan and Ellis Development Agreement.

2. Lead Agency Name

City of Tracy, Department of Development and Engineering

and Address:

Services,

333 Civic Center Plaza Tracy, CA 95376

3.Contact Persons and Bill Dean, Assistant Director of Development and Engineering

Services.

Telephone Number: 209-831-6400

4. Project Location: The Ellis Specific Plan (ESP) site is located in San Joaquin County,

adjacent to the southwestern portion of the City of Tracy, within the City of Tracy's Sphere of Influence. The ESP site is bounded by agricultural land on the north, the Union Pacific Railroad on the south, the Delta Mendota Canal to the southwest, Corral Hollow

Road on the east, and Lammers Road on the west.

5. Project Sponsor's Surland Companies

Name and Address: 1024 Central Avenue

Tracy, CA 95376 209-832-7000

6. General Plan Designation:

City of Tracy: TR-Ellis

County of San Joaquin: Various/Limited Industrial (I/L) and Resource Conservation

(OS/RC)

7. Zoning:

City of Tracy: Various, to be established with annexation and prezoning.

County of San Joaquin: Various/Agriculture-Urban Reserve (AU-20)

**8.** Description of Project: The proposed Project is the execution of the City of Tracy General

Plan TR-Ellis land use designation through the implementation of the Ellis Specific Plan (ESP). A Development Agreement that encompasses the Ellis Specific Plan (ESP), including a proposed

16-acre, family oriented swim center is also part of the Project.

The ESP serves as a comprehensive land use policy, zoning, and design guideline document for the future development of an area defined in the Tracy General Plan as TR-Ellis. As proposed, it is the intent of the ESP to implement and comply with the goals, objectives, and policies of the General Plan, including the specific intent of the General Plan with respect to TR-Ellis.

The vision of the proposed ESP is to create a mix of residential, commercial, office/professional, and recreational uses with the focal point of community activities centered around the village center, where neighborhood-serving retail services, recreational facilities, and residences are within walking distances of each other.

Implementation of the ESP would allow a mix of residential, commercial, office/professional, institutional, and recreational uses. The plan would accommodate up to a maximum of 2,250 residential units<sup>1</sup>; 180,000 square feet of commercial use; and a 16-acre Swim Center.

# 9. Surrounding Land Uses and Existing Setting:

The City of Tracy is located in San Joaquin County, which is within the Central Valley region of California. The City is approximately 60 miles east of the San Francisco Bay, which is separated from the Central Valley by the Coastal Range. The southwestern portion of San Joaquin County is located within the Diablo Range, and generally consists of rolling hills cut by drainage channels. The topography in the vicinity of the City of Tracy flattens into the "low alluvial plains and fans" geomorphic units. The City lies adjacent to the foothills of the Diablo Range, just north of the Cedar Mountains. The land within and surrounding the City is relatively flat and uniform and is best characterized as open fields on a relatively flat agricultural plain.

The predominant land use surrounding the ESP site is agriculture, which is located to the north of the site. Union Pacific railroad lines are located south of the site and form the southern site boundary. The Delta Mendota Canal abuts the site to the southwest forming the southwestern site border. An MCI Telecommunications facility (switching station) is located adjacent to the southeastern corner of the ESP site. Further southeast of the ESP area, south of Linne Road and east of Corral Hollow Road, there are a number of large-scale aggregate mining and concrete production operations, while the Tracy Municipal Airport is located further southeast of this area. The Edgewood residential development is located east of the ESP site, across Corral Hollow Road. West of the ESP site, across Lammers Road, is characterized by sparse rural residential development. The proposed ESP site is raw land and largely undeveloped; however, a few residences and a residence operating a small tree growing operation are located within the site.

<sup>&</sup>lt;sup>1</sup> Secondary residential units, as defined by the Tracy Municipal Code (Γ.M.C.) may be permitted within the ESP area provided they are located on lots that meet criteria to be established in the ESP.

### 2.1 Background and History

In 2006, the City approved a new General Plan to address changes in growth within the City of Tracy. Subsequently, the City approved an update to the General Plan in 2011 as well as a Sustainability Action Plan. The General Plan contains specific land use designations for the Ellis Specific Plan site, which include TR-Ellis, Village Center, and Commercial. The Tracy City Council adopted the General Plan update on February 1, 2011, which confirmed the TR-Ellis designation. With the update of the City's General Plan in 2011, and prior to adopting the General Plan, the City undertook environmental review of the potential direct and indirect environmental impacts pursuant to the CEQA and the CEQA Guidelines. The City certified the Final Environmental Impact Report EIR) for the General Plan Update (SCH No. 2008092006) and adopted findings, mitigation measures, and a statement of overriding considerations on February 1, 2011.

### 2.2 Project Location

The City of Tracy is located in San Joaquin County, which is within the Central Valley region of California. The City is approximately 60 miles east of the San Francisco Bay, which is separated from the Central Valley by the Coastal Range.

The proposed ESP area is adjacent to the southwestern portion of the City of Tracy (City); refer to Figure 2-1 (Regional Location Map). The ESP area is bounded by agricultural land on the north, the Union Pacific Railroad on the south, the Delta Mendota Canal to the southwest, Corral Hollow Road on the east, and Lammers Road on the west; refer to Figure 2-2 (Local Vicinity Map).

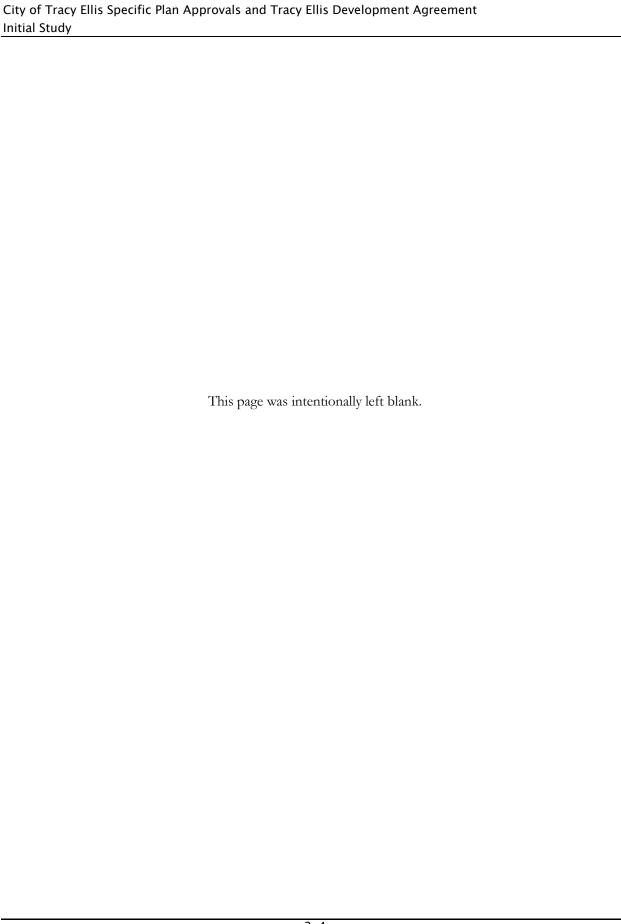
### 2.3 Site Characteristics

The southwestern portion of San Joaquin County is located within the Diablo Range, and generally consists of rolling hills cut by drainage channels. The topography in the vicinity of the City of Tracy flattens into the "low alluvial plains and fans" geomorphic units. The City lies adjacent to the foothills of the Diablo Range, just north of the Cedar Mountains. The land within and surrounding the City is relatively flat and uniform and is best characterized as open fields on a relatively flat agricultural plain.

The ESP area is currently sparsely developed. The great majority of land area is in large land holdings that consist of undeveloped land, and fields. Residential development occurs along Lammers Road and is characterized by large lots (five- and ten-acre parcels) that are developed with homes and accessory structures (barns, storage sheds, etc.). In addition, tree growing occurs within the site.

### 2.4 Regulatory Setting

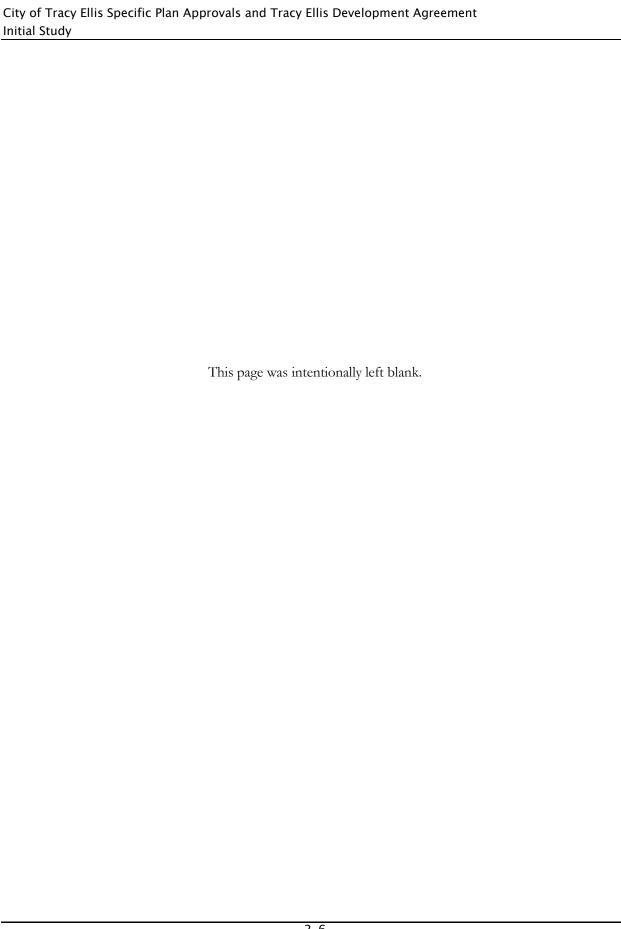
In order to comprehensively plan for the City's future growth into lands outside the City limits, but within the City's Sphere of Influence (SOI), the General Plan provides for the land use designations of "Urban Reserve", "TR-Ellis," Residential Low, Commercial, Industrial, among others. In order for the development of TR-Ellis to proceed, it is a mandatory obligation of TR-Ellis that the City first adopt a Specific Plan that implements at least four residential criteria as currently described in TR-Ellis. The Project would amend the City of Tracy General Plan to modify density and acreage ranges of TR-Ellis in the General Plan from what was approved on February 1, 2011.

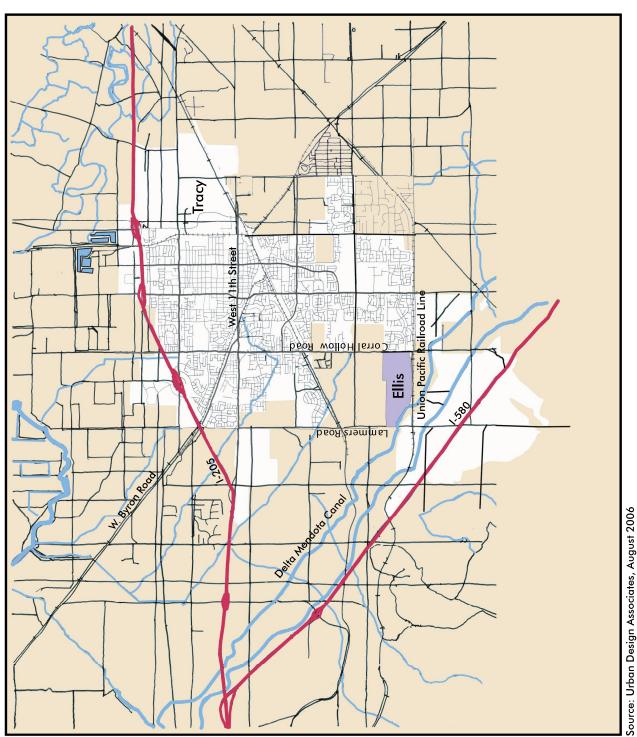


City of Tracy Ellis Specific Plan Approvals and Ellis Development Agreement Initial Study

# Ellis Development Agreement Initial Study Regional Location Map





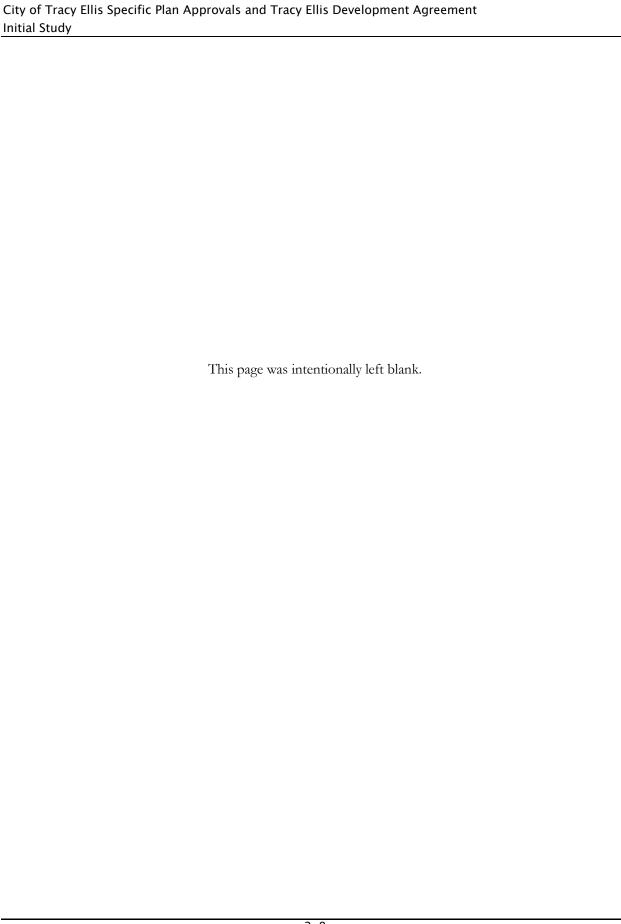




City of Tracy Ellis Specific Plan Approvals and Ellis Development Agreement Initial Study

Local Vicinity Map

Figure 2-2



### 2.5 Purpose of the Proposed Project

The purpose of the ESP is to provide for comprehensive planning policy, regulatory standards, and design guidelines to ensure quality future development of the ESP Plan area (TR-Ellis, as identified in the General Plan). The ESP is a document to be used by designers, developers, builders, planners, and regulators. The ESP incorporates a Pattern Book that sets forth the standards for the development of buildings on lots. Together, the ESP and Pattern Book would serve as the prime regulatory document to guide land use decisions and reinforce the City's goals and expectations for quality development of the Ellis Community. The ESP generally regulates development of lots with their land uses, parks, public landscaping, roads, and utilities, while the Pattern Book generally governs the placement of buildings on lots and the exterior architecture of buildings.

### 2.6 Project Characteristics

### Overview

The proposed ESP is intended to implement the City of Tracy General Plan for a specific location within the City's SOI (TR-Ellis). The proposed ESP also includes a vision, assumptions, guiding principles, and objectives, as well as zoning, regulatory, design concepts and guidelines, and implementation phasing components to guide future development within the ESP area boundaries.

### Objectives

The objectives of the proposed Project include the following:

- Integrate the Ellis community into the physical and social fabric of the City of Tracy, as well as existing and planned infrastructure systems.
- Develop and implement the Specific Plan in a way that allows Ellis to become a unique community with distinct character and style.
- Create a Village Center area as an integrated, multi-use Village Center. The Village Center shall promote businesses that are small, local, and neighborhood serving.
- Base development standards on the precedents found in traditional towns in northern California to ensure that Ellis becomes a place of memorable beauty and lasting urban quality.
- Create a village concept that provides a superior living environment.
- Create a family-oriented Swim Center.

### 2.7 Ellis Specific Plan Characteristics

The proposed Project is the execution of the City of Tracy General Plan TR-Ellis land use designation through the implementation of the Ellis Specific Plan (ESP). A Development Agreement that encompasses the Ellis Specific Plan (ESP), including a proposed 16-acre, family oriented swim center is also part of the Project.

### **ESP Vision**

The vision of the ESP is to create a mixed-use village (with housing and commercial and recreational uses) that is a pedestrian friendly, planned development.

### Land Use Concept

The ESP includes a mix of residential, commercial, office/professional, institutional, and recreational uses. The Plan will accommodate a maximum of 2,250 residential units, 180,000 square feet of commercial use, a 16-acre Swim Center, and parks; refer to Figure 2-3 (Land Use Plan) for a depiction of the proposed land use plan. The Pattern Book (design guidelines) calls for a mix of architectural styles historically popular in the Tracy area to guide the design of all buildings within the ESP area. Housing would be the predominant land use. The ESP proposes three residential neighborhoods that would have pedestrian-scaled streets, neighborhood parks, and open spaces, as well as Residential Mixed low, Residential Mixed Medium, and Residential Mixed High-density housing. In some cases, residential garages would be accessed by way of rear driving lanes (alleys). A village with commercial, office/retail, and/or civic facilities is proposed to support the residential land uses. The ESP also provides for a Swim Center currently envisioned to include a 50-Meter Olympic-sized swimming pool, recreation pool, water slide, lazy river, flow rider, sprayground area, wet play structure, sand volleyball, and picnic area on a 16-acre site. A commercial area is also proposed to support residential land uses. Proposed park, open space, and buffer areas would provide the community with both passive and active recreation opportunities.

### Residential Land Uses

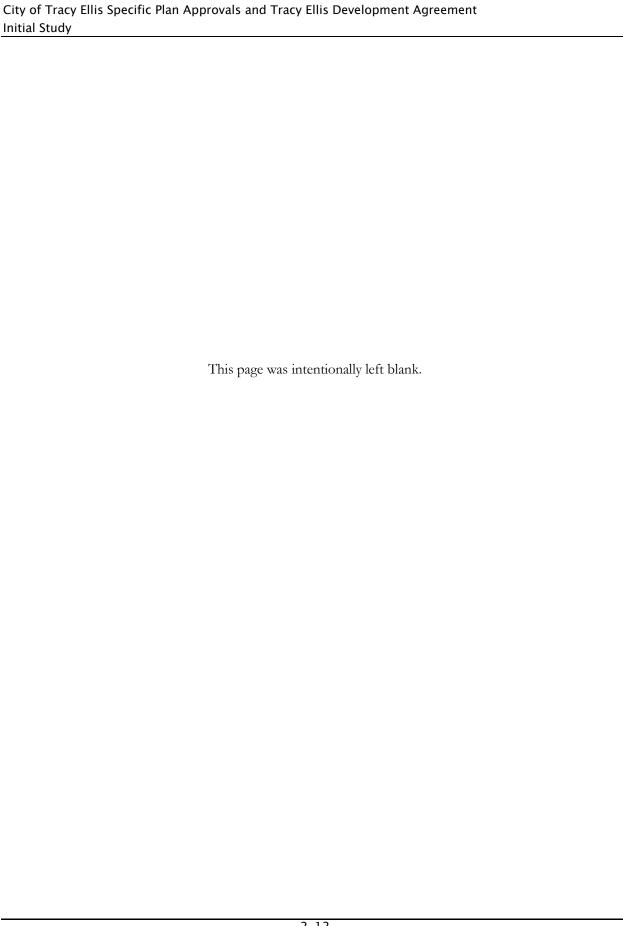
The goal of the residential component of the ESP is to provide a range of housing choices to the residents of the City of Tracy: Residential Mixed Low (RML), Residential Mixed Medium (RMM), and Residential Mixed High (RMH). Residential Mixed Low provides for relatively low-density housing consisting of one and two-story detached houses. Residential Mixed Medium would allow one and two-story detached houses, and two and three-story attached townhouses. Residential Mixed High housing would consist of single- and multi-family, detached houses, and attached townhouses and apartments.

### Village Center

The ESP would accommodate up to 60,000 square feet of commercial uses in the Village (V). Some of the permitted commercial uses would include retail shops, art galleries, personal services, banking, professional offices, cafes, and restaurants. Permitted public uses include a post office and/or civic facilities, including administrative offices. Up to 50 residential units, would be allowed in the Village portion of the ESP.

City of Tracy Ellis Specific Plan Approvals and Ellis Development Agreement Initial Study Land Use Plan





### Commercial

At the northeast corner of the Project site, there are multiple sites designated for up to 40,000 square feet of commercial uses. While a variety of commercial uses are permitted, the preferred uses include a gas station bank, a small office building, and a coffee shop.

### Limited Use

The Limited Use designation is intended to allow for up to 80,000 square feet of development within the Tracy Airport Outer Approach Zone.

### **Parks**

### Improved and Passive Parks

A portion of the ESP is reserved for parks. The system is designed to serve a broad cross-section of residents by providing a diverse mix of active and passive recreational opportunities. The park areas would also be designed to be in compliance with the City of Tracy General Plan and the State of California's Quimby Act. The ESP proposes approximately 3 acres of improved and passive parks per 1,000 residents that would be distributed throughout the ESP residential neighborhoods. The parks are designed to provide a diverse set of passive and active recreational opportunities, including walking paths, playing fields, play areas, court games, and community gathering places.

### Swim Center

A 16-acre site along Corral Hollow Road has been designated for a Swim Center. Uses in the Swim Center may include a competition swimming pool, recreation pool, wet play structures, recreational rivers, support facilities, volleyball, and associated parking and landscaping. The land dedication for and contribution towards the swim center is in-lieu of any community park requirements for the Ellis Program.

### Landscaping

The ESP recommends a variety of landscape materials. In addition, the ESP states that each park and public open space may utilize a native plant palette if it complements the streetscape plantings and provides a for variety amongst the distribution of species. The ESP also encourages the use of drought-tolerant landscaping.

### **Parking**

The ESP calls for parking spaces to be located on-street, in designated lots, and on private properties accessed via streets and rear lanes (alleys). Residential parking would be located on-streets, in driveways, garages, and in some cases accessed via a rear lane (alley) network On-street visitor parking would be allowed on most streets types. The Village would be served by a series of designated lots and on-street convenience parking. Neighborhood parks would typically be served by on-street parking; however, some parking would be provided in designated off-street lots.

### Phasing

## City of Tracy Ellis Specific Plan Approvals and Tracy Ellis Development Agreement Initial Study

The proposed ESP would be developed in three phases. Phase I would be started during Year 1, Phase II started in Years 3 & 4, and Phase III started in Years 5 & 6. All phases may at some point be under concurrent construction until buildout. The Village could be built on its own or concurrently with another phase.

### Infrastructure/ Public Utilities

Procurement, development, and construction of a variety of infrastructure improvements would be required to support the proposed land uses. Necessary utilities include, but are not limited to: water supply sources, a water distribution system, a wastewater system, a storm water conveyance system, and roads and sidewalks. A Finance and Implementation Plan will be completed for the ESP that will describe the funding and phasing of necessary infrastructure improvements.

# Section 3 Evaluation of Environmental Impacts

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
I.	Aesthetics				
Wor a.	uld the project: Have a substantial adverse effect on a scenic vista?			$\boxtimes$	
The develor are delocated	<b>LESS THAN SIGNIFICANT IMPACT.</b> The Ellis Specific Plan (ESP) site is currently sparsely developed. The majority of land area is in large agricultural holdings that consist of crops and fields. Residential development occurs along Lammers Road and is characterized by large lots (five- and ten-acre parcels) that are developed with homes and accessory structures (barns, storage sheds, etc.). In addition, a tree nursery is located within the site. The City of Tracy General Plan (General Plan) does not identify any scenic vistas or scenic routes within the vicinity of the ESP site.				
qualivarie archiresouthe lasubstrop	The proposed ESP is intended to comprehensively guide future development within the ESP site to ensure quality future development occurs. Long-term buildout of the ESP site would produce a mix of uses and a variety of building types. The ESP incorporates a Pattern Book that establishes standards for building architecture and building placement on lots, among other things. As the ESP site is not considered a scenic resource and the ESP includes development standards and design guidelines to ensure quality development of the ESP site, future development that would be facilitated by the ESP is not anticipated to result in a substantial effect on a scenic vista. Less than significant impacts would occur with implementation of the proposed ESP. Additionally, impacts associated with development of the ESP site were previously contemplated and analyzed in the General Plan EIR.				
(Sou	arces: 1, 2, 3)				
<i>b</i> .	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				$\boxtimes$
<b>NO IMPACT.</b> The ESP site is not located near or within an officially designated or eligible state scenic highway. Moreover, no scenic rock outcroppings or historic buildings are located on the ESP site. Future development facilitated by the proposed ESP would result in the removal of a number of ornamental trees; however, these trees are not considered scenic resources. Therefore, no impact would occur.					
(Sou	arces: 1, 2, 3)				
<i>C</i> .	Substantially degrade the existing visual character or quality of the site and its				

			Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
	surroundings?					
ESP activition construction operated degrae such surro	LESS THAN SIGNIFICANT WITH MITIGATION INCORPORATED. Implementation of the ESP would result in a significant alteration of the existing visual character of the ESP site. ESP construction activities would temporarily disrupt views across the site from surrounding areas. Graded surfaces, construction debris, construction equipment, and heavy truck traffic would be visible. The staging and operation of heavy equipment, graded areas, and material and debris stockpiles would result in the degradation of the aesthetic qualities of the ESP site. Short-term impacts from construction-related activities such as grading and equipment storage could also degrade short-term public views from I-580 and other surrounding roadways. Additionally, long-term buildout of the ESP site would produce a mix of uses and a variety of building types.					
farml altera <i>Plan</i> conte and l	Implementation of the ESP would permanently alter the nature and appearance of the ESP site from active farmland to residential development. On-site structures would be visible from surrounding areas. This alteration of appearance is permanent and would continue through the life of the ESP. However, the <i>General Plan</i> land use designation for the Project site is TR-Ellis;, buildout of the Project site was previously contemplated and analyzed as part of the General Plan EIR. The Project is consistent with the General Plan, and less than significant aesthetic impacts would occur. Additionally, the following General Plan mitigation measure to further reduce potential impacts related to light and glare applies to the Project:					
Mitig	gation Measure AES-1:	shall show the t ESP site throu	temporary const gh the duration	ision map applica truction equipmen n of construction isual impacts duri	nt staging areas v n. These areas	within the
(Sou	arces: 1, 2, 3)					
d.	Create a new source of substan which would adversely affect day views in the area?			$\boxtimes$		
<b>LESS THAN SIGNIFICANT WITH MITIGATION INCORPORATED.</b> Future uses facilitated by implementation of the proposed ESP would introduce new sources of light and glare on the site and in the ESP vicinity and, in particular, to an area that currently produces little nighttime light. Sources of light may include interior and exterior lighting, street lights, security lighting, and light and glare from headlights of vehicles on the ESP site. Structures, equipment, and paved surfaces may cause glare impacts on adjacent land uses. As stated previously, the <i>General Plan</i> land use designation for the Project site is TR-Ellis; buildout of the Project site was previously analyzed as part of the General Plan EIR. Therefore, the Project is consistent with the General Plan, and less than significant impacts would occur. Additionally, the following mitigation measure to further reduce potential impacts related to light and glare applies to the Project:						

of light from "spilling" onto adjacent areas, where feasible.

ESP design features shall be incorporated by the Project Applicant and future Project Applicants to reduce visibility of the ESP caused by light and glare. Such design features include, but are not limited to shielding sources

Mitigation Measure AES-2:

	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
(Sources: 1, 2, 3)				
II. Agricultural Resources				
Would the project: {In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland.}				
a. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				
LESS THAN SIGNIFICANT IMPACT. P California Department of Conservation (CDC) California Land Conservation (Williamson) Acti identifies and designates lands that are prime farm	) Farmland Ma . The CDC Fa	apping and Mon rmland Mapping	itoring Program and Monitoring	and the
According to the 2002 San Joaquin County Import Monitoring Program of the California Resource Farmland. Implementation of the ESP would faresidential, commercial, office, and recreational use Project site is TR-Ellis; buildout of the Project site Therefore, the Project is consistent with the Geresources would occur. In addition, the Project Agricultural Mitigation Fee to the City of Tracy, Code. Less than significant impacts would occur.	es Agency, the acilitate the consess. However, the was previously neral Plan, and Applicant will be in accordance	proposed ESP aversion of 320-active General Plan labely analyzed as par less than signific e subject to the proposed ESP.	site is classified cres of prime fa and use designation to the General ant impacts to a payment of the appropriate to the appropriate in the appro	as Prime rmland to on for the Plan EIR. gricultural oppopriate
(Sources: 1, 2, 3)				
b. Conflict with existing zoning for agricultural use, or a Williamson Act contract?				

			Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
Willis Cour of th	S THAN SIGNIFICAN amson Act contract. How hty. As previously stated, the Project site was previous ect is consistent with the Camson Act contracts would	vever, the ESP si ne General Plan la ly contemplated an General Plan, and	one of the parter is currently and use designand analyzed as	rcels that make up zoned for agricu ation for the Proje part of the Genera	p the ESP site ultural use by S ect site is TR-El al Plan EIR. Th	are under a San Joaquin lis; buildout nerefore, the
(Sou	rces: 1, 2, 3)					
С.	Conflict with existing zoning rezoning of forest land (as defined section 1222) (as defined by Public Resource 4526) or timberland zoned T Production (as defined by Gor section 51104 (g)?	ined in Public O(g)), timberland es Code section imberland				
NC	IMPACT. The Project si	te does not contai	n forest land. '	Therefore, no imp	acts would occu	ır.
(So	urces: 1, 2, 3)					
d.	Result in the loss of forest land forest land to non forest use?	d or conversion of				$\boxtimes$
NC	IMPACT. Refer to the re	esponse to Checkl	ist Item II.c ab	ove. No impacts	would occur.	
(So	urces: 1, 2, 3)					
е.	Involve other changes in the exwhich, due to their location or in conversion of Farmland, to use?	nature, could result				
	<b>S THAN SIGNIFICAN</b> klist Items II.a. and II.b., a					
Miti	gation Measure AG-1:			ng the northern ll be required pri		
(Sou	arces: 1, 2, 3)					
Fyalı	lation of Environmental Im	pacts	3-4			

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
III.	Air Quality				
a.	uld the project: Conflict with or obstruct implementation of the applicable air quality plan?	$\boxtimes$			
Basin (EPA define	ENTIALLY SIGNIFICANT IMPACT.  (SJVAB), which has been classified as " and the California Air Resources Board (end by the Federal Clean Air Act. The San Joestablished by the state in an effort to contra	non-attainment' CARB) for ozor oaquin Valley Ai	' by the Environ ne and respirable p ir Pollution Contr	mental Protection	on Agency (PM <sub>10</sub> ) as
const matte stand signif	re development facilitated by the ESP is like ruction and post construction phases. There er in the local airshed, potentially resulting in ards by future development facilitated by in ficant impact. Though development of this tration of the City's Sustainability Action Pla	efore, it could con a violation of a mplementation of site was contour.	ontribute to ozono ir quality standard of the ESP would emplated in the O	e precursors and ls. A violation of be considered a General Plan EI	particulate air quality potentially R and the
signif and const	SJVAPCD's Guide for Assessing and Mitigation is a construction and operation (post thresholds for determining significance varietion, operational and long-term impacts acy General Plan policies and the City of Teachers.	t-construction) p will be utilized In addition, con	phases of projects in the EIR's a nsistency with Cle	The SJVAPCD assessment of si an Air Plan, appl	guidelines ite-specific icable City
(Sour	rces: 1, 2, 3)				
<i>b</i> .	Violate any air quality standard or contribute substantially to an existing or projected air quality violation?	$\boxtimes$			
ESP const may of The S micro	ENTIALLY SIGNIFICANT IMPACT. would result in construction activities, succruction activities, which could increase the create temporary impacts from fugitive dust San Joaquin Valley Air Basin is currently it ons in diameter (PM <sub>10</sub> ). Under the long-term e ESP would generate traffic from residents	h as site prepar e amount of due to occupants of in non-attainme n, the operation	ation, grading, ex st and construction neighboring proper nt for particulate al activities of fut	cavation and oth on emissions. Co perties to the east matter (dust) les ure development	ner general onstruction t and west. ss than 10 t facilitated

Mitigating Air Quality Impacts.

would emit additional pollutants along local roadways (including ozone precursors), adding to the regional burden of pollution within the larger air basin. The San Joaquin Valley Air Basin is currently in non-attainment for ozone. These issues will be evaluated in the EIR using SJVAPCD's *Guide for Assessing and* 

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
(Sou	rces: 1, 2, 3)				
с.	Result in a cumulatively considerable net increase any criteria pollutant for which the project region is non — attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> Implementation of the ESP has the potential to increase PM <sub>10</sub> and ozone precursors. Because the San Joaquin Valley Air Basin is currently in non-attainment for PM <sub>10</sub> and ozone, the proposed ESP could contribute to cumulative air quality impacts. Potentially significant cumulative air quality impacts will be evaluated in the EIR using SJVAPCD's <i>Guide for Assessing and Mitigating Air Quality Impacts</i> .					
(Sou	rces: 1, 2, 3)				
d.	Expose sensitive receptors to substantial pollutant concentrations?				
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> Construction activities, including excavation, grading, demolition, vehicle travel on unpaved surfaces, and vehicle and equipment exhaust may generate dust that could potentially affect nearby sensitive receptors, such as the residential communities located to the east and west of the ESP site. Air quality impacts on sensitive receptors will be analyzed in the EIR.					
(Sou	rces: 1, 2, 3)				
е.	Create objectionable odors affecting a substantial number of people?				$\boxtimes$
<b>NO IMPACT.</b> The proposed ESP would facilitate the development of residential, commercial, office, and recreational uses. None of the proposed land uses would create objectionable odors that would affect a substantial number of people. No impacts would occur as a result of the proposed ESP.					
(Sou	rces: 1, 2, 3)				
IV.	Biological Resources  ald the project:				

	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
a. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				
POTENTIALLY SIGNIFICANT IMPACT. Agricultural lands provide breeding, foraging, an special-status species. Therefore, future developmentates to special-status species. Impacts to special-status species. Impacts to special-there analysis in the EIR. It should be noted projects within City limits are required to meet all protection (General Plan Objective OSC-1.1). A Multi-Species Habitat Conservation and Open Scontemplated in the General Plan EIR site species. Further analysis will be conducted in the EIR.	ad/or sheltering ment facilitated be cial-status specied that, as stated Il Federal, State, additionally, the pace Plan (SJMS) cific impacts to	habitat for several by the ESP could be are considered in the General I and local regulation ESP site falls und SCP). Though de	al animal species, result in direct ar significant and we Plan EIR, all devons for habitat are the San Joaque velopment of the	including and indirect vill require velopment and species in County is site was
(Sources: 1, 2, 3)				
b. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?			$\boxtimes$	
than 1 percent of the site, is located at the norther irrigation ponds are located within the ESP bound habitat. As stated in the General Plan Supplement with wetland habitats, are covered by the SJMSO mitigation as outlined in the Clean Water Act of project proposed in a wetland area would under CDFG, in order to determine if additional mitigation and verification by the Corps would be consisted where modifications are proposed and significant impacts to wetlands are expected to occasion.	ern end of the sendaries These for the ental EIR, not all CP. Regardless, must be met prego CEQA revaluon measures a per required to dell to provide the	ite. Additionally, eatures have the partitive species State and federal item for to project appries for biological are required. For eletermine the extending the state of the	three agricultural to contain to contain to contain to contain to contain the contain to the contain the contain the contain the contains the contai	tail water in riparian onjunction wetlands velopment review by d wetlands l wetlands l wetlands
(Sources: 1, 2, 3)				
c. Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited			$\boxtimes$	

to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption,

or other means?

Less Than Significant Potentially with Less Than Significant Mitigation Significant No Impact Incorporation **Impact Impact** 

LESS THAN SIGNIFICANT IMPACT. Wetlands are considered sensitive habitats because by nature they are fragile, and because of their decreasing distribution in the region and throughout the state. In addition, they provide flood control, pollution control, habitat for native plants and animals, and aesthetic and recreational amenities. Three agricultural tail water irrigation ponds and one irrigation ditch are located within the ESP boundaries that contain water only during irrigation events. All of the ponds have been excavated on dry, level land to function as irrigation holding ponds or as irrigation water runoff basins. There is no evidence that these areas are being supported by any other hydrology. Given these characteristics, these features are not considered wetlands. Additionally, as stated in the General Plan EIR, all development projects within City limits are required to meet all Federal, State, and local regulations for habitat and species protection (General Plan Objective OSC-1.1). Additionally, the ESP site falls under the San Joaquin County Multi-Species Habitat Conservation and Open Space Plan (SJMSCP). Therefore, less than significant impacts are anticipated.

(Sou	irces: 1, 2, 3)				
d.	Interfere substantially with the movement of any native resident or migratory fish or wildlife species, or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				
of T Delta assume the C local site	racy. Agricultural lands and open space ar a Mendota Canal is located adjacent to the me that the site may be used for the moven General Plan EIR, all development projects regulations for habitat and species protect falls under the San Joaquin County Multi-Sprefore, less than significant impacts would o	e located to e site and to nent of wild within Cita ion (Gener pecies Hab	o the north and so here is neighboring Ilife. However, it s y limits are require al Plan Objective (	outh of the ESP g open space, it is should be noted to meet all Fed DSC-1.1). Additional contents of the conte	site. Given the is reasonable to that, as stated in deral, State, and ionally, the ESI
(Sou	arces: 1, 2, 3)				
е.	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?			$\boxtimes$	

LESS THAN SIGNIFICANT IMPACT. No protected trees exist within the Project site. The City of Tracy has a tree ordinance (Tracy Municipal Code [T.M.C]. Chapter 7.08) that protects "street trees" planted within rights-of-way or planting easements. However, the City's tree ordinance does not cover trees on agricultural lands, and therefore, impacts are considered to be less than significant.

(Sou	rces: 1, 2, 3)	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact			
f.	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?							
<b>LESS THAN SIGNIFICANT IMPACT.</b> The ESP site is located within the jurisdiction of the San Joaquin County Multi-Species Habitat Conservation and Open Space Plan (SJMSCP). The SJMSCP is a 50-year plan aimed at preserving habitat for a multitude of species found in San Joaquin County. Administered by SJCOG, Inc., the plan is funded through grants and developer fees that are used to acquire easements or land in order to protect habitat. Participation in the SJMSCP is voluntary for both local jurisdictions and project proponents. Only agencies adopting the SJMSCP will be covered by the SJMSCP. On February 6, 2001, the Tracy City Council adopted the SJMSCP by means of Resolution 2001-050. As noted in the Ellis Specific Plan (Section 2.4), the Project Applicant would work with the City to implement the SJMSCP as it relates to implementation of the Ellis Specific Plan. The Project Applicant would be required to pay fees at time of ground disturbance permits (such as grading and/or building permits) as set forth in the Plan to implement recommendations (called "minimization measures") as required by an SJCOG appointed qualified biologist on a case-by-case basis throughout the Ellis Specific Plan Area prior to ground disturbance of that area. These standard procedures apply to all projects, including the Ellis Specific Plan, that are covered under the SJMSCP. Less than significant impacts would occur in this regard.  (Sources: 1, 2, 3)								
Wor a.	Cultural Resources  uld the project:  Cause a substantial adverse change in the significance of a historical resource as defined in \$15064.5?							
NO IMPACT. Historical resources include any resource listed in or determined to eligible for listing in the California Register of Historical Resources, a resource included in a local register of historical resources, or any object building, structure, site, area, place, record, or manuscript that a lead agency determines to be historically significant. There are no buildings, structures, facilities, or other resources within the ESP site that would be considered historically significant. Therefore, future development facilitated by the ESP would not cause a substantial adverse change in the significance of a historical resource as defined in §15064.5. No impacts would occur.								
,	rces: 1, 2, 3)			$\bowtie$				
California any or histor would cause impa	IMPACT. Historical resources include any ornia Register of Historical Resources, a resobject building, structure, site, area, place, a rically significant. There are no buildings, structure be considered historically significant. There is a substantial adverse change in the significants would occur.	source included record, or man ructures, facilitie refore, future de	in a local register uscript that a lead s, or other resourd evelopment facilita	of historical reserved agency determined on the ES of the ESP of t	ting in ources nes to P site			

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact				
	significance of an archaeological resource pursuant to $$15064.5$ ?								
LESS THAN SIGNIFICANT IMPACT. The Tracy Planning Area likely contains undiscovered archaeological and paleontological sites, including human remains, especially in undeveloped areas. Implementation of the ESP would result in the development of one of these areas, which may include grading, ground removal, and other disturbances. These actions could result in a potentially significant impact to paleontological and archaeological resources. Mitigation was identified in the General Plan EIR to reduce potentially significant impacts to archaeological and paleontological resources to a less than significant level. Future development facilitated by the ESP would be required to comply with the mitigation identified in the General Plan EIR. Therefore, less than significant impacts would occur.									
Sou	arces: 1, 2, 3)								
с.	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?			$\boxtimes$					
LESS THAN SIGNIFICANT IMPACT. There are no known paleontological resources or unique geologic features within the proposed ESP site. Grading and earth excavation during future construction of development facilitated by the implementation of the ESP could result in the discovery of unknown resources. If paleontological resources and/or unique geologic features are uncovered as a result of ESP mplementation, adherence to mitigation measures identified in the General Plan EIR would reduce potential mpacts to less than significant levels.									
(Sou	arces: 1, 2, 3)								
d.	Disturb any human remains, including those interred outside of formal cemeteries?								
LESS THAN SIGNIFICANT IMPACT. There are no known human remains buried within the ESP site. However, buried remains could be present and unearthed as a result of excavation and grading associated with future development facilitated by the ESP. Implementation of mitigation measures identified in the General Plan EIR would reduce potential impacts on human remains to a less than significant level.									
(Sou	arces: 1, 2, 3)								
VI.	Geology and Soils								
Wo a.	uld the project: Expose people or structures to potential substantial adverse effects, including the risk of								

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
loss, in	ijury, or death involving:				
>	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.				
Therefore,	<b>ACT.</b> The ESP area is not located the probability of ground surface rupto impacts would occur as a result of the	ure at the site du	ue to displacement		
(Sources: 1	1, 2, 3)				
>	Strong seismic ground shaking?			$\boxtimes$	
defined by approximate inactive are groundshalt faults woul proposed so Building Co California l	AN SIGNIFICANT IMPACT. The the State Geologist. The nearest rely eight miles southwest of the site. In active faults in the surrounding ting. The impact of groundshaking to the increased as a result of site deviction of the structures caused by groundshaking, and the structures caused by groundshaking would be contacted with groundshaking would be	mapped active However, due to g region, the I to people or pre elopment. The all construction of Tracy Munic le provisions for	fault (Carnegie/Co the proximity of ESP site has the operty caused by refore, to minimize a would comply cipal Code 9.04.03 r seismic building	Corral Hollow)  If the ESP site to the potential to seismic activity to potential dam with the latest  30. Implementa	is located onumerous experience on nearby nage to the California tion of the
(Sources:	1, 2, 3)				
>	Seismic related ground failure, including liquefaction?			$\boxtimes$	
LESS TH	AN SIGNIFICANT IMPACT. The	probability of li	iquefaction near th	ne surface of the	e site is low

LESS THAN SIGNIFICANT IMPACT. The probability of liquefaction near the surface of the site is low when evaluated against existing site conditions, including topography, soil types and presence of groundwater. The ESP site is characterized by interbedded layers and lenses of gravel, sand and clay with intermixes of these soils. The water table at the ESP site is approximately 60 to 70 feet in depth. Liquefaction more often occurs in earthquake-prone areas underlain by young (Holocene age) alluvium where the groundwater is shallower than 50 feet below the ground surface. The ESP site is not located within an Earthquake Fault Zone, as defined by the State Geologist. The nearest mapped active fault (Carnegie/Corral Hollow) is located approximately eight miles southwest of the site. This geologic condition, in conjunction with a low water table, indicates that the probability of liquefaction near the surface of the site is very low. The Safety Element

		Less Than Significant		
	Potentially	with	Less Than	
	Significant	Mitigation	Significant	No
	Impact	Incorporation	Impact	Impact
of the <i>General Plan</i> includes Objective SA-1.1 be undertaken for any development in implementation of this policy would reduce liquefaction is therefore considered to be less	areas where pote the potential risk	entially serious g	eologic risks e	exist. The
(Sources: 1, 2, 3)				
> Landslides?				$\boxtimes$
<b>NO IMPACT.</b> The ESP site and its surrou hillsides that would be susceptible to landsli low. No impacts would occur as a result of the	des. Therefore, th	e potential for lan	•	
(Sources: 1, 2, 3)				
b. Result in substantial soil erosion or the loss of topsoil?		$\boxtimes$		
LESSS THAN SIGNIFICANT WITH construction include clearing existing agricultu				

LESSS THAN SIGNIFICANT WITH MITIGATION INCORPORATED. Impacts of ESP construction include clearing existing agriculture and potentially demolishing one residence and one accessory structure for the building of structures, roads, landscaped areas and similar permanent improvements. During the construction preparation process, existing vegetation would be removed to grade and compact the site, as necessary. As construction occurs, these exposed surfaces could be susceptible to erosion from wind and water. Effects from erosion include impacts on water quality and air quality. Risks associated with erosive surface soils can be reduced by using appropriate controls during construction and properly revegetating exposed areas. Additionally, the following mitigation measures to further reduce potential impacts related to soil erosion apply to the Project:

#### Mitigation Measure GEO-1:

The Ellis Specific Plan requires the implementation of control measures set forth under Regulation VIII of the San Joaquin Valley Air Pollution Control District (SJVAPCD) Fugitive PM<sub>10</sub> Prohibition. The following mitigation measures, in addition to those required under Regulation VIII of the SJVAPCD, shall be implemented by the Project Applicant/future subsequent Project Applicants to reduce fugitive dust emissions:

- Water previously disturbed exposed surfaces (soil) a minimum of threetimes/day or whenever visible dust is capable of drifting from the site or approaches 20 percent opacity.
- Water all haul roads (unpaved) a minimum of three-times/day or whenever visible dust from such roads is capable of drifting from the site or approaches 20 percent opacity.
- All access roads and parking areas shall be covered with asphalt-concrete paving or water sprayed regularly.

	Less Than		
	Significant		
Potentially	with	Less Than	
Significant	Mitigation	Significant	No
Impact	Incorporation	Impact	Impact

- Dust from all on-site and off-site unpaved access roads shall be effectively stabilized by applying water or using a chemical stabilizer or suppressant.
- Reduce speed on unpaved roads to less than 15 miles per hour.
- Install and maintain a trackout control device that meets the specifications of SJVAPCD Rule 8041 if the site exceeds 150 vehicle trips per day or more than 20 vehicle trips per day by vehicle with three or more axles.
- Stabilize all disturbed areas, including storage piles, which are not being actively utilized for construction purposes using water, chemical stabilizers or by covering with a tarp, other suitable cover or vegetative ground cover.
- Control fugitive dust emissions during land clearing, grubbing, scraping, excavation, leveling, grading or cut and fill operations with application of water or by presoaking.
- When transporting materials offsite, maintain a freeboard limit of at least six inches and cover or effectively wet to limit visible dust emissions.
- Limit and remove the accumulation of mud and/or dirt from adjacent public roadways at the end of each workday. (Use of dry rotary brushes is prohibited except when preceded or accompanied by sufficient wetting to limit visible dust emissions and use of blowers is expressly forbidden).
- Stabilize the surface of storage piles following the addition or removal of materials using water or chemical stabilizer/suppressants.
- Remove visible track-out from the site at the end of each workday.
- Cease grading activities during periods of high winds (greater than 20 mph over a one-hour period).
- Asphalt-concrete paving shall comply with SJVUAPCD Rule 4641 and restrict use of cutback, slow-cure, and emulsified asphalt paving materials.
- Grading should be conducted in phases.
- ESP site shall not be cleared of existing vegetation cover until required by construction.
- The Project Applicant shall revegetate graded areas as soon as it is feasible after construction is completed.

Additionally, refer to Mitigation Measure HYD-2 of this Initial Study.

(Sources: 1, 2, 3)

			Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
с.	Be located on a geologic unit or soil that is unstable, or that would become unstable as result of the project, and potentially result off, site landslide, lateral spreading, subsidiliquefaction or collapse?	in on, or			$\boxtimes$	
have	es THAN SIGNIFICANT IMPACE any steep slopes or hillsides that wants are anticipated to be less than sign	would b	e susceptible to		•	
(Sou	arces: 1, 2, 3)					
d.	Be located on expansive soil, as defined in 18-1-B of the Uniform Building Code (19 creating substantial risks to life or property	994),				
that when structhe indices. Exparain sections	undergo volume changes as moistum dry. Soil expansion can damage statural elements. Expansion is a typical ESP noted the existence of potential eated that the soils exhibited moderate ansive soils shrink and swell in volume events, and can cause damage to foons. Implemenation of the following dation support expansive soils to a legislation of the swell in volume to the support expansive soils to a legislation support expansive soils to a legislation of the support expansive soils to a legislation expansive soils and the support expansive soils are support expansive soils and the support expansive soils and the support expansive soils and the support expansive soils are support expansive soils and the support expansive soils and the support expansive soils are support expansive soils and the support expansive soils and the support expansive soils are support expansive soils and the support expansive soils are support expansive soils and the support expansive soils are support expansive soils and the support expansive support expansive soils are support expansive soils and support e	re conterructures all characters ally expand to high me during mitigen mitigen me to me during mitigen	ent fluctuates; s s by cracking for cteristic of clay- ansive clay near a shrink/swell p ng changes in m ons, concrete sligation measures	welling substantia bundations, causing type soils. Geotect in the surface of the cotential with variation moisture content, stabs, roadway impossible would reduce p	ally when wet of g settlement and chnical studies p he site. Laborate tions in moisture such as a result provements, and	r shrinking d distorting repared for tory testing re content. of seasonal I pavement
Miti	Mitigation Measure GEO-2:  Prior to approval of improvement plans, the project proponent shall conduct a design-level geotechnical study, which shall consider the recommendations in the existing geotechinical studies prepared for each neighborhood in the ESP and additional recommendations as needed. The study shall specifically address whether expansive soils are present in the development area and include measures to address these soils where they occur. The recommendations from the geotechnical study shall be incorporated into the design of roadway and infrastructure improvements as well as foundation and building design for the review and approval of the City Engineer.					additional ally address at area and occur. The shall be frastructure
(So	urces: 1, 2, 3)					
е.	Have soils incapable of adequately support use of septic tanks or alternative wastewate disposal systems where sewers are not avail	r				$\boxtimes$

Less Than Significant

		Potentially	with	Less Than	
		Significant Impact	Mitigation Incorporation	Significant Impact	No Impact
the disposal of wastewater?		·	·	·	·
NO IMPACT. The future de municipal waste water system. No adverse impacts would occur	lo septic systems	or alternative v		•	•
(Sources: 1, 2, 3)					
VII. Hazards and Haz	ardous Mate	erials			
Would the project:  a. Create a significant hazard to the environment through the routine disposal of hazardous materials:	transport, use, or			$\boxtimes$	
LESS THAN SIGNIFICANT use development consisting of facilitated by the ESP would use pesticides, and fertilizers. The significant hazard to the public of result of the proposed ESP.	residential, com relatively small q proper transport	mercial, office, quantities of haza t, use, and disp	and recreational ardous materials, s osal of such man	uses. Future dev such as household terials would no	velopment d cleaners, t create a
(Sources: 1, 2, 3)					
b. Create a significant hazard to the environment through reasonably and accident conditions involving hazardous materials into the end	foreseeable upset g the release of	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> Because the ESP site has been intermittently used for agricultural production for decades, on-site soils may contain varying levels of pesticides and other chemicals. Although it is not anticipated that widespread undiscovered contamination exists on-site, the potential remains that contaminated soils or other materials may be discovered during site grading and construction activities. Due to the possible presence of hazardous materials, the potential for the implementation of the proposed ESP to result in upset and/or accidents involving the release of hazardous materials into the environment exists. However, the following mitigation would reduce potential impacts associated with hazards to a less than significant level:					
Mitigation Measure HAZ-1:	activities and is by a Registered determine the staining. Sh	suance of gradin l Environmenta potential for ould any subst	hase I analysis, pag permits, soil sa l Assessor with I subsurface conta arface hazardous deral or state hun	impling shall be of Phase II/III exp imination associ materials be for	conducted erience to ated with ound and

Less Than Significant

Potentially with Less Than
Significant Mitigation Significant No
Impact Incorporation Impact Impact

for residential areas or exceed hazardous waste limits, the soil shall be treated in accordance with standards of the City of Tracy and the California Department of Toxic Substances Control. The Registered Environmental Assessor shall prepare a Soil Management Plan in consultation with the City of Tracy and the California Department of Toxic Substances Control and the soil shall be treated accordingly.

#### Mitigation Measure HAZ-2:

Interiors of individual on-site structures shall be visually inspected prior to demolition or renovation activities by a qualified inspector. Should hazardous materials be encountered with any onsite structure, the materials shall be tested and properly disposed of in accordance with state and federal regulatory requirements.

#### Mitigation Measure HAZ-3:

Prior to the issuance of grading permits, onsite wells shall be properly closed and abandoned pursuant to state and federal guidelines.

#### Mitigation Measure HAZ-4:

The exact location of petroleum pipelines shall be defined prior to the commencement of construction. Any activities occurring within the petroleum pipeline easement should be conducted pursuant to applicable CPUC guidelines and regulations.

#### Mitigation Measure HAZ-5:

Prior to the issuance of grading permits, the exact location and extent of septic tanks and leach fields shall be determined. Once located, septic tanks shall be removed and properly disposed of at an approved landfill facility.

#### Mitigation Measure HAZ-6:

During demolition of structures, paint waste shall be evaluated independently from building materials if paint is separated from building materials during demolition to determine whether lead based paint is present. Waste shall be evaluated independently from the building material to determine its proper management. Lead-based paint removal shall be performed in accordance with California Code of Regulations Title 8, Section 1532.1, which provides for exposure limits, exposure monitoring, respiratory protection, and mandates good worker practices by workers exposed to lead.

#### Mitigation Measure HAZ-7:

Any transformers shall be relocated during site construction/demolition should be constructed under the purview of the local utility purveyor to identify proper handling procedures regarding potential PCBs.

Two existing Pacific Gas and Electric (PG&E) pipelines traverse the ESP site in a northewesterly and southeasterly direction, bisecting the ESP site in a diagonal manner. These existing pipelines have the potential to create a hazard to future land uses located onsite. The purpose of an EIR is to identify the significant effects of a project on the environment, not the significant effects of the environment on the

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
	ect. Therefore, while an analysis of this pluant to CEQA, it is being provided for information		•	o be included in	the EIF
(So	urces: 1, 2, 3)				
с.	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				
	<b>IMPACT.</b> The proposed ESP site is not ool. Therefore, no impacts would occur as a result.			of an existing or	proposed
(Sou	arces: 1, 2, 3)				
d.	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?			$\boxtimes$	
site Gene Proj safet pote pote sign:	boundaries and 11 listed regulatory sites with the strate of the property owners (Objective Sciential impact to a less-than-significant level." ential to create a hazard to future land uses difficant effects of a project on the environment. Therefore, while an analysis of this plant to CEQA, it is being provided for interest.	hin a radius of of the necessary le of the site would A-4.1, P2). Con Any existing located onsite. nent, not the signotential impact	one mile of the Energy of environment of affect the enumpliance with this hazardous materia. The purpose of entificant effects of may not need to	SP site. The City ental investigation vironment or the spolicy would ralls located offsite from EIR is to it of the environment of the included in	y of Tracy n prior to the health or educe the chave the lentify the ont on the
(Sou	arces: 1, 2, 3)				
е.	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?	$\boxtimes$			

**POTENTIALLY SIGNIFICANT IMPACT.** Tracy Municipal Airport (TMA) is located immediately southeast of the ESP site across Corral Hollow Road. The airport is a general aviation facility owned and operated by the City of Tracy. TMA can accommodate, and currently serves, private single- and twin-engine propeller aircraft, as well as helicopters. An approach path for a runway extends from TMA to the northwest

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
The purpose of an E significant effects of the may not need to be inc	existing TMA has the pot IR is to identify the sign he environment on the pro- cluded in the EIR pursuant an airport immediately sou tential safety impacts.	nificant effects oject. Therefore to CEQA, it is	of a project on e, while an analys being provided for	the environment is of this potent or informational	, not the ial impact purposes.
(Sources: 1, 2, 3)					
airstrip, would the p	the vicinity of a private roject result in a safety hazard working in the project area?				$\boxtimes$
<b>NO IMPACT.</b> The E	SP site is not located in the proposed ESP.	e vicinity of a p	orivate airstrip. Th	erefore, no impa	cts would
(Sources: 1, 2, 3)					
~	ion of or physically interfere rgency response plan or plan?	$\boxtimes$			
increase in traffic levels and/or emergency eva	GNIFICANT IMPACT.  s on surface streets in the valuation in the area. Further on emergency response an	vicinity of the E er analysis is re	SP site. This may quired in the EIR	affect emergency	response
(Sources: 1, 2, 3)					
loss, injury or death including where wild	uctures to a significant risk of involving wildland fires, lands are adjacent to vhere residences are intermixed				
(vegetation), fire weath	IFICANT IMPACT. Where (winds, temperatures, hoguantify potential risks, the	numidity levels a	and fuel moisture	contents) and to	pography

(vegetation), fire weather (winds, temperatures, humidity levels and fuel moisture contents) and topography (degree of slope). To quantify potential risks, the California Department of Forestry (CDF) has developed a Fire Hazard Severity Scale using these criteria. No part of the Tracy Planning Area has a High wildland fire hazard designation. Some lands on the southwest side of the City are designated as having a Moderate wildland fire hazard. It also adjoins other undeveloped lands. However, no part of the ESP site or adjoining properties are shown by the *General Plan EIR* as being in this Moderate hazard area.

A number of design standards, such as road standards for fire equipment access; signage identifying streets, roads, and buildings; minimum water supply reserves for emergency fire use; fuel breaks and greenbelts;

	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
clearances around structures; and emergency pre of Tracy in order to reduce wildfire hazards. Thazards by substantially improving the ability of proposed structures from brush fires. As stand forth policies that would be enforceable within development proposals use fire protection redevelopment would be less than significant. groundcover, and roofing materials, and clearing would also be required to satisfy fire flow and fighting in the event of a fire. The <i>General Plan</i> all wildland fire fighting conditions. The City is also to wildland fires. These features would reduce im	hese characteris of fire crews and lard practice, the n the ESP site measures that These policies areas around str hydrant standa lso requires that or required to ma	tics of the proposed engines to access a South County I to ensure that a sensure fire proteinclude the use suctures of potentials established by the SCFA train regiments and up to date.	sed ESP would a ss the area and Fire Authority (S all construction ection-related in e of fire resistatial fuel. New de- ty the City to face egularly for both attemap of areas	reduce fire to protect CFA) sets plans and mpacts of nt plants, velopment cilitate fire urban and
(Sources: 1, 2, 3)				
VIII. Greenhouse Gas Emissions				
Would the project:  a. Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?	$\boxtimes$			
POTENTIALLY SIGNIFICANT IMPACT. General Plan EIR and site specific impacts will Sustainability Action Plan (SAP) to further reduct has the potential to generate greenhouse gas enimpacts related to greenhouse gas emissions.	be evaluated in e potential green	the EIR. In add house gas emissi	dition, the City pons. However, t	prepared a he Project
(Sources: 1, 2, 3)				
b. Conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of greenhouse gases?				
POTENTIALLY SIGNIFICANT IMPACT. analyze potential impacts related to greenhouse gr		sion VIII (a), abo	ove. The EIR v	vill further
IX. Hydrology and Water Quality				
Would the project:  a. Violate any water quality standards or waste discharge requirements?		$\boxtimes$		

Less Than Significant

Potentially with Less Than

Significant Mitigation Significant No Impact Incorporation Impact Impact

LESS THAN SIGNIFICANT WITH MITIGATION INCORPORATED. The proposed ESP would result in the conversion of existing agricultural lands to urban uses, thereby potentially increasing the generation of typical urban water contaminants from the area. In addition, the proposed ESP could result in greater vehicular use of nearby roadways, which could potentially increase contaminants that would be carried in runoff and discharged into receiving waters. Moreover, grading and excavation associated with future development facilitated by the ESP could result in deposition of sediment on street surfaces. A Final Storm Drainage Technical Report was prepared for the Project in January 2011. The report summarizes the results of the strm drainage analysis performed to determine the master plan drainage infrastructure needed to serve the project. The report also identifies storm waster runoff to be generated by the the Project. The following mitigation measures to reduce potential impacts to a level of less than significant applies to the Project:

#### **Mitigation Measure HYD-1:**

Prior to approval of Final Subdivision Maps, the Project Applicant shall provide a detailed hydrology report that specifies the expected stormwater volumes, projected peak storage capacity of temporary basins, and percolation characteristics of soil. The hydrology report shall demonstrate that adequate stormwater conveyance and capacity is available in either the region, onsite or offsite basins, depending on the chosen option. The hydrology report would be subject to review and approval by the City Engineer.

#### Mitigation Measure HYD-2:

Prior to issuance of a grading or building permit, whichever occurs first, and following the preparation of ESP site grading plan, the Project Applicant shall demonstrate to the City of Tracy compliance with NPDES General Construction Activities Storm Water Permit Requirements established by the Clean Water Act (CWA), including the preparation of a Storm Water Pollution Prevention Plan (SWPPP). The SWPPP shall identify specific types and sources of stormwater pollutants, determine the location and nature of potential impacts, and specify appropriate control measures to eliminate any potentially significant impacts on receiving water quality from stormwater runoff. The SWPPP shall comply with the most current standards established by the Central Valley RWQCB. Best Management Practices shall be selected from a menu according to site requirements and shall be subject to approval by the City Engineer and Central Valley RWQCB.

#### Mitigation Measure HYD-3:

Prior to issuance of a grading or building permit, whichever occurs first, and following the preparation of the ESP site grading plan, the Project Applicant shall submit to the City Engineer for review a draft copy of the Notice of Intent (NOI) and SWPPP. After approval by the City, the NOI and SWPPP shall be sent to the State Water Resources Control Board for approval.

#### **Mitigation Measure HYD-4:**

After Project completion, the Project Applicant or successor shall properly maintain parking lots and other common paved areas, by

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
		ng or other app om washing into	oropriate means, to storm drains.1	to prevent the m	najority o
(So	purces: 1, 2, 3)				
b.	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
resio ado <sub>l</sub> perf	TENTIALLY SIGNIFICANT IMPACT dential units plus 180,000 square feet of compted in the California Water Code as Section formed for the proposed ESP. The potential act groundwater supplies will be evaluated in	nmercial uses. I ns 10910-10915, nl for the devel	Pursuant to the re a Water Supply	equirements of S Assessment (WS	B 610, as A) will be
(Soi	urces: 1, 2, 3)				
с.	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner, which would result in substantial erosion or siltation on- or off- site?		$\boxtimes$		
	SS THAN SIGNIFICANT WITH MITI elementation of the proposed ESP would n				

Implementation of the proposed ESP would not alter the course of a stream or river. In addition, the proposed site storm drainage system would be constructed to follow the existing ground slope of the ESP site. However, future development facilitated by the ESP would involve vegetation removal, grading, earth excavation, and the construction of roads, sidewalks, and buildings. These activities would alter the existing drainage patterns of the ESP site and would increase the potential for erosion and/or siltation. Such increases in runoff could potentially cause increases in erosion, and/or siltation, of the ESP site. Implementation of standard erosion control procedures (SWPPP) would be required to minimize the risk. Implementation of Mitigation Measures HYD-1 through HYD-4 would reduce the potential impacts related to erosion and siltation by requiring that a hydrology report demonstrate adequate conveyance and capacity for surface runoff, and that Best Management Practices (BMPs) be implemented that would slow runoff flows and allow sediment to settle. With implementation of Mitigation Measures in addition to Project design features, such as Project-specific BMPs and green building design considerations would reduce potential drainage and erosion impacts to a less than significant level.

<sup>&</sup>lt;sup>1</sup> Proper maintenance of parking lots and other paved areas can eliminate the majority of litter washing into storm drains and thus, entering local waterways. Regular sweeping is a simple and effective BMP aimed at reducing the amount of litter in public waterways.

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
(Sou	arces: 1, 2, 3)				
d.	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off- site?		$\boxtimes$		
propersysted developments of the state of th	osed ESP would not alter the course of a streem would be constructed to follow the explopment facilitated by the ESP would involved involved to follow the exploration of roads, sidewalks, and buildings. The ESP site and would increase the potent dementation of Mitigation Measures HYD-1 the equiring that a hydrology report demonstrate and BMPs be implemented that would slow continuities for recharge. With implementation requirements of the General Permit and with acts on flooding to a less than significant level acts on flooding to a less than significant level.	ream or river. In existing ground live vegetation in These activities with the reader of the reader	an addition, the pro- slope of the ES removal, grading, would alter the ex- runoff which would reduce por- eyance and capac avoid debris ac- ign features, in ac- Floodplain Regula	oposed site storm. P site. However, earth excavation tisting drainage proculd result in tential impacts or tity for surface runcumulation, and didition to complications, of the City	n drainage er, future a, and the atterns of flooding n flooding moff, and l provide ance with v of Tracy
(Sou	arces: 1, 2, 3)				
е.	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				

LESS THAN SIGNIFICANT WITH MITIGATION INCORPORATED. As stated in response to Checklist Item VIII.c, above, fFuture development facilitated by implementation of the ESP would result in changes to the absorption rates, drainage patterns, and the corresponding rate and amount of surface runoff of the existing ESP site. New development would be required to construct adequately sized storm drainage systems that would connect to the City's existing storm drainage system that conveys stormwater flows. Without the final site plan designs, including information on the areas to be covered by impermeable or permeable surfaces (e.g. permeable pavers and landscaping), this analysis cannot accurately quantify the change in absorption rates and stormwater volume and rate. Implementation of Mitigation Measures HYD-1 through HYD-4 would reduce potential impacts on drainage systems or polluted runoff by requiring that a hydrology report demonstrate adequate conveyance and capacity for surface runoff, and that BMPs be implemented that would slow runoff flows, avoid debris accumulation and allow sediments to settle. Therefore, with implementation of Mitigation Measures HYD-1 through HYD-4 above, impacts on storm drainage systems or polluted runoff is considered to be less than significant level.

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
(Sou	arces: 1, 2, 3)				
f.	Otherwise substantially degrade water quality?				
LES	SS THAN SIGNIFICANT IMPACT. Refe	er to Checklist It	ems VIII.a and V	III.c above.	
(Sou	arces: 1, 2, 3)				
g.	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				
NO	<b>IMPACT.</b> The ESP site is not within the 10	0-year flood zor	ne.		
(Sou	arces: 1, 2, 3)				
<i>b</i> .	Place within a 100-year flood hazard area structures, which would impede or redirect flood flows?				$\boxtimes$
NO	<b>IMPACT.</b> The ESP site is not within the 10	0-year flood zor	ne.		
(Sou	arces: 1, 2, 3)				
i.	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				
deve	<b>IMPACT.</b> The ESP is not located within elopment would not expose people or structum or levee. No impact would occur.	•			
(Sou	arces: 1, 2, 3)				
j.	Inundation by seiche, tsunami, or mudflow?				$\boxtimes$
<b>NO IMPACT.</b> A seiche is the tide-like rise and drop of water in a closed body of water caused by earthquake-induced seismic shaking or strong winds. A tsunami is a series of large waves generated by a strong offshore earthquake or volcanic eruption. The ESP site is not located in the vicinity of any major source of surface water; therefore, seiche and tsunami waves would not be a threat to the area. The ESP area is predominantly flat and does not have any steep slopes or hillsides that would be susceptible to mudflows or landslides. Therefore, no impacts would occur.					

	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
(Sources: 1, 2, 3)				
X. Land Use and Planning				
Would the project: a. Physically divide an established community?				$\boxtimes$
<b>NO IMPACT.</b> The proposed ESP site is used potenthe site. The site is adjacent to an existing development to west and is currently designated onsite. The ESP would not divide an established	residential neigl as TR-Ellis, wh	nborhood to the ich allows resider	east and rural : ntial developmen	residentia
(Sources: 1, 2, 3)				
b. Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?			$\boxtimes$	
LESS THAN SIGNIFICANT IMPACT. The Plan Land Use Map. The new zoning would be the Specific Plan. The proposed Project includes proposed residential, commercial, and open spa would be consistent with the existing land use plan	established with a General Plan ace uses to occur	h annexation and Amendment that ur onsite. Theref	prezoning as de would further factore, the propose	scribed in cilitate the
(Sources: 1, 2, 3)				
c. Conflict with any applicable habitat conservation plan or natural community conservation plan?			$\boxtimes$	
LESS THAN SIGNIFICANT IMPACT. Refe	er to Checklist It	tem IV.f.		
(Sources: 1, 2, 3)				
XI. Mineral Resources				
Would the project:  a. Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				$\boxtimes$

Less Than
Significant
Potentially with Less Than
Significant Mitigation Significant No
Impact Incorporation Impact Impact

**NO IMPACT.** The main mineral resources found in San Joaquin County, and the Tracy Planning Area, are sand and gravel (aggregate), which are primarily used for construction materials like asphalt and concrete. Within the Tracy Planning Area aggregate materials are found in the Corral Hollow alluvial fan deposits south of Tracy. The City of Tracy has an adopted Aggregate Mining Overlay zone, which has been approved by the State Division of Mines and Geology (Resolution 2000-12 of State Division of Mines and Geology). The Overlay Zone establishes that the area north of Linne Road would allow for urban development, while area south of Linne Road would be available for aggregate mining. Presently, there are five aggregate extraction sites operating within the Tracy Planning Area.

In order to protect aggregate land and mitigate conflicts between mining activities and urban uses, the Tracy General Plan designates lands with production quality mineral reserves as Aggregate in the southern portion of Tracy. Of the area classified by the State Division of Mines and Geology as having potentially significant mineral deposits, the City has designated the bulk of this area as Aggregate in the General Plan. This includes permitted mining uses on ten acres within the City limits and on 1,030 acres in the SOI. Some additional areas identified as having potentially significant aggregate deposits are designated as Industrial in the General Plan. As noted above, the City and the State have agreed that identified areas south of Linne Road can be used for aggregate uses. The proposed ESP site does not fall within areas identified as having potentially significant aggregate deposits; therefore, no impacts would occur.

b. Result in the loss of availability of a
locally-important mineral resource recovery site
delineated on a local general plan, specific plan or 
other land use plan?

NO IMPACT. See discussion above under Checklist Item X.a.

(Sources: 1, 2, 3)

XII. Noise

Would the project result in:
a. Exposure of persons to or generation of noise levels

in excess of standards established in the local general plan or noise ordinance, or applicable

standards of other agencies?

**POTENTIALLY SIGNIFICANT IMPACT.** Future development within the ESP site would be exposed to traffic noise from Corral Hollow Road, Lammers Road, and potentially Linne Road. Other potential sources of noise would derive from the adjacent railroad lines to the south, as well as small aircraft and helicopters traveling to and from the Tracy Municipal Airport. Potential exposure to noise levels in excess of standards adopted by the City of Tracy General Plan is a potentially significant impact. These existing noises have the potential to expose future land uses located onsite to excessive noise levels. The purpose of an EIR

 $\boxtimes$ 

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
envir inclu of th The	identify the significant effects of a project comment on the project. Therefore, while ded in the EIR pursuant to CEQA, it is being is site was contemplated in the General Plar EIR will analyze the potential noise impacts olished noise standards.	an analysis of g provided for i n EIR and site s	this potential im nformational purp pecific impacts wi	pact may not no poses.Though dev ill be evaluated in	eed to be velopment the EIR.
(Sou	arces: 1, 2, 3)				
<i>b</i> .	Exposure of persons to or generation of excessive ground borne vibration or ground borne noise levels?	$\boxtimes$			
struc the in vibra locat signi proje pursi conte	ges that might contribute to groundborne vistures adjacent to Union Pacific Railroad line industrial uses located southeast of the area. It is from rail and truck traffic. These existed onsite to excessive groundbourne vibration ficant effects of a project on the environment. Therefore, while an analysis of this plant to CEQA, it is being provided for information to the General Plan EIR, specific in the green of the part of the General Plan EIR, specific in the green of the part of the green of	s and Corral Ho Thus, future res sting noises hav on and noise lev tent, not the sig otential impact ormational purp	ollow Road, which idential uses would be the potential to tels. The purpose of gnificant effects of may not need to oses. Though de	receives truck tr d be exposed to o expose future of an EIR is to ic f the environme o be included in velopment of thi	affic from noise and land uses lentify the nt on the the EIR
с.	A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?	$\boxtimes$			
comi resid incre ambi ESP	mercial, office, and recreational uses in an arcential development. Future development factories in the existing ambient noise levels in ent noise levels may be detected by resident site. Increases in the ambient noise level are emplated in the General Plan EIR, site specific	ea that, at preser cilitated by the the vicinity, p s in the resident potentially sign	nt, only contains as proposed ESP we rimarily from tra- ial communities le ificant. Though de	gricultural fields a buld result in a p ffic. Potential in ocated east and w evelopment of th	and sparse permanent creases in vest of the
(Sou	rces: 1, 2, 3)				
d.	A substantial temporary or periodic increase in ambient noise levels in the project vicinity above				

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
	levels existing without the project?				
perio	TENTIALLY SIGNIFICANT IMPACT odic increases in temporary construction-rela Potential impacts related to temporary or peEIR.	ted noise over t	he long-term buil	dout of the prop	osed ESP
(Sou	arces: 1, 2, 3)				
е.	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?	$\boxtimes$			
Cour Plan inter adop exist of ar the c inclu	rentially significant impact. Incid of Governments' Airport Land Use Plan area is located within the airport's Outer section of Corral Hollow and Linne Roads ated by the San Joaquin County Council of Coing TMA has the potential to create excessive in EIR is to identify the significant effects of environment on the project. Therefore, which ded in the EIR pursuant to CEQA, it is being to the contential noise impacts on the ESP, and determine the Element established noise standards.	(ALUP) for the Approach/De Detential experiments' As enoise levels to a project on the lile an analysis of grovided for its analysis of the provided for its analysis of the second provided for its analysis	Tracy Municipal parture Zone (Zosure to noise level) LUP is a potential future land uses less environment, no of this potential in nformational purp	Airport. A portione 4) (northwedgels in excess of ally significant impocated onsite. The potential of the significant impact may not in poses. The EIR was a poses.	ion of the est of the standards apact. The he purpose effects of heed to be vill analyze
(Sou	arces: 1, 2, 3)				
f.	For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				$\boxtimes$
	<b>IMPACT.</b> The proposed ESP site is not locutes would occur.	ated within the	vicinity of a privat	e airstrip. Theref	ore, No
(Sou	arces: 1, 2, 3)				
XII Wo	I. Population and Housing  uld the project:				

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
a.	Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?			$\boxtimes$	
to 2 <i>Gene</i> is th	AS THAN SIGNIFICANT IMPACT. The paral Plan. The General Plan identifies a potential the maximum increase allowed by the City's 0 units are anticipated in the ESP site. There	ge of housing do Il increase of 16, Growth Manage	evelopment plann ,200 housing units ement Ordinance.	ed for in the Cits in the City by 20 Of these, a ma	y of Tracy 025, which
(Sou	arces: 1, 2, 3)				
<i>b</i> .	Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?			$\boxtimes$	
purp dem appi unit	oses and contains one home on the site. To olition of structures to accommodate constructured, one house would be replaced by up to structure to be replaced and to the flacement of substantial numbers of existing here.	Ultimately, important of the post 2,250 homes. If act that no residual to the post of the	lementation of the proposed land used Due to the small indents would be di	e ESP would re es. If the propos number of existing splaced, impacts	sult in the sed ESP is ng housing
(Sou	arces: 1, 2, 3)				
с.	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?			$\boxtimes$	
LES	SS THAN SIGNIFICANT IMPACT. Refe	er to the respons	se to Question XI	I.b, above.	
(Sou	arces: 1, 2, 3)				
Χľ	V. Public Services				
asso gove gove sign serv	ould the project result in substantial adverse physical is ociated with the provision of new or physically altered ernmental facilities, need for new or physically altered ernmental facilities, the construction of which could callificant environmental impacts, in order to maintain a vice ratios, response times or other performance objection the public services:	use ucceptable			

	Potential Significai Impact	-	t Less Thai Significar		
a. Fire protection?		$\boxtimes$			
<b>LESS THAN SIGNIFICANT WITH MITIGATION INCORPORATED.</b> The proposed ESP could increase the service demands of the South County Fire Authority by adding new residents and possibly new employees, who would work in the area. Impacts to fire protection services are potentially significant. The following mitigation measures to reduce potential impacts to fire protection services applies to the Project:					
Mitigation Measure PS-1:	The Project App County Fire Autl future fire station	nority to help ic	lentify a possible	e location for a	
Mitigation Measure PS-2:	Prior to the issue shall work with the establish adequate through the constration, temporary other means as re- Authority. Addi Buildings Mitigation	he City and the e emergency res cruction of a new ily stationed em eviewed and app tionally, the Pro	South County From Propose services to fire sub-station, ergency responsitions to the South Country for the South Country From Propose to the S	ire Authority to to the ESP site , and EMT sub- e personnel, or uth County Fire	
(Sources: 1, 2, 3)					
b. Police protection?		$\boxtimes$			
<b>LESS THAN SIGNIFICANT WITH MITIGATION INCORPORATED.</b> Future development facilitated by implementation of the ESP could increase the service demands of the City of Tracy Police Department by adding new residents and possibly additional employees working in the area. The following mitigation measure to reduce potential impacts to fire protection services applies to the Project:					
Mitigation Measure PS-3:	The Project App shall consult with of site design to and suggest design site plan and/or adequate service in development revi- various City Depar	the Police Depareview safety fear n and/or physicato police facil s maintained. The process, whi	rtment during protures, determine I improvements ities and equiprois is achieved the currently is continuous.	their adequacy, to the proposed ment to ensure rough the City's oordinated with	
(Sources: 1, 2, 3)					
c. Schools?					

		Less Than Significant		
	Potentially	with	Less Than	
	Significant	Mitigation	Significant	No
	Impact	Incorporation	Impact	Impact
LESS THAN SIGNIFICANT IMPACT. The add a maximum of 2,250 residential units, which the Jefferson Elementary School District and Understanding (MOU) has been established be District. The MOU between TUSD and Western Project Applicant would pay the school mitigation Section 65995(3)(h) of the California Government be full and complete mitigation of the impacts of not limited to, the planning, use or development fees, school impacts would be considered less the required.	could generate the Tracy Uni etween the Pron n Corral, LLC ( on fees for the tt Code (SB 50), of any legislative t of real proper	an increase in dem fied School Distr oject Applicant a frecorded against t proposed ESP as "the payment of e or adjudicative a rty" Therefore,	nand for school frict. A Memora nd Tracy Unifie the property) stip appropriate. Pu statutory fees is c ct, or both, invo	acilities in andum of ed School pulates the arsuant to deemed to living, but statutory
(Sources: 1, 2, 3)				
d. Parks?			$\boxtimes$	
LESS THAN SIGNIFICANT IMPACT. The to the area that could ultimately generate add approximately 3 acres of improved and passive prommunity parks through land dedication for a current <i>General Plan</i> adopted requirement of 4 significant impacts would occur.	itional demand parks per 1,000 nd contribution	on the City's paresidents, and 1 and 1 towards the swin	arks. Ellis would cre per 1,000 res m center. This	d provide idents for meets the
(Sources: 1, 2, 3)				
e. Other public facilities?			$\boxtimes$	
<b>LESS THAN SIGNIFICANT IMPACT.</b> The offset the capital costs for impacts to public facilities are used to fund additional facilities and equipment	ties. These fees	are collected at bu	ailding permit iss	uance and
(Sources: 1, 2, 3)				
XV. Recreation				
Would the project:  a. Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?			$\boxtimes$	
LESS THAN SIGNIFICANT IMPACT. See of	discussion above	e under Checklist l	Item XIIV.d.	
(Sources: 1, 2, 3)				
Evaluation of Environmental Impacts	3-30			

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
<i>b</i> .	Include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> The ESP includes a 16 acre Swim Center and approximately 3 acres per 1,000 residents of improved and passive parks. The proposed Swim Center and several parks are not anticipated to have an adverse physical effect on the environment. However, analysis is required in the EIR to determine if the construction of the proposed recreational facilities would have an impact on the environment.					
(Sou	arces: 1, 2, 3)				
a.  PO': ESP	culd the project:  Cause an increase in traffic, which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?  TENTIALLY SIGNIFICANT IMPACT. could result in a potentially significant increase.	ase in traffic vol	lumes due to the	addition of reside	ential and
commercial, office, and recreational uses. Though development of this site was contemplated in the General Plan EIR and the preparation of the Citywide Transportation Master Plan (TMP), site specific impacts to local roadways and intersections will be evaluated in the EIR. The increase in traffic volumes would place an increased demand on the existing street systems and I-580 and I-205, which provide regional vehicular access to the site. Further analysis is required in the EIR to assess the potential impacts from the proposed ESP on the surrounding regional and local roadways network.					
(Sou	arces: 1, 2, 3)				
<i>b</i> .	Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?				
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> The density, intensity, and types of uses proposed by the ESP would increase the volume of daily traffic trips traveling to and from the ESP site and on surrounding roadways. Implementation of the ESP could adversely impact, both individually and cumulatively, the level of					

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
	ice on congested roadways. As such, the proprequire further analysis in the EIR.	oosed ESP could	l result in potentia	ally significant im	pacts that
(Sou	arces: 1, 2, 3)				
с.	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				
<b>NO IMPACT.</b> The ESP does not propose any land uses or a change in location that would cause an increase in air traffic levels or result in substantial safety risks. Therefore, potential impacts to air traffic are not anticipated.					
(Sou	arces: 1, 2, 3)				
d.	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> New internal roadways would be required to serve and access proposed on-site uses. The roads would have to meet specific design standards to ensure that there would be no safety hazards such as sharp curves and dangerous intersections. Nonetheless, design features will be analyzed in the EIR.					
(Sou	arces: 1, 2, 3)				
е.	Result in inadequate emergency access?	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> The proposed ESP would be required to provide an internal circulation system, including ingress and egress that is designed to accommodate emergency vehicle access. Emergency access will be analyzed in the EIR.					
(Sou	arces: 1, 2, 3)				
f.	Result in inadequate parking capacity?	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> Parking for each use will be evaluated in the EIR based on the City of Tracy Zoning Ordinance or as modified by the ESP, as well as parking demand created by the proposed uses. Further analysis for each land use area will be required in the EIR to ensure that there is sufficient parking capacity for proposed land uses.					
(Sou	arces: 1, 2, 3)				
g.	Conflict with adopted policies, plans, or programs	$\boxtimes$			
		3-32			

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Impact Incorporation Impact Impact

supporting alternative transportation (e.g., bus turnouts, bicycle racks)?

**POTENTIALLY SIGNFICANT IMPACT.** Further analysis would be required in the EIR to ensure the ESP does not conflict with adopted plans and/or policies supporting alternative transportation.

(Sources: 1, 2, 3)

## XVII. Utilities and Service Systems

Wa	ould the project:		
a.	Exceed wastewater treatment requirements of the		
	applicable Regional Water Quality Control Board?	$\boxtimes$	

LESS THAN SIGNFICANT WITH MITIGATION INCORPORATED. The ESP would be subject to all applicable Regional Water Quality Control Board requirements. However, new development could potentially exceed the wastewater treatment plant capacity, which could potentially result in exceeding wastewater treatment requirements if additional facilities are not constructed. Therefore, the future development facilitated by the ESP has the potential to cause an exceedance of existing plant capacity, and result in the necessity of the expansion of the Tracy WWTP, which would be considered a potentially significant impact.

All other future development within Corral Hollow service area would be required to connect to the existing Corral Hollow sewer system. Upgrades to the existing Corral Hollow system would be required in order to adequately handle additional wastewater generation from the Project. Upgrades to the Corral Hollow system would be completed in three phases. All upgrades would occur on the downstream end of the system since capacity is restrained at the downstream portion of the Corral Hollow sewer system. The Project Applicant would be required to pay for all upgrades to the existing Corral Hollow sewer system necessary to service the proposed Project.

These facilities would largely be constructed within existing roadway right of ways. As such, the impacts of either of these options would be primarily limited to short-term construction-related impacts, such as short-term noise, short-term air quality impacts, and temporary traffic delays if travel lane closures are necessary. No significant impacts would be expected with the implementation of these facilities following the standard construction-related mitigation measures identified throughout this Initial Study, and with implementation of Mitigation Measure UTIL-1.

In addition, since the Corral Hollow sewer system conveys additional flows to the Hansen pump station, upgrades to the Hansen pump station would be necessary. The Project Applicant would be required to pay for all upgrades to the existing Hansen Pump station necessary to service the proposed ProjectThe Project Applicant would also be required to pay a fair share portion of upgrades to the Tracy WWTP in order to adequately expand treatment capacity. The Project Applicant would be required to pay a fair share portion of upgrades to the existing WWTP necessary to service the proposed Project.

		Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
The following mitigation measure Project:	re to reduce pote	ential impacts to	a level of less th	an significant ap	ply to the
Mitigation Measure UTIL-1	site, the Project and capacity stu and Engineering would have the wastewater treat	Applicant shall ady in consultation of Services to de e capacity to putment conveyan	prepare a wastew on the City's Deptermine which was provide wastewate ce facilities shall be g wastewater to	rater treatment co partment of Dev astewater treatme er treatment ser be designed in ac	onveyance relopment ent facility vice. The eccordance
(Sources: 1, 2, 3)					
b. Require or result in the construction or wastewater treatment facilities existing facilities, the construction cause significant environmental expressions.	s or expansion of n of which could				
<b>POTENTIALLY SIGNFICANT IMPACT.</b> See response to Question XVII (a), above. Senate Bill (SB) 610 was adopted in the California Water Code as Sections 10910-10915. SB 610 requires that housing and commercial development projects that meet or exceed a specific number of units or square footage prepare a Water Supply Assessment (WSA) report to determine if adequate water supplies are available to serve the proposed development. Pursuant to the requirements of SB 610, a WSA will be prepared for the proposed ESP. The results of the WSA required by SB 610 will be disclosed in the EIR, along with information pertaining to the water demand of the ESP, the availability of water to serve the proposed ESP, and potential impacts that could occur as a result of ESP water demand and availability of water supplies.					
(Sources: 1, 2, 3)					
c. Require or result in the construct water drainage facilities or expa- facilities, the construction of which significant environmental effects?	nsion of existing ch could cause	$\boxtimes$			
POTENTIALLY SIGNFICAN	NT IMPACT. R	efer to the respo	onse to Question V	VIII (e), above.	
(Sources: 1, 2, 3)					
d. Have sufficient water supplies and the project from existing entitlem resources, or are new or expanded needed?	ents and			$\boxtimes$	

	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
LESS THAN SIGNFICANT IMPACT. See r	response to Ques	stion IX (b), above	<u>.</u>	
(Sources: 1, 2, 3)				
e. Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				
<b>LESS THAN SIGNFICANT WITH MITIGATION INCORPORATED.</b> The City of Tracy's existing wastewater system facilities includes sewer lines, lift stations, pump stations, and force mains. These facilities convey wastewater to the northern part of the City where wastewater is treated at the Tracy Wastewater Treatment Plant (WWTP), located north of I-205, between MacArthur Drive and Holly Drive. As stated above, the future development facilitated by the ESP has the potential to cause an exceedance of existing plant capacity, and result in the necessity of the constructing new facilities, which would be considered a potentially significant impact. Refer to the discussion in XVII (a) above. With the implementation of mitigation, less than significant impacts would occur.				
(Sources: 1, 2, 3)				
f. Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?			$\boxtimes$	
<b>LESS THAN SIGNFICANT IMPACT.</b> The proposed ESP would facilitate development of new housing units, office, and commercial development that would generate additional solid waste. However, according to the City of Tracy General Plan EIR, capacity at the Foothill Sanitary landfill, which serves the City of Tracy, is expected to be available to accommodate the anticipated development through the life of the General Plan. This would be considered a less than significant impact.				
(Sources: 1, 2, 3)				
g. Comply with federal, state, and local statutes and regulations related to solid waste?			$\boxtimes$	
LESS THAN SIGNIFICANT IMPACT. No result in the proposed project being inconsistent solid waste (such as excessive on-site demolit impacts are considered to be less than significant (Sources: 1, 2, 3)	with federal, sta ion, illegal dispo	te, or local statute osal of hazardous	s and regulations	regarding

	Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact
XVIII. Mandatory Findings of Signifi	cance			
Would the project: a. Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				
POTENTIALLY SIGNIFICANT IMPACT. of the environment. The future development factories. Therefore, further analysis is required.				
(Sources: 1, 2, 3)				
b. Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> Future development facilitated by the proposed ESP could generate additional traffic and increased noise and air emissions associated with traffic, and could result in an increase in demands for services and utilities in the community. As such, further analysis of cumulative impacts is required in the EIR.				
(Sources: 1, 2, 3)				
c. Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?	$\boxtimes$			
<b>POTENTIALLY SIGNIFICANT IMPACT.</b> Potentially adverse environmental effects from air quality, traffic, and noise will need to be analyzed to determine whether their impact may cause substantial adverse effects on human beings either directly or indirectly. As such, further analysis of these impacts is required in the EIR.				
(Sources: 1, 2, 3)				

Less Than Significant

Potentially with Less Than

Significant Mitigation Significant No Impact Incorporation Impact Impact

# Section 4 Report Authors and Consultants

# City of Tracy

Bill Dean	Assistant Director of Development and Engineering Services
Dan Sodergren	City Attorney
RBF Consulting - Environmental Doo	cumentation
Laura Worthington-Forbes	Principal-in-Charge
Kari Cano	
Eddie Torress	
Achilles Malisos	
Frederik Venter	

# Section 5 References and Persons Consulted

- 1. City of Tracy/Design Community and Environment, City of Tracy General Plan, February 1, 2011.
- 2. City of Tracy/Design Community and Environment, City of Tracy General Plan Draft Supplemental EIR April 2009.
- 3. City of Tracy/RBF Consulting. City of Tracy/Surland Companies Development Agreement and Ellis Specific Plan Applications Environmental Impact Report. April 2008.

#### **AGENDA ITEM 2-B**

#### **REQUEST**

PUBLIC HEARING TO CONSIDER A GENERAL PLAN LAND USE DESIGNATION AMENDMENT OF A 10-ACRE SITE IN THE EASTLAKE AND ELISSAGARAY RANCH SUBDIVISIONS FROM PUBLIC FACILITIES TO RESIDENTIAL LOW. THE APPLICANT IS CHRIS TYLER AND THE PROPERTY OWNER IS TVC TRACY HOLDCO, LLC. APPLICATION NUMBER GPA10-0004

#### **DISCUSSION**

#### Background and Project Location

The subject property is an approximately 10-acre site comprised of a 5-acre lot in the Eastlake residential subdivision (Assessor's Parcel Number 252-050-24) and a 5-acre lot in the Elissagaray Ranch residential subdivision Assessor's Parcel Number (252-260-01). The site is bordered by single-family homes to the north, south, east, and west (Attachment A).

In 1995 and 1996, the City annexed the Eastlake and Elissagaray Ranch development areas respectively and designated the properties Residential Low in the 1993 General Plan. In 1998, the City approved Eastlake Planned Unit Developments (PUD) and designated the subject 10-acre site as a public school based on the request of the Tracy Unified School District (TUSD). To date, a school has not been built.

In 2006, the City adopted the 2006 General Plan and designated the subject 10-acre site and other planned or developed public school sites citywide as Public Facilities. The remainder of the Eastlake and Elissagaray Ranch subdivisions was designated Residential Low and Park. In 2011, the City updated the General Plan and made no changes to the land use designation of the subject property.

#### Project Description and Analysis

At the time the Eastlake and Elissagaray Ranch subdivisions were developed, the subject 10-acre site was anticipated to be needed for a K-6 school. The site has not yet been developed and is currently under private ownership.

In 2010, the applicant submitted an application to the City requesting that the General Plan land use designation of the subject property be amended to Residential Low to permit land uses that are not permitted under the Public Facilities designation. Uses permitted in the Public Facilities designation include public schools, civic, cultural, recreational, community, and health facilities (Attachment B). The applicant is requesting to change the land use designation to Residential Low, which permits uses including single-family homes, places of worship, schools, parks and recreational facilities, fire stations, libraries, day care facilities, and community centers. Public schools are permitted under both land use designations. Should the land use designation request be approved, a public school may still be built at the subject site.

The project applicant has not submitted an application for further development of the site. According to the applicant, there are no immediate development plans for the site; however, low density residential similar to the existing neighborhoods would be the most likely development should a school not be built (Attachment D). This General Plan amendment is the first step toward single-family residential or other development of the site. If the developer pursues residential or other development of the site, amendments to the Eastlake and Elissagaray Ranch PUDs (zoning) and other entitlement applications (such as subdivision maps) would be necessary prior to the issuance of building permits. This application solely requests an amendment to the General Plan land use designation of the site from Public Facilities to Residential Low.

#### TUSD and Neighborhood Outreach

According to the applicant, the TUSD has not begun the process to purchase the property or provided details regarding when a school might be built. While the site is designated for a school, there are no City records that require the site to be developed as a public school. City staff contacted the TUSD regarding their interest in the property. According to TUSD staff, the TUSD does not have immediate plans to build the school and does not oppose the General Plan amendment request (Attachment C). Follow-up conversations between City staff and TUSD staff revealed that TUSD was unsure if and when an additional school would be needed. According to TUSD, if, at the time an additional school is needed, and the subject site has been developed for other uses, there are other potential nearby sites where a school could be constructed.

Residents of the Eastlake and Elissagaray Ranch subdivisions have the potential to be impacted by the proposed land use change. The public hearing notice for this Planning Commission meeting was sent to all property owners in both subdivisions. Staff also asked the applicant to meet with the residents prior to Public Hearings on the project as a courtesy. The applicant held three neighborhood meetings to explain the project and answer questions. According to the applicant, the primary concerns raised by the residents were the desire for no high-density housing to be built at the site and the desire for more frequent weed and pest control of the site. Staff did not receive any comments opposing or supporting the proposed land use change.

#### **Environmental Review**

The project is exempt from the California Environmental Quality Act per Section 15162 pertaining to projects with a certified Environmental Impact Report (EIR) where the project does not propose substantial changes that will result in a major revision of the previous EIR. On February 1, 2011, the City of Tracy adopted the General Plan. The associated EIR (SCH# 1992 122 069) was certified February 1, 2011. The project does not propose new significant changes to the environment that was not analyzed in the General Plan EIR, including the areas of traffic, air quality, and aesthetics.

Agenda Item 2-B February 22, 2012 Page 3

#### **RECOMMENDATION**

Staff recommends that the Planning Commission recommend that the City Council approve an amendment to the General Plan land use designation of the 10-acre site in the Eastlake and Elissagaray Ranch subdivisions from Public Facilities to Residential Low.

### **MOTION**

Move that the Planning Commission recommend that the City Council approve an amendment to the General Plan land use designation of the 10-acre site in the Eastlake and Elissagaray Ranch subdivisions from Public Facilities to Residential Low.

Prepared by Kimberly Matlock, Assistant Planner Approved by Bill Dean, Assistant Director of Development Services

#### **ATTACHMENTS**

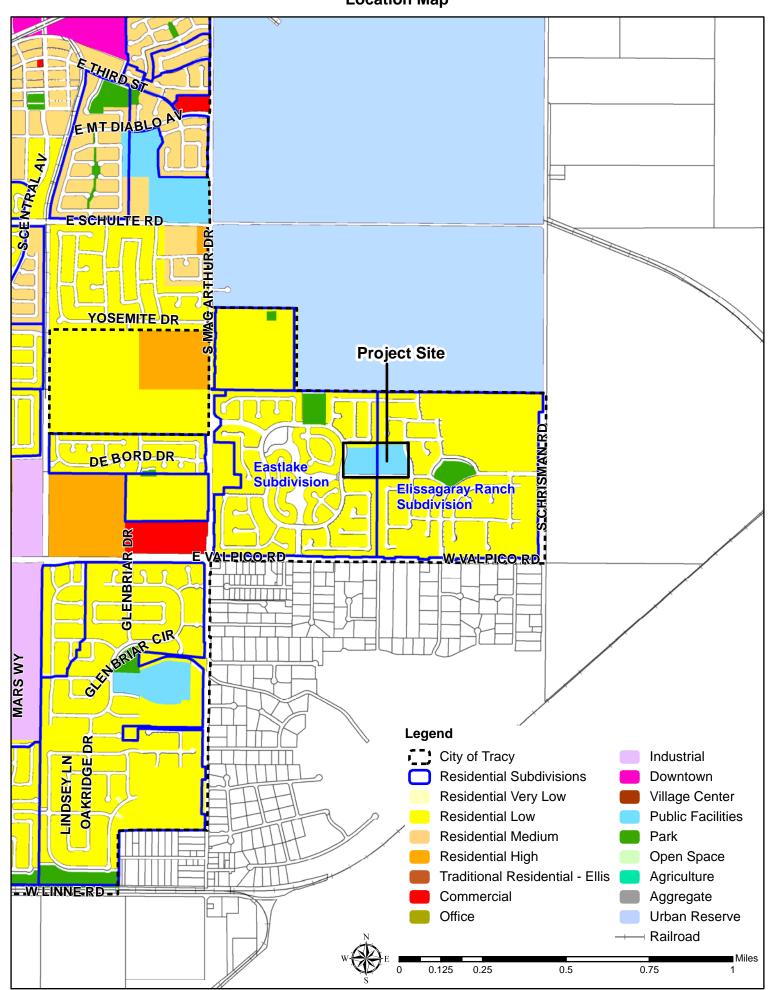
Attachment A – Location Map

Attachment B – Excerpt from the General Plan Land Use Element for Public Facilities and Residential Low

Attachment C – Letter from TUSD dated August 17, 2010

Attachment D - Applicant letter to Elissagaray Ranch resident dated December 4, 2011

Attachment E – Planning Commission Resolution



#### Excerpt from the General Plan Land Use Element

#### 8. Public Facilities (Pub)

The purpose of this designation is to provide locations for uses that support government, civic, cultural, recreational, health, and infrastructure aspects of the community. Uses that are recognized to be consistent with this land use designation include public educational institutions (including colleges and schools, and their administrative offices), community and group meeting centers, fire stations, parks, cemeteries and libraries. Private schools are not included in this designation; rather, private schools, when not associated with places of worship, are designated as commercial uses.

This designation also includes large-scale public facilities such as the Tracy Municipal Airport, stormwater detention/retention facilities, water treatment plants, solid waste transfer stations, recycling facilities, multi-modal facilities, transit station, corporation yards, cemeteries, landfill sites, which need to be in satellite locations to take advantage of natural environmental characteristics such as topography or winds and to avoid conflict with other land uses.

Public facilities may also be located in other land use designations. The central location of the Downtown is the most appropriate location for many public uses, such as City Hall, museums, an art center, administrative offices, court house, police and fire headquarters, main post office and transit offices. Other appropriate locations for these public uses are Village Centers.

Pg. 2-26 through 2-27

### 1. Residential (VL, L, RM, RH and TR)

The five residential land use categories allow for residential uses ranging from very low-density single-family homes to multi-family buildings of several stories. Residential land should be developed with well-designed mix of single- and multi-family uses forming neighborhoods that are oriented around a focal point, which is a public space such as a park or school. Neighborhoods should be physically connected to one another via a series of roadways, bikeways and pedestrian paths, and all residents should be within a short walk, bike ride or drive of retail and other services. Commercial uses and Village Centers, as described later in this Element, may be located at the periphery of neighborhoods and should be integrated with, rather than separated from, residential uses. When developing residential neighborhoods, emphasis should be placed on high quality construction and innovative architecture that reinforces the City's small-town feel. All neighborhoods should be designed to provide a "sense of place" and preserve the City's hometown feel while offering a choice of densities and costs. Many of the goals, objectives, policies and actions necessary to achieve this sense of place are found in the Community Character Element.

Residential land use designations may also allow for other land use types that serve residents of the community. Examples of uses that may be allowed include places of worship, schools, parks and recreation facilities, fire stations, libraries, day care facilities and community centers. The precise location of such facilities will be determined upon the submittal of detailed plans for individual properties.

Residential land uses are divided into five designations to provide for development of a full range of housing types.

♦ Residential Very Low (RVL) and Residential Low (RL). Single-family dwelling units are the principal type of housing stock allowed in these areas. Attached units, zero lot line and clustered housing are also permissible and are encouraged within the overall framework of each community. These housing types can help to meet the City's desire to create unique neighborhoods and enhance the character of the community. Allowable densities are from 0.1 to 2.0 dwelling units per gross acre in the Residential Very Low designation and 2.1 to 5.8 units per gross acre in the Residential Low designation.

Pg. 2-17 through 2-18

## **ATTACHMENT C**



RECEIVED

AUG 19 2010

CITY OF TRACY D.E.S.

August 17, 2010

"The future belongs to the educated"

Mr. Bill Dean Assistant Director Development and Engineering Services Department 333 Civic Center Plaza Tracy, CA 95376

Subject:

Assessor's Parcel Numbers 252-050-24 and 252-260-01 General Plan Amendment Application Number GPA10-0004 to change land use designation from Public Facilities to Residential Low

Dear Mr. Dean:

The District is in receipt of your July 20, 2010 letter regarding an application received by the City of Tracy from the property owner of the Eastlake/Elissagary school sites, requesting an amendment to the General Plan Land Use Designation from Public Facilities to Residential Low.

It is our understanding that the applicant, TVC Tracy Holdco, LLC, is aware that TUSD is in the process of conducting a master plan facilities analysis to determine our future school site needs and is requesting this amendment to parallel track TUSD's study process. It is also our understanding that a general plan amendment from Public Facilities to Residential Low for these two parcels will not preclude TUSD's use of the site as a potential school site.

Based upon these facts, the School District does not oppose the applicants request for a General Plan Amendment from Public Facilities to Residential Low for these parcels.

Sincerely, Bonney Carter

**Bonny Carter** 

Director of Facilities and Planning

Dr. Casey J. Goodall Associate Superintendent of Business Services (209) 830-3230 (209) 830-3234 Fax

Dr. James C. Franco

(209) 830-3204 Fax

Superintendent

(209) 830-3201

Dr. Sheila Harrison
Assistant Superintendent
of Educational Services &
Human Resources
(209) 830-3202
(209) 830-3209 Fax

1875 W. Lowell Avenue Tracy, CA 95376 www.tracy.k12.ca.us



December 4, 2011

Ms. Kelli Goble 1201 Citadelle Tracy, CA 95304

Dear Kelli-

Following the meeting with the Elissagaray neighbors on November 16, 2011, you asked that I specify my intentions for the vacant ten acre site in writing. While, the current general plan amendment application to the City of Tracy would not in and of itself confer any development rights for the site and would simply restore the pre-2006 general plan land use designation to the site, it is understandable that the neighbors would be concerned about the type and quality of future development which may occur on the site. It is primarily this concern that I would like to address.

I filed the existing general plan amendment application with the City of Tracy as a means to formally ask two questions of the city. First, is there still a possibility that a school may be developed on the site, and, secondly, could the planning commission and city council envision a residential use on the site?

What I have come to understand through my two meetings with neighborhood groups is that many neighbors have had their own conversations with the Tracy Unified School District and are resigned that a school will not in fact be built on the site. I would concur that the likelihood of a school being constructed seems remote since it has been twelve years since the final map for Elissagaray was approved and since the neighborhood children have been accommodated elsewhere in the school system. Rather than dwelling on the school vs. no school issue, neighbors seemed more concerned with the unknowns and maintenance issues associated with having a large vacant parcel within their neighborhood. The site is home to many ground squirrels and other pests and, despite being fenced off, is prone to trespassing, causing safety and security concerns for adjacent residences. Maintenance of the site has also been an issue, particularly over the last two years when tumbleweed outcroppings re-emerged.

With home values that have declined substantially in the last four years, neighbors were particularly keen to obtain assurance that any residential project developed on the site be high quality and conform to the neighborhood so as not to cause any further devaluation of home values. In particular, there was considerable angst that the site might be developed for townhomes, apartments, or other form of high-density development in conflict with the surrounding low density uses.

December 4, 2011 Page 2

The two community outreach meetings I have had with neighbors have provided very valuable feedback and I am grateful to have established a means by which to communicate and work collaboratively with interested parties. Now for the statement of intention you requested.

Assuming the City Council approves the requested general plan amendment and assuming it still appears unlikely that a school would be developed on the site, then it would be my intention, as a subsequent action, to proceed with an application to amend the Elissagaray Ranch and Hidden Lake Planned Unit Developments' zoning to allow for a single family residential project on the ten acre site.

This subsequent zoning amendment process would involve formulating a specific development proposal which would be used to amend the two zoning documents which currently control zoning and development standards for the neighborhoods. They are the Elissagaray Estates Concept Development Plan and Eastlake Concept Development Plan.

This zoning amendment process to alter these controlling documents would also involve public hearings and participation and I would look forward to developing a plan which calls for a high-quality project to be built on the site. In formulating a plan for residential development, it would be my intention that the site be developed into single family home lots, and that the lots be equal in size and similar in configuration as those already developed at Hidden Lake/ Elissagaray. In developing amendments to the Concept Development Plans, I am willing to commit to developing specific architectural standards to which builders must comply when building on the ten acre site. The essence of these standards would be that new home design and construction would be required to be of equal or greater quality to that of existing homes. I note that both of the original homebuilders, Pulte and Suncrest, retain rights to repurchase the site if I decide to sell at any time. This contractual right may provide natural architectural consistency, but nevertheless will not be relied upon.

This zoning amendment process and tentative map application would require public hearings. The public would have the opportunity to see and comment on the proposed neighborhood layout, lot size, yard setbacks, architectural design and standards, and streetscape. It is my every intention to work collaboratively with the neighbors before the actual public hearings to arrive at an agreeable project design that would blend in and conform with the style and quality of the existing neighborhood.

Thank you for taking the time to meet. Please do not hesitate to call me at 925-383-9066 if you have any concerns. I am looking forward to working with you in a collaborative and constructive manner.

Sincerely,

Chris Ty

Cc: Kimberly Matlock, Assistant Planner, City of Tracy

#### RESOLUTION NO. 2012-

RECOMMENDING THAT THE CITY COUNCIL APPROVE A GENERAL PLAN LAND USE DESIGNATION AMENDMENT OF A 10-ACRE SITE IN THE EASTLAKE AND ELISSAGARAY RANCH SUBDIVISIONS FROM PUBLIC FACILITIES TO RESIDENTIAL LOW. THE APPLICANT IS CHRIS TYLER AND THE PROPERTY OWNER IS TVC TRACY HOLDCO, LLC. APPLICATION NUMBER GPA10-0004

WHEREAS, The subject property consists of a 5-acre parcel in the Eastlake Planned Unit Development area and a 5-acre parcel in the Elissagaray Ranch Planned Unit Development, area and the total 10-acre site is designated for a public school, and

WHEREAS, The subject property has a General Plan land use designation of Public Facilities, which permits uses such as public schools, civic, cultural, recreational, community, and health facilities, and

WHEREAS, A school has not been built on the subject property, and

WHEREAS, The City received a request to amend the General Plan land use designation of the subject site from Public Facilities to Residential Low, which permits uses such as single-family homes, places of worship, schools, parks and recreational facilities, fire stations, libraries, day care facilities, and community centers, and

WHEREAS, A public school is permitted under the Public Facilities and Residential Low General Plan land use designations, and

WHEREAS, No applications for development was submitted for the subject site, and

WHEREAS, Development of the site for uses other than a public school will require amendments to the Eastlake and Elissagaray Ranch PUDs and other entitlement applications, and

WHEREAS, The Planning Commission conducted a public hearing to review the project on February 22<sup>nd</sup>, 2012, and

WHEREAS, The project is exempt from the California Environmental Quality Act per Section 15162 pertaining to projects with a certified Environmental Impact Report where the project does not propose substantial changes that will result in a major revision of the previous Environmental Impact Report, and the project does not propose additional environmental impacts that were not analyzed in General Plan Environmental Impact Report certified on February 1, 2011;

NOW, THEREFORE, BE IT RESOLVED, That the City of Tracy Planning Commission recommends that the City Council approve an amendment to the General Plan land use designation of the 10-acre site in the Eastlake and Elissagaray Ranch subdivisions from Public Facilities to Residential Low.

\* \* \* \* \* \* \* \* \* \* \* \* \* \* \*

Resolution 20 Page 2	012	
		was passed and adopted by the City of Tracy bruary, 2012 by the following vote:
AYES: NOES: ABSENT: ABSTAIN:	COMMISSION MEMBERS COMMISSION MEMBERS COMMISSION MEMBERS COMMISSION MEMBERS	
ATTEST:		Chair
Staff Liaison		

#### Agenda Item 2-C

#### <u>REQUEST</u>

PUBLIC HEARING TO CONSIDER A GENERAL PLAN AMENDMENT FROM DOWNTOWN (D) TO COMMERCIAL (C) AND REZONE FROM LIGHT INDUSTRIAL (M-1) TO PLANNED UNIT DEVELOPMENT (PUD) – THE SITE INCLUDES FIVE PARCELS ON THE NORTH SIDE OF W. SIXTH STREET BETWEEN N. "B" STREET AND N. "C" STREET (615 N. "C" ST., 63 W. SIXTH ST., 69 W. SIXTH ST., 77 W. SIXTH ST., AND 99 W. SIXTH ST., TRACY; ASSESSOR'S PARCEL NUMBERS 235-066-08 THRU 12) – THE APPLICANT IS STAN SHORE FOR THE STAN SHORE TRUST

#### DISCUSSION

#### Background and Site Description

The site is located on the north side of W. Sixth Street between N. "B" and N. "C" Streets (Attachment A), adjacent to Tracy's downtown area. The approximately 0.85-acre site contains five parcels, each of which is fully developed.

The western-most parcel, at the northeast corner of W. Sixth Street and N. "B" Street contains the Tracy Delta Solid Waste Management, Inc. Recycle Buy-Back Center. The next parcel to the east contains a single-family home. And the final three parcels each contain a Quonset Hut building. All existing buildings have been in place for approximately 50 to over 100 years.

The site is adjacent to a long-established residential neighborhood to the north and the Union Pacific rail lines to the south. Historically, it has been part of a small, industrial employment area including an Ace Tomato packing facility (now the spice warehouse on the south side of W. Sixth Street), auto services, Tracy Glass Shop (in place for over 65 years), and other businesses.

The General Plan designation and zoning of the site, historically, have been industrial. In 2006, the City Council amended the General Plan designation of the site to Downtown (Attachment B) in anticipation that retail, restaurants, multifamily residential or similar expansions of the downtown would need and seek locations in this vicinity on both the north and south sides of W. Sixth Street. For reference, Attachment F contains the Tracy General Plan descriptions for the Industrial, Downtown, and Commercial land use designations.

The zoning, though, has not yet been changed to be consistent with the General Plan designation and remains Light Industrial (Attachment C).

A wider range of land uses such as commercial, office and auto repair uses can be compatible with adjacent land uses and further goals of increased business activity in and around downtown. This application represents an opportunity to widen the range of allowable land uses that also account for existing improvements (Quonset Huts, single-family home, and buy-back center storage buildings).

#### Proposed General Plan Designation and PUD Zone

Recently, the eastern-most Quonset Hut building (at the northwest corner of W. Sixth Street and N. "C" Street) became vacant. The owner's proposed replacement is an auto service facility, which is not permitted on the site with a Downtown General Plan designation. The owner, therefore, submitted an application to amend the zoning and the General Plan designation to allow auto services. The proposal before the Planning Commission is a combination of the owner's original proposal for his own parcel and City staff's recommendation to modify the proposal and expand it to cover the entire site. Staff worked with the applicant to refine the proposed PUD and has reviewed the proposal with all property owners within the proposed PUD.

The proposal is to adopt a General Plan designation and zoning that are designed to balance the site's (1) historical industrial neighbors, land uses and improvements; (2) proximity to the City's Downtown and long-term vision to support commercial and residential uses in the Downtown area; and (3) opportunities to promote compatibility with the adjacent, residential neighborhood.

This proposal would amend the General Plan designation from Downtown to Commercial and change the zoning from Light Industrial to Planned Unit Development (PUD), Attachments D and E. The proposed PUD is contained in Attachment G.

The proposed PUD would allow the existing businesses to remain (without being nonconforming land uses) and allow similar and a wider range of land uses to replace them in the future, such as business services, auto services, storage, and contract construction.

The proposed PUD contains development standards (unique to this site) to help reduce noise, light and glare, nighttime disturbance or traffic, and other potential impacts on the adjacent residences to the north.

The proposed PUD would promote increased activity of commercial uses by allowing such businesses as retail, consumer services, offices, restaurants, and other commercial uses to locate to the site. Over time, the existing, older structures would be able to be replaced with commercial or high-density

New Business 2-C February 22, 2012 Page 3

residential uses, consistent with a long-term vision for the downtown vicinity. Again, existing uses would remain permitted uses with this rezoning.

#### **Environmental Document**

The proposal does not change the development density established by the General Plan for which an Environmental Impact Report (EIR) was certified on February 1, 2011 (State Clearinghouse Number 2008092006). Therefore, in accordance with California Environmental Quality Act (CEQA) Guidelines Section 15183, no further environmental assessment is required.

The project includes a General Plan amendment from Downtown (D) to Commercial (C) and adoption of a PUD Zone to implement the General Plan designation.

CEQA Guidelines Section 15183(i) state that the density is "consistent" if the proposed project "is the same or less than the standard expressed for the involved parcel of the General Plan... for which an EIR has been certified, and that the project complies with the density-related standards contained in that plan or zoning."

The site is designated Downtown in the General Plan for which the EIR was certified. Both the existing Downtown and the proposed Commercial land use designations (including the limitations set by the proposed PUD Zone) have sufficiently similar density standards, in this context, to conclude that the project meets the requirements of CEQA Guidelines Section 15183.

For example, both land use designations allow a full range of retail, office, restaurant, and other commercial land uses. Both assume a maximum floor area ratio of 1.0. Both allow high density residential development. However, the Downtown designation allows a density of up to 50 dwelling units per acre, while the Commercial designation allows only up to 25 dwelling units per acre.

The proposed PUD to implement the Commercial designation on the subject property will further limit the development density of the project. The proposed PUD limits noise, roll-up door activity, height, conduct of uses to within buildings, and other activities compared with the potential development density of the site under the existing Downtown designation and the Central Business District Zone, which is used to implement the Downtown designation.

#### RECOMMENDATION

Staff recommends that the Planning Commission recommends that the City Council take the following action:

New Business 2-C February 22, 2012 Page 4

- 1. Approve the General Plan Amendment from Downtown (D) to Commercial (C),
- 2. Approve the rezoning of the site from Light Industrial (M-1) to Planned Unit Development (PUD) including the Concept, Preliminary and Final Development Plans.

#### **MOTION**

Move that the Planning Commission recommends that the City Council take the following action:

- 1. Approve the General Plan Amendment from Downtown (D) to Commercial (C),
- 2. Approve the rezoning of the site from Light Industrial (M-1) to Planned Unit Development (PUD) including the Concept, Preliminary and Final Development Plans contained in the Planning Commission Resolution dated February 22, 2012.

Prepared by Alan Bell, Senior Planner Reviewed by Bill Dean, Assistant Director of Development Services Approved by Andrew Malik, Development and Engineering Services Director

#### **ATTACHMENTS**

Attachment A – Project Location Map

Attachment B – Current General Plan Designation

Attachment C - Current Zoning

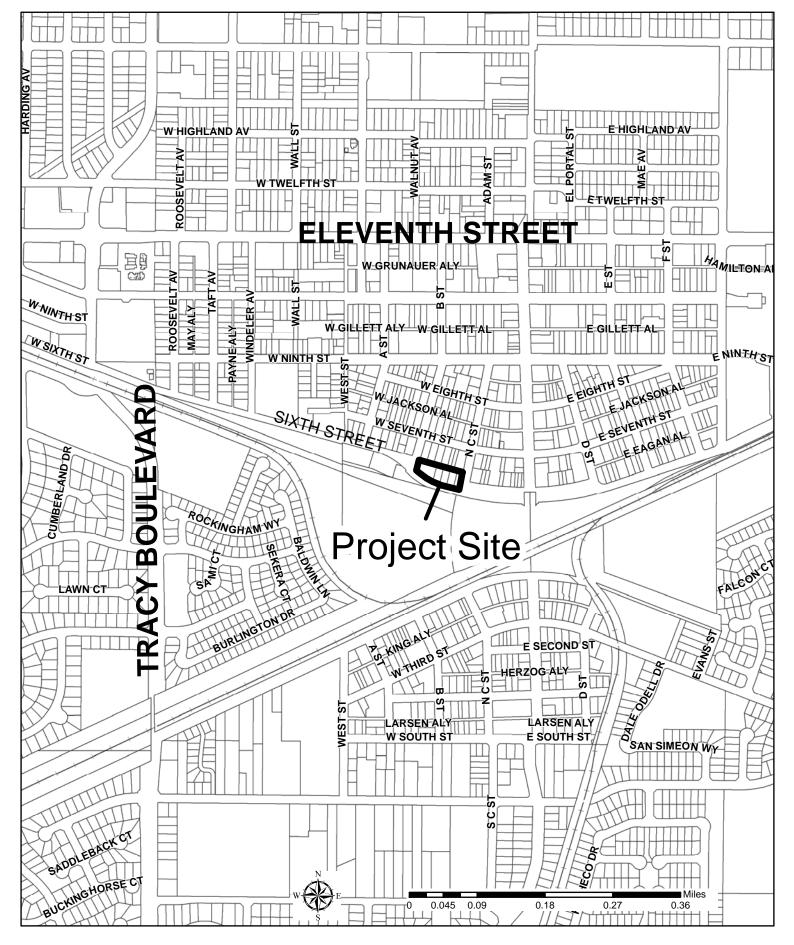
Attachment D – Proposed General Plan Designation

Attachment E - Proposed Zoning

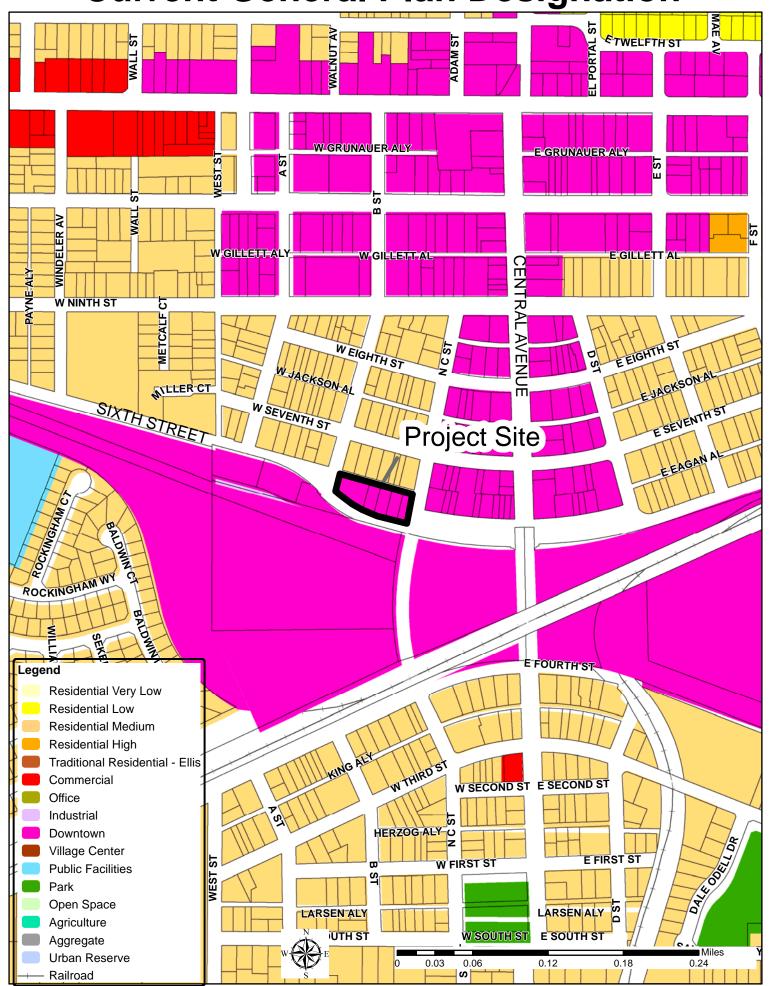
Attachment F – Tracy General Plan Descriptions for the Industrial, Downtown, and Commercial Land Use Designations

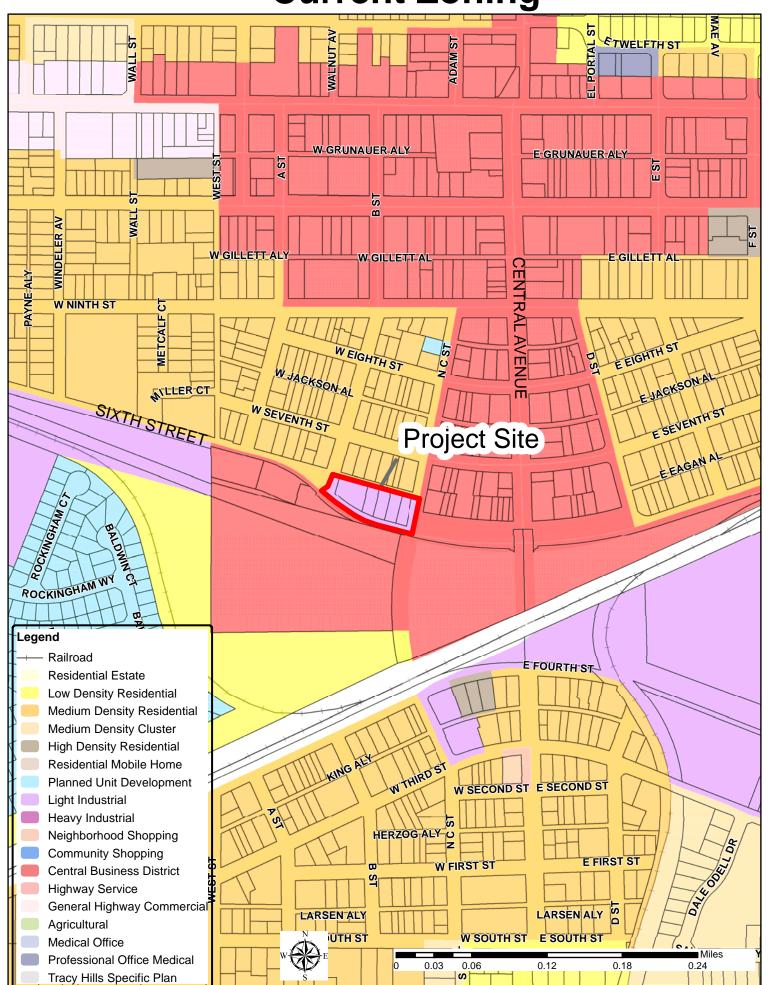
Attachment G – Planning Commission Resolution (with Recommended City Council Resolutions and Ordinance)

# PROJECT LOCATION SIXTH STREET PUD

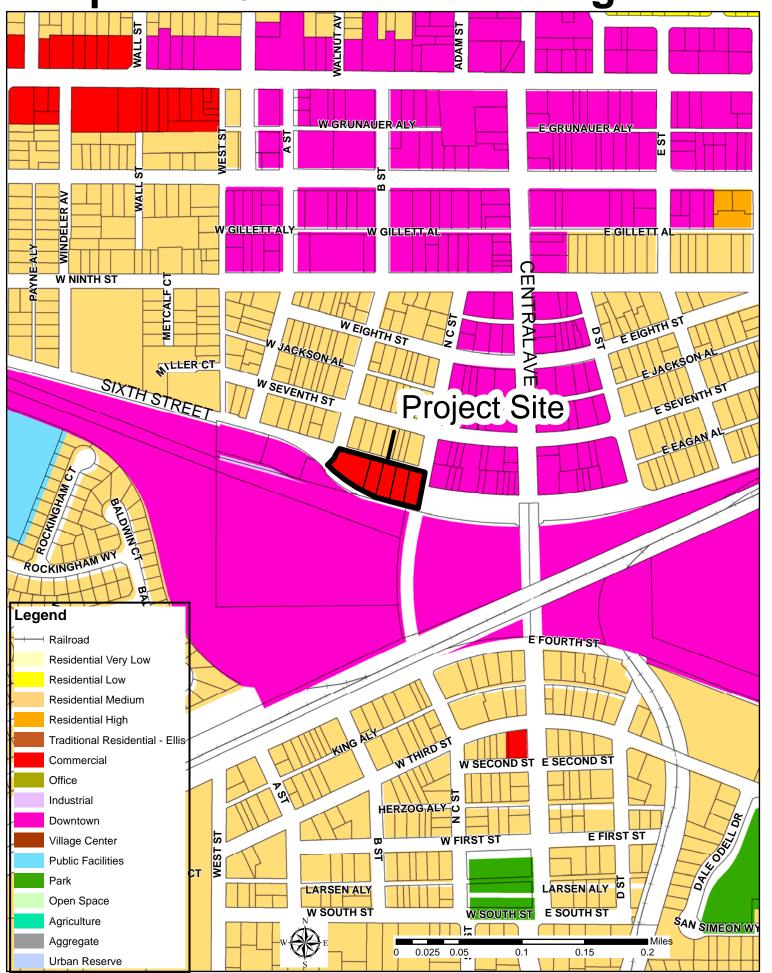


## **Current General Plan Designation**

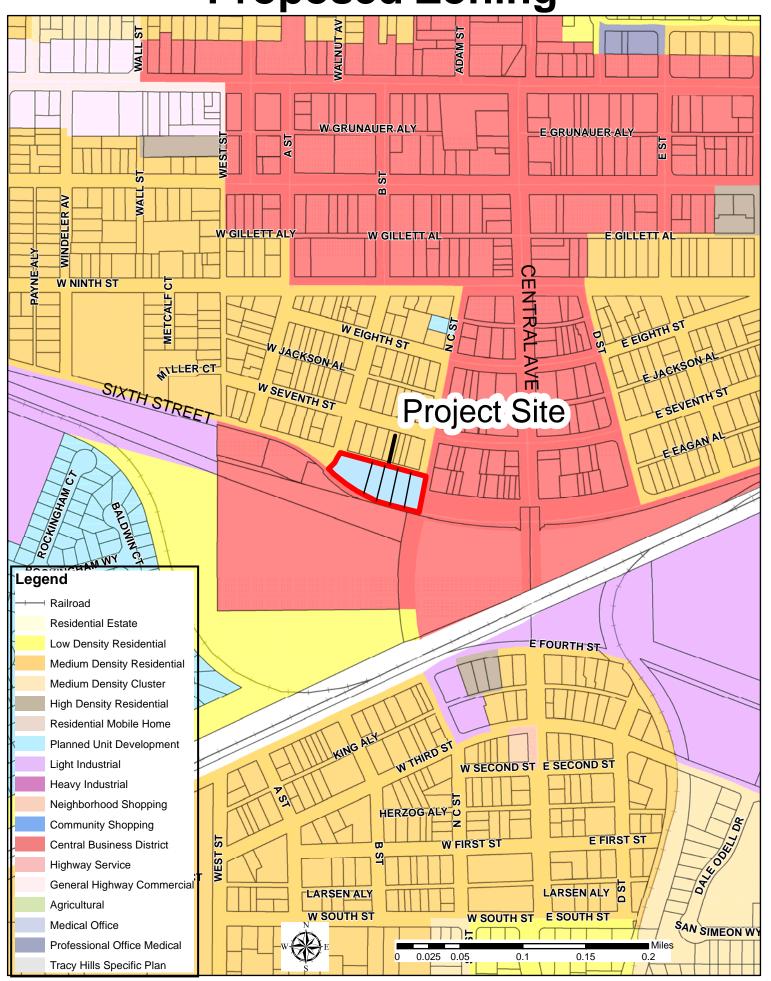




## **Proposed General Plan Designation**



## **Proposed Zoning**



## Tracy General Plan Descriptions for Industrial, Downtown, and Commercial

#### Industrial (I)

Specific uses allowed in the industrial category range from flex/office space to manufacturing to warehousing and distribution. Industrial parcels should have a maximum FAR of 0.5. Ancillary uses, such as restaurants, consumer services and parks, may be allowed to serve the daily needs of the workers.

Industrial uses are located to provide proper truck access, buffering from incompatible uses and proximity with rail corridors and transit links.

#### Downtown (D)

Tracy's existing Downtown is the cultural and historical heart of the city. The purpose of the Downtown land use designation is to provide specific policy guidance to support and reinforce the role of the downtown area as the heart of the city. Uses allowed in the Downtown designation include a mix of retail, office, high-density residential, cultural and public-serving uses (such as post offices, libraries, places of worship, museums, art centers, parks, plazas or common space for gatherings, day care facilities, medical buildings, fire departments and police sub-stations) arranged in a manner that results in a strong sense of place for Tracy's residents, workers and visitors. Characteristics of the Downtown include a pedestrian-oriented environment, vertical mixed-use development, a diverse mix of public and private uses, streets on a grid or modified grid, multi-modal street design, and direct pedestrian and bicycle connections to residential neighborhoods. Residential development is strongly encouraged in the Downtown and allowed at a density of 15 to 50 units per gross acre. Non-residential (e.g., retail, service commercial and office) may have a maximum FAR of 1.0.

More information on the Downtown can be found in the Community Character Element.

#### Commercial (C)

The Commercial designation allows for a relatively wide range of uses but focuses primarily on retail and consumer service activities that meet the needs of Tracy residents and employees as well as pass-through travelers. Office uses are allowed in commercially designated areas. Mixed-use development is also permitted in the Commercial designation. Appropriately scaled and designed residential development in the density ranges permitted in Residential High (RH) may be allowed, and other residential densities may be allowed in Com-

mercial districts in Areas of Special Consideration. In addition, parks are allowed in the Commercial designation. Regardless of configuration, there should be an attempt in both locational criteria and design criteria to be as accessible and appealing to the pedestrian as possible to encourage walking and biking. Commercially designated land may have a maximum FAR of 1.0.

Specific categories of commercial activity within this designation include general commercial, regional commercial and highway commercial. The specific location of each type of commercial use will be provided in the zoning code.

General commercial uses include grocery and convenience stores, salons, professional offices, restaurant, fast-food establishments, auto service stations, drug stores, dry cleaners, day care centers, and banks. Adequate access, compatibility with other surrounding uses, and consistent design with the community are all necessary for these uses. They should be located in centralized areas capable of serving the greatest number of households with the least travel distance and best access to alternate modes of transportation and freeways.

Regional commercial uses (such as the I-205 Regional Commercial Area), include factory outlets, discount stores, regional shopping malls, automobile sales, office uses, medical facilities and home improvement centers. These uses should be located in areas with the highest level of automobile access but should also contain a safe pedestrian environment.

Highway commercial uses serve the needs of the traveling motorist and should be located in close proximity to freeway ramps. Appropriate uses include hotels and motels, restaurants, and motor vehicle and gasoline service stations that provide services to the traveling public and allow for convenient freeway access. Since these areas are visible from the interstate and function as gateways to the community, it is important to ensure that they are well designed.

Existing suburban commercial strip development is typically designated as Commercial. As these uses redevelop, they should take on the characteristics of Village Centers and Corridors described in the Community Character Element, including a mix of uses and supporting a vibrant pedestrian environment.

RESOLUTION:	2012-
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RECOMMENDING CITY COUNCIL APPROVAL OF
A GENERAL PLAN AMENDMENT FROM DOWNTOWN TO COMMERCIAL, REZONING
FROM LIGHT INDUSTRIAL TO PLANNED UNIT DEVELOPMENT, INCLUDING APPROVAL
OF THE CONCEPT,

PRELIMINARY AND FINAL DEVELOPMENT PLANS –
THE PROPERTY IS LOCATED ON THE NORTH SIDE OF W. SIXTH STREET, BETWEEN N.
"B" AND N. "C" STREETS

APPLICANT IS STAN SHORE FOR THE STAN SHORE TRUST APPLICATION NUMBERS GPA11-0006 AND PUD11-0001

WHEREAS, The subject property has a General Plan designation of Downtown, is zoned Light Industrial, and is occupied by light industrial uses and one single-family home, and

WHEREAS, Stan Shore, owner of one of the five parcels within the subject property, submitted an application to amend the General Plan designation to Commercial and rezone the property to Planned Unit Development (PUD), and

WHEREAS, The proposed Commercial General Plan designation and implementing PUD will provide increased land use and development opportunities for the existing structures on the site, and

WHEREAS, The proposal will provide for increased commercial and/or high density residential development in keeping with long-term goals of increased business activity near the downtown, and

WHEREAS, The PUD's proposed Development Standards regarding roll-up doors, noise, exterior lighting and others will help ensure compatibility with the adjacent residential neighborhood, and

WHEREAS, The proposal does not increase the development density established by the General Plan for which an Environmental Impact Report was certified, and therefore, in accordance with California Environmental Quality Act Guidelines Section 15183, no further environmental assessment is required, and

WHEREAS, The Planning Commission conducted a public hearing to review the project on February 22, 2012;

NOW, THEREFORE, BE IT RESOLVED, that the Planning Commission recommends that the City Council amend the General Plan designation from Downtown to Commercial and rezone the site from Light Industrial to PUD, including approval of the PUD Concept, Preliminary and Final Development Plans as indicated in Exhibit 1, attached.

\* \* \* \* \* \* \* \* \* \* \* \* \*

Resolution 20 Page 2	12	
	Resolution 2012was adopte 012, by the following vote:	d by the Planning Commission on the 22 <sup>nd</sup> day
AYES: NOES: ABSENT: ABSTAIN:	Commission Members: Commission Members: Commission Members: Commission Members:	
		Chair
ATTEST:		
Staff Liaison		

#### Sixth Street Planned Unit Development Zone

Planning Commission Recommendation February 22, 2012

This Planned Unit Development (PUD) is adopted to conform with the City's PUD ordinance, Chapter 10.08, Article 13, by adopting the Concept Development Plan (CDP), Preliminary Development Plan (PDP), and Final Development Plan (FDP).

#### A. CONCEPT DEVELOPMENT PLAN

#### I. INTRODUCTION

The CDP establishes the PUD zoning district and includes Section A of this PUD: purpose, property description, and permitted land uses. Section B is the Preliminary Development Plan and includes the development standards and the zoning districts requirements for lot area and width, minimum yards, height, lot coverage, off-street parking, and signs. The existing land uses and approved improvements in place upon adoption of this PUD (March 20, 2012) constitute the Final Development Plan.

#### II. PURPOSE

The purpose of this Planned Unit Development (PUD) Zone is to implement the Commercial General Plan designation while balancing the site's (1) historical industrial neighbors, land uses and improvements; (2) proximity to the City's Downtown and long-term vision to support commercial and residential uses in the Downtown area; and (3) opportunities to promote compatibility with the adjacent, residential neighborhood.

The combination of Permitted Land Uses and Development Standards, contained herein, are designed to permit a range of land uses to promote job creation, business development, consumer retail and services, and/or multi-family development opportunities while balancing land use compatibility with the adjacent residential neighborhood.

#### III. PROPERTY DESCRIPTION

The approximately 0.87-acre site is located on the north side of Sixth Street, between North "B" and North "C" Streets, Assessor's Parcel Numbers 235-066-08 thru 12, Exhibit A. It contains five parcels, ranging in size from approximately 6,117 square feet to approximately 13,313 square feet. Three of the parcels each contain a Quonset hut (which, in the recent past, have contained a variety of commercial and light industrial operations), one parcel contains a single-family home, and the final parcel is currently occupied by a recycle/buy-back center with storage building for the local solid waste disposal company.

Sixth Street Planned Unit Development Zone Planning Commission Recommendation February 22, 2012 Page 2

The site is surrounded by a single-family residential neighborhood to the north and northwest, auto service and Union Pacific rail lines to the south, and commercial property of Downtown Tracy to the east.

The site is surrounded by a mix of land uses and is in transition from its past as a small-scale industrial site to a future with a wider range of land uses supportive of the Downtown and the adjacent residential neighborhood.

#### IV. PERMITTED LAND USES

The following land uses are permitted uses in this PUD Zone. There are no uses requiring a Conditional Use Permit.

Retail; consumer services (such as hair and nail salons, tanning, etc.); offices; restaurants; multi-family residential (subject to density and design standards of the High Density Residential Zone); places of assembly (such as churches, meeting halls, etc.), schools; day care centers; business services (such as printing, repair shops, household or office equipment and appliance storage and repairs, etc.); automobile sales, repair services, and custom manufacture; veterinary clinics (no kennels or outdoor keeping of animals); merchandise or equipment storage; contract construction (cabinet makers/repair, plumbers, general contractors, etc.).

#### B. Preliminary and Final Development Plans

The existing improvements within this PUD include the warehouse/storage buildings at 99 W. Sixth Street, a single-family home at 77 W. Sixth Street, a metal Quonset Hut at 69 W. Sixth Street, a metal Quonset Hut at 63 W. Sixth Street, and a metal Quonset Hut at 615 N. "C" Street.

The existing improvements for which building permits have been issued constitute the Final Development Plan for the purposes of TMC Section 10.08.1830.

All new buildings or other improvements that do not have FDP approval shall be consistent with the PDP and shall receive FDP approval prior to the issuance of building permits.

The remainder of this Section B constitutes the PDP.

#### I. DEVELOPMENT STANDARDS

- a. <u>Roll-up doors.</u> Any roll-up, sliding, or door other than an exit door ("man door") on the north side of a building facing toward the adjacent residential property shall be closed during the hours between 9:00 p.m. and 7:00 a.m.
- b. <u>Noise.</u> All uses shall be conducted in compliance with the Noise Control Ordinance (beginning at Tracy Municipal Code (TMC) Section 4.12.710) except that, notwithstanding TMC Sections 4.12.750, 4.12.760, and 4.12.770, the one-hour average Sound Level Limit during the hours of between 10:00 p.m. and 7:00 a.m. along this PUD's west, north, and east boundaries, is 55 decibels.
- c. <u>Exterior Lighting.</u> All exterior lighting shall be directed down so that the light source or fixture does not shine directly onto adjacent or nearby residential property.
- d. <u>Uses to be Conducted within Buildings.</u> All uses within this PUD Zone shall be conducted wholly within a building except such uses and associated improvements (furniture, appliances, cooking equipment, canopies, etc.) which are approved through an FDP or otherwise in accordance with the PUD ordinance (TMC Chapter 10.08, Article 13). Washing and storage of toters and bins; sorting and storage of recycled materials and refuse vehicles; and related operations in association with the refuse container storage and buy-back center operations are permitted outdoors only on the western most parcel of this PUD (99 W. Sixth Street; APN 235-066-12).
- e. <u>Special Landscaping.</u> The parcel at 615 N. "C" Street (APN 235-066-08) shall install and maintain a minimum, two-foot wide planter with irrigation and shrubs along its Sixth Street frontage and a portion of N. "C" Street as approved by City of Tracy Variance Application Number 2-94-V on January 19, 1995.
- h. <u>General Standards.</u> All new development shall be consistent with the City's Design Goals and Standards and other regulations applied City wide not otherwise addressed herein.

#### II. LOT SIZE AND WIDTH

There are no lot size or width requirements in this PUD Zone, except that any subdivision or property line change shall be reviewed as part of or otherwise be consistent with an approved FDP.

#### III. MINIMUM SETBACKS

There are no yard area setback requirements in this PUD Zone.

#### IV. HEIGHT

Sixth Street Planned Unit Development Zone Planning Commission Recommendation February 22, 2012 Page 4

The maximum height allowed at the north property line, adjacent to the public alley, is 30 feet. The maximum height increases (above 30 feet) by one foot for each one foot setback from the north property line. Therefore, for example, the maximum height five feet south of the north property line is 35 feet; the maximum height 10 feet south of the north property line is 40 feet.

#### V. LOT COVERAGE

There is no maximum lot coverage requirement in this PUD Zone.

#### VI. OFF-STREET PARKING

Tracy Municipal Code Title 10, Article 26 (beginning at TMC Section 10.80.3440), Off-Street Parking Requirements shall apply to this PUD Zone except as modified herein. Where two or more uses that are separate businesses combine their parking into a single parking lot with common ingress and egress, they may receive a 25 percent reduction in the required number of spaces. Any change of use or improvements requiring additional parking spaces shall provide the spaces as required above or pay the Central Business District (CBD) Zone parking in-lieu fee as specified in TMC Section 10.08.3470(c).

#### VII. SIGNS

All signs within this PUD shall conform to TMC Chapter 10.08, Article 35. Properties in this PUD may utilize signs as permitted in the CBD or GHC zones, however, no freeway or freestanding signs shall be permitted on any property within this PUD.

Attachment A: Project Location

# PROJECT LOCATION SIXTH STREET PUD

