#### NOTICE OF A REGULAR MEETING

Pursuant to Section 54954.2 of the Government Code of the State of California, a Regular meeting of the City of Tracy Planning Commission is hereby called for:

Date/Time: Wednesday, March 25, 2015

7:00 P.M. (or as soon thereafter as possible)

**Location:** City of Tracy Council Chambers

333 Civic Center Plaza

Government Code Section 54954.3 states that every public meeting shall provide an opportunity for the public to address the Planning Commission on any item, before or during consideration of the item, however no action shall be taken on any item not on the agenda.

#### REGULAR MEETING AGENDA

**CALL TO ORDER** 

PLEDGE OF ALLEGIANCE

ROLL CALL

MINUTES APPROVAL

DIRECTOR'S REPORT REGARDING THIS AGENDA

ITEMS FROM THE AUDIENCE - In accordance with <u>Procedures for Preparation, Posting and Distribution of Agendas and the Conduct of Public Meetings</u>, adopted by Resolution 2015-012 any item not on the agenda brought up by the public at a meeting, shall be automatically referred to staff. If staff is not able to resolve the matter satisfactorily, the member of the public may request a Commission Member to sponsor the item for discussion at a future meeting.

- OLD BUSINESS
- 2. NEW BUSINESS
  - A. PUBLIC HEARING TO CONSIDER AN APPLICATION FOR A CONDITIONAL USE PERMIT TO ALLOW FOR THE INSTALLATION OF 60-FOOT TALL LIGHT POLES IN THE TRUCK COURTS AT THE FEDEX FACILITY LOCATED AT 120 S. HANSEN ROAD APPLICANT IS PICKERING FIRM, INC. AND OWNER IS FEDEX GROUND- APPLICATION NUMBER CUP15-0001
  - B. PUBLIC HEARING TO CONSIDER A RENEWAL/EXTENSION OF THE CONDITIONAL USE PERMIT APPROVAL FOR APPLICATION NUMBER CUP13-0007 TO ALLOW THE CONSTRUCTION OF A NEW TELECOMMUNICATION FACILITY IN THE FORM OF A PINE TREE, KNOWN AS A MONOPINE, AND FOUR APPROXIMATELY 230 SQUARE FOOT EQUIPMENT SHELTERS, LOCATED APPROXIMATELY 1,000 FEET WEST OF CORRAL HOLLOW ROAD, SOUTH OF W. SCHULTE ROAD, ASSESSOR'S PARCEL NUMBER 240-010-07. APPLICANT IS SAC WIRELESS REPRESENTING AT&T AND SBA. PROPERTY OWNER IS THE UNION PACIFIC RAILROAD COMPANY APPLICATION NUMBER EXT15-0002
- 3. ITEMS FROM THE AUDIENCE

Planning Commission Agenda March 25, 2015 Page 2

- 4. DIRECTOR'S REPORT
  - A. CITY COUNCIL DIRECTION REGARDING PLANNING COMMISSION MINUTES
- 5. ITEMS FROM THE COMMISSION
- 6. ADJOURNMENT

Posted: March 19, 2015

The City of Tracy complies with the Americans with Disabilities Act and makes all reasonable accommodations for the disabled to participate in public meetings. Persons requiring assistance or auxiliary aids in order to participate should call City Hall (209-831-6000), at least 24 hours prior to the meeting.

Any materials distributed to the majority of the Planning Commission regarding any item on this agenda will be made available for public inspection in the Development Services Department located at 333 Civic Center Plaza during normal business hours.

# MINUTES TRACY CITY PLANNING COMMISSION WEDNESDAY, JANUARY 28, 2015 7:00 P.M. CITY OF TRACY COUNCIL CHAMBERS 333 CIVIC CENTER PLAZA

**CALL TO ORDER** – Chair Orcutt called the meeting to order at 7:06 p.m.

**PLEDGE OF ALLEGIANCE** – Chair Orcutt led the Pledge of Allegiance.

**ROLL CALL** - Roll Call found Commissioners, Ransom, Sangha, Tanner, Vice Chair Mitracos and Chair Orcutt present. Also present were staff members Alan Bell, Senior Planner; Scott Claar, Associate Planner; Bill Sartor, Assistant City Attorney; consultant Laura Worthington Forbes; and Sandra Edwards, Recording Secretary.

**MINUTES APPROVAL** - It was moved by Commissioner Ransom and seconded by Commissioner Sangha to approve the minutes of December 3, 2014. Minutes of January 14, 2015, were approved as amended. Voice vote found all in favor; passed and so ordered.

**DIRECTOR'S REPORT REGARDING THIS AGENDA - None.** 

**ITEMS FROM THE AUDIENCE** – None.

- 1. **OLD BUSINESS** None.
- 2. **NEW BUSINESS** 
  - A. CONDUCT A PUBLIC HEARING TO RECEIVE COMMENTS ON THE TRACY HILLS SPECIFIC PLAN DRAFT SUBSEQUENT ENVIRONMENTAL IMPACT REPORT Alan Bell, Senior Planner, stated that the Tracy Hills Specific Plan was adopted and the 2,700-acre area annexed to the City in 1998. The 1998 Plan provides for over 5,000 residential units and nearly 6 million square feet of commercial and industrial development. The current Tracy Hills project includes an update to that Specific Plan.

In 2013, the City hired Kimley Horn Associates to prepare the Environmental Impact Report (EIR) for this project and guide the City through the CEQA process. In the fall of 2013, a scoping meeting was conducted to receive input from the public on topics to be reviewed in the Draft Environmental Impact Report (DEIR). The DEIR has been completed; and the purpose of tonight's meeting is for the Planning Commission and staff to receive comments on the DEIR from the public. Mr. Bell added that this meeting was not the time to respond to comments, as the public comment period is open until February 10, 2015.

Mr. Bell introduced Laura Worthington-Forbes from Kimley Horn Associates, to review the CEQA process and this EIR. Ms. Forbes is the Regional Vice President for Kimley Horn Associates and the project manager on this EIR.

Planning Commission Minutes January 28, 2015 Page 2

Ms. Forbes provided a presentation regarding the CEQA and EIR process. Ms. Forbes provided a background and history of the project's Specific Plans, General Plan Amendments, Development Agreement and Infrastructure Master Plans. Ms. Forbes outlined the various sections of the DSEIR. Ms. Forbes also outlined the significant and unavoidable impacts including aesthetics, agricultural resources, air quality, and greenhouse gas emissions.

Mr. Bell added staff anticipated an item on the Planning Commission's February 25, 2015, agenda to receive an update and a discussion on the Tracy Hills project. The meeting will provide an opportunity to learn more about the project or seek clarification about the project design or other details. At some time following that meeting, we anticipate taking the Tracy Hills project, including the Final EIR, to the Planning Commission for consideration and recommendation to the City Council.

Commission Ransom stated she received feedback on this agenda item that it was not readily available and asked how the item was noticed. Mr. Bell stated this meeting was not required per CEQA, adding that the item was noticed in the paper, and mailed to the 170 or so recipients that received the notice of availability. Mr. Bell added the project was next to farmers or ranchers who are involved and don't have input. Mr. Bell stated the property owners were present.

Chair Orcutt added that receiving notice on December 23, 2014, most individuals were not in a position to think about the project. Mr. Bell added that because the notice went out on December 23, 2014, during the holidays, additional time for the comment period was added.

Vice Chair Mitracos asked for clarification regarding changes that could incur including density changes stating it seemed too specific. Mr. Bell stated that is why there was a new EIR. Mr. Bell added the new Specific Plan addresses the project in its entirety; at its maximum buildout.

Vice Chair Mitracos asked if the Specific Plan was measured against City standards. Mr. Bell stated the Specific Plan will be the zoning for the project which will be in line with the General Plan, zoning, etc. Mr. Bell added that the Specific Plan will come before the Commission for adoption and will include a range of densities.

Commissioner Tanner stated there was an item that was addressed at a City Council meeting regarding the Altamont Regional Traffic Authority Joint Powers Authority (JPA) regarding traffic conditions, asking why San Joaquin County was not included as part of the JPA and when does the JPA kick in. Mr. Bell stated the JPA was a function of the settlement of the 1998 lawsuit to discontinue the legal challenge on the EIR. Mr. Bell added the parties to that lawsuit were Alameda County, the City of Livermore, the City of Tracy, the developer and the Sierra Club, and has already been formed.

Vice Chair Mitracos asked if there was a fee to the County for county projects. Mr. Bell added that part of the settlement agreement has Tracy Hills paying approximately \$1,500 per unit to various agencies.

Chair Orcutt opened the public hearing.

Planning Commission Minutes January 28, 2015 Page 3

Bridget Barnes, representing Horizon Planet, stated she had hoped that there would have been a presentation from staff outlining the differences between the original Tracy Hills Specific Plan and the new one. Ms. Barnes indicated her offices were still reviewing mitigations to provide comments on the document.

As there was no one further wishing to address the Commission, the public hearing was closed.

Commission Ransom asked if this was the time for the Commission to ask questions. Mr. Bell stated it was a time to allow the public to provide comments.

Commissioner Ransom stated she felt that this project was being treated different than other EIRs. Commissioner Ransom asked for clarification regarding two Alternatives No. 2, Chapter 1-5 and 1-6; indicating the superior alternative was confusing. Commissioner Ransom also asked for clarification regarding an Area C that is no longer covered by the EIR, a portion of EIR that treats non-Intregal property owners with a separate set of guidelines but does not provide the guidelines.

Mr. Bell stated the non-Integral property means that most of the 2,700 acres is in control of the property owners or Integral Communities. The Specific Plan has design guidelines, permitted land uses, which are equal across the plan regardless of ownership. Mr. Bell added that part of the settlement agreement required the property owners to set aside a 100-foot wide conservation easement along I-580 and on one side of the aqueduct. The only property owner at the time was Lakeside Tracy, now Integral Communities, and is recorded against their property.

Ms. Forbes clarified Area C refers to the San Joaquin Multi Specific Habitat Conservation Plan (SJMSHCP) which is not included in the Plan. Ms. Forbes stated there is an additional burden on the applicant to achieve regulatory permit approval for that area that is not covered by the SJMSHCP.

Commissioner Ransom stated she was looking for additional information regarding pipelines on the property. Mr. Bell outlined the five pipelines that traverse through the property including Shell Oil, Chevon, Phillips 66, and two PG&E pipelines. Mr. Bell stated Technical Appendices E2, E3, and E4, discuss the pipelines.

Commissioner Ransom discussed the projected water supply for the project through 2035. Mr. Bell stated staff would come back with a complete answer and have the appropriate experts present on February 25, 2015, to address the item.

Commissioner Ransom stated some of the mitigations were not specific. Mr. Bell stated the mitigation measure would be addressed with the conditions of approval. Mr. Bell added the mitigation measures for Phase 1 were more specific than subsequent phases.

Commissioner Sangha asked if the \$1,500 per unit Tracy Hills is required to pay goes to the City or County. Mr. Bell stated that fee applied to units in the City and would go to regional transportation in Alameda and San Joaquin Counties.

Planning Commission Minutes January 28, 2015 Page 4

Commissioner Tanner stated figure 4.4-6, the endangered species labeled TP on the figure, was not on the legend of the map. Ms. Forbes indicated she would get back to the Commission on the item.

Commissioner Tanner referred to figure 4.14-11, new roads, stating South Tracy Hills Road and North Tracy Hills connect however, North Tracy Hills Road does not seem to connect with Linne Road. Mr. Bell indicated the road may be mislabeled.

Chair Orcutt asked when the Final EIR would be completed. Mr. Bell explained the next steps indicating it was difficult to say, with certainty. Mr. Bell assured the Commissioners that notices would be sent to surrounding property owners and others during the process.

Chair Ransom asked how realistic the mitigations measures were and how they were controlled. Mr. Bell stated when the Final EIR is certified, a Mitigation Monitoring Reporting Program would be presented where each mitigation measure will be listed showing who is responsible for the mitigation measure and when it is needed. Ms. Forbes added they are included as a mitigation measure because the Air District believes they are achievable and practical. Ms. Forbes stated the developer is required to show how they would be addressed.

Chair Orcutt asked if the City would be expected to extend bus service to the area. Mr. Bell stated yes.

Chair Orcutt closed the public hearing.

- 3. ITEMS FROM THE AUDIENCE None.
- 4. DIRECTOR'S REPORT None.
- 5. ITEMS FROM THE COMMISSION None.
- 6. ADJOURNMENT It was moved by Commissioner Ransom and seconded by Vice Chair Mitracos to adjourn. Time: 8:19 p.m.

	CHAIR	
STAFF LIAISON		

#### **AGENDA ITEM 2-A**

#### REQUEST

PUBLIC HEARING TO CONSIDER AN APPLICATION FOR A CONDITIONAL USE PERMIT TO ALLOW FOR THE INSTALLATION OF 60-FOOT TALL LIGHT POLES IN THE TRUCK COURTS AT THE FEDEX FACILITY LOCATED AT 120 S. HANSEN ROAD – APPLICANT IS PICKERING FIRM, INC. AND OWNER IS FEDEX GROUND-APPLICATION NUMBER CUP15-0001

#### DISCUSSION

#### **Background**

In 2013, the City Council adopted the Cordes Ranch Specific Plan (CRSP) within which the project is located (Attachment A, Location Map). The site was designated Business Park Industrial (BPI) by the Specific Plan, which is consistent with the General Plan land use designation of Industrial.

On May 22, 2014, the Development Services Director approved an application for the construction of a distribution center with truck wash, maintenance, fuel and gateway entry buildings totaling 651,380 square feet at the site. The distribution center land use is a permitted use under the BPI land use designation, and was therefore approved through the appropriate staff-level Development Review process as established in the CRSP.

The recently approved development project, a FedEx package distribution facility, began its first phase of construction in February 2015 based on the plans approved by the Development Services Director in May of 2014.

#### Current Proposal

The CRSP contains development standards for each land use district within the plan, including building setbacks and height, landscape requirements, parking, etc. One standard set within section 3.4 of the CRSP establishes a maximum freestanding light pole height of 40 feet within the BPI zone. However, it is further established that "this height may increase up to a maximum total height of 60 feet upon approval of a Conditional Use Permit by the Planning Commission, which can take the form of a separate application". The approved plans show 40-foot tall light poles, and the applicant wishes to increase the height of the light poles up to the maximum of 60 feet.

#### Analysis

As explained in Attachment B, the applicant is requesting the increased light pole height due to safety concerns within the truck court areas. The number of tractor trailers parked close together causes difficulty in achieving a safe level of lighting for those employees walking among the trucks. The shorter pole heights do not achieve the lighting levels deemed adequate by the operators, due to the shadowing from the trucks themselves,

Agenda Item 2-A March 25, 2015 Page 2

blocking the light from reaching the ground between them. Taller poles would provide more light between the trailers to provide a safer environment for employees.

The Conditional Use Permit process allows the Planning Commission to consider such requests on a case by case basis, determining if such an approval is appropriate for the particular request on the subject property. The provision within the CRSP for light poles not to exceed 40 feet in height in industrial zones is intended to limit the visual impacts of excessive lighting spilling onto streets and adjacent properties, as well as limit the aesthetic impact of highly visible light poles during daylight hours. The subject property is approximately 120 acres, with the building sitting roughly in the center of the site, surrounded immediately by truck parking, with a significant amount of bermed landscaping around the perimeter.

The plans within Attachment C show the proposed 60-foot light poles are confined to the center of the site, within only the truck court areas, and at least 300 feet from any street, and 230 feet from the internal property line at the eastern side of the project site. The site line study provided shows that the impact of 60-foot versus 40-foot poles will be minimal due to the extensive landscape perimeter around the property as well as the grade differences of the site, as the building and taller light poles sit lower than the adjacent streets.

#### **Environmental Document**

The project is consistent with the CRSP EIR that was approved by the City Council on September 3, 2013. An environmental analysis was completed in order to assess any potential impacts of this particular project that may not have been addressed within that CRSP EIR, and it was determined that the project is consistent that EIR. In accordance with CEQA Guidelines Section 15183, no further environmental assessment is required.

#### RECOMMENDATION

Staff recommends that the Planning Commission approve the Conditional Use Permit application to allow for the installation of 60-foot tall light poles at 120 S. Hansen Road, Assessor Parcel Number 209-220-10 and 11, Application Number CUP15-0001, subject to the conditions and based on the findings contained in the Planning Commission Resolution (Attachment D) dated March 25, 2015.

#### **MOTION**

Move that the Planning Commission approve the Conditional Use Permit application to allow for the installation of 60-foot tall light poles at 120 S. Hansen Road, Assessor Parcel Number 209-220-10 and 11, Application Number CUP15-0001, subject to the conditions and based on the findings contained in the Planning Commission Resolution (Attachment D) dated March 25, 2015.

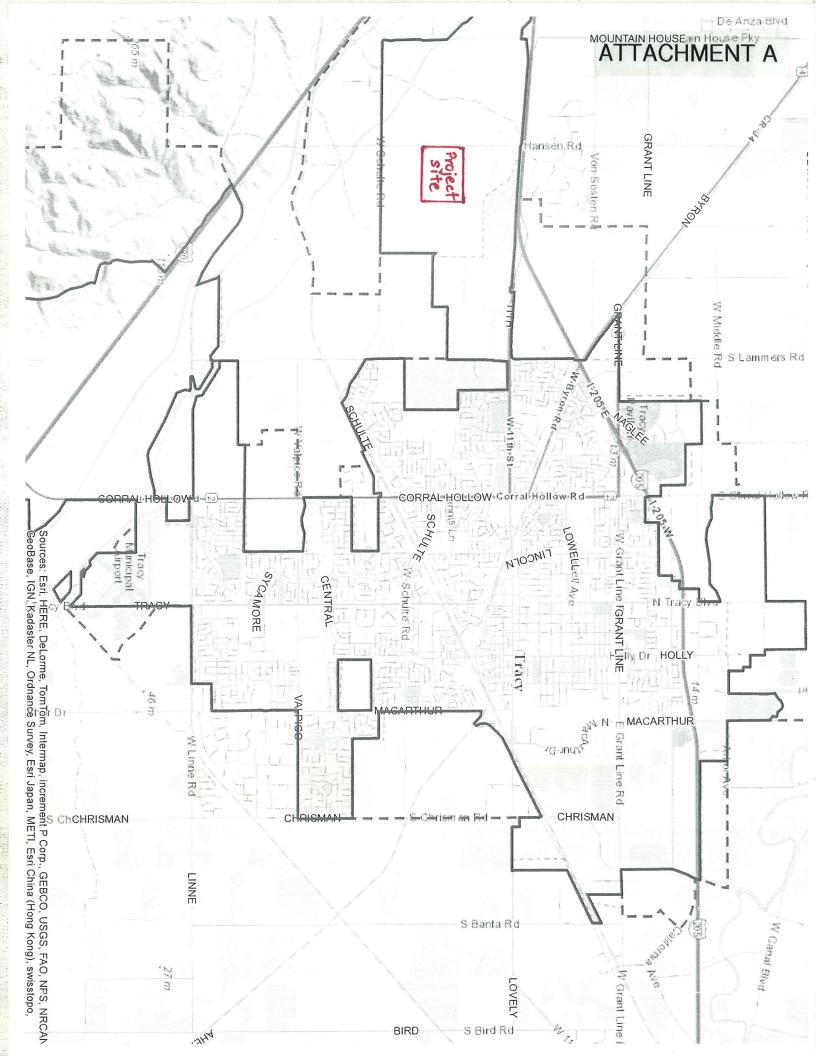
Prepared by Victoria Lombardo, Senior Planner

Approved by Bill Dean, Assistant Development Services Director

Agenda Item 2-A March 25, 2015 Page 3

#### <u>ATTACHMENTS</u>

- A— Location Map
- B— Letter explaining CUP request
  C— Site Plan, Light Layout Plan, and Sight Line Study (oversized)
  D— Planning Commission Resolution





February 6, 2015

Victoria Lombardo Senior Planner City of Tracy 333 Civic Center Plaza Tracy, CA 95376

RE: FedEx Ground - Tracy (SACR II)

**Conditional Use Permit** 

Variance for 60' light poles in lieu of 40' light poles

Dear Victoria:

FedEx Ground is requesting a variance to use 60 foot light poles in lieu of the 40 foot light poles permitted in the Cordes Ranch Specific Plan and city ordinances.

This request is based on safety concerns in the truck court areas. The area between the truck trailers does not receive much direct light from the light fixtures. The taller the pole the more light is shed between the trailers. Based on similar facilities, injuries and even loss of life have occurred because the drivers were unaware of pedestrians in the truck court. FedEx Ground typically uses 100 foot tall poles in the truck court, but we realize that will not be an option in this jurisdiction. However, we would request the use of 60 foot poles.

To find a balance between safety and the aesthetic concerns of the community, we are proposing using the 60 foot pole only at the interior of the truck courts and using 40 foot pole at the perimeter. The taller poles will be in minimum of 300 feet from the public ways and 230 feet along the east property line. See enclosed Sheet C005.00 actual distances of taller poles to the property lines. The intent is hold the taller poles back from the public ways, so the taller poles are not apparent to the general public. Cross section Sheet 8- PF is enclosed to show the relative height of the building, proposed 60 foot poles and site lines from the surrounding roads.

Please review the drawings and we can discuss if this a workable solution. My direct dial is (901) 729-5526 and cell is (901)493-5500.

Sincerely,

PICKERING FIRM, INC.

Thomas R. McConnell, AIA

Thomas P. M. Call

Architect/Principal

RESOLUTION	
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APPROVING A CONDITIONAL USE PERMIT TO ALLOW FOR THE INSTALLATION OF 60-FOOT TALL LIGHT POLES WITHIN THE TRUCK COURTS AT THE FEDEX FACILITY LOCATED AT 120 S. HANSEN ROAD; ASSESSOR'S PARCEL NUMBERS 209-220-10 AND 11 APPLICATION NUMBER CUP15-0001

WHEREAS, City Council adopted the Cordes Ranch Specific Plan and certified its Environmental Impact Report on September 3, 2013, and

WHEREAS, On February 12, 2015, Pickering Firm, Inc., submitted an application for a Conditional Use Permit (Application Number CUP15-0001) for light poles up to 60 feet in height within the truck courts at the FedEx facility at 120 S. Hansen Road, and

WHEREAS, The General Plan land use designation for the project site is Industrial, which allows for a wide range of industrial uses such as distribution centers, manufacturing and offices, and

WHEREAS, The subject property is located within the Cordes Ranch Specific Plan area, with a land use designation of Business Park Industrial (BPI) which allows for a variety of permitted land uses, but requires the approval of a Conditional Use Permit for light poles exceeding 40 feet in height, and

WHEREAS, The location of the project site is appropriate for 60-foot tall light poles as proposed in the Conditional Use Permit, due to its location among other industrially zoned sites and the buffer created by extensive amounts of landscaping surrounding the light poles, and

WHEREAS, The proposed 60-foot tall light poles will promote employee safety within the truck courts, and

WHEREAS, The Planning Commission conducted a public hearing to review and consider the application on March 25, 2015;

NOW, THEREFORE BE IT RESOLVED, The Planning Commission hereby approves the Conditional Use Permit application (Application No. CUP15-0001) to allow 60-foot tall light poles within the truck courts at 120 S. Hansen Road, subject to the conditions contained in Exhibit 1 to this Resolution, and based on the findings below.

1. The establishment, maintenance, and operation of the proposed 60-foot tall light poles are compatible with the land use, design, and operational characteristics of the site and the neighboring properties. It will not, under the circumstances of the particular case or as conditioned, be injurious or detrimental to the health, safety, or general welfare of persons or property in the vicinity of the proposed use, or to the general welfare of the City because the project is consistent with the land use, design, and other elements of the Cordes Ranch Specific Plan, the City of Tracy General Plan, and applicable requirements of Chapter 10.08 of the Tracy Municipal Code. The proposed light poles are appropriate for the site because of

Resolution Page 2									
	on on the interior of the site causing little visual impact to adjacent properties and rights of way within the Cordes Ranch Specific Plan.								
developme light poles the surrou in the vicin	The project will not adversely affect or impair the benefits of occupancy, most appropriate development, property value stability, or the desirability of property in the vicinity because the light poles are internal to the project site, and thus do not have a significant visual impact on the surrounding properties, and will not adversely visually impair the benefits of the properties in the vicinity, as the design and location of the light poles, in combination with the grade differences and landscaping on the site afford minimal visibility.								
assessmei additional	Imental assessment for the project was completed in May of 2014. That not determined that the project is consistent with the City's CRSP EIR and no review is required under Public Resources Code Section 21083.3 and CEQA Section 15183.								
	*********								
	oregoing Resolution was adopted by the Planning Commission on the arch, 2015, by the following vote:								
AYES:	COMMISSION MEMBERS:								
NOES:	COMMISSION MEMBERS:								
ABSENT:	COMMISSION MEMBERS:								
ABSTAIN:	COMMISSION MEMBERS:								
	Chair								
ATTEST:									

Staff Liaison

# DEVELOPMENT SERVICES DEPARTMENT CONDITIONS OF APPROVAL 60-Foot Tall Light Poles at the FedEx Distribution Facility Application Number CUP15-0001

#### A. General Provisions and Definitions

- 1. These Conditions of Approval shall apply to the real property described as 120 S. Hansen Road, Assessor's Parcel Numbers 209-220-10 and 11, Application Number CUP15-0001, 60-foot tall light poles within the truck courts (hereinafter "Project").
- 2. The following definitions shall apply to these Conditions of Approval:
  - a. "Applicant" means any person, or other legal entity, defined as a "Developer".
  - b. "City Engineer" means the City Engineer of the City of Tracy, or any other duly licensed engineer designated by the City Manager, or the Development Services Director, or the City Engineer to perform the duties set forth herein.
  - c. "City Regulations" means all written laws, rules, and policies established by the City, including those set forth in the City of Tracy General Plan, the Tracy Municipal Code, Cordes Ranch Specific Plan, ordinances, resolutions, policies, procedures, and the City's Design Documents (including the Standard Plans, Standard Specifications, Design Standards, and relevant Public Facility Master Plans).
  - d. "Development Services Director" means the Development Services Director of the City of Tracy, or any other person designated by the City Manager or the Development Services Director to perform the duties set forth herein.
  - e. "Conditions of Approval" shall mean the conditions of approval applicable to the 60-foot tall light poles in the truck courts, Application Number CUP15-0001. The Conditions of Approval shall specifically include all Development Services Department conditions set forth herein, including all Planning Division conditions set forth herein.
  - f. "Project" means the real property described as 120 S. Hansen Road, Assessor's Parcel Numbers 209-220-10 and 11, Application Number CUP15-0001, 60-foot tall light poles within the truck courts.

- g. "Developer" means any person, or other legal entity, who applies to the City to divide or cause to be divided real property within the Project boundaries, or who applies to the City to develop or improve any portion of the real property within the Project boundaries. The term "Developer" shall include all successors in interest.
- 3. The Developer shall comply with all laws (federal, state, and local) related to the development of real property within the Project, including, but not limited to: the Planning and Zoning Law (Government Code sections 65000, et seq.), the Subdivision Map Act (Government Code sections 66410, et seq.), the California Environmental Quality Act (Public Resources Code sections 21000, et seq., "CEQA"), and the Guidelines for California Environmental Quality Act (California Administrative Code, title 14, sections 1500, et seq., "CEQA Guidelines").
- 4. Unless specifically modified by these Conditions of Approval, the Developer shall comply with all City Regulations.

#### **Planning Division Conditions of Approval**

- Except as otherwise modified herein, the project shall be developed in accordance with the plans received by the Development Services Department on March 19, 2015. Prior to the issuance of any building/electrical permits, any deviations from the approved site plan showing the 60-foot tall light pole loactions shall be evaluated for substantial compliance with the approved plans, to the satisfaction of the Development Services Director.
- 3. All exterior lighting shall be directed downward, onto the parking and maneuvering surfaces and away from the public rights-of-way.
- 4. All improvements shall be consistent with the Tracy Municipal Code, Cordes Ranch Specific Plan, Standard Plans, and other applicable City Regulations.

#### **AGENDA ITEM 2-B**

#### **REQUEST**

PUBLIC HEARING TO CONSIDER A RENEWAL/EXTENSION OF THE CONDITIONAL USE PERMIT APPROVAL FOR APPLICATION NUMBER CUP13-0007 TO ALLOW THE CONSTRUCTION OF A NEW TELECOMMUNICATION FACILITY IN THE FORM OF A PINE TREE, KNOWN AS A MONOPINE, AND FOUR APPROXIMATELY 230 SQUARE FOOT EQUIPMENT SHELTERS, LOCATED APPROXIMATELY 1,000 FEET WEST OF CORRAL HOLLOW ROAD, SOUTH OF W. SCHULTE ROAD, ASSESSOR'S PARCEL NUMBER 240-010-07. APPLICANT IS SAC WIRELESS REPRESENTING AT&T AND SBA. PROPERTY OWNER IS THE UNION PACIFIC RAILROAD COMPANY. APPLICATION NUMBER EXT15-0002

#### DISCUSSION

#### Renewal/Extension of Conditional Use Permit Approval

On August 13, 2014, Planning Commission approved Conditional Use Permit Application Number CUP13-0007 to allow construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters, located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07.

Since the time of the Conditional Use Permit approval, two building permit applications have been submitted to the City, one by SBA to construct the monopine (Permit Number 14-2252) and one by AT&T to attach their antennas to the monopine (Permit Number 14-2652). The City provided comment letters with corrections needed on both applications. The applicants are still in the process of making the necessary corrections. The building permits have not yet been issued but it is anticipated that this will occur within the next month or two.

Pursuant to Tracy Municipal Code Sections 10.08.4350 and 10.08.4360, a Conditional Use Permit shall lapse and become void six months following the effective date of the approval unless the Planning Commission's approval granted a greater time limit or a building permit is issued prior to the expiration date. A Conditional Use Permit may be renewed/extended for an additional period of six months or for a greater period, provided that prior to the expiration date, an application for renewal of the Conditional Use Permit is filed with the City.

Conditional Use Permit approval becomes effective fifteen days following Planning Commission action. This particular Conditional Use Permit (CUP13-0007) became effective on August 28, 2014, and was set to expire on February 28, 2015. On February 16, 2015, SAC Wireless, representing AT&T and SBA, submitted a request for a six month extension/renewal of the Conditional Use Permit approval. The following information contained in this staff report includes project details and analysis, which was copied from the staff report of the previous approval.

#### Site and Project Description

The project site consists of an approximately 3,150 square foot lease area (30' x 105') located on Union Pacific Railroad property in the southwest corner of W. Schulte Road and Corral Hollow Road, approximately 1,000 feet west of Corral Hollow Road, and approximately 130 feet south of W. Schulte Road (Attachment A: Location Map).

The proposal is to construct a new telecommunication facility in the form of a pine tree, known as a monopine. The monopine would be 88 feet tall and would have the potential for colocation by multiple wireless carriers. The site would include up to four approximately 230 square foot equipment shelters to serve multiple carriers. The perimeter of the site would be enclosed by an 8-foot tall masonry wall. A 10-foot wide landscape strip with drought tolerant trees and shrubs would be located around the outside of the perimeter wall. A 20-foot wide utility and access corridor, including a 12-foot wide access road would be installed from Corral Hollow Road to the site. The site would be an unmanned facility with one to two vehicles visiting the site approximately once or twice per month to perform service and maintenance (Attachment B: Photo Simulations of the Proposed Monopine and Attachment C: Site Plan and Elevations).

#### Analysis

The site is zoned Low Density Residential (LDR) and has a General Plan designation of Residential Low. The proposed monopine is a major facility as defined in Tracy Municipal Code, Chapter 10.25, Telecommunications Ordinance. The Telecommunications Ordinance allows for wireless telecommunication facilities within any zone in the City. Major facilities, such as the present application, require the approval of a Conditional Use Permit by the Planning Commission.

As part of the application review process for this project and in accordance with Tracy Municipal Code Section 10.25.090(b)(3), staff hired a consultant at the applicant's expense to conduct peer review of the technical aspects of the project. Specifically, the consultant was asked to complete the following four tasks:

- Task 1: Identify where the search ring is located and its radius; and confirm the need for this new facility, based on radio frequency (RF) coverage maps.
- Task 2: Ensure that the proposed monopine, telecommunication facility, is as low in height as possible.
- Task 3: Review the alternative site analysis and its conclusions.
- Task 4: Ensure that the project, as proposed, will meet FCC radio frequency exposure standards, regarding health risks.

The consultant's complete report is contained in Attachment D. Here is a summary of the findings:

- 1. This site is proposed as a coverage and capacity site. This means that AT&T is both trying to improve the ability to send and receive wireless phone calls in the service area surrounding this proposed site (i.e. coverage), but also increase the number of phone calls that can be placed simultaneously in this same area (i.e. capacity). The center of the search ring was located on West Schulte Rd., west of Corral Hollow Rd., with a search radius of one-quarter mile. The existing site utilization pattern demonstrates that capacity is limited for several of the sectors surrounding the proposed facility. There is no doubt that this traffic congestion will be substantially improved with the proposed facility. The existing and simulated coverage maps demonstrate that the current coverage in the identified service area allows for "in car" and "outdoor" coverage but that the signal strength is not adequate for reliable "indoors" coverage. Providing indoor coverage is a reasonable consideration as more and more customers are relying on wireless phones as their only phone service.
- 2. The height of the proposed facility is driven by both the coverage area needs of AT&T as well as the desire to accommodate future co-location. The proposed height is reasonable considering these coverage, capacity and co-location objectives. Any significant lowering of the proposed height will result in a degradation of both coverage and capacity and limit future co-location opportunities. The degree to which this loss of coverage, capacity and co-location capability will impact the overall viability of the site relative to its construction and maintenance costs, is a business decision that only SBA Towers and AT&T can make.
- 3. The applicant prepared an Alternative Site Analysis, which examined nine alternative sites and provided rationale for selecting the proposed site. Most notably, three of the alternatives are existing PG&E towers. According to PG&E, the proposed antennas and equipment could not be accommodated on these particular PG&E towers. It was unclear to the consultant whether the PG&E towers could be suitable for AT&T's antennas without the potential for colocation of other carriers. Staff followed up with PG&E directly on this question. The PG&E representative explained that the proposed AT&T antennas and equipment alone were too large (size and amount) to fit on these particular towers due to the small size and shape of the top of these towers. The PG&E representative explained that this was true even though other wireless carriers had located on some of the same towers in this vicinity because those carriers had installed much smaller equipment. The other alternative sites were dismissed for reasons of being too far outside the search ring and/or closer proximity to residential neighbors than the proposed site. The conclusions of the alternative site analysis are considered reasonable.
- 4. This proposed wireless facility will be in full compliance with FCC RF public safety standards. Wireless PCS and Cellular transmitters, by design and operation, are low-power devices. Even under maximal exposure conditions

in which all the channels from all antennas for all four carriers are operating at full power the maximum exposure from this facility will not result in power densities in excess of 9.7% of the FCC public safety standard at any publically accessible location surrounding the proposed facility. This maximum exposure is more than 10 times lower than the FCC public exposure standards for these frequencies. Additionally, it is important to realize that the FCC maximum allowable exposures are not set at a threshold between safety and known hazard but rather at 50 times below a level that the majority of the scientific community believes may pose a health risk to human populations.

The applicant conducted an informational meeting on August 6, 2014 to explain the project to neighbors and answer questions.

Staff is recommending approval of the project, based on the findings of the consultant's report and because the proposed facility would be set back approximately 1,000 feet from Corral Hollow Road and be designed to look like a tree. This would be the first monopine in Tracy. Monopines currently exist in many of the surrounding cities. The applicant's original proposal was for a standard monopole and to locate it only about 100 feet from Corral Hollow Road. Following discussions between staff and the applicant, the applicant revised the project and resubmitted the application with the current proposal.

#### **Environmental Document**

The project is consistent with the Environmental Impact Report (EIR) that was prepared for the City's General Plan and certified in February 2011. In accordance with California Environmental Quality Act (CEQA) Guidelines Section 15183, no further environmental assessment is required. An analysis of the project shows that no significant on or offsite impacts will occur as a result of this particular project that were not previously addressed in the General Plan EIR. No evidence exists of any significant impacts to occur off-site as a result of the project because traffic, air quality, aesthetics, land use and other potential cumulative impacts have already been considered within the original environmental documentation. No new evidence of potentially significant effects has been identified as a result of this project.

Additionally, the project is categorically exempt from CEQA pursuant to CEQA Guidelines Section 15332, which pertains to certain infill development projects, because the project is consistent with the General Plan and Zoning, occurs within City limits on a project site of no more than five acres substantially surrounded by urban uses, has no value as habitat for endangered, rare or threatened species, would not result in any significant effects relating to traffic, noise, air quality, or water quality, and can be adequately served by all required utilities and public services. No further environmental assessment is necessary.

#### **RECOMMENDATION**

Staff recommends that the Planning Commission approve a renewal/extension of the Conditional Use Permit approval for Application Number CUP13-0007 to allow the construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters, located approximately 1,000 feet west of Corral Hollow Road and approximately 130 feet south of W. Schulte Road, Assessor's Parcel Number 240-010-07, Application Number EXT15-0002, based on the findings and subject to the conditions contained in the Planning Commission Resolution (Attachment E: Planning Commission Resolution) dated March 25, 2015.

#### **MOTION**

Move that the Planning Commission approve a renewal/extension of the Conditional Use Permit approval for Application Number CUP13-0007 to allow the construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters, located approximately 1,000 feet west of Corral Hollow Road and approximately 130 feet south of W. Schulte Road, Assessor's Parcel Number 240-010-07, Application Number EXT15-0002, based on the findings and subject to the conditions contained in the Planning Commission Resolution dated March 25, 2015.

Prepared by Scott Claar, Associate Planner Reviewed by Bill Dean, Assistant Development Services Director Approved by Andrew Malik, Development Services Director

#### <u>ATTACHMENTS</u>

- A: Location Map
- B: Photo Simulations of the Proposed Monopine
- C: Site Plan and Elevations (oversized)
- D: Consultant's Report
- E: Planning Commission Resolution

### **LOCATION MAP**



### **VICINITY MAP**

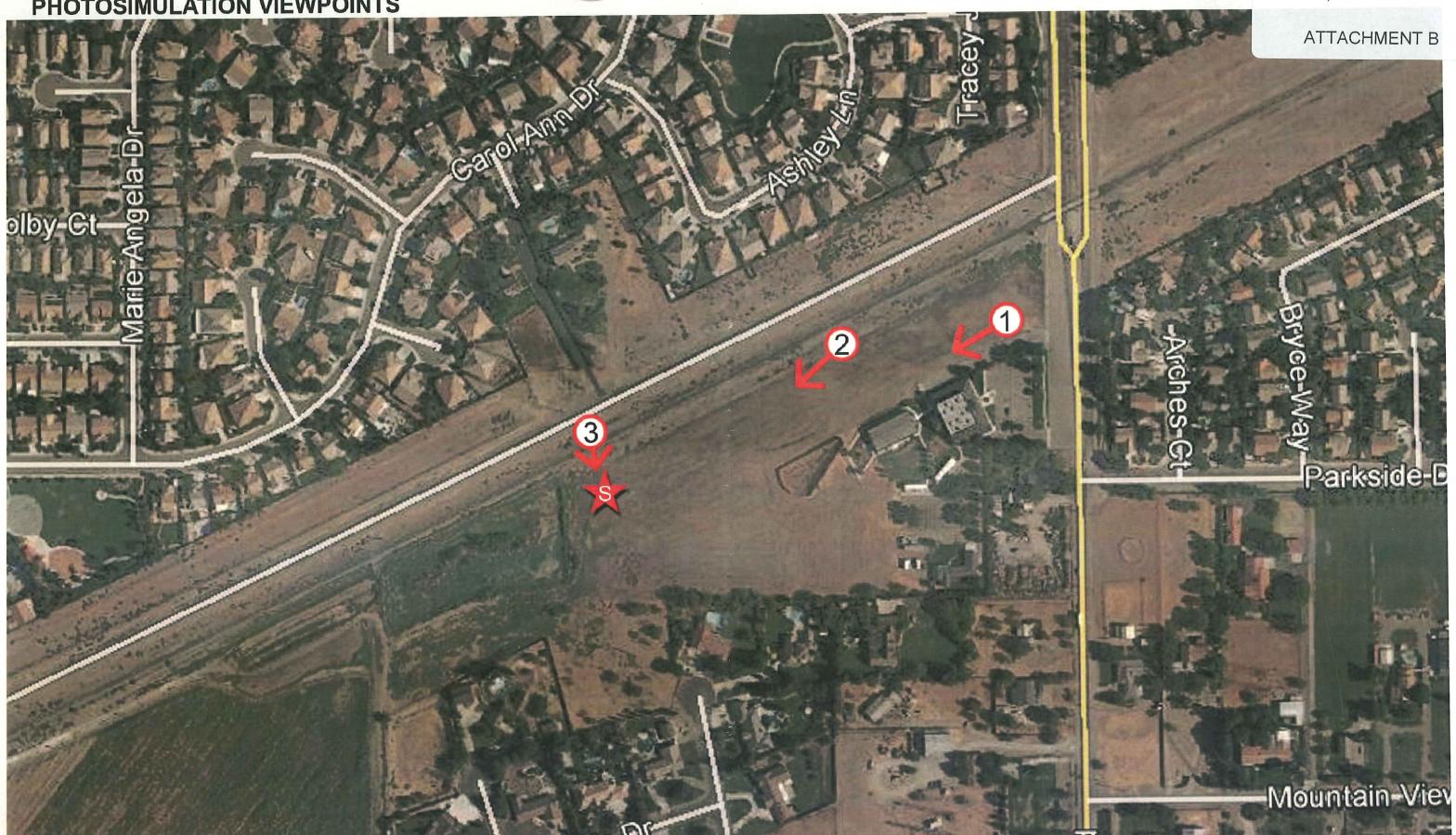


CVU0717 SW CORNER OF CORRAL HOLLOW RD & W SCHULTE RD TRACY, CA 95376

RECEIVED MAR 03 2015



**PHOTOSIMULATION VIEWPOINTS** 



# PHOTOSIMULATION VIEW 1 LOOKING SOUTHWEST

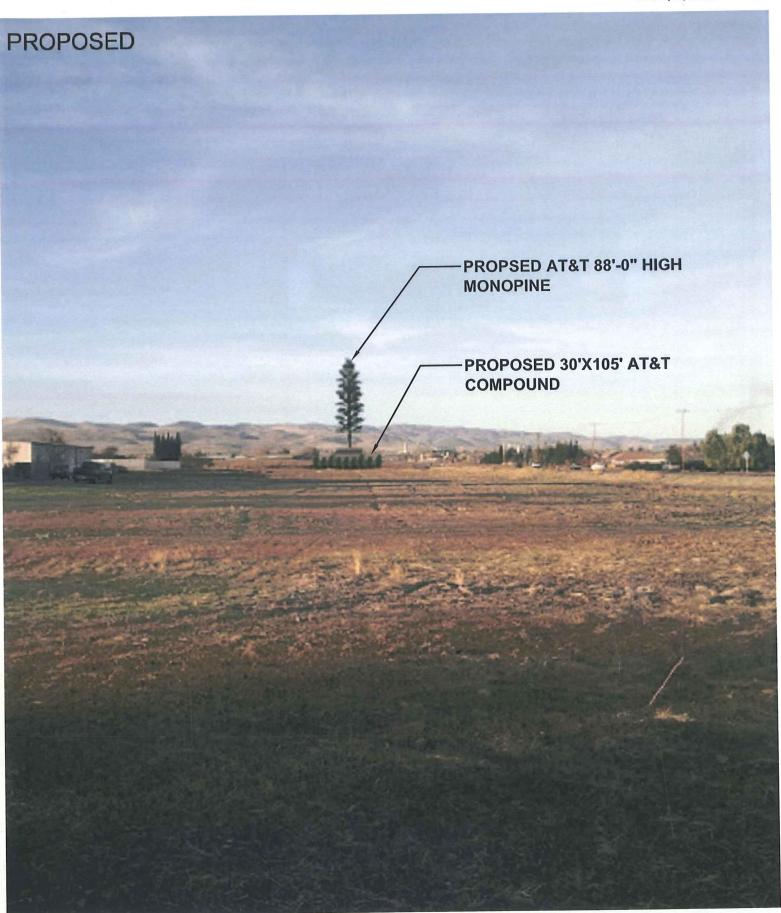


CVU0717 SW CORNER OF CORRAL HOLLOW RD & W SCHULTE RD TRACY, CA 95376



5865 AVENIDA ENCINAS, STE. 142B CARLSBAD, CA 92008 OFFICE: (858) 229-6828





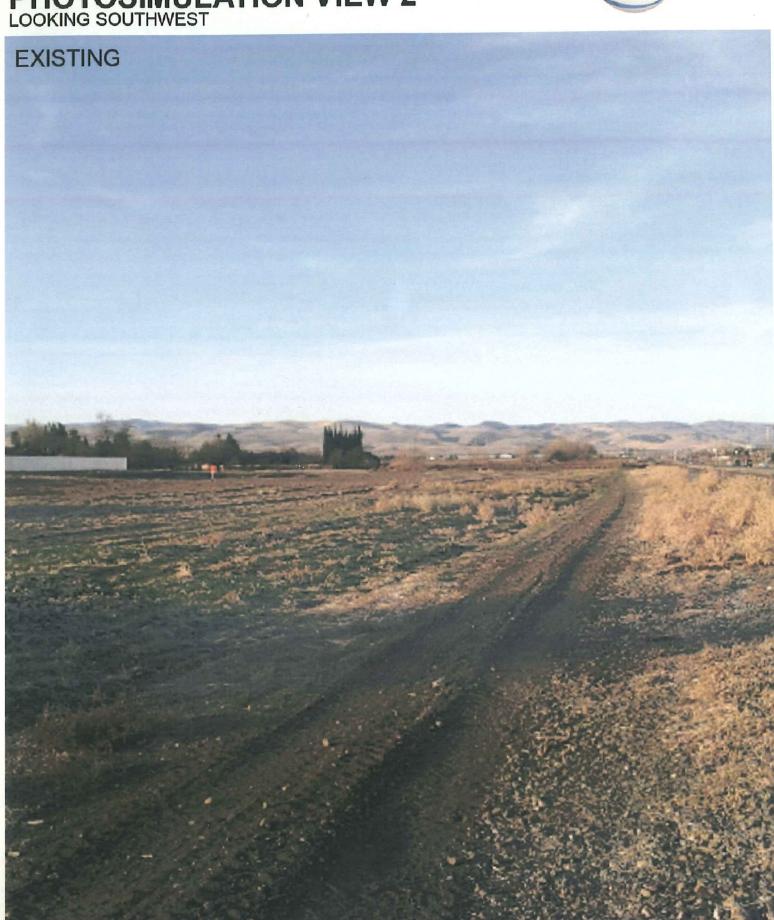
## PHOTOSIMULATION VIEW 2 LOOKING SOUTHWEST

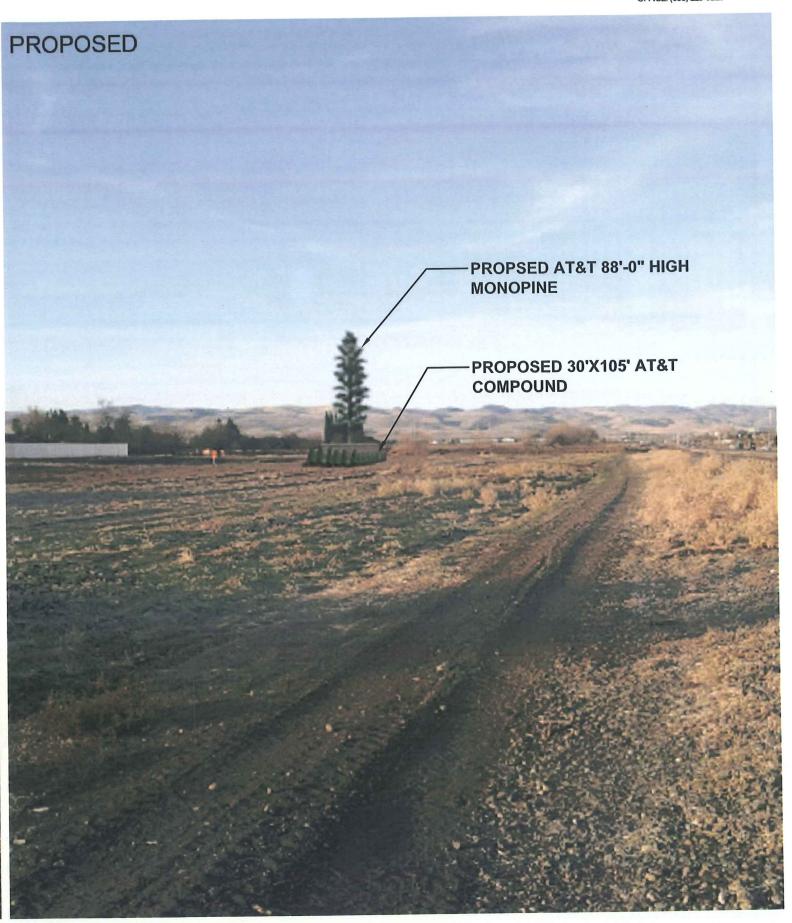


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## PHOTOSIMULATION VIEW 3 LOOKING SOUTH

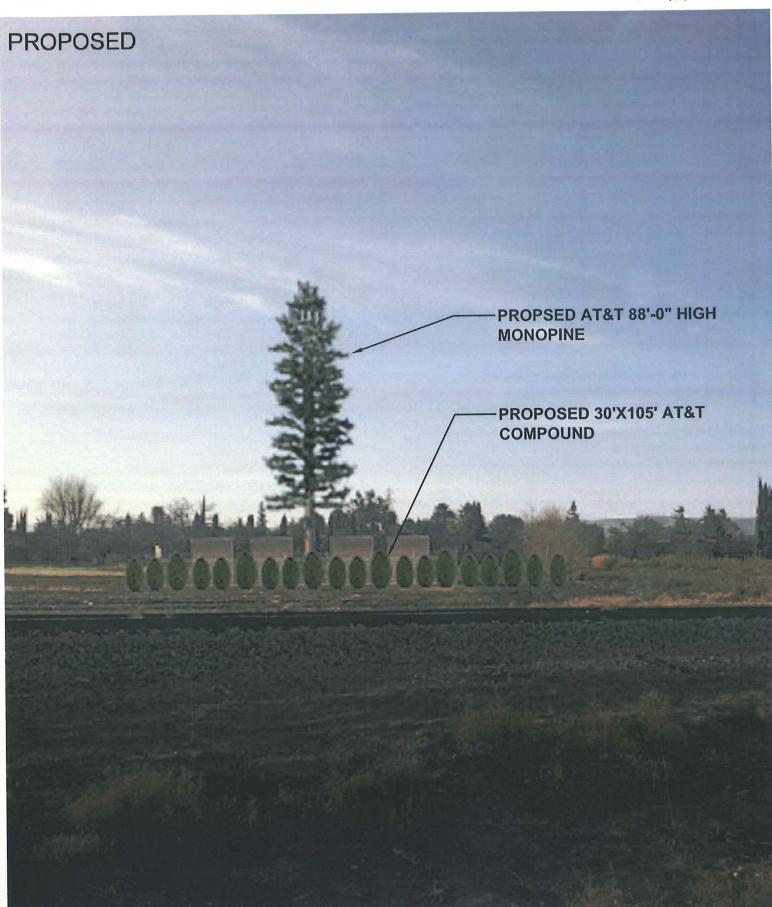


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#### JERROLD T. BUSHBERG Ph.D., DABMP, DABSNM ♦ HEALTH AND MEDICAL PHYSICS CONSULTING ♦

### 7784 Oak Bay Circle Sacramento, CA 95831 (800) 760-8414-jbushberg@hampc.com

Scott Claar Associate Planner, City of Tracy Development Services Department 520 Tracy Boulevard Tracy, CA 95376 July 30, 2014

#### I. Introduction

At your request, I have reviewed the technical specifications for the proposed AT&T wireless telecommunications site, (referenced as site# CVU0717), to be located at the Southwest corner of Corral Hollow Rd. and West Shulte Rd. Tracy, CA 95376, as depicted in attachment 1. You have requested completion of the following four tasks:

- Task 1: Identify where the search ring is located and its radius; and confirm the need for this new facility, based on RF coverage maps.
- Task 2: Ensure that the proposed monopine, telecommunication facility, is as low in height as possible.
- Task 3: Review the alternative site analysis and its conclusions.
- Task 4: Ensure that the project as proposed will meet FCC radio frequency exposure standards.

#### II. Documents Reviewed

- 1. Alternative Site Analysis Report prepared by SAC Wireless Inc on behalf of SBA Towers (appendix A).
- 2. RF Compliance Report from Site Safe Inc. dated April 16, 201 (appendix B).
- 3. Proposed Site Plan and Elevations prepared by SAC Wireless Inc. dated 4/15/14 (appendix C).

#### **III. Facility Description**

This proposed AT&T telecommunication site will utilize directional transmit panel antennae configured in three (3) sectors. The antennae are planned to be mounted on a mono-pine, with their center at least 80 feet above grade directed at 30 (sector A), 130 (sector B) and 240 (sector C) degrees true north. The antennas specified are Andrew, Inc. model# SBNH-1D6565B for all sectors. Technical specifications of these antennae are provided in attachment two. The sectorized antennas are designed to transmit with an effective radiated power (ERP) of up to 2,810 watts per sector within a bandwidth between approximately 737 and 900 MHz (Cellular frequencies) and with an ERP of up to 7,358 watts per sector within a bandwidth between approximately 1,900 and 2,100 MHz (PCS frequencies). The proposal provides for three additional (as yet unspecified) carriers (AC-1, AC-2 and AC-3) to be co-located on the same structure with their antennae centers at 70 (AC-1), 60 (AC-2), 50 (AC-3) feet AGL respectively. Additional RF parameters specific to the AT&T and potential future carriers is shown in table one.

#### IV. Identification of Search Ring location and Radius

This site is proposed as a coverage and capacity site. This means that AT&T is both trying to improve the ability to send and receive wireless phone calls in the service area surrounding this proposed site (i.e, coverage), but also increase the number of phone calls that can be placed simultaneously in this same area (i.e, capacity). The center of the search ring was located on West Shulte Rd., West of Corral Hollow Rd. with a search radius of one-quarter mile (Graphic 1).

Graphic 1: Search Ring



#### V. Evaluation of Need for the Proposed Facility Based on RF Coverage Maps

The existing site utilization pattern on depicted on page 16 of the Alternative Site Analysis Report demonstrates that capacity is limited for several of the sectors surrounding the proposed facility. There is no doubt that this traffic congestion will be substantially improved with the proposed facility. The existing and simulated coverage maps on pages 17 and 18 of the Alternative Site Analysis Report respectively demonstrate that the current coverage in the identified service area allows for "in car" and "outdoor" coverage but that the signal strength is not adequate for reliable "indoors" coverage. Providing indoor coverage is a reasonable consideration as more and more customers are relying on wireless phones as their only phone service. The height of the proposed facility is driven by both the coverage area needs of AT&T as well as the desire to accommodate future co-location. The proposed height is reasonable considering these coverage, capacity and co-location objectives. Any significant lowering of the proposed height will result in a degradation of both coverage and capacity and limit future co-location opportunities. The degree to which this loss of coverage, capacity and co-location capability will impact the overall viability of the site relative to its construction and maintenance costs, is a business decision that only SBA Towers and AT&T can make.

#### VI. Evaluation of Alternative Site Analysis

The alternative site analysis was prepared by SAC Wireless Inc on behalf of SBA Towers. Their report (stamped by the city of Tracy as being received on April 21, 2014) consists of a review of nine alternative sites and rational for selecting the proposed site. Five of the nine alternative sites (B, D, E, H and I) were

outside of the search ring thus it is unclear why they would be included in the evaluation. Alternatives A&C are existing PG&E towers that were unsuitable for co-locating five carriers due to structural limitations. It is not know if the they would be suitable for AT&T without the potential for co-located carriers. Alternatives F&G were deemed unsuitable due to their closer proximity to residential structures compared to the proposed site. Dismissal of the alternative sites as inferior to the proposed site based on structural inadequacies and distance from residential properties is reasonable. This conclusion is based upon the presumption that building a site for co-location as proposed is an imperative.

#### VII. FCC RF Safety Compliance Assessment & Recommendations

The report prepared by Site Safe Inc., dated April 16, 2014 was reviewed in detail. Overall the report consists of mostly boiler plate information that is not site specific. The limited site specific information is largely uninformative relative to the potential RF exposure in the area surrounding the proposed site. Deficiencies include, (1) lack of precision in the estimate of maximum potential public exposures, (2) lack of calculation of rooftop exposure at the closest residence, (3) selection of unrealistic ERP and frequency for the three future co-located carriers that would have the effect of making potential exposures lower than they would likely be.

Independent calculations have been made and are included in this report to address the deficiencies previously noted. The calculations in this analysis of the maximum potential MPE were made in accordance with the recommendations contained in the Federal Communications Commission, Office of Engineering and Technology Bulletin 65 (edition 97-01, page 24, equation 10) entitled "Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields." Several assumptions were made in order to provide the most conservative or "worse case" projections of power densities. Calculations were made assuming that all channels from all four carriers (AT&T and three additional carriers) were operating simultaneously at their maximum design effective radiated power. Attenuation (weakening) of the signal that would result from surrounding foliage or buildings was ignored. Buildings can reduce the signal strength by a factor of 10 (i.e., 10 dB) or more depending upon the construction material. The ground or other surfaces were considered to be perfect reflectors (which they are not) and the RF energy was assumed to overlap and interact constructively at all locations (which they would not) thereby resulting in the calculation of the maximum potential exposure. In fact, the accumulations of all these very conservative assumptions will significantly overestimate the actual exposures that would typically be expected from such a facility. However, this method is a prudent approach that errs on the side of safety.

Realistic assumptions of transmission frequencies and ERP were made for three additional co-located carriers (Verizon, Sprint/Nextel and T-Mobile). The RF characteristics of these carriers is shown in table one along with the information provided for the AT&T proposed facility. The cumulative RF exposure at ground level and at the rooftop of the closest residence are provided in appendix D.

The maximum cumulative RF exposure at ground level and at the rooftop of the closest residence from this proposed facility was calculated to be less than 9.7% and less than 0.01% of the FCC public safety standard respectively. Exposure details are shown in appendix D. A sign conforming to with ANSI C95.2 color, symbol and content, and other markings as appropriate, should be placed close to the antennas with appropriate contact information in order to alert maintenance or other workers approaching the antenna to the presence of RF transmissions and to take precautions to avoid exposures in excess of FCC limits.

Table 1: RF antennae, power and frequency specifications for AT&T and three additional carriers.

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38         2A         SPT/NEX         1900         33.8         Generic         Generic         57.0         57.0         67.0         Panel         4.5         16         65;30         1346           39         3A         SPT/NEX         850         84.5         Generic         Generic         55.0         54.0         67.0         Panel         4.5         16         65;30         3364           40         4A         SPT/NEX         1900         33.8         Generic         Generic         48.0         52.0         67.0         Panel         4.5         16         65;30         3364           41         1B         SPT/NEX         1900         33.8         Generic         Generic         48.0         52.0         67.0         Panel         4.5         16         65;130         3364           42         2B         SPT/NEX         850         84.5         Generic         Generic         46.0         59.0         67.0         Panel         4.5         16         65;130         3364           44         4B         SPT/NEX         850         84.5         Generic         Generic         47.0         66.0         67.0         Panel         4.5														-	
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40         4A         SPTNEX         1900         33.8         Generic         Generic         52.0         51.0         67.0         Panel         4.5         16         65;30         1346           41         1B         SPTNEX         850         84.5         Generic         Generic         48.0         52.0         67.0         Panel         4.5         16         65;130         3364           42         2B         SPTNEX         1900         33.8         Generic         Generic         47.0         65.0         67.0         Panel         4.5         16         65;130         3364           44         4B         SPTNEX         1900         33.8         Generic         Generic         47.0         66.0         67.0         Panel         4.5         16         65;130         1346           45         1C         SPTNEX         850         84.5         Generic         Generic         47.0         66.0         67.0         Panel         4.5         16         65;240         3364           47         3C         SPTNEX         1900         33.8         Generic         Generic         50.0         63.0         67.0         Panel         4.5															
41         1B         SPT/NEX         850         84.5         Generic         Generic         48.0         52.0         67.0         Panel         4.5         16         65;130         3364           42         2B         SPT/NEX         1900         33.8         Generic         Generic         47.0         55.0         67.0         Panel         4.5         16         65;130         1346           43         3B         SPT/NEX         850         84.5         Generic         Generic         46.0         59.0         67.0         Panel         4.5         16         65;130         3364           45         1C         SPT/NEX         1900         33.8         Generic         Generic         47.0         66.0         67.0         Panel         4.5         16         65;240         3364           45         1C         SPT/NEX         1900         33.8         Generic         Generic         50.0         65.0         67.0         Panel         4.5         16         65;240         3364           47         3C         SPT/NEX         850         84.5         Generic         Generic         54.0         64.0         67.0         Panel         4.5															
42         2B         SPT/NEX         1900         33.8         Generic         Generic         47.0         55.0         67.0         Panel         4.5         16         65;130         1346           43         3B         SPT/NEX         1900         33.8         Generic         Generic         46.0         59.0         67.0         Panel         4.5         16         65;130         3364           44         4B         SPT/NEX         1900         33.8         Generic         Generic         47.0         66.0         67.0         Panel         4.5         16         65;130         1346           46         2C         SPT/NEX         1900         33.8         Generic         Generic         50.0         65.0         67.0         Panel         4.5         16         65;240         1346           47         3C         SPT/NEX         1900         33.8         Generic         Generic         50.0         66.0         67.0         Panel         4.5         16         65;240         1346           47         3C         SPT/NEX         1900         33.8         Generic         50.0         67.0         Panel         4.5         16         65;240															
43 3B SPINEX 850 84.5 Generic Generic 46.0 59.0 67.0 Panel 4.5 16 65;130 3364 44 4B SPINEX 1900 33.8 Generic Generic 44.0 63.0 67.0 Panel 4.5 16 65;130 1346 45 1C SPINEX 850 84.5 Generic Generic 47.0 66.0 67.0 Panel 4.5 16 65;240 3364 46 2C SPINEX 1900 33.8 Generic Generic 50.0 65.0 67.0 Panel 4.5 16 65;240 3364 47 3C SPINEX 850 84.5 Generic Generic 54.0 64.0 67.0 Panel 4.5 16 65;240 1346 48 4C SPINEX 1900 33.8 Generic Generic 54.0 64.0 67.0 Panel 4.5 16 65;240 1346 49 1A ATT 737 60.0 Andrew SBNH-106665B 60.0 60.0 77.0 Panel 4.5 16 65;240 1346 49 1A ATT 2100 66.0 Andrew SBNH-106565B 60.0 60.0 77.0 Panel 6.1 12.91 70;30 1173 49 1A ATT 850 80.0 Andrew SBNH-106565B 57.0 57.0 77.0 Panel 6.1 15.71 70;30 2458 51 3A ATT 850 80.0 Andrew SBNH-106565B 52.0 51.0 77.0 Panel 6.1 16.11 70;30 1637 52 4A ATT 1900 80.0 Andrew SBNH-106565B 48.0 52.0 77.0 Panel 6.1 16.11 70;30 3267 53 1B ATT 737 60.0 Andrew SBNH-106565B 48.0 52.0 77.0 Panel 6.1 16.11 70;30 1637 54 2B ATT 1900 40.0 Andrew SBNH-106565B 48.0 52.0 77.0 Panel 6.1 16.11 70;30 1637 55 3B ATT 850 80.0 Andrew SBNH-106565B 48.0 52.0 77.0 Panel 6.1 16.11 70;30 1633 55 3B ATT 850 80.0 Andrew SBNH-106565B 47.0 55.0 77.0 Panel 6.1 16.11 70;30 1633 56 4B ATT 1900 40.0 Andrew SBNH-106565B 47.0 55.0 77.0 Panel 6.1 16.11 70;30 1633 57 1C ATT 737 60.0 Andrew SBNH-106565B 47.0 66.0 77.0 Panel 6.1 16.11 70;30 3267 58 2C ATT 1900 40.0 Andrew SBNH-106565B 40.0 59.0 77.0 Panel 6.1 16.11 70;30 3267 58 2C ATT 1900 40.0 Andrew SBNH-106565B 40.0 59.0 77.0 Panel 6.1 16.11 70;30 1633 59 3C ATT 850 80.0 Andrew SBNH-106565B 50.0 66.0 77.0 Panel 6.1 16.11 70;30 1633						Generic	Generic				Panel		16		
44         4B         SPTNEX         1900         33.8         Generic         Generic         44.0         63.0         67.0         Panel         4.5         16         65;130         1346           45         1C         SPTNEX         850         84.5         Generic         Generic         50.0         65.0         67.0         Panel         4.5         16         65;240         3364           46         2C         SPTNEX         1900         33.8         Generic         Generic         50.0         65.0         67.0         Panel         4.5         16         65;240         1346           48         4C         SPTNEX         1900         33.8         Generic         Generic         58.0         63.0         67.0         Panel         4.5         16         65;240         1346           49         1A         ATT         737         60.0         Andrew         SBNH-106565B         60.0         60.0         77.0         Panel         6.1         12.91         70;30         1173           49         1A         ATT         2100         66.0         Andrew         SBNH-106565B         60.0         60.0         77.0         Panel         6.1														-	
45         1C         SPTNEX         850         84.5         Generic         Generic         47.0         66.0         67.0         Panel         4.5         16         65;240         3364           46         2C         SPTNEX         1900         33.8         Generic         Generic         50.0         65.0         67.0         Panel         4.5         16         65;240         1346           47         3C         SPTNEX         850         84.5         Generic         Generic         54.0         64.0         67.0         Panel         4.5         16         65;240         3364           48         4C         SPTNEX         1900         33.8         Generic         Generic         58.0         63.0         67.0         Panel         4.5         16         65;240         3364           49         1A         ATT         2100         66.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         12.91         70;30         1173           49         1A         ATT         2100         60.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1						Generic	Generic		59.0		Panel				
46         2C         SPTNEX         1900         33.8         Generic         Generic         50.0         65.0         67.0         Panel         4.5         16         65;240         1346           47         3C         SPTNEX         850         84.5         Generic         54.0         64.0         67.0         Panel         4.5         16         65;240         3364           48         4C         SPTNEX         1900         33.8         Generic         58.0         63.0         67.0         Panel         4.5         16         65;240         1346           49         1A         ATT         737         60.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         12.91         70;30         1173           49         1A         ATT         2100         66.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         15.71         70;30         2458           50         2A         ATT         1900         40.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         16.11         70;30															
47         3C         SPTNEX         850         84.5         Generic         54.0         64.0         67.0         Panel         4.5         16         65;240         3364           48         4C         SPTNEX         1900         33.8         Generic         Generic         58.0         63.0         67.0         Panel         4.5         16         65;240         1346           49         1A         ATT         737         60.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         12.91         70;30         1173           50         2A         ATT         1900         40.0         Andrew         SBNH-1D6565B         57.0         57.0         77.0         Panel         6.1         15.71         70;30         2458           51         3A         ATT         1900         40.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         16.11         70;30         1633           51         3A         ATT         1900         80.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         16.11 </td <td></td> <td></td> <td>SPT/NEX</td> <td>850</td> <td>84.5</td> <td>Generic</td> <td>Generic</td> <td>47.0</td> <td>66.0</td> <td>67.0</td> <td>Panel</td> <td>4.5</td> <td>16</td> <td>65;240</td> <td>3364</td>			SPT/NEX	850	84.5	Generic	Generic	47.0	66.0	67.0	Panel	4.5	16	65;240	3364
48         4C         SPTNEX         1900         33.8         Generic         Generic         58.0         63.0         67.0         Panel         4.5         16         65;240         1346           49         1A         ATT         737         60.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         12.91         70;30         1173           49         1A         ATT         2100         66.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         15.71         70;30         2458           50         2A         ATT         1900         40.0         Andrew         SBNH-1D6565B         57.0         57.0         77.0         Panel         6.1         16.11         70;30         1633           51         3A         ATT         1900         80.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         16.11         70;30         1637           52         4A         ATT         1900         80.0         Andrew         SBNH-1D6565B         52.0         51.0         77.0         Panel <td< td=""><td></td><td></td><td>SPT/NEX</td><td>1900</td><td>33.8</td><td>Generic</td><td>Generic</td><td>50.0</td><td>65.0</td><td>67.0</td><td>Panel</td><td>4.5</td><td>16</td><td>65;240</td><td>1346</td></td<>			SPT/NEX	1900	33.8	Generic	Generic	50.0	65.0	67.0	Panel	4.5	16	65;240	1346
49         1A         ATT         737         60.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         12.91         70;30         1173           49         1A         ATT         2100         66.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         15.71         70;30         2458           50         2A         ATT         1900         40.0         Andrew         SBNH-1D6565B         57.0         57.0         77.0         Panel         6.1         16.11         70;30         1633           51         3A         ATT         850         80.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         13.11         70;30         1637           52         4A         ATT         1900         80.0         Andrew         SBNH-1D6565B         52.0         51.0         77.0         Panel         6.1         12.91         70;30         1173           53         1B         ATT         2100         66.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         <	47		SPT/NEX	850	84.5	Generic	Generic	54.0	64.0	67.0	Panel	4.5		65;240	3364
49         1A         ATT         2100         66.0         Andrew         SBNH-1D6565B         60.0         60.0         77.0         Panel         6.1         15.71         70;30         2458           50         2A         ATT         1900         40.0         Andrew         SBNH-1D6565B         57.0         57.0         77.0         Panel         6.1         16.11         70;30         1633           51         3A         ATT         850         80.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         13.11         70;30         1637           52         4A         ATT         1900         80.0         Andrew         SBNH-1D6565B         52.0         51.0         77.0         Panel         6.1         16.11         70;30         3267           53         1B         ATT         737         60.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         12.91         70;30         1173           53         1B         ATT         2100         66.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         <	48	4C	SPT/NEX	1900	33.8	Generic	Generic	58.0	63.0	67.0	Panel	4.5	16	65;240	1346
50         2A         ATT         1900         40.0         Andrew         SBNH-1D6565B         57.0         57.0         77.0         Panel         6.1         16.11         70;30         1633           51         3A         ATT         850         80.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         13.11         70;30         1637           52         4A         ATT         1900         80.0         Andrew         SBNH-1D6565B         52.0         51.0         77.0         Panel         6.1         16.11         70;30         3267           53         1B         ATT         2100         66.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         16.71         70;30         1173           54         2B         ATT         1900         40.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         16.11         70;30         2458           55         3B         ATT         1900         40.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel															
51         3A         ATT         850         80.0         Andrew         SBNH-1D6565B         55.0         54.0         77.0         Panel         6.1         13.11         70;30         1637           52         4A         ATT         1900         80.0         Andrew         SBNH-1D6565B         52.0         51.0         77.0         Panel         6.1         16.11         70;30         3267           53         1B         ATT         737         60.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         12.91         70;30         1173           54         2B         ATT         1900         40.0         Andrew         SBNH-1D6565B         47.0         55.0         77.0         Panel         6.1         15.71         70;30         2458           55         3B         ATT         1900         40.0         Andrew         SBNH-1D6565B         47.0         55.0         77.0         Panel         6.1         16.11         70;30         1633           55         3B         ATT         1900         80.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel         <														_	
52         4A         ATT         1900         80.0         Andrew         SBNH-1D6565B         52.0         51.0         77.0         Panel         6.1         16.11         70;30         3267           53         1B         ATT         737         60.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         12.91         70;30         1173           53         1B         ATT         2100         66.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         15.71         70;30         2458           54         2B         ATT         1900         40.0         Andrew         SBNH-1D6565B         47.0         55.0         77.0         Panel         6.1         16.11         70;30         1633           55         3B         ATT         850         80.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel         6.1         13.11         70;30         1637           56         4B         ATT         1900         80.0         Andrew         SBNH-1D6565B         44.0         63.0         77.0         Panel         <						Andrew									
53         1B         ATT         737         60.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         12.91         70;30         1173           53         1B         ATT         2100         66.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         15.71         70;30         2458           54         2B         ATT         1900         40.0         Andrew         SBNH-1D6565B         47.0         55.0         77.0         Panel         6.1         16.11         70;30         1633           55         3B         ATT         850         80.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel         6.1         13.11         70;30         1637           56         4B         ATT         1900         80.0         Andrew         SBNH-1D6565B         44.0         63.0         77.0         Panel         6.1         16.11         70;30         1637           57         1C         ATT         737         60.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>54.0</td><td></td><td></td><td>6.1</td><td>13.11</td><td></td><td></td></t<>									54.0			6.1	13.11		
53         1B         ATT         2100         66.0         Andrew         SBNH-1D6565B         48.0         52.0         77.0         Panel         6.1         15.71         70;30         2458           54         2B         ATT         1900         40.0         Andrew         SBNH-1D6565B         47.0         55.0         77.0         Panel         6.1         16.11         70;30         1633           55         3B         ATT         850         80.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel         6.1         13.11         70;30         1637           56         4B         ATT         1900         80.0         Andrew         SBNH-1D6565B         44.0         63.0         77.0         Panel         6.1         16.11         70;30         1637           57         1C         ATT         737         60.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         15.71         70;30         1173           57         1C         ATT         2100         66.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         <	52	4A	ATT	1900	80.0	Andrew	SBNH-1D6565B	52.0	51.0	77.0	Panel	6.1	16.11	70;30	3267
54         2B         ATT         1900         40.0         Andrew         SBNH-1D6565B         47.0         55.0         77.0         Panel         6.1         16.11         70;30         1633           55         3B         ATT         850         80.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel         6.1         13.11         70;30         1637           56         4B         ATT         1900         80.0         Andrew         SBNH-1D6565B         44.0         63.0         77.0         Panel         6.1         16.11         70;30         3267           57         1C         ATT         270         60.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         16.11         70;30         1173           57         1C         ATT         2100         66.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         15.11         70;30         2458           58         2C         ATT         1900         40.0         Andrew         SBNH-1D6565B         50.0         65.0         77.0         Panel         <			ATT		60.0	Andrew	SBNH-1D6565B	48.0	52.0		Panel	6.1		70;30	1173
55         3B         ATT         850         80.0         Andrew         SBNH-1D6565B         46.0         59.0         77.0         Panel         6.1         13.11         70;30         1637           56         4B         ATT         1900         80.0         Andrew         SBNH-1D6565B         44.0         63.0         77.0         Panel         6.1         16.11         70;30         3267           57         1C         ATT         270         60.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         12.91         70;30         1173           57         1C         ATT         2100         66.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         15.71         70;30         2458           58         2C         ATT         1900         40.0         Andrew         SBNH-1D6565B         50.0         65.0         77.0         Panel         6.1         16.11         70;30         1633           59         3C         ATT         850         80.0         Andrew         SBNH-1D6565B         54.0         64.0         77.0         Panel <t< td=""><td>53</td><td></td><td>ATT</td><td>2100</td><td>66.0</td><td>Andrew</td><td>SBNH-1D6565B</td><td>48.0</td><td>52.0</td><td>77.0</td><td>Panel</td><td>6.1</td><td>15.71</td><td>70;30</td><td>2458</td></t<>	53		ATT	2100	66.0	Andrew	SBNH-1D6565B	48.0	52.0	77.0	Panel	6.1	15.71	70;30	2458
56         4B         ATT         1900         80.0         Andrew         SBNH-1D6565B         44.0         63.0         77.0         Panel         6.1         16.11         70;30         3267           57         1C         ATT         737         60.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         12.91         70;30         1173           57         1C         ATT         2100         66.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         15.71         70;30         2458           58         2C         ATT         1900         40.0         Andrew         SBNH-1D6565B         50.0         65.0         77.0         Panel         6.1         16.11         70;30         2458           59         3C         ATT         850         80.0         Andrew         SBNH-1D6565B         54.0         64.0         77.0         Panel         6.1         13.11         70;30         1637			ATT	1900	40.0	Andrew	SBNH-1D6565B	47.0	55.0		Panel	6.1	16.11	70;30	1633
57         1C         ATT         737         60.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         12.91         70;30         1173           57         1C         ATT         2100         66.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         15.71         70;30         2458           58         2C         ATT         1900         40.0         Andrew         SBNH-1D6565B         50.0         65.0         77.0         Panel         6.1         16.11         70;30         1633           59         3C         ATT         850         80.0         Andrew         SBNH-1D6565B         54.0         64.0         77.0         Panel         6.1         13.11         70;30         1637	55	3B	ATT	850	80.0	Andrew	SBNH-1D6565B	46.0	59.0	77.0	Panel	6.1	13.11	70;30	1637
57         1C         ATT         2100         66.0         Andrew         SBNH-1D6565B         47.0         66.0         77.0         Panel         6.1         15.71         70;30         2458           58         2C         ATT         1900         40.0         Andrew         SBNH-1D6565B         50.0         65.0         77.0         Panel         6.1         16.11         70;30         1633           59         3C         ATT         850         80.0         Andrew         SBNH-1D6565B         54.0         64.0         77.0         Panel         6.1         13.11         70;30         1637	56	4B	ATT	1900	80.0	Andrew	SBNH-1D6565B	44.0	63.0	77.0	Panel	6.1	16.11	70;30	3267
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59 3C ATT 850 80.0 Andrew SBNH-1D6565B 54.0 64.0 77.0 Panel 6.1 13.11 70;30 1637	57	1C	ATT	2100	66.0	Andrew	SBNH-1D6565B	47.0	66.0	77.0	Panel	6.1	15.71	70;30	2458
	58	2C	ATT	1900	40.0	Andrew	SBNH-1D6565B	50.0	65.0	77.0	Panel	6.1	16.11	70;30	1633
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	60	4C	ATT	1900	80.0	Andrew	SBNH-1D6565B	58.0	63.0	77.0	Panel	6.1	16.11	70;30	3267

#### **RF Safety Standards**

The two most widely recognized standards for protection against RF field exposure are those published by the American National Standards Institute (ANSI) C95.1 and the National Council on Radiation Protection and measurement (NCRP) report #86.

The NCRP is a private, congressionally chartered institution with the charge to provide expert analysis of a variety of issues (especially health and safety recommendations) on radiations of all forms. The scientific analyses of the NCRP are held in high esteem in the scientific and regulatory community both nationally and internationally. In fact, the vast majority of the radiological health regulations currently in existence can trace their origin, in some way, to the recommendations of the NCRP.

All RF exposure standards are frequency-specific, in recognition of the differential absorption of RF energy as a function of frequency. The most restrictive exposure levels in the standards are associated with those frequencies that are most readily absorbed in humans. Maximum absorption occurs at approximately 80 MHZ in adults. The NCRP maximum allowable continuous occupational exposure at this frequency is 1,000  $\mu$ W/cm². This compares to 5,000  $\mu$ W/cm² at the most restrictive of the PCS frequencies (~1,800 MHZ) that are absorbed much less efficiently than exposures in the VHF TV band.

The traditional NCRP philosophy of providing a higher standard of protection for members of the general population compared to occupationally exposed individuals, prompted a two-tiered safety standard by which levels of allowable exposure were substantially reduced for "uncontrolled" (e.g., public) and continuous exposures. This measure was taken to account for the fact that workers in an industrial environment are typically exposed no more than eight hours a day while members of the general population in proximity to a source of RF radiation may be exposed continuously. This additional protection factor also provides a greater margin of safety for children, the infirmed, aged, or others who might be more sensitive to RF exposure. After several years of evaluating the national and international scientific and biomedical literature, the members of the NCRP scientific committee selected 931 publications in the peer-reviewed scientific literature on which to base their recommendations. The current NCRP recommendations limit continuous public exposure at PCS frequencies to 1,000 µW/cm².

The 1992 ANSI standard was developed by Scientific Coordinating Committee 28 (SCC 28) under the auspices of the Institute of Electrical and Electronic Engineers (IEEE). This standard, entitled "IEEE Standards for Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz" (IEEE C95.1-1991), was issued in April 1992 and subsequently adopted by ANSI. A revision of this standard (C95.1-2005) was completed in October 2005 by SCC 39 the IEEE International Committee on Electromagnetic Safety. Their recommendations are similar to the NCRP recommendation for the maximum permissible exposure (MPE) to the public PCS frequencies (950 µW/cm² for continuous exposure at 1,900 MHZ) and incorporates the convention of providing for a greater margin of safety for public as compared with occupational exposure. Higher whole body exposures are allowed for brief periods provided that no 30 minute time-weighted average exposure exceeds these aforementioned limits.

On August 9, 1996, the Federal Communications Commission (FCC) established a RF exposure standard that is a hybrid of the current ANSI and NCRP standards. The maximum permissible exposure values used to assess environmental exposures are those of the NCRP (i.e., maximum public continuous exposure at PCS frequencies of 1,000 µW/cm<sup>2</sup>). The FCC issued these standards in order to address its responsibilities under the National Environmental Policy Act (NEPA) to consider whether its actions will "significantly affect the quality of the human environment." In as far as there was no other standard issued by a federal agency such as the Environmental Protection Agency (EPA), the FCC utilized their rulemaking procedure to consider which standards should be adopted. The FCC received thousands of pages of comments over a three-year review period from a variety of sources including the public, academia, federal health and safety agencies (e.g., EPA & FDA) and the telecommunications industry. The FCC gave special consideration to the recommendations by the federal health agencies because of their special responsibility for protecting the public health and safety. In fact, the maximum permissible exposure (MPE) values in the FCC standard are those recommended by EPA and FDA. The FCC standard incorporates various elements of the 1992 ANSI and NCRP standards which were chosen because they are widely accepted and technically supportable. There are a variety of other exposure guidelines and standards set by other national and international organizations and governments, most of which are similar to the current ANSI/IEEE or NCRP standard, figure one.

The FCC standards "Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation" (Report and Order FCC 96-326) adopted the ANSI/IEEE definitions for controlled and uncontrolled environments. In order to use the higher exposure levels associated with a controlled environment, RF exposures must be occupationally related (e.g., PCS company RF technicians) and they must be aware of and have sufficient knowledge to control their exposure. All other environmental areas are considered uncontrolled (e.g., public) for which the stricter (i.e., lower) environmental exposure limits apply. All carriers were required to be in compliance with the new FCC RF exposure standards for new telecommunications facilities by October 15, 1997. These standards applied retroactively for existing telecommunications facilities on September 1, 2000.

The task for the physical, biological, and medical scientists that evaluate health implications of the RF data base has been to identify those RF field conditions that can produce harmful biological effects. No panel of experts can guarantee safe levels of exposure because safety is a null concept, and negatives are not susceptible to proof. What a dispassionate scientific assessment can offer is the presumption of safety when RF-field conditions do not give rise to a demonstrable harmful effect.

#### **Summary & Conclusions**

This proposed wireless facility as specified above will be in full compliance with FCC RF public safety standards. Wireless PCS and Cellular transmitters, by design and operation, are low-power devices. Even under maximal exposure conditions in which all the channels from all antennas for all four carriers are operating at full power the maximum exposure from this facility will not result in power densities in excess of 9.7% of the FCC public safety standard at any publically accessible location surrounding the proposed facility. This maximum exposure is more than 10 times lower than the FCC public exposure standards for these frequencies. A chart of the electromagnetic spectrum and a comparison of RF power densities from various common sources is presented in figures two and three respectively in order to place exposures from wireless telecommunications systems in perspective.

It is important to realize that the FCC maximum allowable exposures are not set at a threshold between safety and known hazard but rather at 50 times below a level that the majority of the scientific community believes may pose a health risk to human populations. Thus the previously mentioned maximum exposure at any publically accessible location inside or surrounding the building represent a "safety margin" from this threshold of potentially adverse health effects of more than 500 times.

Given the low levels of radiofrequency fields that would be generated from this facility, and given the evidence on biological effects in a large data base, there is no scientific basis to conclude that harmful effects will attend the utilization of the proposed wireless telecommunications facility. This conclusion is supported by a large numbers of scientists that have participated in standard-setting activities in the United States who are overwhelmingly agreed that RF radiation exposure below the FCC exposure limits has no demonstrably harmful effects on humans.

These findings are based on my professional evaluation of the scientific issues related to the health and safety of non-ionizing electromagnetic radiation and my analysis of the technical specification as provided by the City of Tracy. The opinions expressed herein are based on my professional judgement and are not intended to necessarily represent the views of any other organization or institution. Please contact me if you require any additional information.

Sincerely,

Jerrold T. Bushberg Ph.D., DABMP, DABSNM, FAAPM

June T. Bully

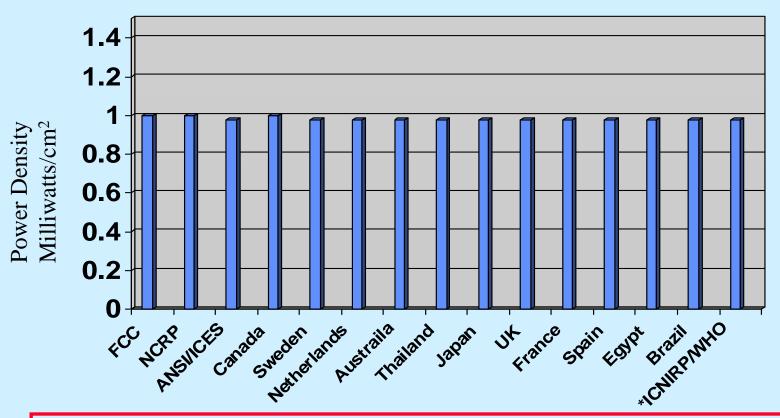
Diplomate, American Board of Medical Physics (DABMP)

Diplomate, American Board of Science in Nuclear Medicine (DABSNM)

Fellow, American Association of Physicists in Medicine (FAAPM)

Enclosures: Figures 1-3; Attachments 1, 2; Appendices A-D and Statement of Experience

### National and International Public RF Exposure Standards (PCS @ 1,950 MHz)



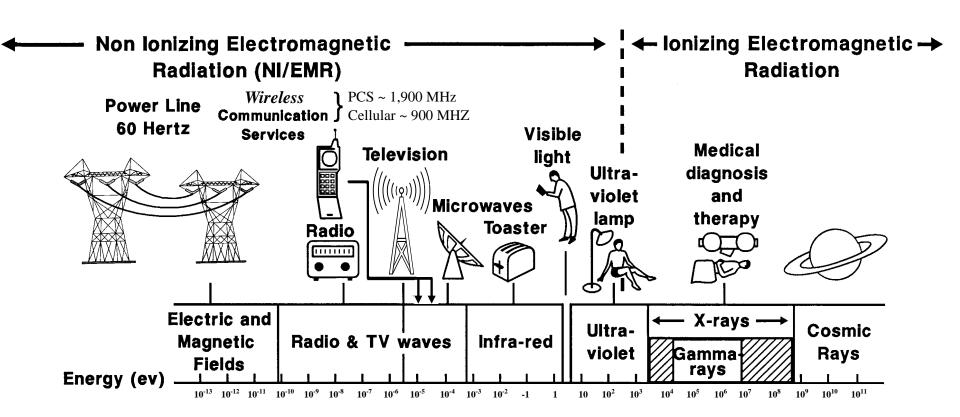
\*International Commission on Non-Ionizing Radiation Protection (ICNIRP) Public Safety Exposure Standard. ICNIRP standard recommended by the World Health Organization (WHO). Members of the ICNIRP Scientific Committee were from:

- Australia
- Finland
- France
- Germany

Hungary

- Italy
- Sweden
- Japan United Kingdom

• United States



The Electromagnetic Spectrum

Figure 2

# Typical Exposure from Various Radio Frequency / Microwave Sources

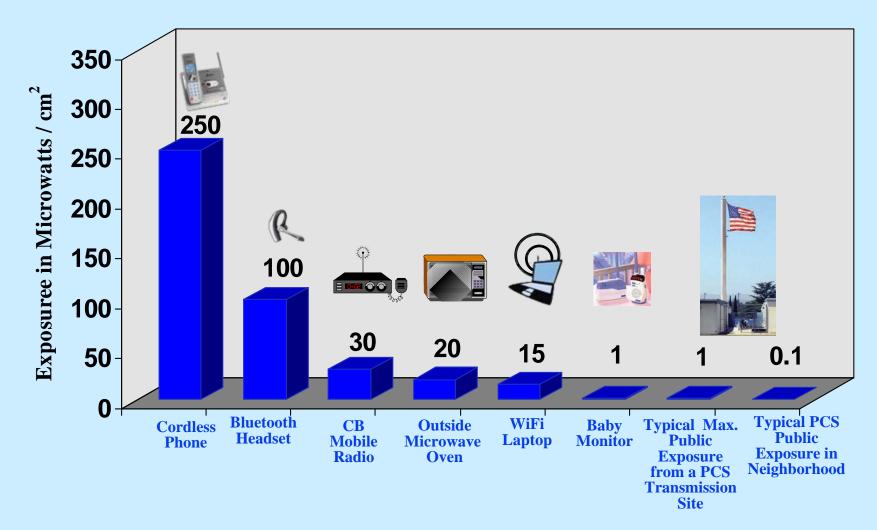


Figure 3

## **Attachment 1**

**Site Specifications** 



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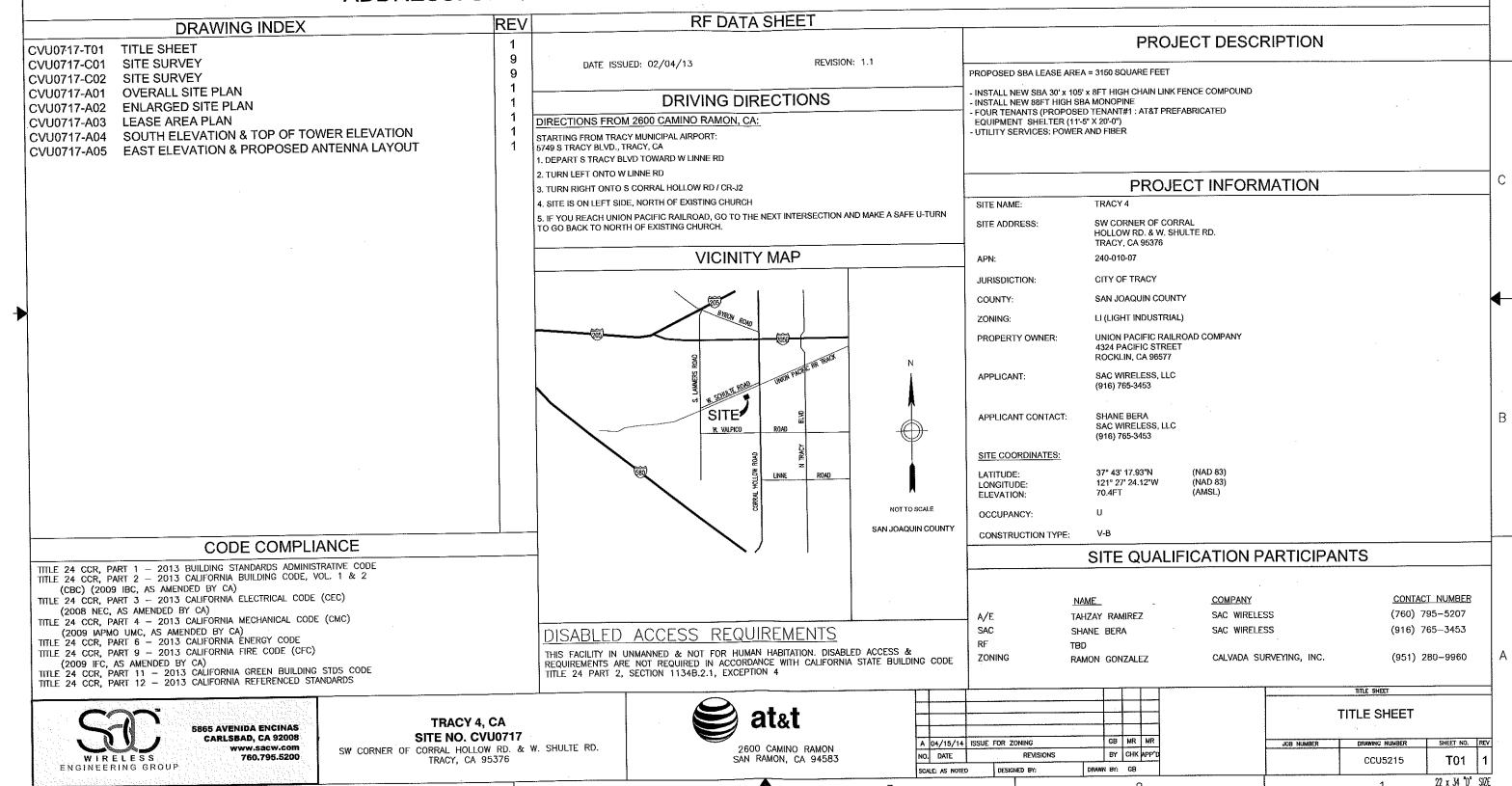


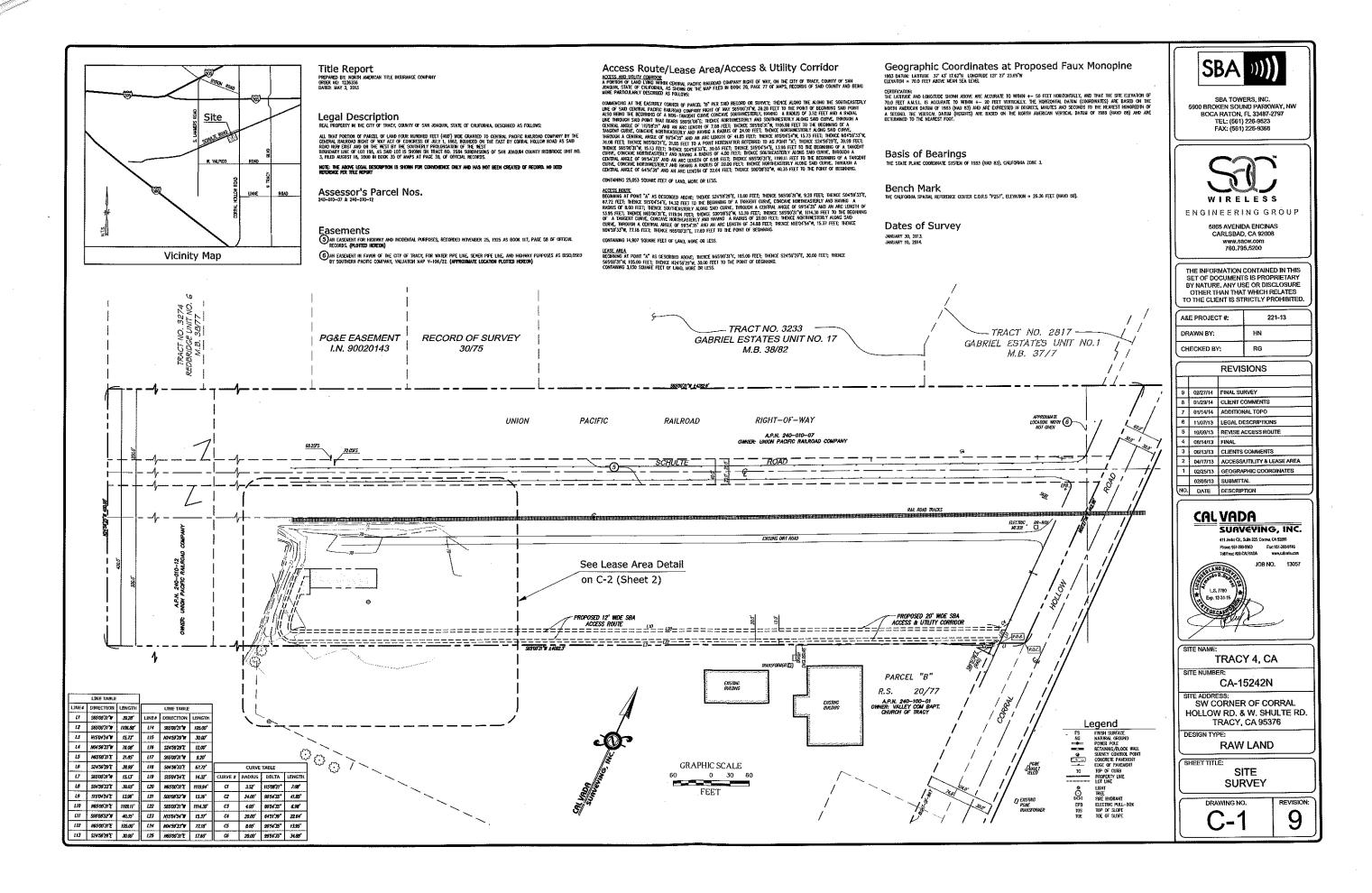
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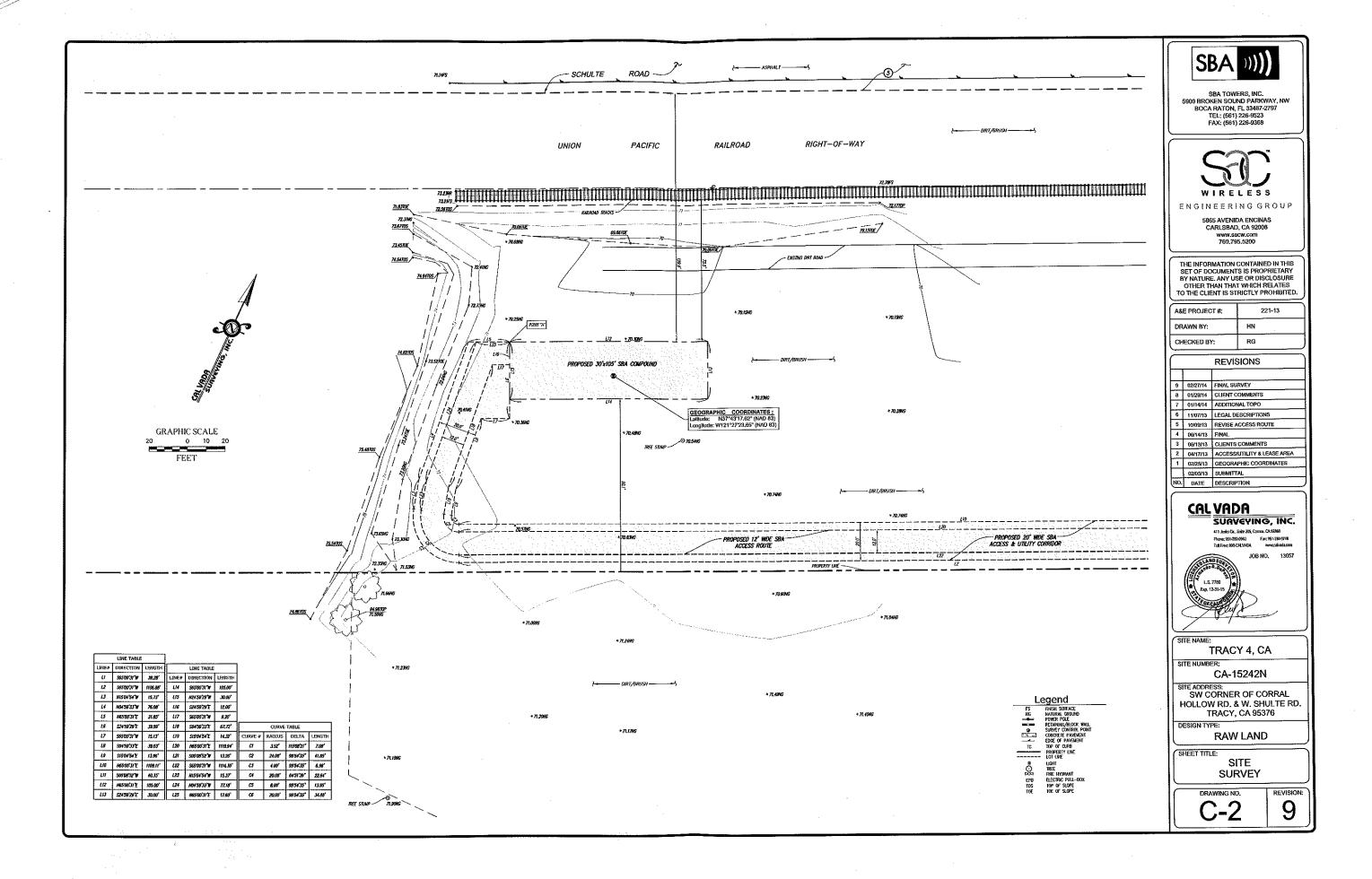
SITE NAME: MCARTHUR & SCHULTE RD

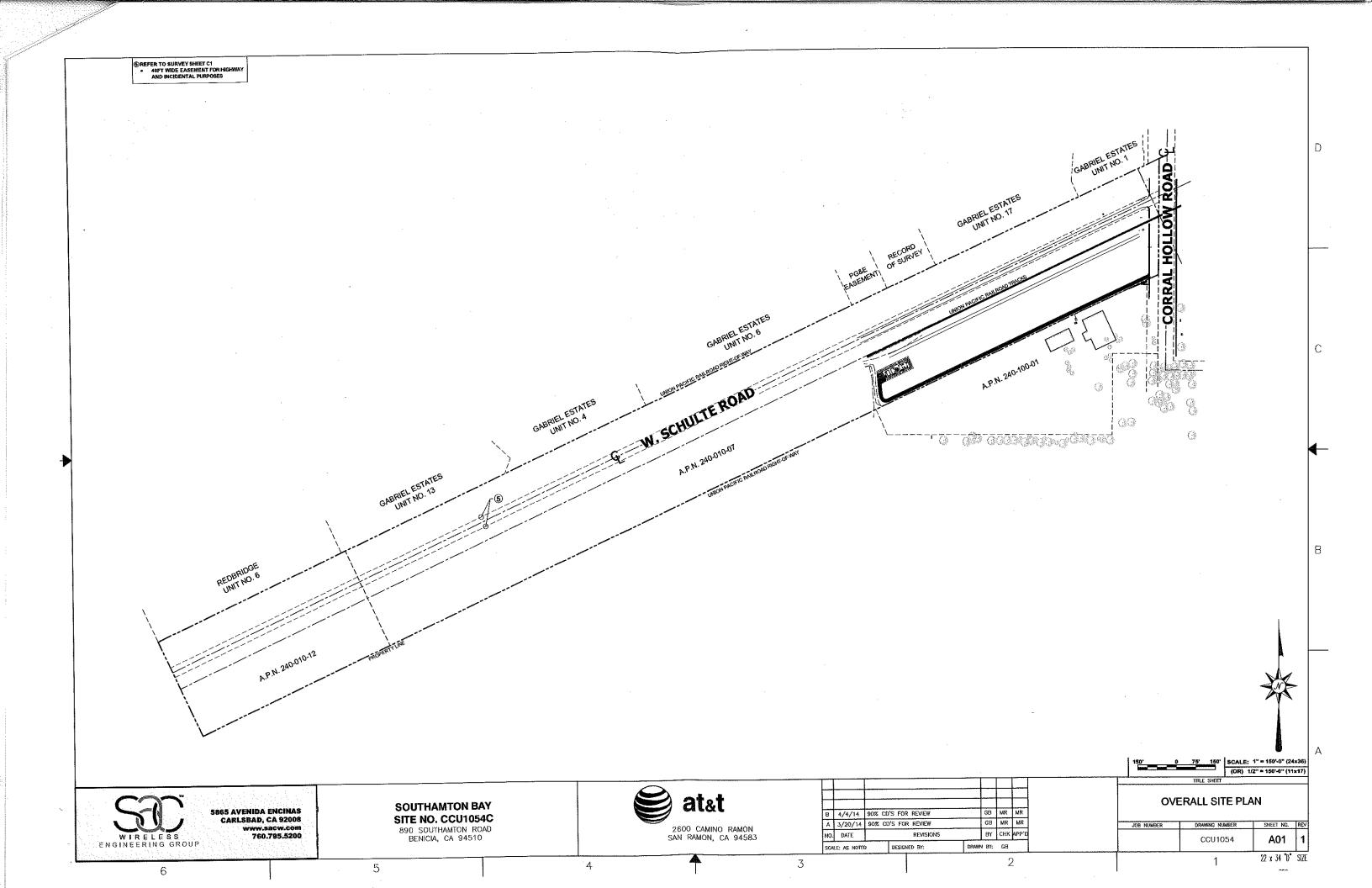
3

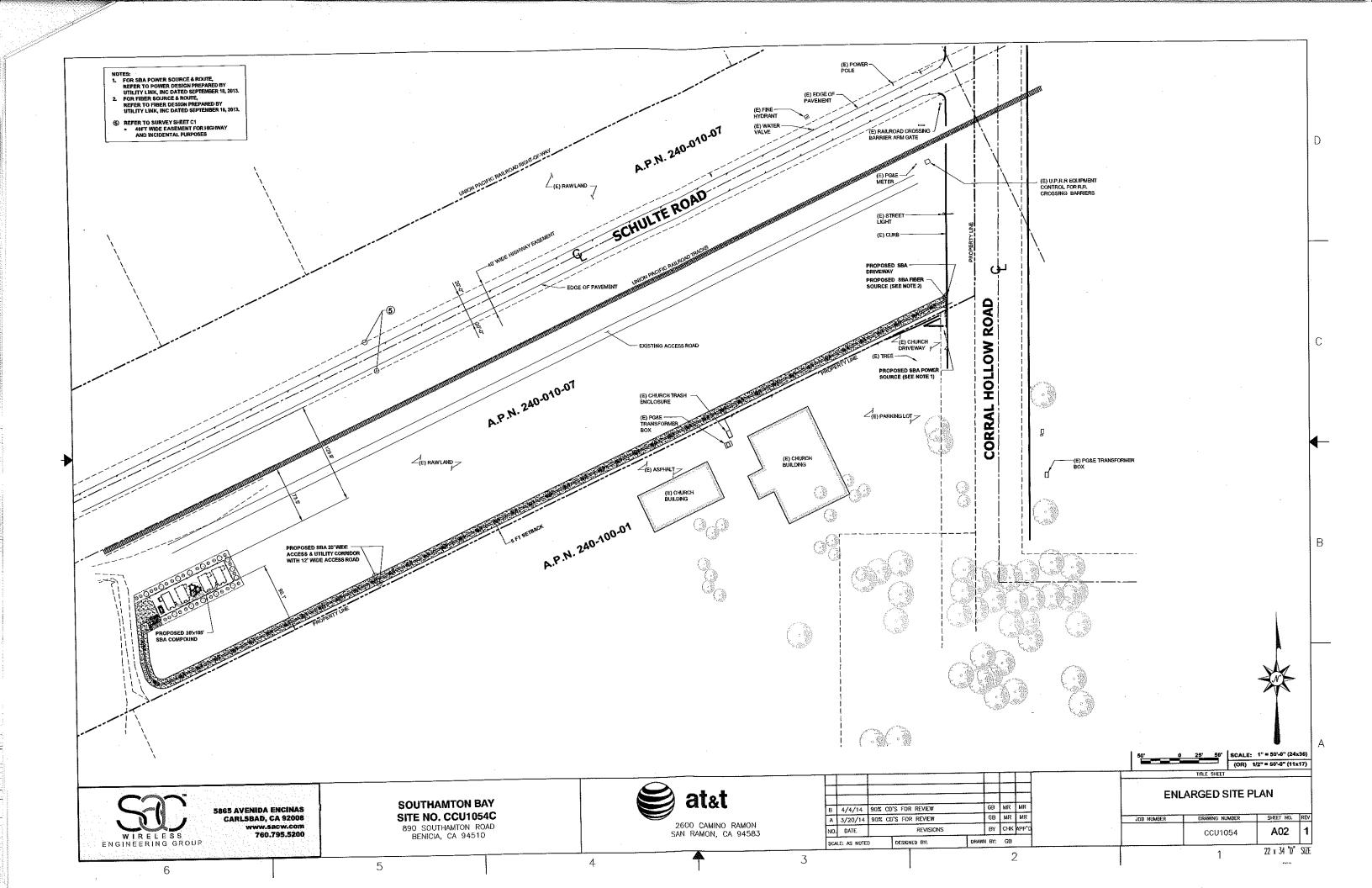
ADDRESS: SW CORNER OF CORRAL HOLLOW RD. & W. SHULTE RD.TRACY, CA 95376

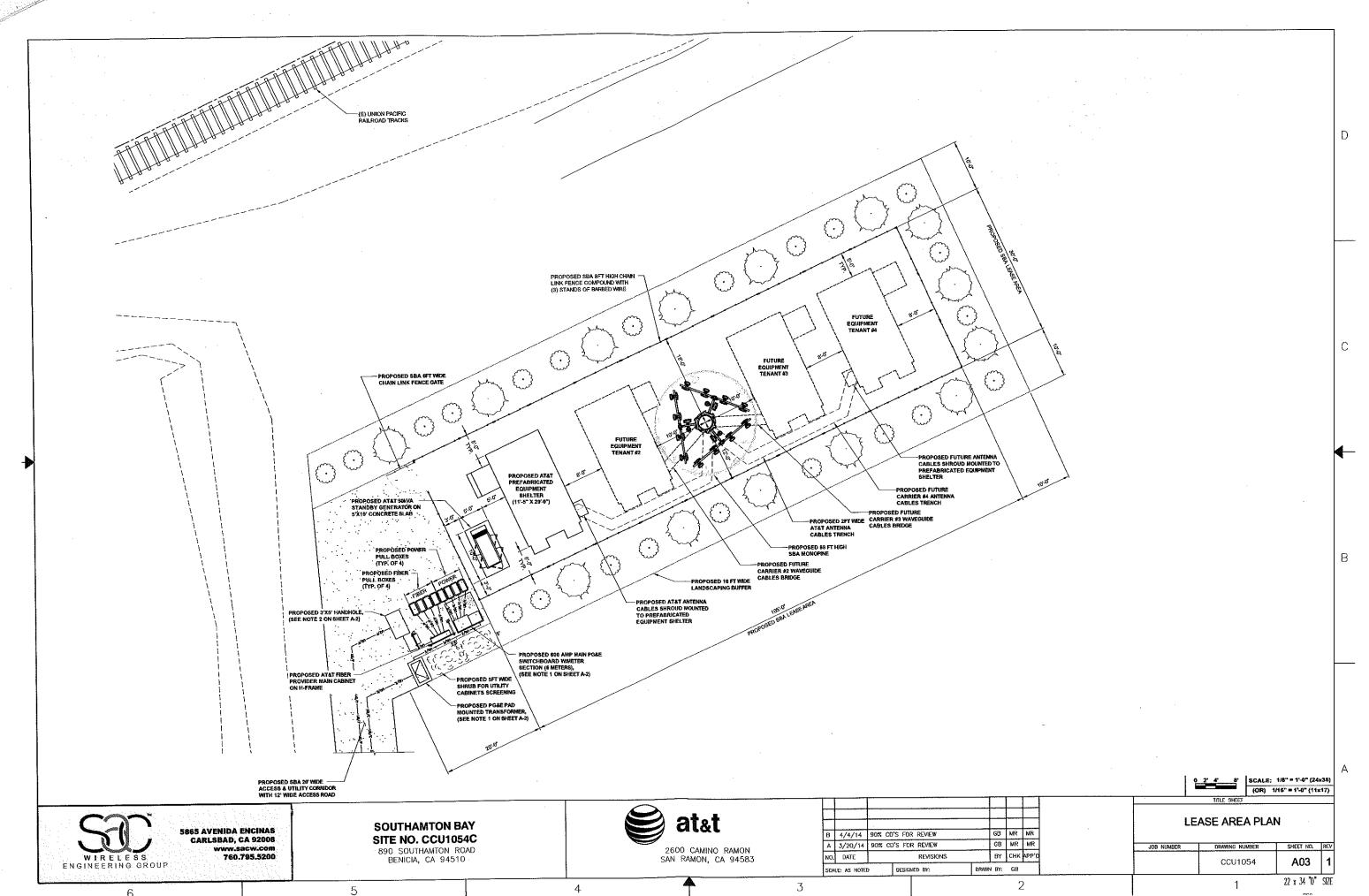


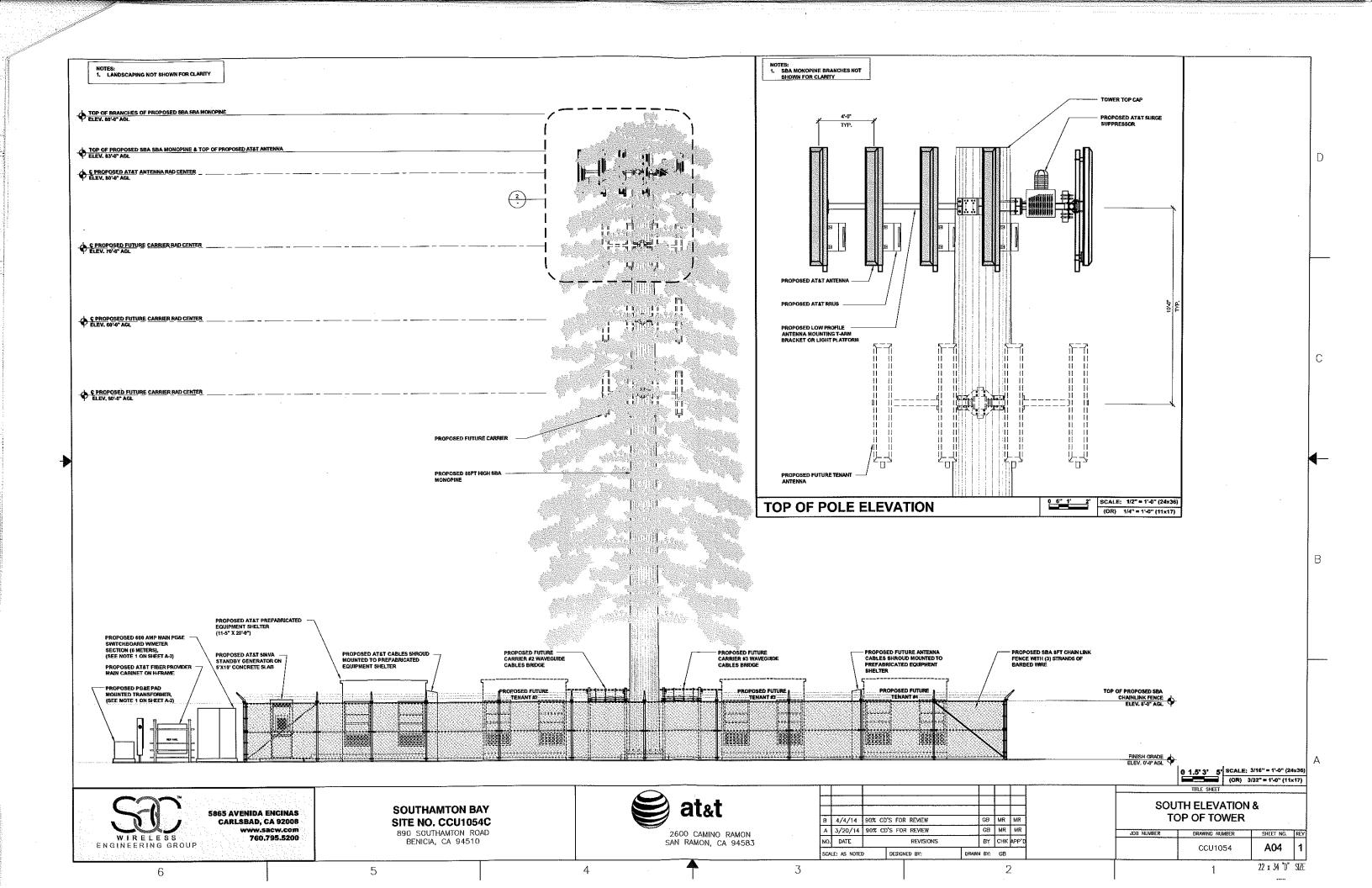


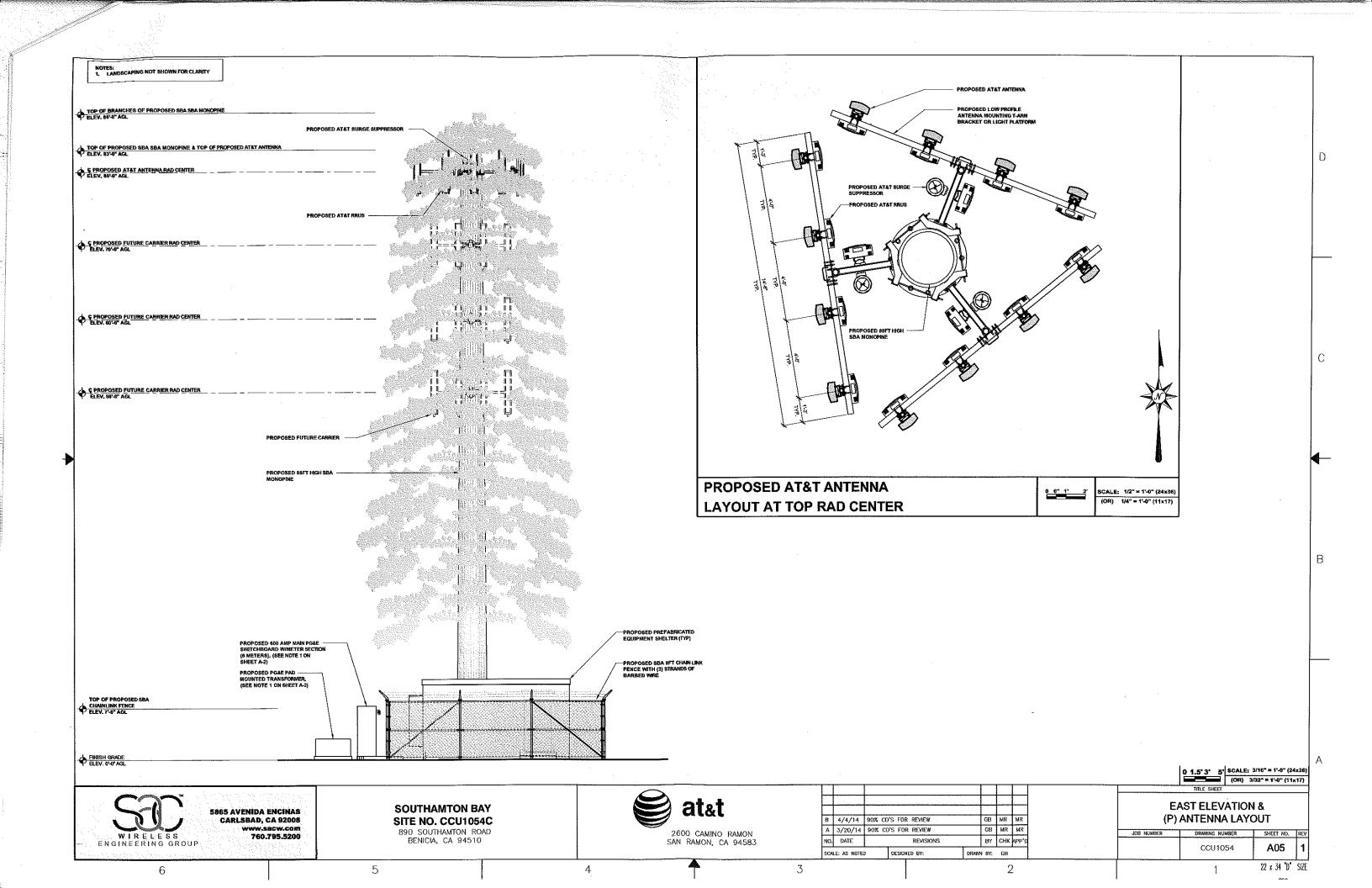












## **Attachment 2**

**Antenna Specifications** 

## Product Specifications



SBNHH-1D65B

Andrew® Tri-band Antenna, 1 x 698–896 MHz and 2 x 1710–2360 MHz, 65° horizontal beamwidth, internal RET. Both high bands share the same electrical tilt.





#### **Electrical Specifications**

Frequency Band, MHz	698-806	806-896	1710-1880	1850-1990	1920-2180	2300-2360
Gain by all Beam Tilts, average, dBi	14.5	14.3	17.4	17.9	18.2	18.3
Gain by all Beam Tilts Tolerance, dB	±0.5	±0.8	±0.4	±0.3	±0.5	±0.3
Gain by Beam Tilt, average, dBi	0 °   14.6 7 °   14.6 14 °   14.2	0 °   14.5 7 °   14.4 14 °   13.6	0 °   17.4 3 °   17.5 7 °   17.4	0 °   17.8 3 °   17.9 7 °   17.9	0 °   18.1 3 °   18.3 7 °   18.2	0 °   18.2 3 °   18.4 7 °   18.4
Beamwidth, Horizontal, degrees	68	66	69	66	63	58
Beamwidth, Horizontal Tolerance, degrees	±2.2	±3.4	±2	±4.6	±5.7	±4.3
Beamwidth, Vertical, degrees	12.1	10.7	5.6	5.2	5.0	4.5
Beamwidth, Vertical Tolerance, degrees	±0.8	±1	±0.3	±0.2	±0.3	±0.2
Beam Tilt, degrees	0-14	0-14	0-7	0-7	0-7	0-7
USLS, dB	16	14	16	16	16	15
Front-to-Back Total Power at $180^{\circ} \pm 30^{\circ}$ , dB	25	26	27	26	26	26
CPR at Boresight, dB	22	23	21	20	20	22
CPR at Sector, dB	13	11	16	12	11	4
Isolation, dB	25	25	25	25	25	25
Isolation, Intersystem, dB	30	30	30	30	30	30
VSWR   Return Loss, dB	1.5   14.0	1.5   14.0	1.5   14.0	1.5   14.0	1.5   14.0	1.5   14.0
PIM, 3rd Order, 2 x 20 W, dBc	-153	-153	-153	-153	-153	-153
Input Power per Port, maximum, watts	350	350	350	350	350	300
Polarization	±45°	±45°	±45°	±45°	±45°	±45°

<sup>\*</sup>Values calculated using NGMN Alliance N-P-BASTA v9.6

#### **Mechanical Specifications**

-	
Color   Radome Material	Light gray   Fiberglass, UV resistant
Connector Interface   Location   Quantity	7-16 DIN Female   Bottom   6
Wind Loading, maximum	617.7 N @ 150 km/h 138.9 lbf @ 150 km/h
Wind Speed, maximum	241.4 km/h   150.0 mph
Antenna Dimensions, L x W x D	1828.0 mm x 301.0 mm x 181.0 mm   72.0 in x 11.9 in x 7.1 in
Net Weight	18.4 kg   40.6 lb



## **Appendix A**

Alternative Site Analysis Report prepared by SAC Wireless Inc on behalf of SBA Towers.





on behalf of



# ALTERNATIVE SITE ANALYSIS FOR THE PROPOSED

AT&T Wireless Communications Facility
SBA TOWERS SITE NUMBER: CA-15242N
SBA TOWERS SITE NAME: TRACY 4
UPRR Property Located at the Corner of Coral Hollow and Schulte Road, Tracy, CA 95376

#### PROJECT NARRATIVE

#### SEARCH AREA



This telecommunications facility is being built by SBA Towers, Inc., and will initially be used by AT&T with the potential for future collection for other wireless carriers. The red circle in the above map shows the area in which the RF Engineers wanted to focus their search for a new telecommunication facility. The purpose of the new site is to relieve capacity issues with existing AT&T facilities and provide improved service in the area.

This proposed site location is ideal to accomplish the above goals, as it is located between four existing AT&T facilities, in an area where no facilities currently exist. One particular existing AT&T facility, located southeast of the proposed facility, is undergoing extreme congestion during busy times of the day, causing poor service quality in the area. By offloading some of the over-burdened facility's calls to the new facility, each facility will be better able to handle the large amount of calls throughout the day, especially during busy times of the day thereby improving overall quality of cellular service in the area.

The proposed telecommunication facility will improve coverage and quality of coverage to the residential area in the blue region above within the boundaries of S. Lemmers Road, W 11<sup>th</sup> Street, S. McArthur Drive and Valpico Road.

#### **ZONING REGULATION**

Pursuant to Tracy, California Code of Ordinances Sec. 10.25.090.-Telecommunications facilities—Minimum application requirements.

All major facilities and minor facilities shall comply with the following:

- (a) The applicant for a telecommunications facility shall submit the following information in order to initiate the review process: a completed development application form in compliance with applicable requirements of the development review process set forth in Article 30 of this title or the conditional use permit process set forth in Article 34 of this title, including signature of the property owner; application fees as established in Section 10.25.060 for minor facilities and Section 10.25.080 for major facilities; completed supplemental project information forms; a specific maximum requested gross crosssectional area, or silhouette, of the facility; service area maps; network maps; alternative site analysis as prescribed in subsection (e) of this section, including written documentation demonstrating a good faith effort to locate facilities in compliance with the site preferences of Section 10.25.130; visual impact demonstrations including mock-ups and/or photomontages showing all poles, buildings, other structures, antennas, panels, mounting brackets, cable and other exterior support and accessory features; NIER exposure information, certifying that emissions will not exceed adopted government standards; preliminary title report(s); security considerations; list of other nearby telecommunication facilities; master plan for all related facilities within the City and within one-quarter mile therefrom; facility design alternatives to the proposal; and payment of costs for peer review, if deemed necessary by the Community Development Director pursuant to subsection (d) of this section.
- (b) All co-located and multiple-user telecommunication facilities shall be designed to promote facility and site sharing. To this end telecommunication towers and necessary appurtenances, including but not limited to, parking areas, access roads and utilities shall be shared by site users when in the determination of the Community Development Director or Planning Commission, as appropriate, this will minimize overall visual impact to the community.
  - (1) The facility shall make available unutilized space on the structure for co-location of other telecommunication facilities, including space for these entities providing similar, competing services. A good faith effort in achieving co-location shall be required of the host entity. Requests for utilization of facility space and responses to such requests shall be made in a timely manner and in writing and copies shall be provided to the City's permit files. Co-location is not required in cases where the addition of the new service or facilities would cause quality of service impairment to the existing facility or if it became necessary for the host to go off-line for a significant period of time.
  - (2) Approval for the establishment of facilities improved with an existing microwave

band or other public service use or facility, which creates interference or interference is anticipated as a result of such establishment of additional facilities, shall include provisions for the relocation of such existing public use facilities. All costs associated with such relocation shall be borne by the applicant for the additional facilities.

(3) An analysis shall be prepared by or on behalf of the applicant, subject to the approval of the Community Development Director, which identifies all reasonable, technically feasible, alternative locations and/or facilities which would provide the proposed telecommunication service. The intention of the alternatives analysis is to present alternative strategies which would minimize the number, size, and adverse environmental impacts of facilities necessary to provide the needed services to the City and surrounding rural and urban areas. The analysis shall address the potential for co-location at an existing or a new site and the potential to locate facilities as close as possible to the intended service area. It shall also explain the rationale for selection of the proposed site in view of the relative merits of any of the feasible alternatives. Approval of the project is subject to the Planning Commission or Community Development Director, as appropriate, making a finding that the proposed site results in fewer or less severe environmental impacts than any feasible alternative site. The City may require independent peer review of this analysis at the applicant's expense. Applications for facilities which are not proposed to be co-located with another telecommunication facility shall include a written explanation why the subject facility is not a candidate for co-location.

#### 10.25.130 - Telecommunication facilities—Site preference.

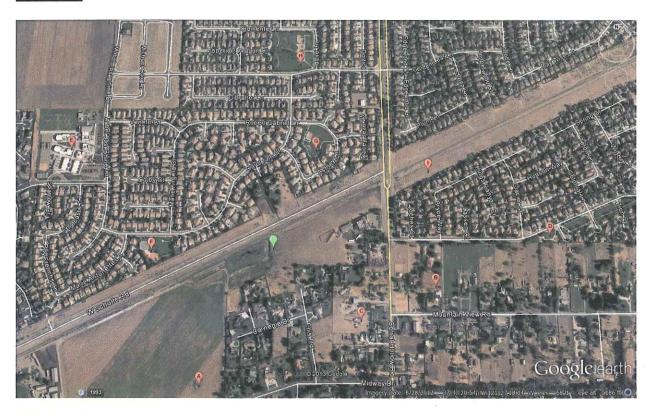
- (a) Telecommunication facilities shall be located in the following order of preference for minor facilities:
  - (1) Completely within existing structures;
  - (2) Existing structures that allow facade-mounted antennas;
  - (3) Co-location on existing telecommunications facilities or light standards at a lower height;
  - (4) Existing structures that require modification of the structure architecturally or in height in order to mount antennas (including roof mounts);
  - (5) Co-location on existing telecommunication facilities or light standards at a higher height.
- (b) Telecommunication facilities shall be located in the following order of preference for major facilities:
  - (1) New telecommunications tower for co-location;
  - (2) New telecommunications tower for a single carrier.
- (c) Site preference of subsection (a) and (b) of this section notwithstanding, the City encourages locating telecommunications facilities on City-owned property. The City recognizes

a potential public interest in locating telecommunication facilities on City property (light standards at City parks, water towers, in conjunction with City communication needs, etc.) The potential benefits include the following:

- (1) Greater public control over siting, design, maintenance, and removal of telecommunication facilities;
- (2) Co-locate current or future City emergency and other communication facilities; and
- (3) Public revenue through lease agreements with telecommunication service providers. (§ 1, Ord. 955 C.S., eff. April 15, 1997)

#### Alternative Analysis Pursuant to 10.25.090(b)(3)

## <u>Identification of All Reasonable, Technically Feasible, Alternative Locations and/or Facilities:</u>



Above is a map showing the proposed site (Green Marker) and the nine (9) alternative sites (Lettered Red Markers) that were considered for placing the telecommunications facility. Each Alternative Site is considered below:

Alternative A

PG&E Moitoso - End of Midway Drive off of Coral Hollow Road

Latitude/Longitude: 37.717878", -121.459154"

**Proposal:** Collocation



Considerations: This candidate consists of two PG&E towers, located side by side on agricultural land. The towers are about 92'-3" in height. According to PG&E neither of these towers can accommodate the amount of equipment that is required to accomplish AT&T's goals for this site as the top cages are too small and unsafe. These towers are some of the smallest PG&E towers in PG&E's system and are simply not large enough to accommodate AT&T's requirements for this search area.

Alternative B

PG&E Hawkins – 11913 Mountain View Road Latitude/Longitude: 37.720352", -121.451543"

Proposal: Collocation



Considerations: This Candidate consists of two PG&E towers located side by side on residential land. The towers are about 92'-3" in height. According to PG&E neither of these towers could accommodate the amount of equipment that is required to accomplish AT&T's goals for this site, as the top cages are too small. These towers are some of the smallest PG&E towers in PG&E's system and are simply not large enough to accommodate AT&T's requirements. Furthermore, this candidate is on residential land and very close to numerous homes which could become an issue as construction and maintenance could disrupt residents and the negative visual impact of the facility will be higher in a residential area. Lastly, this Candidate is outside of AT&T's search ring as it is East of Coral Hollow Road and therefore will not properly address AT&T's capacity and coverage concerns.

Alternative C

PG&E Towers at 26101 Corral Hollow Road Latitude/Longitude: 37.719511", -121.454013"

Proposal: Collocation



Considerations: This candidate consists of two PG&E towers located side by side on residential land. According to PG&E neither of these towers could accommodate the amount of equipment that is required to accomplish AT&T's goals for this site. These towers already hold two wireless carriers' equipment and have no available space for collocation. These towers are able to accommodate such equipment because the equipment is significantly smaller in quantity and size than what AT&T requires to accomplish its goal of improving the quality of coverage in this area.

Alternative D

Evans Park - 1730 Parkside Drive

Latitude/Longitude: 37.721696",-121.447616"

Proposal: Monopine



Considerations: This candidate is a City of Tracy park and is not a valid candidate. This site is not suitable because it is located in a densely residential area and therefore the facility would have a large negative visual impact on its surroundings. There is no way to decrease the visual impact of the facility at this location. Also, there is very limited space available at the park, so the facility would take away from valuable park space, thereby diminishing the value of the park to the community. Finally, this candidate is outside of AT&T's search ring and is too close to an existing AT&T site to meet the AT&T's objectives.

Alternative E

George Kelly Elementary School - 535 Mabel Josephine Drive

Latitude/Longitude: 37.723988",-121.463664"

Proposal: Monopole or Rooftop



**Considerations:** This candidate is an elementary school located in an extremely dense residential area and the facility would be easily visible, causing a negative visual impact. This candidate is also outside of AT&T's search ring and therefore, it will not sufficiently accomplish AT&T's goal of increased coverage quality in this area.

Alternative F

Sparks Park - 2428 Carol Ann Drive

Latitude/Longitude: 37.721395",-121.460708"

Proposal: Monopine



**Considerations:** This candidate is a City of Tracy park. This site is not suitable because it is located in a densely residential area and therefore the facility would have a large negative visual impact on its surroundings. Also, there is very limited space available at the park, so the facility would take away from valuable park space, thereby diminishing the value of the park to the community.

Alternative G

Chadeayne Park – 2101 Robert Gabriel Drive Latitude/Longitude: 37.724533",-121.455228"

Proposal: Monopine



**Considerations:** This candidate is a City of Tracy park. This site is not suitable because it is located in a densely residential area and therefore the facility would have a large negative visual impact on its surroundings. Also, there is very limited space available at the park, so the facility would take away from valuable park space, thereby diminishing the value of the park to the community.

Alternative H

Marlow Brothers Park – 2217 Golden Leaf Ln Latitude/Longitude: 37.726198",-121.456422"

Proposal: Monopine



Considerations: This candidate is a City of Tracy park. This site is not suitable because it is located in a densely residential area and therefore the facility would have a large negative visual impact on its surroundings. Also, there is very limited space available at the park, so the facility would take away from valuable park space, thereby diminishing the value of the park to the community. Finally, this candidate is outside of AT&T's search ring and is too close to an existing AT&T site to meet the AT&T's objectives.

#### Alternative I

Union Pacific Land - Near the corner of Summertime Drive and Bryce Way

Latitude/Longitude: 37.723298",-121.451671"

Proposal: Monopine



Considerations: This candidate consists of raw land owned by the Union Pacific Railroad. This candidate borders a dense residential neighborhood making the negative visual impact quite high. This candidate is also outside of AT&T's search ring, being east of Corral Hollow Road. Therefore, it will not sufficiently accomplish AT&T's goal of increased coverage quality in this area. Finally, this site is too close to an existing AT&T site to meet the AT&T's objectives.

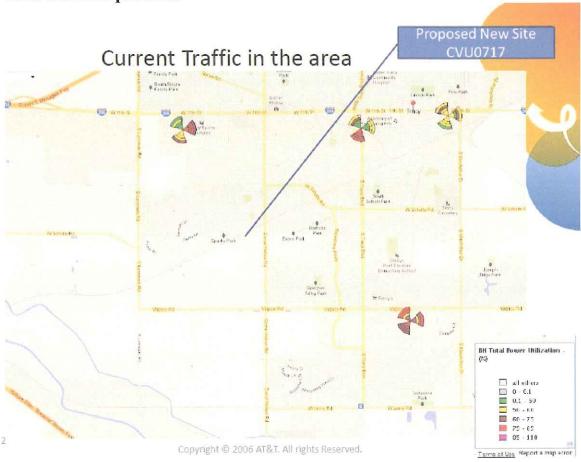
#### **Rationale for Selection of the Proposed Site:**

Union Pacific Land - Corner of Corral Hollow Road and W. Schulte Road

Latitude/Longitude: 37°43'17.11"N, 121°27'24.49"W

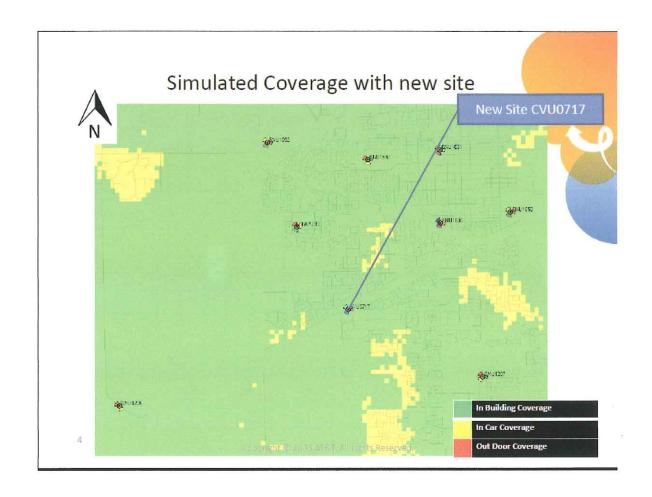
Proposal: Monopine

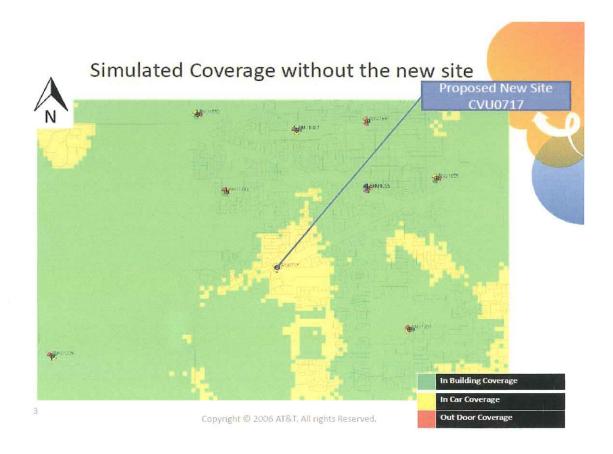
1. Level of service provided:



The above AT&T Service Map shows the level of cellular communications "traffic" on each of the existing AT&T telecommunication facilities in the area immediately surrounding the proposed site. When a telecommunications facility experiences a high volume of cellular "traffic", the geographic area that it can cover begins to shrink in order to handle the high volume. The facility on the southeast side of the map, along Valpico Road, is experiencing very high utilization rates and its coverage area and quality of coverage are suffering. Additionally, the facility near the corner of W. 11<sup>th</sup> and North Tracy Blvd and the facility near the corner of W. 11<sup>th</sup> and Jefferson Pkwy are experiencing high utilization rates. The proposed site will be located centrally between these three facilities, allowing for each of them to offload some of their traffic onto it. By doing this AT&T will be able to reconfigure its towers to better work within its network, allowing the service area and quality of service to increase. This increase in service is evidenced by the two coverage maps below. When comparing the two it is easy to see

that the green area, which represents coverage inside of buildings, significantly increases in the residential neighborhoods in the area, upon the installation of the new site.





Lastly, this site will offer LTE technology. 4G LTE is capable of delivering speeds up to 10 times faster than industry-average 3G speeds. LTE technology offers lower latency (the processing time it takes to move data through a network). Lower latency helps to improve the quality of personal wireless services. Moreover, LTE uses spectrum more efficiently than other technologies, creating more space to carry data traffic to deliver a better overall network experience. AT&T designs and builds its wireless network to satisfy its customer service standards, which ensure customers receive reliable in-building service quality. In-building service is critical as customers increasingly use their mobile phones as their primary communication device (landlines to residences have decreased significantly) and rely on their mobile phones to do more (E911, GPS, web access, text, etc.).

- 1. Potential visual impacts: The potential visual impact of the facility is minimized, as the potential site is not near residential neighborhoods but instead is located on unused railroad property. The proposed facility will be a stealth monopine tower. A monopine is a stealthed monopole designed to emulate the appearance of a pine tree and to hide the antennas. The potential site location abuts a ridge which contains trees and other vegetation. There are also large trees near the proposed site location which will help the monopine to blend in with its surroundings. Finally, the monopine is designed to allow multiple carriers to collocate toreduce the need for future towers in the area.
- 2. Residential proximity and compatibility with property type: The proposed tower location is at least 240' from the nearest residential property line. 110% of 83 ft. is 90 ft.

which indicates that if the tower fell, it would not reach the nearest residential neighbor's property. Furthermore, the subject property is owned by Union Pacific Rail Road. The proposed facility is compatible in that it is currently undeveloped and is very limited in what it can be used for based upon its proximity to the railroad track.

#### SITE PREFERENCE CONSIDERATIONS PER SECTION 10.25.130

- (a) Telecommunication facilities shall be located in the following order of preference for minor facilities:
  - (1) Completely within existing structures;

There are no existing structures within the search ring that are able to accommodate AT&T's antenna height and equipment requirements.

(2) Existing structures that allow facade-mounted antennas;

There are no existing structures that allow for façade mounted antennas within the search ring that are able to accommodate AT&T's antenna height and equipment requirements.

(3) Co-location on existing telecommunications facilities or light standards at a lower height;

There are no existing telecommunications facilities or light standards within the earch ring that can accommodate AT&T's antenna height and euqipment requirements.

(4) Existing structures that require modification of the structure architecturally or in height in order to mount antennas (including roof mounts);

There are no existing structures within the search ring that can be reasonably modified to accommodate AT&T's antenna height and equipment requirements.

(5) Co-location on existing telecommunication facilities or light standards at a higher height.

There are no existing telecommunications facilities or light standards within the search ring that are able to accommodate AT&T's antenna height and equipment requirements at a higher height

- (b) Telecommunication facilities shall be located in the following order of preference for major facilities:
  - (1) New telecommunications tower for co-location;

The proposed site will allow for co-location.

- (2) New telecommunications tower for a single carrier.
- (c) Site preference of subsection (a) and (b) of this section notwithstanding, the City encourages locating telecommunications facilities on City-owned property.

Candidates E, G, H and I are all city owned parks. However, the negative visual impact is far too high to place the communications facilities in the parks, as they are all surrounded by densely populated residential neighborhoods and there are not enough tall trees to provide the tower with adequate

camouflage.

#### **CONCLUSION**

After considering all of the available alternatives in the area it is clear that the proposed site is the best and least visually and environmentally intrusive option. This proposed site falls within the search ring provided by AT&T and is ideally situated in between three other AT&T telecommunications facilities, allowing the other facilities to offload cellular traffic, ultimately providing better quality and broader service to the residents of the City of Tracy. Furthermore, the proposed site is at least 240' feet away from the nearest residential property and does not abut any commercial properties. Therefore its visual impact is far more limited than it would be forall of the other alternatives. When all factors are considered, the proposed site location is the least intrusive and best choice to provide the improved cellular service for the residents of Tracy.

## **Appendix B**

RF Compliance Report from Site Safe Inc. Dated April 16, 2014.





AT&T Mobility, LLC Site ID – 135641-10552183-CVU0717 Site Name – Tracy 4, CA. Site Compliance Report

SW Corner of Corral Hollow Road & W. Shulte Road Tracy, CA 95376

Latitude: N37-43-17.62 Longitude: W121-27-23.65 Structure Type: Monotree

Report generated date: April 15, 2014 Report by: Brandon Green Customer Contact: Ellen Magnie

APR 2 1 2014 CITY OF TRACY

AT&T Mobility, LLC Will Be Compliant Based on FCC Rules and Regulations.

© 2014 Sitesafe, Inc. Arlington, VA



David Charles Cotton, Jr.

David Charles Cotton, Jr.

Registered Professional Engineer (Electrical)

State of California, 18838

Date: 2014-April-16



## **Table of Contents**

1	GEN	NERAL SITE SUMMARY	2
	1.1	CLIMATE CONDITIONS	2
	1.2	ACCESS INFORMATION	2
	1.3	REPORT SUMMARY	2
2	MAI	P OF SITE	3
3	ANT	ENNA INVENTORY	4
4	EMI	SSION PREDICTIONS	7
5	SITE	COMPLIANCE	9
	5.1	SITE COMPLIANCE STATEMENT	9
	5.2	ACTIONS FOR SITE COMPLIANCE	
6	ENG	SINEER CERTIFICATION1	0
A	PPEND	IX A – STATEMENT OF LIMITING CONDITIONS1	1
A	PPEND	IX B - REGULATORY BACKGROUND INFORMATION1	2
	FCC R	Pules and Regulations	2
	OSHA	STATEMENT	3
A	PPEND	IX C – SAFETY PLAN AND PROCEDURES 1	4
A	PPEND	IX D – RF EMISSIONS1	5
	RF EMI	ssions Diagram1	5
A	PPEND	IX E – ASSUMPTIONS AND DEFINITIONS1	6
	GENER	al Model Assumptions	6
		GENERIC ANTENNAS	
	DEFINIT	TONS	7
A	<b>PPEND</b>	IX F – REFERENCES	9



#### 1 General Site Summary

- 1.1 Climate Conditions N/A.
- **1.2 Access Information** N/A.

#### 1.3 Report Summary

AT&T Mobility, LLC	Summary	
Access to Antennas Locked?	Yes	
RF Sign(s) @ access point(s)	[None]	
RF Sign(s) @ antennas	[None]	
Barrier(s) @ sectors	[None]	
Max cumulative measured MPE Level on the Rooftop	N/A	
Max cumulative simulated MPE level on Rooftop	<5% of General Public MPE limit	
FCC & AT&T Compliant?	No	

Site Map For: Tracy 4, CA.

RAILROAD PROPOSED SBA LEASE AREA

UNKNOWN PROPOSED TENANTS

SCHULTE ROAD

(Feet)

110

0 www.sitesafe.com Site Name:Tracy 4, CA.

220 AT&T MOBILITY LLC

VERIZON WIRELESS



# 3 Antenna Inventory

The following antenna inventory and representative photographs, on this and the following page, were obtained or verified during the site visit and were utilized to create the site model diagrams:

Ant ID	Operator	Antenna Make & Model	Туре	TX Freq (MHz)	Az (Deg)	Hor BW (Deg)	Ant Len (ff)	Ant Gain (dBd)	2G GSM Radio(s)	3G UMTS Radio(s)	4G Radio(s)	Total ERP (Watts)	×	>	Z
_	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	737	80	70	6.1	12.91	0	0	0	1172.6	169.1	,019	77.
-	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	2100	80	99	6.1	15.71	0	0	0	2449.9	169.1	610'	.77
2	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	1900	80	25	6.1	16.11	0	0	0	1633.3	164.5'	606.7'	.22
ო	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	850	80	29	6.1	13.11	0	0	0	1637.2	159.1	603.2'	77.
m	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	1900	80	22	6.1	16.11	0	0	0	3266.6	159.1'	603.2'	.77
4	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	737	200	02	6.1	12.91	0	0	0	1172.6	150.7'	8.909	77.
4	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	2100	200	99	6.1	15.71	0	0	0	2449.9	150.7'	,8'909	.77
5	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	1900	200	25	6.1	16.11	0	0	0	1633.3	150.7'	612.9'	.22
9	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	850	200	29	6.1	13.11	0	0	0	1637.2	150.5'	618.7'	'77'
9	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	1900	200	22	6.1	16.11	0	0	0	3266.6	150.5'	618.7'	77.
7	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	737	320	0/	6.1	12.91	0	0	0	1172.6	156.9'	621.8'	77.
7	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	2100	320	99	6.1	15.71	0	0	0	2449.9	156.9'	621.8'	.77
80	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	1900	320	22	6.1	16.11	0	0	0	1633.3	162.6	620.5	77.
6	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	850	320	29	6.1	13.11	0	0	0	1637.2	167.8'	618.9'	77.
6	AT&T MOBILITY LLC (Proposed)	Andrew SBNH-1D6565B	Panel	1900	320	57	6.1	16.11	0	0	0	3266.6	167.8'	618.9'	77.
10	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	65	6.3	16.26	Ţ	ř	E	1000	160.2'	620'	,6'99
=	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	65	6.3	16.26		1	1	1000	161.8	617.8'	,6'99
12	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	65	6.3	16.26		1	1	1000	163.3	615.4	.6.99
13	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	65	6.3	16.26		ı	1	1000	164.8'	613.1	,6'99
14	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	65	6.3	16.26	,	ï	1	1000	165.5	,019	,6'99

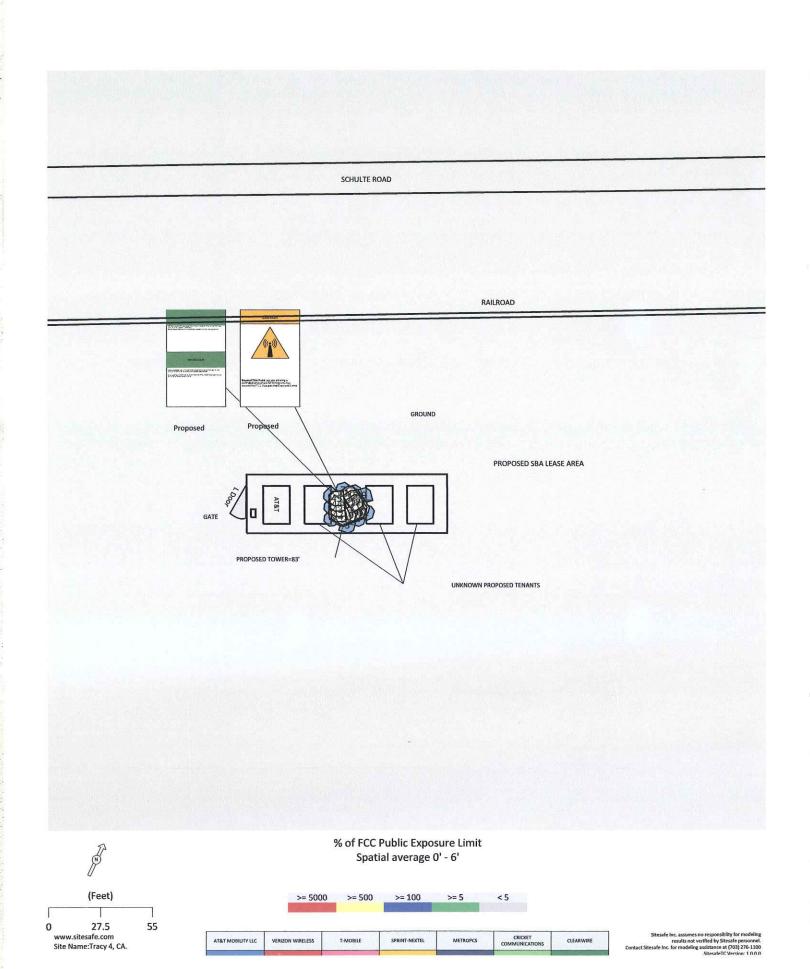


				TX Freq	Az	Hor BW	Ant Len	Ant Gain	2G GSM	3G UMTS	46	Total ERP	>	,	
15	IDesociol NWONNINI	Generic 4 Ft 145 Deg	Ponel	1900	130	(699)	(11)	(nan)	(e)oinnu	(c)oinny	(e)oinpu	1000	1629	408 o.	649
192	UNKNOWN (Proposed)	Generic 6 Ft./65 Dea.	Panel	1900	130	65	6.3	16.26				1000	160'	607.9	.699
17	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	65	6.3	16.26		1	ı	1000	157.1'	606.7	.6.99
18	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	65	6.3	16.26	1	1	1	1000	153.1	611.8'	,6'99
19	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	65	6.3	16.26		,	ı	1000	153.1	,609	,6'99
20	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	65	6.3	16.26	,	,	**	1000	153.1	614.6	,6'99
21	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26	ř.	1	40	1000	153.1	617.4	,6'99
22	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26			-	1000	162.4'	618.5	56.9'
23	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26			-	1000	163.8	616.3	56.9'
24	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26	r	•	ı	1000	165.2'	614.1'	56.9'
25	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26		1	1	1000	166.6'	612'	56.9'
26	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	99	6.3	16.26		Е	) THE	1000	164.1	.6'609	56.9'
27	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	92	6.3	16.26				1000	161.4'	608.9	56.9'
28	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	99	6.3	16.26			1	1000	158.6'	607.9'	56.9'
29	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	99	6.3	16.26	-	-	ı	1000	155.9'	606.9'	56.9'
30	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26		-	1	1000	154.9'	.9.609	56.9'
31	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26	E.		-	1000	154.6'	612.2'	56.9'
32	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26	a			1000	154.3'	614.9'	56.9'
33	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26	t	ı	-	1000	154.1'	617.5	56.9'
34	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26	,	-		1000	160.5'	619.1'	46.9'
35	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26			r	1000	162'	616.8'	46.9'
36	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26			-	1000	163.6'	614.3'	46.9'
37	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	30	99	6.3	16.26				1000	165.2'	612'	46.9'
38	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	99	6.3	16.26	ı	1	-	1000	164.7'	610.6'	46.9'
39	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	99	6.3	16.26		1		1000	162.1	609.5	46.9'
40	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	99	6.3	16.26	Ē.	E	ť	1000	159.5	608.5	46.9'
41	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	130	92	6.3	16.26	1	1	,	1000	156.9'	607.5'	46.9'
42	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26	1		ı	1000	154.3	608.9	46.9'
43	UNKNOWN(Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	92	6.3	16.26		1	ı	1000	154'	611.5	46.9'

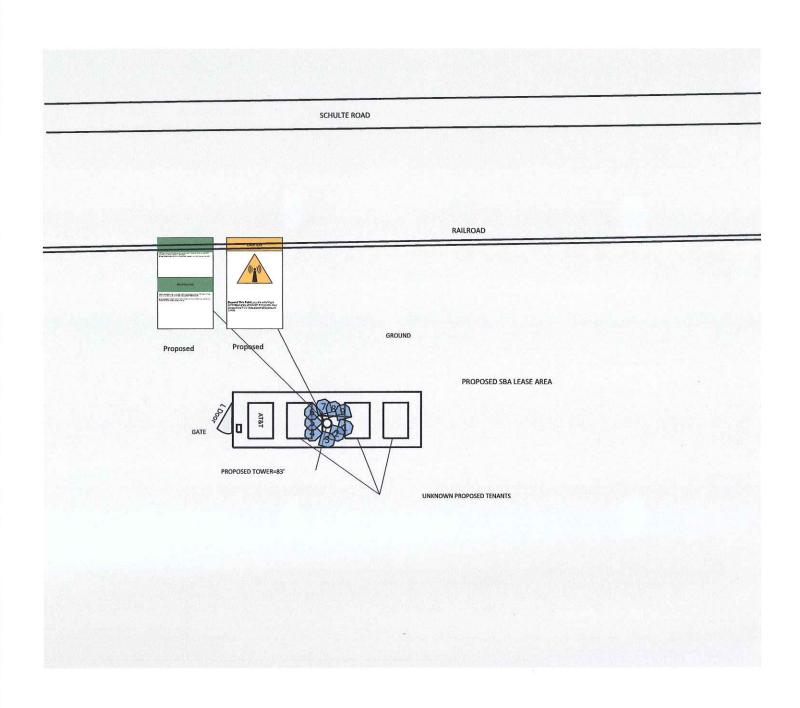


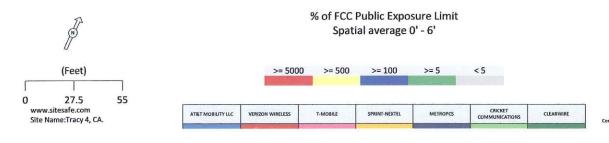
AntID	Operator	Antenna Make & Model	Type	TX Freq (MHz)	Az (Deg)	Hor BW (Deg)	Hor BW Ant Len (Deg) (ft)	Ant Gain (dBd)	2G GSM Radio(s)	3G UMTS Radio(s)	4G Radio(s)	Total ERP (Watts)	×	>-	2
44	UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	65	6.3	16.26				1000	153.7' 614.4'	614.4	46.9'
45	45 UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26		Ŀ	r	1000	153.4' 617.3'		46.9'
48	48 UNKNOWN (Proposed)	Generic 6 Ft./65 Deg.	Panel	1900	240	99	6.3	16.26		ate	ı	1000	148.5' 658'	658	46.9'

NOTE: X, Y and Z indicate relative position of the antenna to the origin location on the site, displayed in the model results diagram. Specifically, the Z reference indicates the bottom of the antenna height above the main site level unless otherwise indicated. Effective Radiated Power (ERP) is provided by the operator or based on Sitesafe experience. The values used in the modeling may be greater than are currently deployed. For other operators at this site the use of "Generic" as an antenna model or "Unknown" for a wireless operator means the information with regard to operator, their FCC license and/or antenna information was not available nor could it be secured while on site. Other operator's equipment, antenna models and powers used for modeling are based on obtained information or Sitesafe experience.

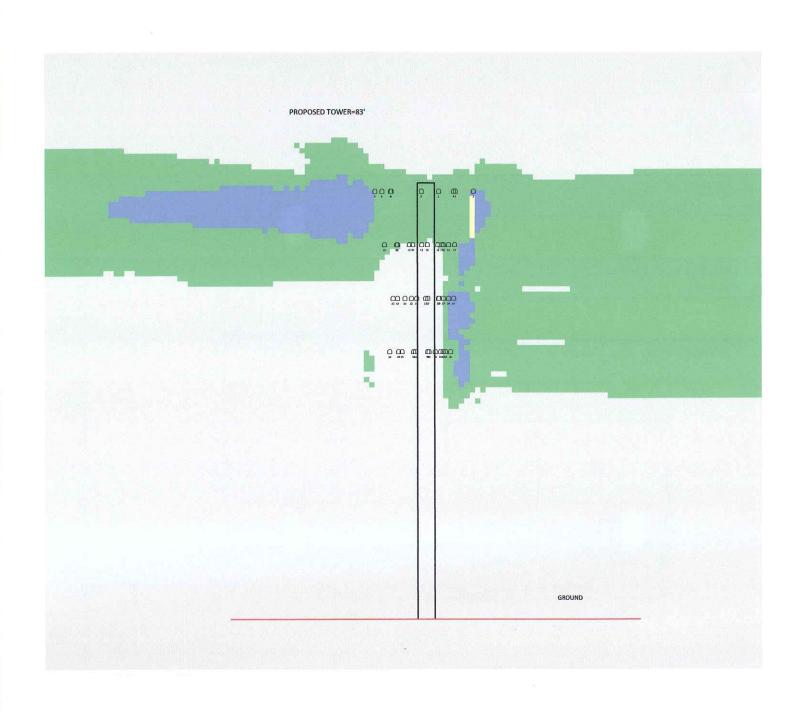


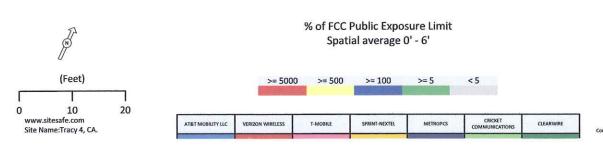
## RF Emissions Simulation For: Tracy 4, CA. AT&T Mobility, LLC Contribution





## RF Emissions Simulation For: Tracy 4, CA. Elevation View







#### 5 Site Compliance

#### 5.1 Site Compliance Statement

Upon evaluation of the cumulative RF emission levels from all operators at this site, and a thorough review of site access procedures, RF hazard signage and visible antenna locations, Sitesafe has determined that:

This **site will be compliant** with the FCC rules and regulations, as described in OET Bulletin 65. The corrective actions needed to make this site compliant are located in Section 5.2.

The compliance determination is based on General Public MPE levels due to theoretical modeling and/or physical measurements, RF signage placement, proposed antenna inventory and the level of restricted access to the antennas at the site. Any deviation from the AT&T Mobility, LLC's proposed deployment plan could result in the site being rendered non-compliant. Measurements have also been performed to validate the assumptions used in our theoretical modeling of this site.

Modeling is used for determining compliance and the percentage of MPE contribution. Measurements provide a view of MPE percentage levels at the site at the time of Sitesafe's visit and are used to validate modeling results.

#### 5.2 Actions for Site Compliance

Based on FCC regulations, common industry practice, and our understanding of AT&T Mobility, LLC RF Safety Policy requirements, this section provides a statement of recommendations for site compliance.

Sitesafe found one or more issues that led to our determination. The site will be made compliant if the following changes are implemented:

 Posting RF signs that a person could read and understand the signs prior to accessing the site;

#### **Site Access Location**

Information Sign 1 required, in English. Information Sign 1 required, in Spanish. Yellow caution sign required.

## AT&T Mobility, LLC Proposed Alpha Sector Location No action required.

AT&T Mobility, LLC Proposed Beta Sector Location No action required.

AT&T Mobility, LLC Proposed Gamma Sector Location No action required.

sitesafe

**6 Engineer Certification** 

The professional engineer whose seal appears on the cover of this document hereby

certifies and affirms that:

I am registered as a Professional Engineer in the jurisdiction indicated in the professional

engineering stamp on the cover of this document; and

That I am an employee of Sitesafe, Inc., in Arlington, Virginia, at which place the staff and I

provide RF compliance services to clients in the wireless communications industry; and

That I am thoroughly familiar with the Rules and Regulations of the Federal

Communications Commission (FCC) as well as the regulations of the Occupational Safety and

Health Administration (OSHA), both in general and specifically as they apply to the FCC

Guidelines for Human Exposure to Radio-frequency Radiation; and

That survey measurements of the site environment of the site identified as 135641-

10552183-CVU0717 - Tracy 4, CA. have been performed in order to determine where there might

be electromagnetic energy that is in excess of both the Controlled Environment and

Uncontrolled Environment levels; and

That I have thoroughly reviewed this Site Compliance Report and believe it to be true

and accurate to the best of my knowledge as assembled by and attested to by Brandon

Green.

April 15, 2014



#### Appendix A – Statement of Limiting Conditions

Sitesafe field personnel visited the site and collected data with regard to the RF environment. Sitesafe will not be responsible for matters of a legal nature that affect the site or property. The property was visited under the premise that it is under responsible ownership and management and our client has the legal right to conduct business at this facility.

Due to the complexity of some wireless sites, Sitesafe performed this visit and created this report utilizing best industry practices and due diligence. Sitesafe cannot be held accountable or responsible for anomalies or discrepancies due to actual site conditions (i.e., mislabeling of antennas or equipment, inaccessible cable runs, inaccessible antennas or equipment, etc.) or information or data supplied by AT&T Mobility, LLC, the site manager, or their affiliates, subcontractors or assigns.

Sitesafe has provided computer generated model(s) in this Site Compliance Report to show approximate dimensions of the site, and the model is included to assist the reader of the compliance report to visualize the site area, and to provide supporting documentation for Sitesafe's recommendations.

Sitesafe may note in the Site Compliance Report any adverse physical conditions, such as needed repairs, observed during the survey of the subject property or that Sitesafe became aware of during the normal research involved in performing this survey. Sitesafe will not be responsible for any such conditions that do exist or for any engineering or testing that might be required to discover whether such conditions exist. Because Sitesafe is not an expert in the field of mechanical engineering or building maintenance, the Site Compliance Report must not be considered a structural or physical engineering report.

Sitesafe obtained information used in this Site Compliance Report from sources that Sitesafe considers reliable and believes them to be true and correct. Sitesafe does not assume any responsibility for the accuracy of such items that were furnished by other parties. When conflicts in information occur between data provided by a second party and physical data collected by Sitesafe, the physical data will be used.



#### Appendix B – Regulatory Background Information

#### **FCC Rules and Regulations**

In 1996, the Federal Communication Commission (FCC) adopted regulations for the evaluating of the effects of RF emissions in 47 CFR § 1.1307 and 1.1310. The guideline from the FCC Office of Engineering and Technology is Bulletin 65 ("OET Bulletin 65"), Evaluating Compliance with FCC Guidelines for Human Exposure to Radio Frequency Electromagnetic Fields, Edition 97-01, published August 1997. Since 1996 the FCC periodically reviews these rules and regulations as per their congressional mandate.

FCC regulations define two separate tiers of exposure limits: Occupational or "Controlled environment" and General Public or "Uncontrolled environment". The General Public limits are generally five times more conservative or restrictive than the Occupational limit. These limits apply to accessible areas where workers or the general public may be exposed to Radio Frequency (RF) electromagnetic fields.

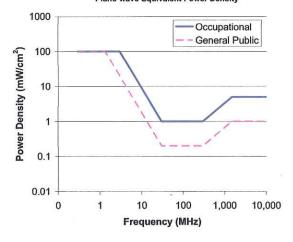
Occupational or Controlled limits apply in situations in which persons are exposed as a consequence of their employment and where those persons exposed have been made fully aware of the potential for exposure and can exercise control over their exposure.

An area is considered a Controlled environment when access is limited to these aware personnel. Typical criteria are restricted access (i.e. locked or alarmed doors, barriers, etc.) to the areas where antennas are located coupled with proper RF warning signage. A site with Controlled environments is evaluated with Occupational limits.

All other areas are considered Uncontrolled environments. If a site has no access controls or no RF warning signage it is evaluated with General Public limits.

The theoretical modeling of the RF electromagnetic fields has been performed in accordance with OET Bulletin 65. The Maximum Permissible Exposure (MPE) limits utilized in this analysis are outlined in the following diagram:







#### Limits for Occupational/Controlled Exposure (MPE)

Frequency Range (MHz)	Electric Field Strength (E) (V/m)	Magnetic Field Strength (H) (A/m)	Power Density (S) (mW/cm <sup>2</sup> )	Averaging Time  E  <sup>2</sup> ,  H  <sup>2</sup> or S (minutes)
0.3-3.0	614	1.63	(100)*	6
3.0-30	1842/f	4.89/f	(900/f <sup>2</sup> )*	6
30-300	61.4	0.163	1.0	6
300-1500			f/300	6
1500-			5	6
100,000				

#### Limits for General Population/Uncontrolled Exposure (MPE)

Frequency Range (MHz)	Electric Field Strength (E) (V/m)	Magnetic Field Strength (H) (A/m)	Power Density (S) (mW/cm <sup>2</sup> )	Averaging Time  E  <sup>2</sup> ,  H  <sup>2</sup> or S (minutes)
0.3-1.34	614	1.63	(100)*	30
1.34-30	824/f	2.19/f	(180/f <sup>2</sup> )*	30
30-300	27.5	0.073	0.2	30
300-1500			f/1500	30
1500-		=	1.0	30
100,000				

f = frequency in MHz

#### **OSHA Statement**

The General Duty clause of the OSHA Act (Section 5) outlines the occupational safety and health responsibilities of the employer and employee. The General Duty clause in Section 5 states:

- (a) Each employer -
  - shall furnish to each of his employees employment and a place of employment which are free from recognized hazards that are causing or are likely to cause death or serious physical harm to his employees;
  - (2) shall comply with occupational safety and health standards promulgated under this Act.
- (b) Each employee shall comply with occupational safety and health standards and all rules, regulations, and orders issued pursuant to this Act which are applicable to his own actions and conduct.

OSHA has defined Radiofrequency and Microwave Radiation safety standards for workers who may enter hazardous RF areas. Regulation Standards 29 CFR § 1910.147 identify a generic Lock Out Tag Out procedure aimed to control the unexpected energization or start up of machines when maintenance or service is being performed.

<sup>\*</sup>Plane-wave equivalent power density



#### Appendix C – Safety Plan and Procedures

The following items are general safety recommendations that should be administered on a site by site basis as needed by the carrier.

<u>General Maintenance Work:</u> Any maintenance personnel required to work immediately in front of antennas and / or in areas indicated as above 100% of the Occupational MPE limits should coordinate with the wireless operators to disable transmitters during their work activities.

<u>Training and Qualification Verification:</u> All personnel accessing areas indicated as exceeding the General Population MPE limits should have a basic understanding of EME awareness and RF Safety procedures when working around transmitting antennas. Awareness training increases a workers understanding to potential RF exposure scenarios. Awareness can be achieved in a number of ways (e.g. videos, formal classroom lecture or internet based courses).

<u>Physical Access Control:</u> Access restrictions to transmitting antennas locations is the primary element in a site safety plan. Examples of access restrictions are as follows:

- Locked door or gate
- Alarmed door
- Locked ladder access
- Restrictive Barrier at antenna (e.g. Chain link with posted RF Sign)

**RF Signage:** Everyone should obey all posted signs at all times. RF signs play an important role in properly warning a worker prior to entering into a potential RF Exposure area.

Assume all antennas are active: Due to the nature of telecommunications transmissions, an antenna transmits intermittently. Always assume an antenna is transmitting. Never stop in front of an antenna. If you have to pass by an antenna, move through as quickly and safely as possible thereby reducing any exposure to a minimum.

<u>Maintain a 3 foot clearance from all antennas:</u> There is a direct correlation between the strength of an EME field and the distance from the transmitting antenna. The further away from an antenna, the lower the corresponding EME field is.

<u>Site RF Emissions Diagram:</u> Section 5 of this report contains an RF Diagram that outlines various theoretical Maximum Permissible Exposure (MPE) areas at the site. The modeling is a worst case scenario assuming a duty cycle of 100% for each transmitting antenna at full power. This analysis is based on one of two access control criteria: General Public criteria means the access to the site is uncontrolled and anyone can gain access. Occupational criteria means the access is restricted and only properly trained individuals can gain access to the antenna locations.



#### Appendix D - RF Emissions

#### **RF Emissions Diagram**

The RF diagram(s) above display theoretical spatially averaged percentage of the Maximum Permissible Exposure for all systems at the site unless otherwise noted. These diagrams use modeling as recommended in OET Bulletin 65 and assumptions detailed in Appendix E.

Composite Exposure Levels

- Gray represents areas predicted to be at 5% of the MPE limits, or below.
- Green represents areas predicted to be between 5% and 100% of the MPE limits.
- Blue represents areas predicted to be between 100% and 500% of the MPE limits.
- Yellow represents areas predicted to be between 500% and 5000% of the MPE limits.
- Red areas indicated predicted levels greater than 5000% of the MPE limits.

General Population diagrams are specified when an area is accessible to the public; i.e. personnel that do not meet Occupational or RF Safety trained criteria, could gain access.

If trained occupational personnel require access to areas that are delineated as **Blue** or above 100% of the limit, Sitesafe recommends that they utilize the proper personal protection equipment (RF monitors), coordinate with the carriers to reduce or shutdown power, or make real-time power density measurements with the appropriate power density meter to determine real-time MPE levels. This will allow the personnel to ensure that their work area is within exposure limits.

The key at the bottom also indicates the level or height of the modeling with respect to the main level. The origin is typically referenced to the main rooftop level, or ground level for a structure without access to the antenna level. For example:

Average from 0 feet above to 6 feet above origin

and

Average from 20 feet above to 26 feet above origin

The first indicates modeling at the main rooftop (or ground) level averaged over 6 feet. The second indicates modeling at a higher level (possibly a penthouse level) of 20 feet averaged over 6 feet.

Abbreviations used in the RF Emissions Diagrams

PH=##'	Penthouse at ## feet above main roof
M##	Measurement ## taken during a site visit

As discussed in Section 5, site measurement locations for spatial average measurements collected at the time of Sitesafe's visit have been added to the RF emissions diagram. While the theoretical modeling represents worst case MPE levels based on the assumption(s) detailed above, the measurement data is a snapshot of MPE levels at the time of our visit, and dependent on transmitter duty cycle, system implementation and emissions from other RF sources at nearby antenna sites.



#### Appendix E – Assumptions and Definitions

#### **General Model Assumptions**

In this site compliance report, it is assumed that all antennas are operating at **full power** at all times. Software modeling was performed for all transmitting antennas located on the site. Sitesafe has further assumed a 100% duty cycle and maximum radiated power.

The site has been modeled with these assumptions to show the maximum RF energy density. Sitesafe believes this to be a worst-case analysis, based on best available data. Areas modeled to predict emissions greater than 100% of the applicable MPE level may not actually occur, but are shown as a worst-case prediction that could be realized real time. Sitesafe believes these areas to be safe for entry by occupationally trained personnel utilizing appropriate personal protective equipment (in most cases, a personal monitor).

Thus, at any time, if power density measurements were made, we believe the real-time measurements would indicate levels below those depicted in the RF emission diagram(s) in this report. By modeling in this way, Sitesafe has conservatively shown exclusion areas – areas that should not be entered without the use of a personal monitor, carriers reducing power, or performing real-time measurements to indicate real-time exposure levels.

#### **Use of Generic Antennas**

For the purposes of this report, the use of "Generic" as an antenna model, or "Unknown" for an operator means the information about a carrier, their FCC license and/or antenna information was not provided and could not be obtained while on site. In the event of unknown information, Sitesafe will use our industry specific knowledge of equipment, antenna models, and transmit power to model the site. If more specific information can be obtained for the unknown measurement criteria, Sitesafe recommends remodeling of the site utilizing the more complete and accurate data. Information about similar facilities is used when the service is identified and associated with a particular antenna. If no information is available regarding the transmitting service associated with an unidentified antenna, using the antenna manufacturer's published data regarding the antenna's physical characteristics makes more conservative assumptions.

Where the frequency is unknown, Sitesafe uses the closest frequency in the antenna's range that corresponds to the highest Maximum Permissible Exposure (MPE), resulting in a conservative analysis.



#### **Definitions**

5% Rule – The rules adopted by the FCC specify that, in general, at multiple transmitter sites actions necessary to bring the area into compliance with the guidelines are the shared responsibility of all licensees whose transmitters produce field strengths or power density levels at the area in question in excess of 5% of the exposure limits. In other words, any wireless operator that contributes 5% or greater of the MPE limit in an area that is identified to be greater than 100% of the MPE limit is responsible taking corrective actions to bring the site into compliance.

**Compliance** – The determination of whether a site is safe or not with regards to Human Exposure to Radio Frequency Radiation from transmitting antennas.

Decibel (dB) – A unit for measuring power or strength of a signal.

**Duty Cycle** – The percent of pulse duration to the pulse period of a periodic pulse train. Also, may be a measure of the temporal transmission characteristic of an intermittently transmitting RF source such as a paging antenna by dividing average transmission duration by the average period for transmission. A duty cycle of 100% corresponds to continuous operation.

**Effective (or Equivalent) Isotropic Radiated Power (EIRP)** – The product of the power supplied to the antenna and the antenna gain in a given direction relative to an isotropic antenna.

**Effective Radiated Power (ERP)** – In a given direction, the relative gain of a transmitting antenna with respect to the maximum directivity of a half wave dipole multiplied by the net power accepted by the antenna from the connecting transmitter.

Gain (of an antenna) – The ratio of the maximum intensity in a given direction to the maximum radiation in the same direction from an isotropic radiator. Gain is a measure of the relative efficiency of a directional antennas as compared to an omni directional antenna.

**General Population/Uncontrolled Environment** – Defined by the FCC, as an area where RFR exposure may occur to persons who are **unaware** of the potential for exposure and who have no control of their exposure. General Population is also referenced as General Public.

**Generic Antenna** – For the purposes of this report, the use of "Generic" as an antenna model means the antenna information was not provided and could not be obtained while on site. In the event of unknown information, Sitesafe will use our industry specific knowledge of antenna models to select a worst case scenario antenna to model the site.

**Isotropic Antenna** – An antenna that is completely non-directional. In other words, an antenna that radiates energy equally in all directions.

**Maximum Measurement** – This measurement represents the single largest measurement recorded when performing a spatial average measurement.

**Maximum Permissible Exposure (MPE)** – The rms and peak electric and magnetic field strength, their squares, or the plane-wave equivalent power densities associated with these fields to which a person may be exposed without harmful effect and with acceptable safety factor.



**Occupational/Controlled Environment** – Defined by the FCC, as an area where Radio Frequency Radiation (RFR) exposure may occur to persons who are **aware** of the potential for exposure as a condition of employment or specific activity and can exercise control over their exposure.

**OET Bulletin 65** – Technical guideline developed by the FCC's Office of Engineering and Technology to determine the impact of Radio Frequency radiation on Humans. The guideline was published in August 1997.

OSHA (Occupational Safety and Health Administration) – Under the Occupational Safety and Health Act of 1970, employers are responsible for providing a safe and healthy workplace for their employees. OSHA's role is to promote the safety and health of America's working men and women by setting and enforcing standards; providing training, outreach and education; establishing partnerships; and encouraging continual process improvement in workplace safety and health. For more information, visit <a href="https://www.osha.gov">www.osha.gov</a>.

**Radio Frequency Radiation** – Electromagnetic waves that are propagated from antennas through space.

**Spatial Average Measurement** – A technique used to average a minimum of ten (10) measurements taken in a ten (10) second interval from zero (0) to six (6) feet. This measurement is intended to model the average energy an average sized human body will absorb while present in an electromagnetic field of energy.

**Transmitter Power Output (TPO)** – The radio frequency output power of a transmitter's final radio frequency stage as measured at the output terminal while connected to a load.



#### Appendix F - References

The following references can be followed for further information about RF Health and Safety.

Sitesafe, Inc.

http://www.sitesafe.com

FCC Radio Frequency Safety

http://www.fcc.gov/encyclopedia/radio-frequency-safety

National Council on Radiation Protection and Measurements (NCRP)

http://www.ncrponline.org

Institute of Electrical and Electronics Engineers, Inc., (IEEE)

http://www.ieee.org

American National Standards Institute (ANSI)

http://www.ansi.org

Environmental Protection Agency (EPA)

http://www.epa.gov/radtown/wireless-tech.html

National Institutes of Health (NIH)

http://www.niehs.nih.gov/health/topics/agents/emf/

Occupational Safety and Health Agency (OSHA)

http://www.osha.gov/SLTC/radiofrequencyradiation/

International Commission on Non-Ionizing Radiation Protection (ICNIRP)

http://www.icnirp.org

World Health Organization (WHO)

http://www.who.int/peh-emf/en/

National Cancer Institute

http://www.cancer.gov/cancertopics/factsheet/Risk/cellphones

American Cancer Society (ACS)

http://www.cancer.org/docroot/PED/content/PED\_1\_3X\_Cellular\_Phone\_Towers.asp?sitearea=PED

European Commission Scientific Committee on Emerging and Newly Identified Health-Risks

http://ec.europa.eu/health/ph\_risk/committees/04\_scenihr/docs/scenihr\_o\_022.pdf

Fairfax County, Virginia Public School Survey

http://www.fcps.edu/fts/safety-security/RFEESurvey/

UK Health Protection Agency Advisory Group on Non-ionising Radiation

http://www.hpa.org.uk/webw/HPAweb&HPAwebStandard/HPAweb\_C/1317133826368

Norwegian Institute of Public Health

http://www.fhi.no/dokumenter/545eea7147.pdf

## **Appendix C**

Proposed Site Plan and Elevations prepared by SAC Wireless Inc. Dated 4/15/14.



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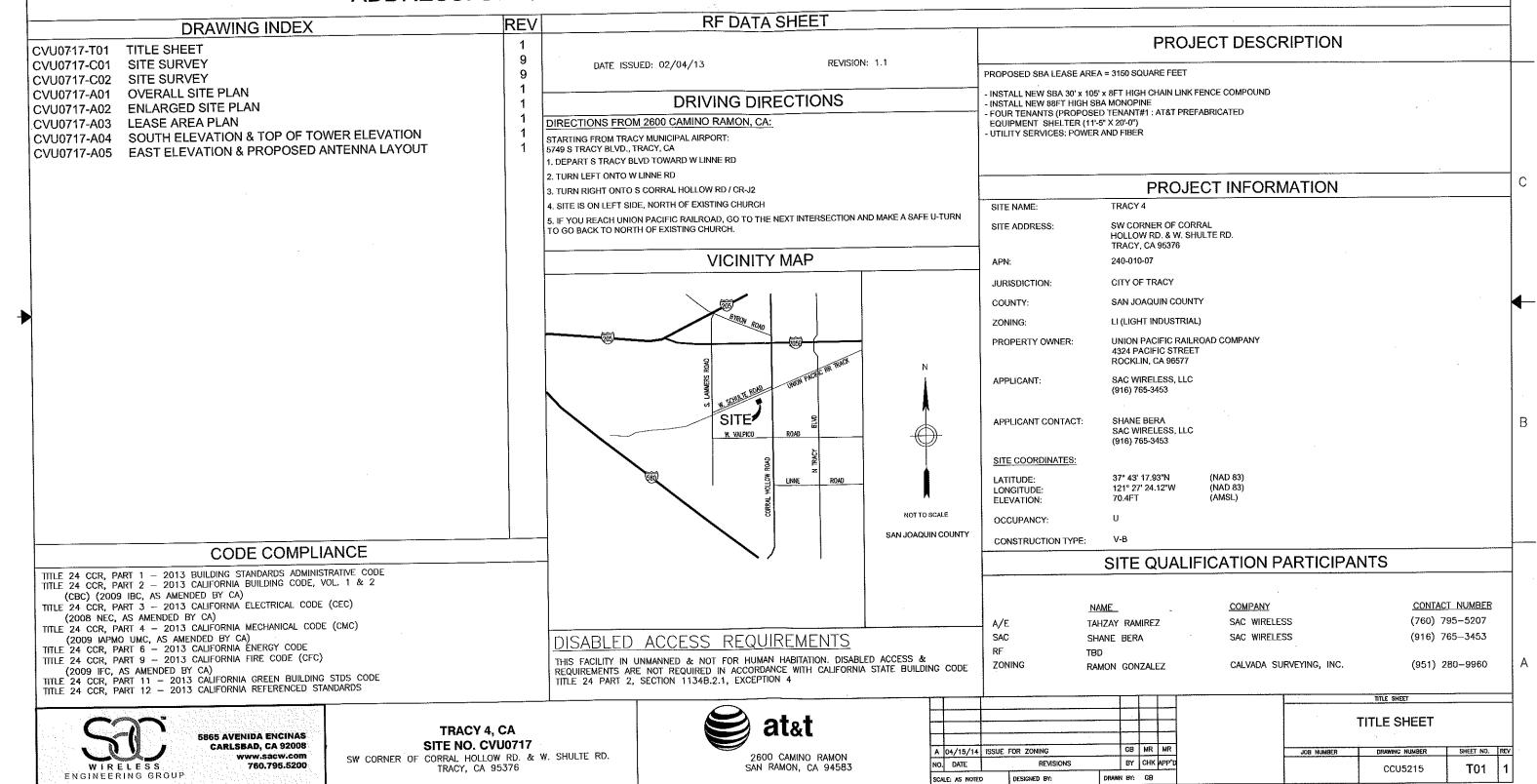
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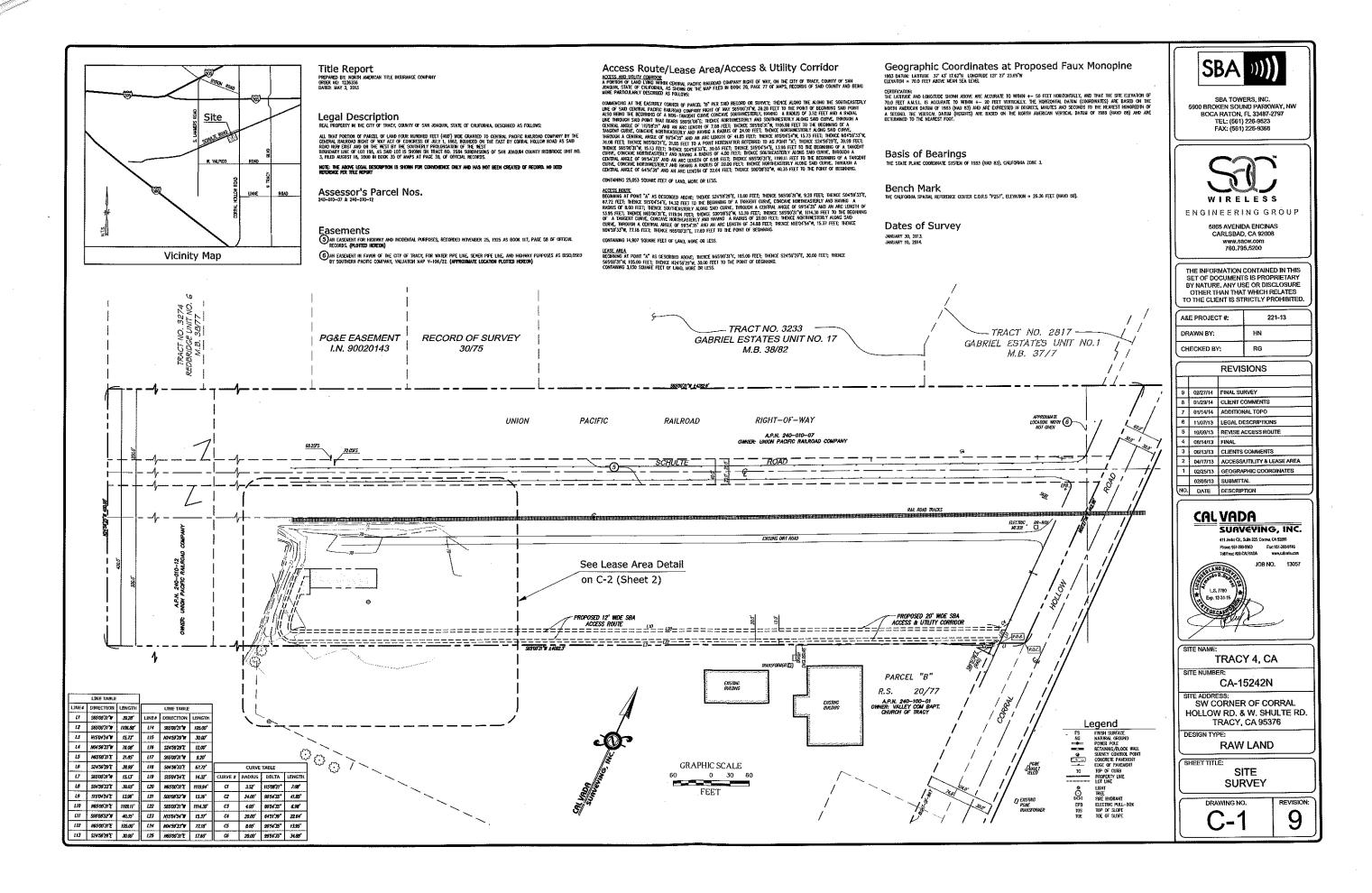
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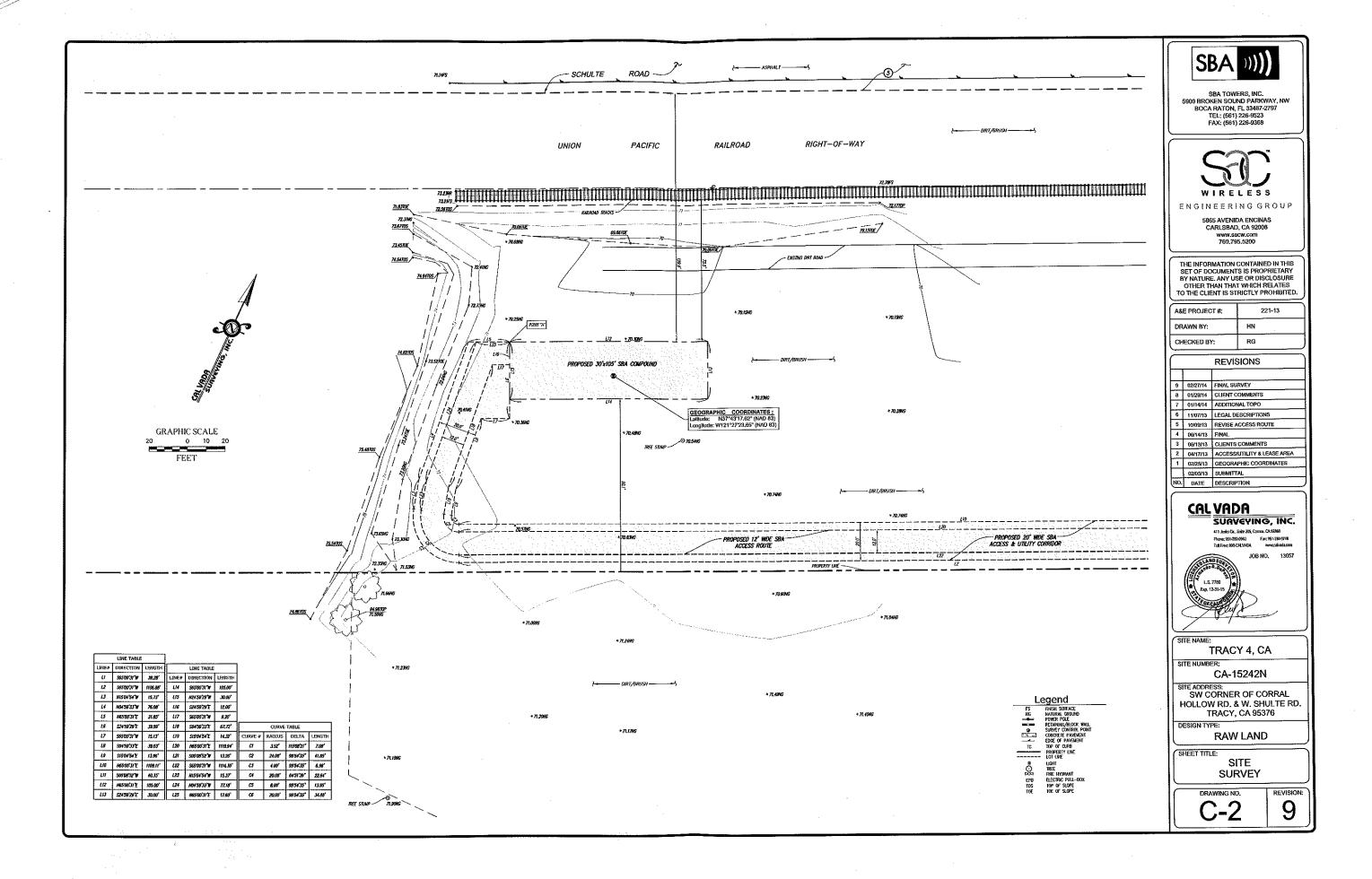
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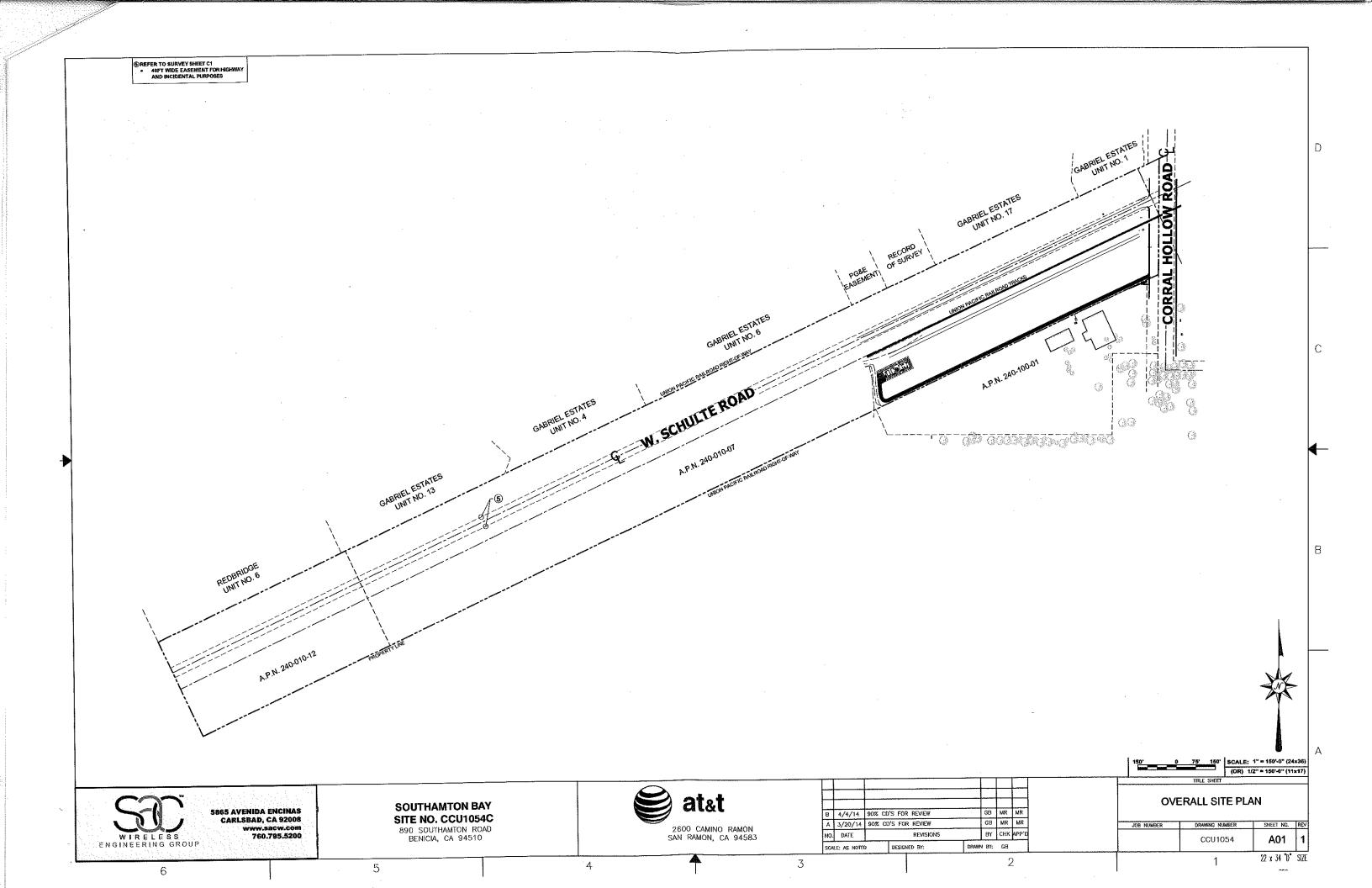
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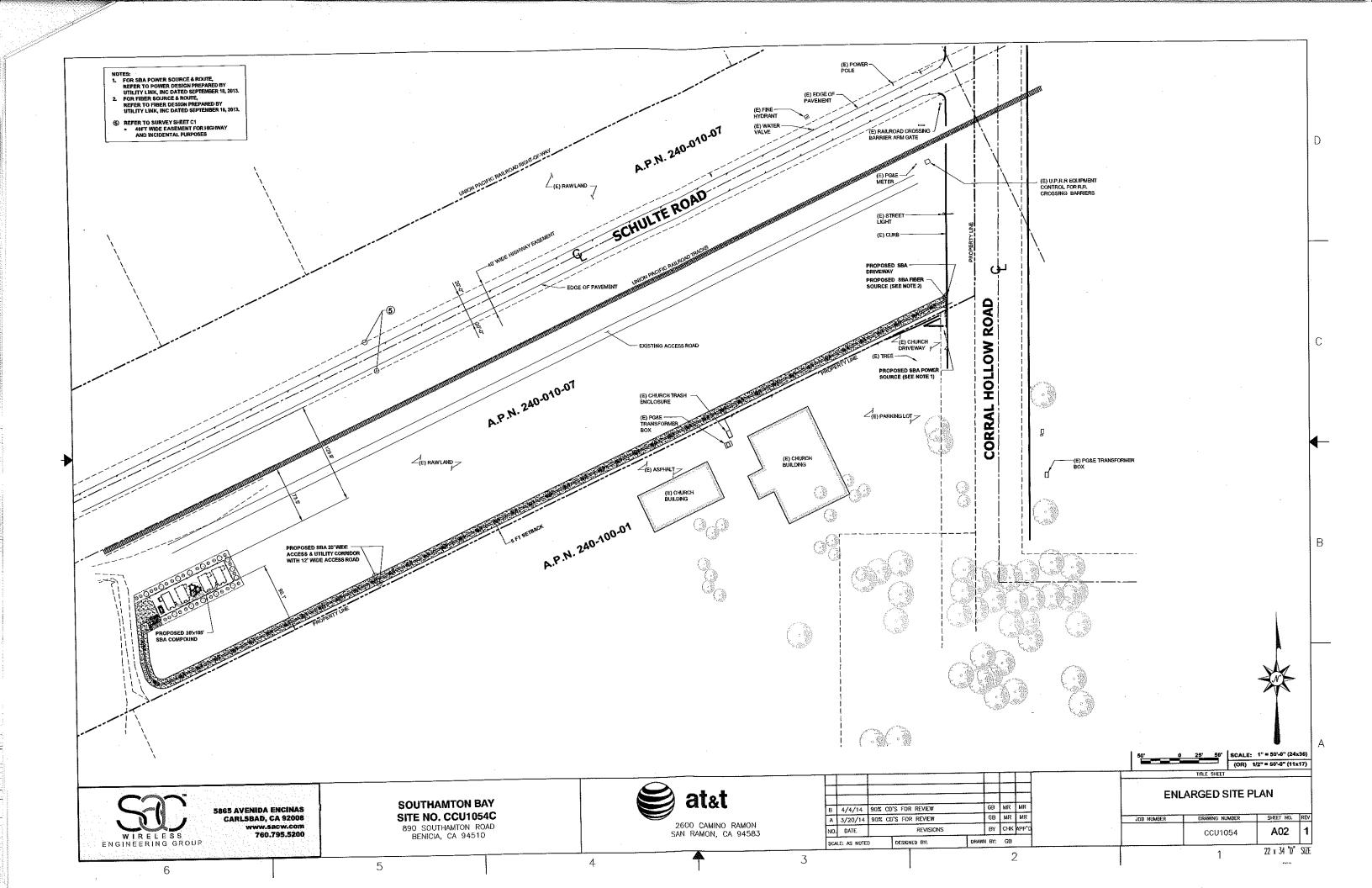
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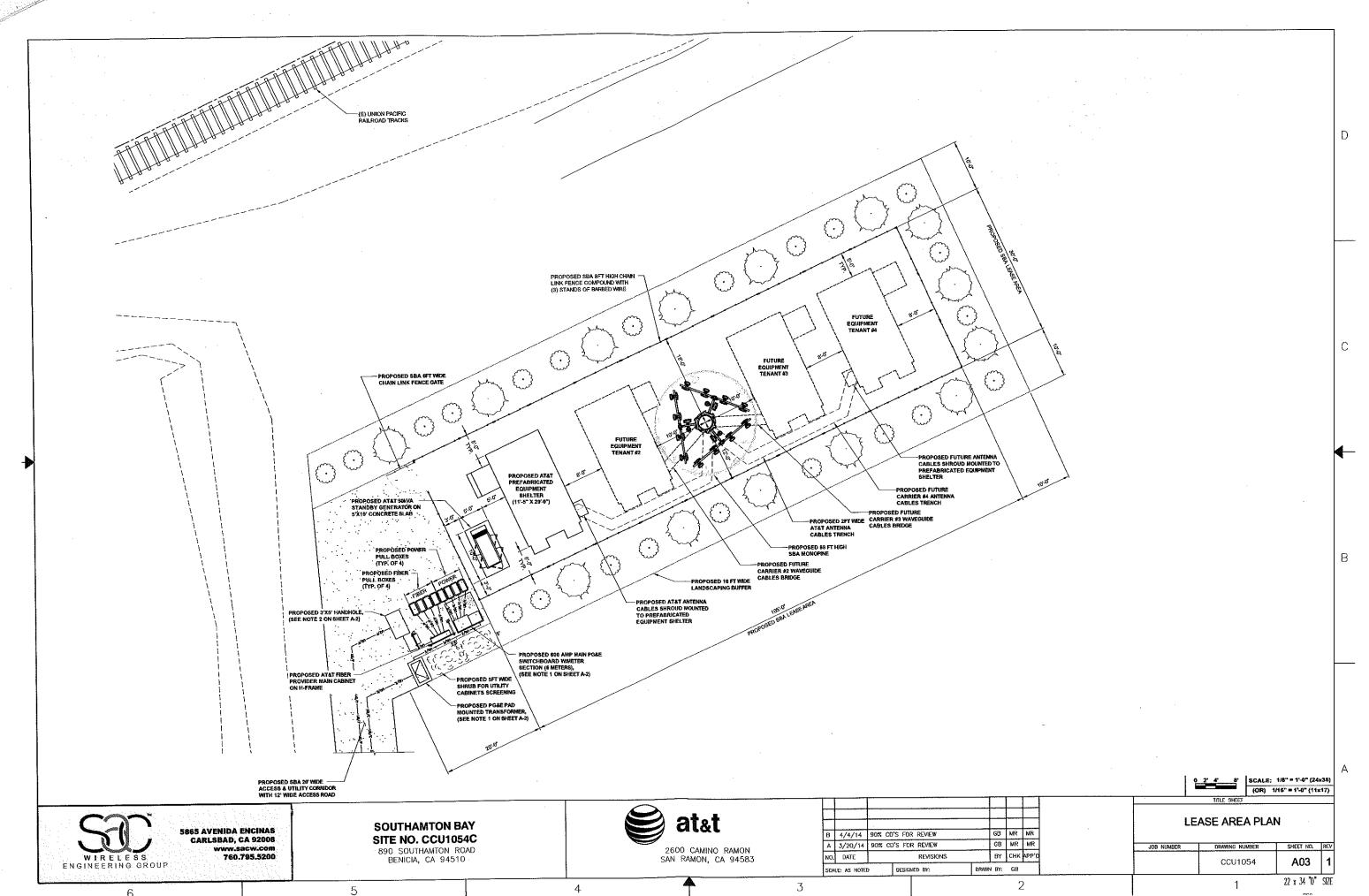


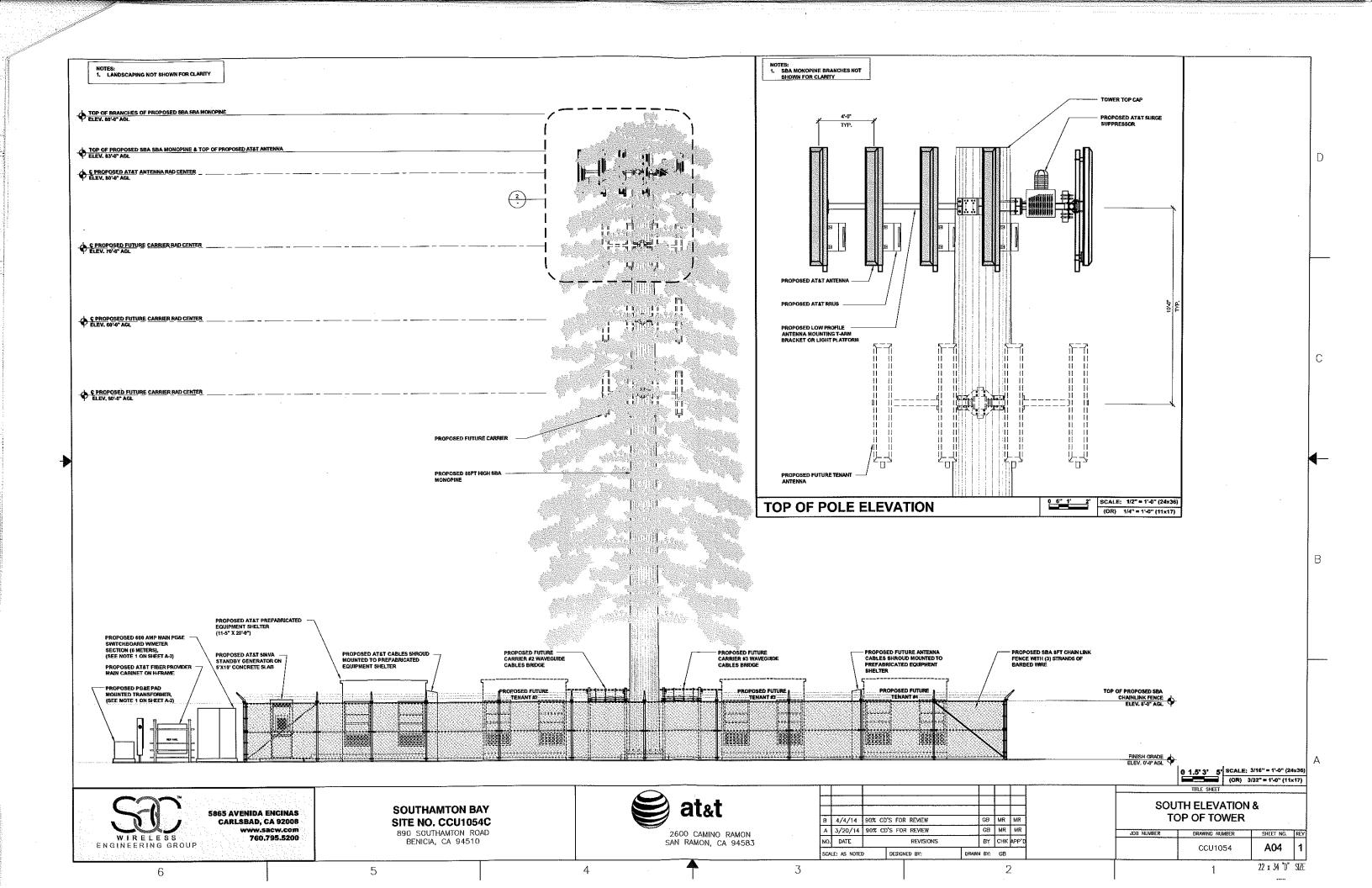


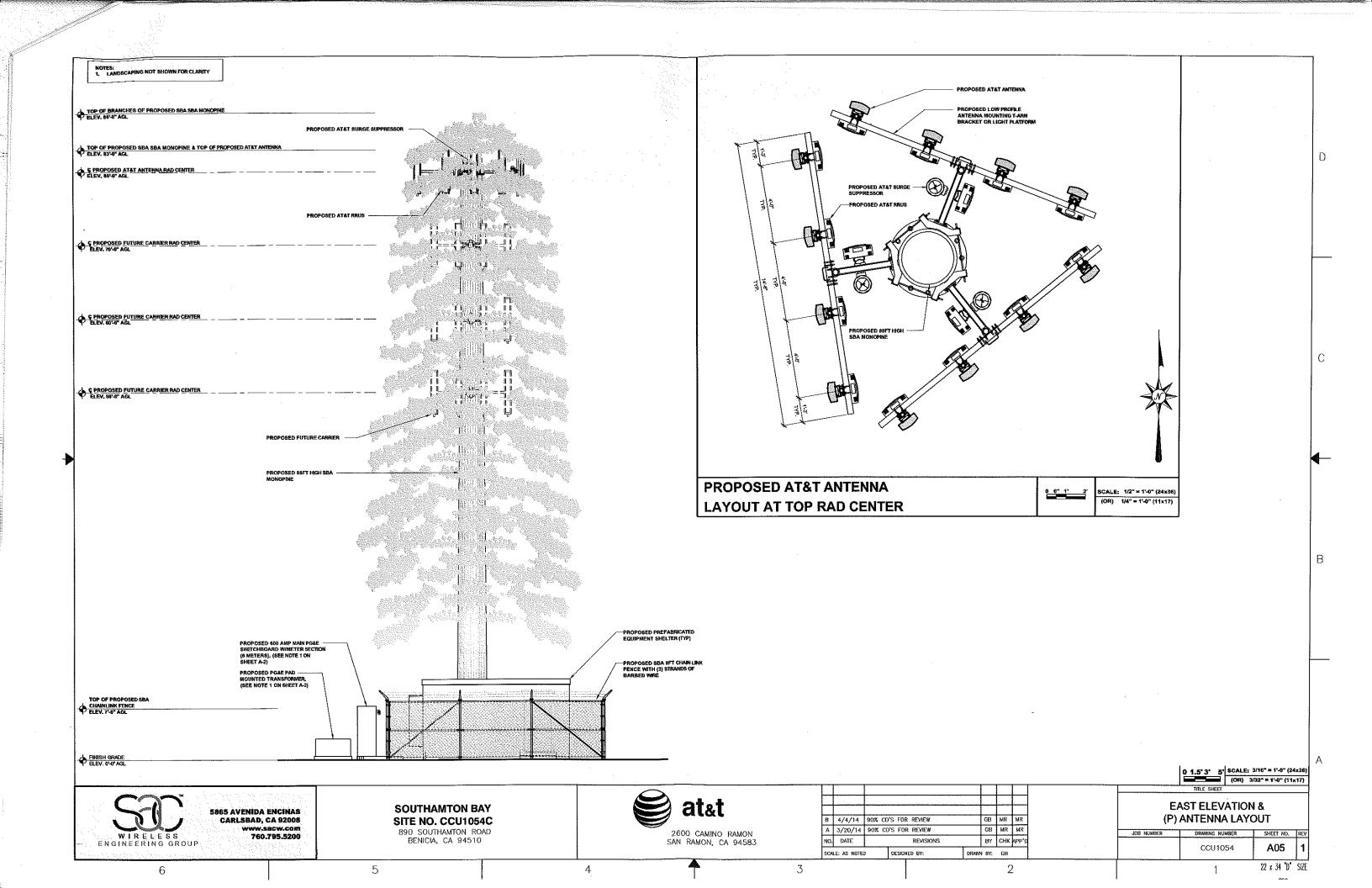


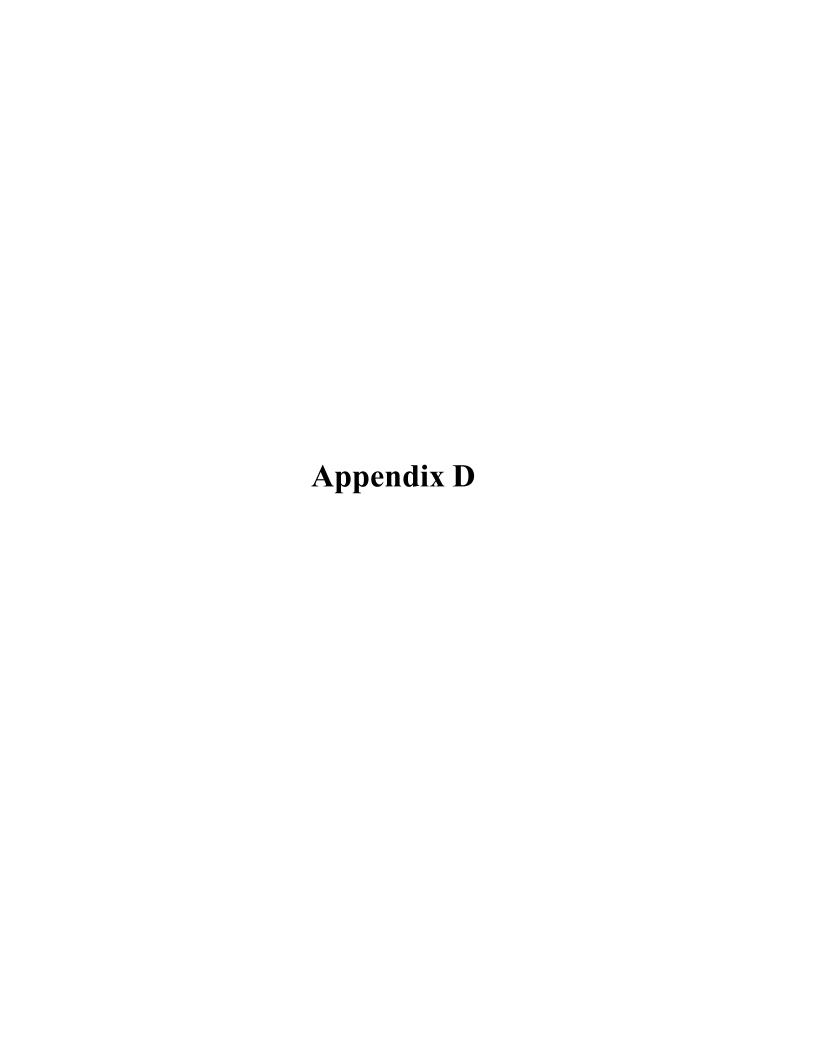














#### STATEMENT OF EXPERIENCE

#### Jerrold Talmadge Bushberg, Ph.D., DABMP, DABSNM, FAAPM

(800) 760-8414 jbushberg@hampc.com

Dr. Jerrold Bushberg has performed health and safety analysis for RF & ELF transmissions systems since 1978 and is an expert in both health physics and medical physics. The scientific discipline of Health Physics is devoted to radiation protection, which, among other things, involves providing analysis of radiation exposure conditions, biological effects research, regulations and standards as well as recommendations regarding the use and safety of ionizing and non-ionizing radiation. In addition, Dr. Bushberg has extensive experience and lectures on several related topics including medical physics, radiation protection, (ionizing and non-ionizing), radiation biology, the science of risk assessment and effective risk communication in the public sector.

Dr. Bushberg's doctoral dissertation at Purdue University was on various aspects of the biological effects of microwave radiation. He has maintained a strong professional involvement in this subject and has served as consultant or appeared as an expert witness on this subject to a wide variety of organizations/institutions including, local governments, school districts, city planning departments, telecommunications companies, the California Public Utilities Commission, the California Council on Science and Technology, national news organizations, and the U.S. Congress. In addition, his consultation services have included detailed computer based modeling of RF exposures as well as on-site safety inspections. Dr. Bushberg has performed RF & ELF environmental field measurements and recommend appropriate mitigation measures for numerous transmission facilities in order to assure compliance with FCC and other safety regulations and standards. The consultation services provided by Dr. Bushberg are based on his professional judgement as an independent scientist, however they are not intended to necessarily represent the views of any other organization.

Dr. Bushberg is a member of the main scientific body of International Committee on Electromagnetic Safety (ICES) which reviews and evaluates the scientific literature on the biological effects of nonionizing electromagnetic radiation and establishes exposure standards. He also serves on the ICES Risk Assessment Working Group that is responsible for evaluating and characterizing the risks of nonionizing electromagnetic radiation. Dr. Bushberg was appointed and is serving as a member of the main scientific council of the National Council on Radiation Protection and Measurements (NCRP). He is also the Senior Scientific Vice-President of the NCRP and chairman of the NCRP Board of Directors. Dr. Bushberg has served as chair of the NCRP committee on Radiation Protection in Medicine and he continues to serve as a member of this committee as well as the NCRP scientific advisory committee on Non-ionizing Radiation Safety. The NCRP is the nation's preeminent scientific radiation protection organization, chartered by Congress to evaluate and provide expert consultation on a wide variety of radiological health issues. The current FCC RF exposure safety standards are based, in large part, on the recommendations of the NCRP. Dr. Bushberg was elected to the International Engineering in Medicine and Biology Society Committee on Man and Radiation (COMAR) which has as its primary area of responsibility the examination and interpreting the biological effects of non-ionizing electromagnetic energy and presenting its findings in an authoritative and professional manner. Dr. Bushberg also served for several years as a member of a six person U.S. expert delegation to the international scientific community on Scientific and Technical Issues for Mobile Communication Systems established by the FCC and the FDA Center for Devices and Radiological Health.

Dr. Bushberg is a full member of the Bioelectromagnetics Society, the Health Physics Society and the Radiation Research Society. Dr. Bushberg received both a Masters of Science and Ph.D. from the Department of Bionucleonics at Purdue University. Dr. Bushberg is a fellow of the American Association of Physicists in Medicine and is certified by several national professional boards with specific sub-specialty certification in radiation protection and medical physics. Prior to coming to California, Dr. Bushberg was on the faculty of Yale University School of Medicine.

#### ATTACHMENT E

RESOL	UTION	

APPROVING A RENEWAL/EXTENSION OF THE CONDITIONAL USE PERMIT APPROVAL FOR APPLICATION NUMBER CUP13-0007 TO ALLOW THE CONSTRUCTION OF A NEW TELECOMMUNICATION FACILITY IN THE FORM OF A PINE TREE, KNOWN AS A MONOPINE, AND FOUR APPROXIMATELY 230 SQUARE FOOT EQUIPMENT SHELTERS, LOCATED APPROXIMATELY 1,000 FEET WEST OF CORRAL HOLLOW ROAD, SOUTH OF W. SCHULTE ROAD, ASSESSOR'S PARCEL NUMBER 240-010-07.

APPLICANT IS SAC WIRELESS REPRESENTING AT&T AND SBA. PROPERTY OWNER IS THE UNION PACIFIC RAILROAD COMPANY.

APPLICATION NUMBER EXT15-0002

WHEREAS, On August 13, 2014, Planning Commission approved Conditional Use Permit Application Number CUP13-0007 to allow construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters, located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07, and

WHEREAS, Pursuant to Tracy Municipal Code Sections 10.08.4350 and 10.08.4360, a Conditional Use Permit shall lapse and become void six months following the effective date of the approval unless the Planning Commission's approval granted a greater time limit or a building permit is issued prior to the expiration date, and

WHEREAS, A Conditional Use Permit may be renewed/extended for an additional period of six months or for a greater period, provided that prior to the expiration date, an application for renewal of the Conditional Use Permit is filed with the City, and

WHEREAS, Conditional Use Permit approval becomes effective fifteen days following Planning Commission action, and

WHEREAS, Conditional Use Permit approval for Application Number CUP13-0007 became effective on August 28, 2014 and was set to expire on February 28, 2015; and

WHEREAS, On February 16, 2015, SAC Wireless, representing AT&T and SBA, submitted a request for a six month renewal/extension of the Conditional Use Permit approval, and

WHEREAS, The project is consistent with the Environmental Impact Report (EIR) that was prepared for the City's General Plan and certified in February 2011. In accordance with California Environmental Quality Act (CEQA) Guidelines Section 15183, no further environmental assessment is required. An analysis of the project shows that no significant on or off-site impacts will occur as a result of this particular project that were not previously addressed in the General Plan EIR. No evidence exists of any significant impacts to occur off-site as a result of the project because traffic, air quality, aesthetics, land use and other potential cumulative impacts have already been considered within the original environmental documentation. No new evidence of potentially significant effects has been identified as a result of this project. Additionally, the project is categorically exempt from CEQA pursuant to CEQA Guidelines Section 15332, which pertains to certain infill development projects, because

Resolution		
Page 2		

the project is consistent with the General Plan and Zoning, occurs within City limits on a project site of no more than five acres substantially surrounded by urban uses, has no value as habitat for endangered, rare or threatened species, would not result in any significant effects relating to traffic, noise, air quality, or water quality, and can be adequately served by all required utilities and public services. No further environmental assessment is necessary, and

WHEREAS, The Planning Commission conducted a public hearing to consider the renewal of the Conditional Use Permit approval for Application Number CUP13-0007 on March 25, 2015;

NOW, THEREFORE BE IT RESOLVED, The Planning Commission hereby approves a renewal/extension of the Conditional Use Permit approval for Application Number CUP13-0007 to allow the construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07, Application Number EXT15-0002, subject to the conditions contained in Exhibit 1 to this Resolution, and based on the following findings:

- There are circumstances or conditions applicable to the land, structure or use, which make
  the granting of a use permit necessary for the preservation and enjoyment of a substantial
  property right because wireless communication sites are permitted subject to the granting of
  a Conditional Use Permit as provided in Tracy Municipal Code, Chapter 10.25,
  Telecommunications Ordinance.
- 2. The proposed location of the wireless communication site is in accordance with the objectives of Chapter 10.08 of the Tracy Municipal Code, and the purposes of the zone in which the site is located because the location of the site and the proposed design as a monopine is consistent with the Telecommunication Ordinance, the General Plan designation of Residential Low, and the Low Density Residential Zone District in which it is located.
- 3. The proposed location of the use and the conditions under which it would be operated or maintained will not be detrimental to the public health, safety, or welfare or materially injurious to, or inharmonious with, properties or improvements in the vicinity because the wireless communication site, as designed and conditioned, will be harmonious with the properties and improvements in the vicinity and therefore will not have negative effects on property in the vicinity because the design as a monopine is compatible with the surrounding area and because the facility will be set back approximately 1,000 from Corral Hollow Road. Furthermore, the proposed wireless communication site will meet the requirements of the California Environmental Quality Act, the Uniform Building Code, applicable provisions of the Tracy Municipal Code, and standards established by the Federal Communication Commission (FCC).
- 4. The proposed use will comply with each of the applicable provisions of Chapter 10.08 of the Tracy Municipal Code because the project is consistent with the procedural and design requirements of the City's Telecommunication Ordinance, Tracy Municipal Code Chapter 10.25.

Resolution Page 3		
The fo	oregoing Resolution arch 2015, by the following vote	was adopted by the Planning Commission on the e:
AYES: NOES: ABSENT: ABSTAIN:	COMMISSION MEMBERS: COMMISSION MEMBERS: COMMISSION MEMBERS: COMMISSION MEMBERS:	
ATTEST:		CHAIR
STAFF LIAIS	ON	

Exhibit "1"

Conditions of Approval for renewal/extension of a Conditional Use Permit (CUP13-0007) to allow the construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07

Application Number EXT15-0002

These Conditions of Approval shall apply to the renewal/extension of the Conditional Use Permit approval (CUP13-0007) for construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07, Application Number EXT15-0002 (hereinafter "Project") proposed by SAC Wireless representing AT&T and SBA (hereinafter "Applicant").

- A. The following definitions shall apply to these Conditions of Approval:
  - 1. "Applicant" means any person, or other legal entity, defined as a "Developer".
  - 2. "City Engineer" means the City Engineer of the City of Tracy, or any other duly licensed engineer designated by the City Manager, the Development Services Director, or the City Engineer to perform the duties set forth herein.
  - 3. "City Regulations" mean all written laws, rules, and policies established by the City, including those set forth in the City of Tracy General Plan, the Tracy Municipal Code, ordinances, resolutions, policies, procedures, and the City's Design Documents (including the Standard Plans, Standard Specifications, Design Standards, and relevant Public Facility Master Plans).
  - 4. "Conditions of Approval" shall mean the conditions of approval applicable to the renewal of the Conditional Use Permit approval for Application Number CUP13-0007.
  - 5. "Developer" means any person, or other legal entity, who applies to the City to divide or cause to be divided real property within the Project boundaries, or who applies to the City to develop or improve any portion of the real property within the Project boundaries. The term "Developer" shall include all successors in interest.
  - 6. "Development Services Director" means the Development Services Director of the City of Tracy, or any other person designated by the City Manager or the Development Services Director to perform the duties set forth herein.
  - 7. "Project" means renewal/extension of the Conditional Use Permit approval for Application Number CUP13-0007 to allow construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07, Application Number EXT15-0002.
  - 8. "Property" means the real property located approximately 1,000 feet west of Corral Hollow Road, south of W. Schulte Road, Assessor's Parcel Number 240-010-07,

which is the subject of Conditional Use Permit approval for construction of a new telecommunication facility in the form of a pine tree, known as a monopine, and four approximately 230 square foot equipment shelters, Application Numbers CUP13-0007 and EXT15-0002.

#### B. Planning Division Conditions of Approval

- 1. The Developer shall comply with all laws (federal, state, and local) related to the development of real property within the Project, including, but not limited to: the Planning and Zoning Law (Government Code sections 65000, et seq.), the California Environmental Quality Act (Public Resources Code sections 21000, et seq., "CEQA"), the Guidelines for California Environmental Quality Act (California Administrative Code, title 14, sections 1500, et seq., "CEQA Guidelines"), Uniform Building Code, and Uniform Fire Code.
- 2. Unless specifically modified by these Conditions of Approval, the Developer shall comply with all City Regulations.
- 3. Any violation of State or Federal Law or local ordinances shall be grounds for revocation of the conditional use permit.
- 4. Pursuant to Government Code section 65009, including section 65009(e)(1), the City HEREBY NOTIFIES the applicant that any action challenging these conditions must be commenced, in writing, within 90 days of the approval of this conditional use permit.
- 5. The project shall be developed in substantial compliance with the site plans and elevations received by the Development Services Department on May 23, 2014 and the photo simulations received April 21, 2014, except as modified herein.
- 6. Prior to issuance of a building permit, the Developer shall submit a landscape and irrigation plan that shows the 10-foot wide landscape strip around the outside of the perimeter fence to include the planting of drought tolerant shrubs and at least 10 drought tolerant trees, to the satisfaction of the Development Services Director.
- 7. Prior to issuance of a building permit, the Developer shall submit construction plans that show a minimum 12-foot wide all-weather access road capable of sustaining fire apparatus (needs to be able to sustain 25,000 pounds per axle vertical loading) with two turn-outs (500-foot intervals) of minimum 20-foot width and 40-foot length with a 30-foot transition lane in front of and behind each turn-out location, and also provide an area for emergency vehicle turnaround, to the satisfaction of the Development Services Director.
- 8. Prior to issuance of final building inspection, the Developer shall install Knox-Boxes or Knox-Padlocks at all entry gates, to the satisfaction of the Development Services Director.

- 9. Prior to issuance of a building permit, the Developer shall submit construction plans that show the perimeter fence to be an eight-foot high masonry wall around the perimeter of the site, to the satisfaction of the Development Services Director.
- 10. This renewal/extension of the Conditional Use Permit approval for Application Number CUP13-0007 shall be for an additional six months, extending the time limit to September 28, 2015.

#### **AGENDA ITEM 4-A**

#### REQUEST

#### CITY COUNCIL DIRECTION REGARDING PLANNING COMMISSION MINUTES

#### **DISCUSSION**

At the January 20, 2015, City Council meeting, Council amended the City Council policy related to the procedures for preparation, posting and distribution of agenda and the conduct of public meetings and moved from summary to action minutes (Attachment A).

In accordance with Planning Commission Bylaws "All meetings shall be conducted in accordance with the current Council meeting procedures". As such, effective with the minutes for March 25, 2015, the Planning Commission minutes will move from summary to action minutes.

#### RECOMMENDATION

Staff recommends the Planning Commission accept the update.

Prepared by: Sandra Edwards, Executive Assistant

Reviewed by: Bill Dean, Assistant Development Services Director

Approved by: Andrew Malik, Development Services Director

#### ATTACHMENT

Attachment A - City Council Staff Report - January 20, 2015

January 20, 2015

#### AGENDA ITEM 1.H

#### REQUEST

APPROVE AMENDMENTS TO THE CITY COUNCIL POLICY RELATED TO PROCEDURES FOR PREPARATION, POSTING AND DISTRIBUTION OF AGENDA AND THE CONDUCT OF PUBLIC MEETINGS INCLUDING CHANGING FROM SUMMARY TO ACTION MINUTES

#### **EXECUTIVE SUMMARY**

This agenda item requests an amendment to the Minutes Section of the Council policy to move from summary to action minutes and includes additional administrative updates.

#### DISCUSSION

The Tracy Municipal Code states that the City Clerk shall be responsible for recording and maintaining a record of Council proceedings. In Tracy, the minutes are in the format of "Summary" Minutes. The practice in Tracy has been that following the Council meeting, and ideally before the next Council meeting, the minutes are typically completed. The process of completing the summary minutes takes several hours spread over a few days depending on the length of the meeting and the Clerk's office workload, as it requires listening to the audio tape for confirmation and clarification of the proceedings.

State Law only requires the minutes to include the actions taken. "Action" Minutes include all actions taken by the Council, and a listing of speakers during public comment. Since cities have moved to live streaming of Council meetings and video archiving, today's best practice is to prepare action-orientated minutes that are accurate, brief and clear. Many cities that videotape and/or audiotape their meetings have changed from Summary minutes to Action minutes. Attachment A is an article discussing the "Best Practice" benefits of Action Minutes, entitled "Less is More: Action Minutes Serve the City Best." (Attachment A).

Additionally, as part of a best practices review completed by Lee Price, MMC, for the City of Tracy's City Clerk Office, the following recommendation was made:

"Minutes' preparation is a core responsibility for the Clerk. GC§36814 requires that the Clerk prepare an accurate record of the proceedings and the minutes are considered the "official" record of the meeting. New law also requires that the Clerk include in the Minutes a breakdown of the vote. The City Clerk's Office is behind in the preparation of meeting minutes.... A quick review of minutes on the City's website reveals that the minutes for regular meetings are written in a summary format, which is time-consuming to write. The minutes include background which is either included in the staff report or provided orally by staff

Agenda Item 1.H January 20, 2015 Page 3

#### **RECOMMENDATION**

Staff recommends that City Council amend the City Council Policy related to Procedures for preparation, posting and distribution of agenda and the conduct of public meetings and move from summary to action minutes.

Prepared by: Carole Fleischmann, Interim City Clerk

Reviewed by: Maria A. Hurtado, Assistant City Manager

Approved by: Troy Brown, City Manager

#### <u>ATTACHMENTS</u>

Attachment A: Article "Less is More: Action Minutes Serve the City Best", by Professional

Registered Parliamentarian Ann G. Macfarlane

Attachment B: October 21, 2014 Council Meeting: Action Minutes Format

Attachment C: October 21, 2014 Council Meeting: Summary Minutes Format

Attachment D: Proposed Changes to City Council Policy on Procedures for Preparation,

Posting and Distribution of Agenda and the Conduct of Public Meetings.

#### RESOLUTION 2015-012

#### **RESCINDING RESOLUTION 2008-140 AND** ESTABLISHING UPDATED COUNCIL POLICIES AND PROCEDURES

WHEREAS, On July 15, 2008, the Council adopted Resolution 2008-140 which revised the "Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings, and

WHEREAS, On January 20, 2015, Council desired to amend the City Council Policy related to procedures for preparation, posting and distribution of agenda and the conduct of public meetings and move from summary to action minutes, and

WHEREAS, There is no fiscal impact to the General Fund;

NOW, THEREFORE, BE IT RESOLVED, That the City Council hereby rescinds Resolution 2008-140 and adopts the "Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings" attached as Exhibit "A."

The foregoing Resolution 2015-012 was adopted by the Tracy City Council on the 20th day of January 2015, by the following vote:

AYES:

COUNCIL MEMBERS: MITRACOS, RICKMAN, VARGAS, YOUNG, MACIEL

NOES:

COUNCIL MEMBERS: NONE

ABSENT:

COUNCIL MEMBERS: NONE

ABSTAIN:

COUNCIL MEMBERS: NONE

# PROCEDURES FOR PREPARATION, POSTING AND DISTRIBUTION OF AGENDA AND THE CONDUCT OF PUBLIC MEETINGS

(Exhibit "A" to Resolution No. 2015-012)

#### Applicability

The procedures outlined below relating to the preparation, posting and distribution of agendas apply to the City Council, the Successor Agency to the Community Development Agency, the South County Fire Authority, the Public Facilities Corporation, the Tracy Operating Partnership Joint Powers Authority, and all City Boards, Commissions, and Committees. The procedures outlined below relating to the conduct of Council meetings apply only to the City Council. All City Council meetings shall be open to the public; however, the City Council may hold closed sessions as authorized by state law.

#### A. Preparation, Posting and Distribution of Agenda

#### Purpose of Agenda

The agenda process serves four purposes:

- As a communication mechanism, the agenda informs City staff, City Council, the public and the press.
- As a compliance mechanism, the agenda process ensures compliance with mandated state laws.
- As a decision-making mechanism, the agenda process regularly brings City business to the City Council for consideration and action. Agenda items should contain enough background information so City Council can obtain a full understanding of the issues. The agenda item should conclude with a staff recommendation so City Council has the benefit of staff input prior to making a final decision.
- As a historical reference that can be kept as a record of proceedings and actions as needed for future actions and/or litigation.

#### Agenda

As set forth above, the purpose of the agenda is to provide a framework within which Council meetings can be conducted and to effectively implement the approved Council programs, goals and budget. Staff shall work within the policies established by Council and not place matters on the agenda that are outside the scope of existing work programs and priorities except as approved by a majority of the Council, or matters necessary to the proper operation and well-being of the City.

The agenda shall contain a brief general description of each item of business to be transacted or discussed at the meeting.

Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings
Page 2

#### Distribution of Agenda

At a minimum the posting and distribution of all agendas shall be done in accordance with the Ralph M. Brown Act ("Brown Act") (California Government Code sections 54950 et seq.). Agendas for regular meetings shall be posted 72 hours prior to the meeting; special meeting agendas shall be posted not less than 24 hours prior to the meeting. All agendas shall be posted in the following locations: City Hall, the library, the City's website, and other locations as may be required by a particular Board or Commission's Bylaws. Posting of agendas at City Hall shall be the official location for purposes of Brown Act compliance.

The agenda packets are provided to City Council Members on the Thursday (or Friday) prior to City Council meeting. Distribution to the staff, public and media shall occur immediately after distribution to the City Council. The City will provide, by mail, a copy of the agenda cover sheet and the specific item relating to any individual and/or company which has an item on any given Council agenda.

Agenda subscriptions are available from the City Clerk's Office, 333 Civic Center Plaza, Tracy, (Tel: 209/831-6105). Copies of the agenda, and of individual agenda items, are available at costs established in the City's Master Fee Schedule. Copies of the agenda are also available at the Library and the agenda is posted on the City's website <a href="www.ci.tracy.ca.us">www.ci.tracy.ca.us</a>.

### <u>Public Access to Written Materials after the Agenda has been Posted or Distributed at Council Meetings</u>

On occasion, Council may receive written materials either after the Agenda has been posted or at a Council meeting. These written materials are typically related to an agendized item or handed out during Items from the Audience. Upon the Council receiving these written materials they become a public record. For materials related to an agendized item, a copy will be kept on file at the City Clerk's Office and will typically be posted on the City's website under "Materials Distributed at Council Meetings" 48 hours after the Council meeting.

#### B. Conduct of Council Meetings

#### Council Meetings

Council meetings are held on the first and third Tuesdays of the month, unless the meeting date falls on a holiday as defined in California Government Code Section 6700. No meeting shall be held on such a holiday, but a regular meeting shall be held at 7:00 p.m. on the next business day thereafter, as required by California Government Code Section 54954. Special meetings are scheduled as necessary.

Council meetings are broadcast live on Channel 26. Reruns of the preceding Council meeting are shown every Wednesday at 8:00 p.m. and every Saturday at 9:00 a.m. on Channel 26. Videotapes and DVD recordings of City Council meetings are available at costs established in the City's Master Fee Schedule.

#### Order of Business

The suggested order of business of Council meetings shall be as follows. However, the City Manager may make exceptions to the order as needed.

Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings
Page 3

- Roll Call
- 2. Pledge of Allegiance
- 3. Invocation
- 4. Proclamations and Awards
- Consent Calendar
- 6. Items from the Audience
- 7. Continued Public Hearings
- 8. New Public Hearings
- 9. Regular Items including Introduction and Second Readings of Ordinances
- 10. Items from the Audience
- 11. Staff Items
- 12. Council Items
- 13. Adjournment

The regular order of business may be changed or suspended for any purpose at any particular meeting by the Mayor.

The Council may determine whether it will consider any new items after 11:00 p.m. and shall determine which specific items will be considered. If an item is continued due to the lateness of the hour, the item shall be automatically placed on the agenda for the next regularly scheduled City Council meeting unless otherwise scheduled by motion action of the Council.

#### Consent Calendar

All items listed on the Consent Calendar are considered to be routine matters or consistent with previous City Council direction. One motion, a second and a roll call vote may enact the items listed on the Consent Calendar. No separate discussion of Consent Calendar items shall take place unless members of the City Council, City staff or the public request discussion on a specific item at the beginning of the meeting.

#### Public Access/Items from the Audience

It is the policy of the City Council that members of the public be allowed to address the Council on any agenda item or other matter within the Council's jurisdiction. Each member of the public will be allowed a maximum of five minutes for public input or testimony. At the Mayor's discretion, additional time for testimony may be granted. The Mayor shall request that individuals addressing the Council state their names and addresses for the record, to ensure accuracy in the minutes and for contact information. An individual's failure to state his or her name or address shall not preclude the individual from addressing the Council. The public shall be given an opportunity to speak on "Items of Interest to the Public." Agendas for regular meetings will have two opportunities for "Items from the Audience." The first opportunity will be limited to a 15-minute maximum period. The second opportunity will not have a maximum time limit. The five minute maximum time limit per speaker will apply to all "Items from the Audience." The City Clerk shall be the timekeeper.

#### Non-Agendized Items (Items from the Audience and Council Items)

No matters, other than those on the posted agenda, shall be acted upon by the Council. However, items may be added to the agenda (such as emergency matters) as permitted in the Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings Page 4

Brown Act. Brief announcements, brief responses or questions for clarification, may be made to statements or questions raised on items not on the agenda.

Action on any item not on the agenda shall be deferred until the item is properly listed on the agenda for a subsequent Council meeting unless added due to an immediate need if permitted under state law.

#### Council Member Request for Matters to be Discussed by Council

The intent of this policy is to provide an orderly means through which an individual Council Member can raise an issue for discussion and possible City Council direction or action. The policy described below has two parts. The first part is to enable the Council Member to place a matter in front of the Council. The second part is to enable the Council to determine whether staff time should be spent on the issue.

- Part 1: Council Members wishing to have a matter discussed by the City Council may do so by one of two means:
  - 1. During a Council meeting, under "Council Items," a Council Member may request that a matter be placed on a future agenda for discussion. The Council Member will state the meeting date for which he/she wishes the item to be agendized.
  - 2. In advance of a Council meeting, a Council Member may contact the City Manager, or his/her designee, via telephone, email, or in person and convey the desired title of the agenda item and desired meeting date. The desired title must be conveyed before 12:00 p.m. on the Wednesday prior to the Council meeting. This will give the City Clerk's Office time on the following Thursday to finalize the agenda and post it within the required timeframe. Requests received after this deadline shall be placed on the agenda for the following regularly-scheduled meeting. The item will then be added under the "Council Items" section of the agenda in the order it was received. It is the Council Member's option to prepare a one page summary report for the City Clerk's Office to include in the Council agenda packet. The one page summary will identify the Council Member who made the request and briefly describe the nature of the item.

Staff will not spend time preparing any reports or analyses on the requested item. The only staff assistance provided at this initial stage would be to help the Council Member frame the issue, if needed, so that the Council and public clearly understand the request.

Part 2: Consideration of the Council Member's Request: When the item is called at the Council meeting, the Council Member who made the request will describe the item. The Council discussion will be limited to determining whether staff time and City resources should be spent researching the particular agenda item and whether to direct staff to conduct further analysis on the item. Council will not take action on the item itself.

Concurrence that staff time and City resources will be devoted to the item does not signify approval of the item. It only indicates that the Council wishes to have it studied

Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings Page 5

further. Additionally, the Council may, at any time, decide to drop the matter, even after the matter has been analyzed by staff.

Upon the concurrence of a majority of the Council that the item should be researched and agendized, the City Manager will determine when to place the item on a future agenda based on time necessary to complete the research and staff workload considerations and the effect on City Council established priorities.

#### Members of the Public - Request for Agenda Items

When a member of the public raises an item at a Council meeting which requires attention, such items shall be referred to staff for follow-up. If the requesting member of the public is not satisfied with staff's response to his/her question, the member of the public may request a Council Member to sponsor his/her item for discussion at a future Council meeting. In such cases, the sponsoring Council Member shall follow those procedures described under "Council Member Request for Agenda Items." Placing an item from a member of the public on a Council agenda does not imply or guarantee a decision or action different from that taken by staff in the initial follow-up to the question or request.

#### Public Hearings

Public hearings are required for a variety of City Council actions such as most changes to the Tracy Municipal Code, zoning revisions, some annexations, street vacations, weed abatement, liens, fee increases, etc. Whenever the law provides that publication of a notice shall be made, such notice shall be published in a newspaper of general circulation for the period prescribed, the number of times, and in the manner required. Each speaker will be allowed a maximum of five minutes for public input or testimony. At the Mayor's discretion, additional time for testimony may be granted. The City Clerk shall be the timekeeper.

#### Presentations to the Council

Letters and written communications: Speakers are encouraged to submit comments in writing at the earliest possible time to ensure distribution to Council and other interested parties. Letters submitted with a request that they be read into the record will be done so only upon a request of the majority of the Council.

PowerPoint (or similar): Staff and members of the public who wish to make PowerPoint, Video or similar presentations to the Council will utilize the City's audio/visual equipment. Staff and members of the public are required to provide the City Clerk's Office with the DVD/CD/Video (or email copy) of the presentation no later than 24 hours prior to the Council meeting.

Additionally, eight hard copies of the presentation material shall be provided to the City Clerk's Office for inclusion in the record of the meeting and for distribution to Council, City Attorney and City Manager.

#### Americans with Disabilities Act

The City of Tracy is in compliance with the Americans with Disabilities Act and will make all reasonable accommodations for the disabled. To allow for such reasonable accommodations,

Procedures for Preparation, Posting and Distribution of Agenda and the Conduct of Public Meetings Page 6

persons requiring assistance or auxiliary aids to participate at a City meeting, should contact the City Manager's Office at (209) 831-6000 at least 24 hours prior to the meeting.

#### Workshops

The purpose of a workshop is to inform the policy body on complex issues. Workshops provide an opportunity for the Council to review documents and request additional information. However, no final Council action shall be taken during the workshop on workshop items.

#### Procedure for Invocations

Any member of the public who wishes to offer an invocation prior to the opening of a regular City Council meeting shall contact the City Clerk. The City Clerk shall select a mutually agreeable City Council meeting date for the invocation.

#### Minutes

The City Clerk's office shall be responsible for the preparation and distribution of the Council minutes. The minutes shall include a public report on any action taken and the vote or abstention on such action of each Council Member present for the action. Unless a reading of the minutes is requested by a Council Member, the minutes may be approved as a Consent Calendar item.

No minutes or written record of closed sessions of the City Council shall be kept, except as required by state law or as directed by the majority vote of the City Council. The Council shall report at a public meeting any action taken in closed session, as required by Government Code Section 54957.1.

The City Clerk shall include a report on posting of the agenda in the minutes.

#### Rules of Decorum - Enforcement

While the Council is in session, all persons shall preserve the order and decorum of the session. The standards of order and decorum shall be governed by common sense. Any person who disrupts the orderly course of the meeting is guilty of an infraction and may be called out of order by the Mayor and barred from further participation during that session of the Council in accordance with the Brown Act and the California Penal Code.

(Exhibit "A" to Resolution No. 2015-012)