# NOTICE OF SPECIAL MEETING

Pursuant to Section 54956 of the Government Code of the State of California, a Special meeting of the **SOUTH COUNTY FIRE AUTHORITY** is hereby called for:

Date/Time: Tuesday, May 12, 2015, 4:30 p.m.

(or as soon thereafter as possible)

Location: Council Chambers

333 Civic Center Plaza, Tracy

Government Code Section 54954.3 states that every public meeting shall provide an opportunity for the public to address the South County Fire Authority on any item, before or during consideration of the item, however no action shall be taken on any item not on the agenda.

- 1. Call to Order
- Roll Call
- 3. Items from the Audience In accordance with <u>Procedures for Preparation, Posting and Distribution of Agendas and the Conduct of Public Meetings</u>, adopted by Resolution 2015-052 any item not on the agenda brought up by the public at a meeting, shall be automatically referred to staff. If staff is not able to resolve the matter satisfactorily, the member of the public may request a Board Member to sponsor the item for discussion at a future meeting.
- 4. ADOPT THE PROPOSED FISCAL YEAR 2015-16 FIRE DEPARTMENT BUDGET AND THE COST SPLIT BETWEEN THE CITY OF TRACY AND THE TRACY RURAL FIRE PROTECTION DISTRICT
- 5. Adjournment

### May 8, 2015

The City of Tracy is in compliance with the Americans with Disabilities Act and will make all reasonable accommodations for the disabled to participate in public meetings. Persons requiring assistance or auxiliary aids in order to participate, should call City Hall (209-831-6000), at least 24 hours prior to the meeting.

Any materials distributed to the majority of the South County Fire Authority regarding any item on this agenda will be made available for public inspection in the City Clerk's office located at 333 Civic Center Plaza, Tracy, during normal business hours

#### AGENDA ITEM 4

### **REQUEST**

ADOPT THE PROPOSED FISCAL YEAR 2015-16 FIRE DEPARTMENT BUDGET AND THE COST SPLIT BETWEEN THE CITY OF TRACY AND THE TRACY RURAL FIRE PROTECTION DISTRICT

### **EXECUTIVE SUMMARY**

This is a meeting of the South County Fire Authority Board of Directors to review and adopt the proposed City of Tracy Fiscal Year 2015-16 Fire Department Budget. The City's Fire Department Budget becomes the budget for the South County Fire Authority (SCFA). The Joint Exercise of Powers Agreement between the City and the Tracy Rural Fire Protection District (Tracy Rural) requires the SCFA Board of Directors to adopt an annual budget for maintenance and operations on or before July 1 of each year. The cost split between Tracy Rural and the City of Tracy is also detailed in this staff report.

### DISCUSSION

The City of Tracy and the Tracy Rural Fire Protection District are the member agencies of the South County Fire Authority (SCFA). In addition, the Mountain House Community Services District (MHCSD) contracts with the Tracy Rural Fire Protection District (TRFPD) for fire services. Services include several program areas such as fire administration, prevention, operations, and training.

The Joint Exercise of Powers Agreement between the City of Tracy and the Tracy Rural requires the SCFA Board of Directors to adopt an annual budget for maintenance and operations on or before July 1 of each year. A joint budget workshop of both the City of Tracy and Tracy Rural was held on March 31, 2015 to review the proposed Fiscal Year 2015-16 Fire Department Budget. Subsequent to the joint budget workshop, Tracy Rural approved the proposed budget at their regular meeting held April 14, 2015.

The cost distribution for fire services is calculated according to a formula that is based upon minimum staffing at stations throughout the SCFA. The cost for MHCSD is calculated first and deducted from the total with the balance then split 64%/36% respectively between the City of Tracy and TRFPD.

## MHCSD CONTRACT

The Mountain House Community Services District Board of Directors has recently taken board action to seek fire service from a service provider other than TRFPD. Effective September 13, 2015, the service contract between MHCSD and TRFPD will terminate. After this date, fire service will no longer be provided to the MHCSD through TRFPD as a member agency of the SCFA. The Fiscal Year 2015-16 proposed budget includes pro-rated revenue and expenditures for MHCSD covering the shortened term of service from July 1, 2015 through September 13, 2015.

## Budget Impact of MHCSD Contract

A full year of MHCSD service yields approximately \$2.4M in revenue to the SCFA budget. With the termination of the contract, a pro-rated revenue estimate from MHCSD for Fiscal Year 2015-16 is projected at approximately \$500,000. Staff projects that the SCFA budget will experience a loss of revenue of approximately \$1.9M for Fiscal Year 2015-16.

Nine Full-time Equivalent (FTE) employees are assigned to the fire station located in MHCSD. With the loss of the contract, the FTEs are not required to staff the fire station after September 13, 2015. The Fiscal Year 2015-16 proposed budget assumes the overall number of employees will be reduced by nine FTEs. The reduction of nine FTEs for approximately 80% of the fiscal year represents a projected cost savings of \$1,008,000. Additional savings projections in the amount of \$374,750 are based upon the reduced operational support for the facility, apparatus and equipment associated with the fire station in MHCSD.

Reductions – 80% of Fiscal Year 2015-16	Amount
9 FTEs	\$1,008,000
Operational Adjustment	\$ 374,750
Total	\$1,382,750

With the reduction of nine FTEs, employee layoffs within the fire department are likely. The department currently has four vacant positions that could partially reduce the number of impacted employees. It is important to note that any impacts to labor will result in the need to meet and confer regarding those impacts. At the time of this workshop, formal meet and confer sessions have not transpired.

#### SCFA COST FORMULA

According to the Amendment No. 6 of the Joint Exercise of Powers Agreement for the SCFA between the City of Tracy and TRFPD, minimum staffing at the relocated Station 92 (1035 East Grant Line Road) is three persons per shift. Amendment No. 6 further stipulates that TRFPD is responsible for 100% of the operational costs at Fire Station 92 upon issuance of the Certificate of Occupancy or by June 30, 2015, whichever occurs later. The station has been occupied since April 2014, which requires TRFPD to begin funding 100% of the operational costs at Fire Station 92 effective July 1, 2015. This funding will remain the sole responsibility of TRFPD for a period of seven years and ten months to satisfy a separate agreement known as the "Pre-paid Services Agreement."

Amendment No. 6, Section 6.2 explains the cost split for maintenance and operations as follows:

"During the seven years and ten months period that commences on issuance of the Certificate of Occupancy or June 30, 2015, whichever is later, when the City will have three stations that are each staffed with a three person crew and District will have two stations that are each staffed with a two person crew and the City and District will have Station 92 staffed with a three person crew, the cost split shall be sixty-four percent (64%) City and thirty-six (36%) District." With TRFPD paying 100% of the operational costs for Fire Station 92 effective Fiscal Year 2015-16, their costs will increase accordingly. There is a subsequent decrease in the City's expenses for Fiscal Year 2015-16 related to shifting funding responsibility to TRFPD for the third firefighter at Fire Station 92.

The following table illustrates the number of two and three person crews operating in SCFA fire stations (excluding MHCSD):

Fire Station	Daily Staffing	City	District
91	3	X	
92	3		X
93	2		X
94	2		X
96	3	Х	
97	3	Х	

## FISCAL YEAR 2015-16 FIRE DEPARTMENT BUDGET

The proposed Fiscal Year 2015-16 Fire Department program budget, less equipment replacement and indirect costs, is \$15.1million. The total SCFA budget including new equipment, replacement equipment, indirect costs and medical leave bank charges is \$16.1M. The information for each of these areas is detailed in the tables that follow below.

Proposed augmentation requests for Fiscal Year 2015-16 are reflected in the table below:

### Proposed Augmentations

Fiscal Year 2015-16 Proposed Augmentations	Cost
Communications Maintenance	\$4,000
Repair Unit 99.02 (fire engine)	\$15,000
Public Education Materials	\$3,400
Fire Operations Overtime	\$100,000
Total	\$122,400

#### Equipment Replacement Costs

Fiscal Year 2015-16 equipment replacement costs are \$168,290. In addition, built in the base budget is approximately \$40,000 for emergency replacements. The total requested replacements for Fiscal Year 2015-16 less the emergency funding is \$128,290.

The Fire Department uses replacement equipment to provide service across the jurisdictional area of the SCFA. The reason for replacement is typically due to worn or damaged equipment that has met its useful service life or state/local mandates that dictate replacement.

Equipment replacements are acquired through Fund 605. The equipment replacement fund does not cover vehicles but other operational equipment. According to the Joint Exercise of Powers Agreement, each agency is responsible to replace the capital property and equipment owned by City and TRFPD at the time of the agreement. New equipment however is split evenly between the City and TRFPD.

The table below reflects Fiscal Year 2015-16 proposed equipment replacement costs:

Fiscal Year 2015-16 Proposed Equipment Replacement	Cost
Automated External Defibrillators (AED)	\$19,140
Treadmills (for two fire stations)	\$10,000
Facilities Equipment	\$20,950
Self-Contained Breathing Apparatus-SCBA (grant only)*	\$478,200
Total	\$528,290

<sup>\*</sup>Contingent on receiving \$400,000 of Assistance to Firefighters Grant (AFG) funding. If not approved, funds would not be expended.

The following table reflects Fiscal Year 2015-16 proposed new equipment costs:

Fiscal Year 2015-16 Proposed New Equipment	Cost
Voting Receivers (Emergency Communications)	\$15,000
Total	\$15,000

#### Indirect Costs

Fiscal Year 2015-16 overhead or indirect costs, which are shared between the City, TRFPD, and MHCSD, are approximately \$368,660.

Fiscal Year 2015-16 Indirect Costs	City Share	TRFPD Share	MHCSD Share
\$368,660	\$227,490	\$127,960	\$13,210

## Final Cost Allocation

The proposed Fiscal Year 2015-16 allocation for the City, Tracy Rural, and MHCSD reflective of all applicable costs are:

Fiscal Year	City of Tracy	TRFPD	MHCSD	<b>Grant Funding</b>
2015/16	\$10,077,410	\$4,969,490	\$494,090	\$610,000

### FISCAL IMPACT

The fiscal impact is indicated within this report. The City of Tracy, TRFPD and MHCSD will each pay their proportionate share of the fire department budget based on the adopted formula.

## **RECOMMENDATION**

It is recommended the South County Fire Authority Board of Directors review and adopt the proposed Fire Department Budget for Fiscal Year 2015-16.

Prepared by: David A. Bramell, Fire Division Chief

Reviewed by: Gary Hampton, Public Safety Director

Ray Durant, Interim Administrative Services Director, City of Tracy

Approved by: Troy Brown, Chief Executive Officer, SCFA

Attachments: SCFA Cost Allocations based upon FY15/16 Proposed Budget for Tracy Fire

Department – Exhibit A

FY2015-2016 Proposed Budget – Departmental Program Summary – Exhibit B

SCFA Cost Allocations Proposed Budget for Tracy Fire Dept - FY15-16

03/27/15

Revised Budget #3

racy Fire Dept - FY 15-16							
Programs	Proposed FY15-16 Expenditures		TRFD Share	MHCSD Share	Grant Funding	City Share	
P52110 - Fire Admin	\$612,620		\$209,110	\$19,670	\$0	\$383,840	
P52150 - Fire Prevention	417,440		140,950	13,910	0	262,580	*1
P52210 - Fire Operations	12,426,470		4,243,330	435,450	0	7,747,690	
Constant Staffing - FS #91	1,066,500		. , 0	. 0	0	1,066,500	*2
P52230 - Fire Mutual Aid	210,000		0	0	210,000	0	*3
P52250 - Fire Training	350,260		120,690	11,850		217,720	
Sub-Total	\$15,083,290		\$4,714,080	\$480,880	\$210,000	\$9,678,330	
P59320 - Fire Dept Eqpt							
New Equipment	15,000	50%	7,500	0	0	7,500	
Replacement Eqpt	528,290		0	0	400,000	128,290	*4
Sub-Total	\$543,290		\$7,500	\$0	\$400,000	\$135,790	
P59210 - Indirect Costs	\$368,660		127,960	\$13,210		\$227,490	
P59510 - MLB Charges	\$55,750		19,950	\$0		\$35,800	
Compen Absences Smoothing	\$100,000		100,000				
Total Costs	\$16,150,990	_	\$4,969,490	\$494,090	\$610,000	\$10,077,410	

<sup>\*1 -</sup> Fee revenues of \$213,560 deposited directly into Fund 211, but credited against City's share of costs.

<sup>\*2 -</sup> Constant staffing costs at FS #91

<sup>\*3 -</sup> SCFA revenue of \$210,000 for State Mutual Aid.

<sup>\*4 -</sup> Equipment Replacement acquired through Funds 605, but with \$400,000 grant anticipated.

CITY OF TRACY FY201:  Department: 52000 - Fire D	5-2016 Propose epartment	d Budget			Departmental	Program	Summary	y	27-Mar-15
PROGRAMS  52111 - Fire Administration 52150 - Fire Prevention 52210 - Fire Operations 52250 - Fire Training & Safety	568,830 355,538 14,174,378 226,575	586,316 341,808 14,616,412 338,281	3.1% -3.9% 3.1% 49.3%	607,060 429,840 15,050,420 369,650	550,100 328,800 15,169,400 316,480	90.6% 76.5% 100.8% 85.6%	-6.2% -3.8% 3.8% -6.4%	612,620 417,440 13,702,970 350,260	0.9% -2.9% -9.0% -5.2%
	15,325,321	15,882,817	3.6%	16,456,970	16,364,780	99.4%	3.0%	15,083,290	-8.3%
<b></b>	= ======== FY12-13	======================================	======= % Cost	======= FY14-15	======== FY14-15	=== <b>==</b> % of	% Cost	======== FY15-16	======================================
PROGRAM EXPENDITURES	\$ Actual	\$ Actual	Change	\$ Adopted	\$ Estimated	Budget	Change	\$ Request	Change
Personnel Expenses Contracted Services Commodities Internal Charges	13,592,085 726,974 294,046 712,216	13,816,951 843,848 290,043 931,975	1.7% 16.1% -1.4% 30.9%	14,394,140 638,960 412,790 1,011,080	14,318,100 647,680 388,200 1,010,800	99.5% 101.4% 94.0% 100.0%	3.6% -23.2% 33.8% 8.5%	13,137,860 637,820 363,560 944,050	-8.7% -0.2% -11.9% -6.6%
Other Payments	0	0		0	0			0	
Department Total	15,325,321	15,882,817	3.6%	16,456,970	16,364,780	99.4%	3.0%	15,083,290	-8.3%
FUNDING SOURCES									
General Fund 101 - Taxes Fee Revenues Grant Revenues Mt House CSD Tracy Rural Fire District	8,754,443 216,620 102,392 2,363,207 3,888,659	9,227,821 250,666 232,764 2,355,315 3,816,251	5.4% 15.7% 127.3% -0.3% -1.9%	9,897,450 211,950 212,000 2,362,990 3,772,580	9,925,740 221,260 212,000 2,347,060 3,658,720	100.3% 104.4% 100.0% 99.3% 97.0%	7.6% -11.7% -0.4% -4.1%	9,461,780 216,550 210,000 480,880 4,714,080	-4.4% 2.2% -0.9% -79.6% 25.0%
·	15,325,321	15,882,817	3.6%	16.456.970	16,364,780	99.4%	3.0%	15,083,290	-8.3%
EQUIVALENCY FACTOR		========	=======	========					
Cost per EDU	#DIV/0!	\$385.32	#DIV/0!	\$396.65	\$394.14	99.4%	2.3%	\$362.40	-8.1%
PROGRAM STAFFING	= ========			<b>=====</b> ===			======	========	=======================================
Total - Full-Time Equivalents	76.45	78.70	2.9%	79.70	79.70	100.0%	1.3%	70.70	-11.3%
PR	=======================================		=======	=========	=======================================	======	======		

<b>RESOLUTION</b>	

## ADOPTING THE FY 2015-16 BUDGET FOR THE SOUTH COUNTY FIRE AUTHORITY

WHEREAS, The City of Tracy and the Tracy Rural Fire District formed the South County Fire Authority in order to provide fire services to both jurisdictions, and

WHEREAS, The Authority in turn procures personnel and other services from the City of Tracy in order to supply such services to the District and the City, and

WHEREAS, The Joint Exercise of Powers Agreement requires the Authority Board of Directors to adopt an annual budget for maintenance and operations on or before July 1 of each year, and

WHEREAS, The City of Tracy and the Tracy Rural Fire District held a joint budget workshop on March 31, 2015 to discuss the proposed FY 2015-16 budget, and

WHEREAS, The FY 2015-16 Budget for the South County Fire Authority with budget expenses are broken down into programs as follows:

Fire Administration	\$ 612,620
Fire Prevention	417,440
Fire Operations	12,426,470
Constant Staffing – FS #91	1,066,500
Fire Training & Safety	350,260
Fire Mutual Aid	210,000
Equipment	543,290
Indirect Costs (City Overhead) City	227,490
TRFD Share	127,960
MHCSD Share	13,210
MLB Charges	55,750
Compensated Absences (TRFD)	100,000
Total Fire Department Budget	\$ 16,150,990

WHEREAS, Funding for the Authority budget is as follows:

City General Fund	\$ 10,077,410
Grant Revenue	610,000
Mountain House CSD	494,090
Tracy Rural Fire District	4,969,490
Total Fire Department Budget	\$ 16,150,990

NOW, THEREFORE, BE IT RESOLVED, That the Board of Directors adopts the South County Fire Authority budget for FY 2015-16 as detailed above.

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Resolution Page 2	
The for Board of Dire	oregoing Resolution was adopted by the South County Fire Authority ectors on the 12th day of May, 2015 by the following vote:
AYES:	BOARD OF DIRECTORS:
NOES:	BOARD OF DIRECTORS:
ABSENT:	BOARD OF DIRECTORS:
ABSTAIN:	BOARD OF DIRECTORS:
ATTEST:	Chairperson
Secr	etary